# **99-346 MAINE STATE HOUSING AUTHORITY**

**Chapter 19**: **HOMELESS SOLUTIONS RULE**

**Summary**: The Maine State Housing Authority uses funds from certain federal and state resources to give grants to agencies for a variety of activities to assist people who are experiencing homelessness. This Rule governs MaineHousing’s allocation of resources for such programs, program design, the publication and distribution of program guides, and potential selection criteria. Some resources are distributed according to a funding formula set forth in the applicable Program Guide and Application. Other resources may be distributed according to programs designed by MaineHousing.

1. Definitions
   1. “Act” means the Maine Housing Authorities Act, 30-A M.R.S. §4701, *et seq*. as amended.
   2. “Agency Participation Agreement” is a document that sets forth the obligations of service providers participating in HMIS and governs how information regarding clients and the services they receive is treated.
   3. “Applicant” means the municipality or non-profit corporation applying for funds governed by this Rule.
   4. “Bed Capacity” means the maximum number of year round beds in an Emergency Shelter as indicated on the agency’s Emergency Shelter and Housing Assistance Program (“ESHAP”) Program Guide and Application; provided, however, for purposes of this Rule, the Bed Capacity of a Low Barrier Shelter means its maximum number of beds as indicated on the Program Guide and Application, multiplied by 125%.
   5. “Continuum of Care” or “CoC” is the group organized to carry out the responsibilities required under the CoC Program Interim Rule (24 CFR Part 578, Continuum of Care Program, [77 FR 45442, July 31, 2012, as amended at 80 FR 75940, Dec. 7, 2015]) and comprises representatives of organizations that provide a full range of emergency, transitional, and permanent housing and other service resources to address the various needs of Persons Experiencing Homelessness within the State of Maine.
   6. “Coordinated Entry Process” means a process designed to coordinate program participant intake, assessment, and provision of referrals within a geographic area. A Coordinated Entry Process covers the geographic area, is easily accessed by individuals and families seeking housing or services, is well advertised, and includes a comprehensive and standardized assessment tool.
   7. “Emergency Shelter” means any facility, the primary purpose of which is to provide a temporary shelter for Persons Experiencing Homelessness or for specific populations of Persons Experiencing Homelessness and which meets the criteria set forth in section 3 of this Rule.

* 1. “Funding Formula Allocation” means an annual allocation of funds by MaineHousing for Emergency Shelters as further described in section 4 of this Rule.
  2. “General Assistance” means the programs run by cities/towns in Maine that help people in need by providing for basic necessities, such as affordable housing, utilities and food.
  3. “HEARTH Act” means the Homeless Emergency and Rapid Transition to Housing Act of 2009 (P.L. 111-22), and the regulations promulgated thereunder.
  4. “HMIS” means the Homeless Management Information System as further defined in the McKinney-Vento Act as amended by the HEARTH Act.
  5. “HMIS Data Standards” means the baseline data collection requirements developed by each of the federal partners which require participation in HMIS, or a comparable database for Victim Service Providers, as a condition of their funding.
  6. “Homeless Prevention” means activities or programs designed to prevent persons from experiencing homelessness including without limitation subsidies for rent, utilities, security deposits, and mortgage payments.
  7. “Homeless Service Hub” also referred to as “Hub” or “Service Hub” means a group of regional providers that creates local foundation for the prioritization and case conferencing of the Coordinated Entry Process, as well as working collectively toward ending homelessness. Each Hub supports regional coordination and resource alignment and provides system level data used to improve performance. Maine has nine Service Hubs.
  8. “Housing First” is an approach to quickly and successfully connect Persons Experiencing Homelessness to permanent housing without preconditions and barriers to entry, such as sobriety, treatment, or service participation requirements. The approach offers supportive services to maximize housing stability and prevent returns to homelessness.
  9. “Housing Stabilization” means assessing, arranging, coordinating, and monitoring the delivery of individualized services to facilitate housing stability for a program participant who resides in permanent housing or to assist a program participant in overcoming immediate barriers to obtaining housing.
  10. “HUD” means the United States Department of Housing and Urban Development.
  11. “Low Barrier Shelter” means an Emergency Shelter that does not require any of the following for a client to stay at the shelter: (i) criminal background checks, (ii) credit checks or income verification, (iii) program participation, (iv) sobriety, or (v) identification; but does require the enforcement safety requirements for self, staff, place, and others in instances of an imminent threat to safety.
  12. “MaineHousing” means Maine State Housing Authority.
  13. “Mainstream Resources” means a variety of Federal and state benefit government assistance programs Persons Experiencing Homelessness may be eligible to receive. These include but are not limited to: Temporary Assistance For Needy Families (TANF), Food Supplement Program, veterans’ benefits, MaineCare, General Assistance, Supplemental Security Income Program (SSI), Social Security Disability Insurance (SSDI), and Housing Choice Voucher Program.
  14. “Maine’s Job Bank” is an on-line job posting and job search system provided by Maine CareerCenter.
  15. “McKinney-Vento Act” means the Stewart B. McKinney-Vento Homeless Assistance Act, 42 U.S.C. §11301 *et seq*., and the regulations promulgated thereunder.
  16. “Performance” means the performance of the eligible applicants with regards to performance indicators as described in the applicable Program Guide and Application.
  17. “Persons Experiencing Homelessness” means persons meeting the definition of homeless as defined by 24 CFR 576.2, Definitions, [76 FR 75974, Dec. 5, 2011, as amended at 80 FR 75939, Dec. 7, 2015].
  18. “Program” means an offering of grants, potentially, subject to recapture, available to prospective eligible Applicants on certain terms and for certain purposes determined by MaineHousing pursuant to this Rule.
  19. “Program Guide and Application” means the written procedural and administrative guide for a particular Program governed by the terms and conditions of this Rule. It includes the application completed by Applicants.
  20. “Rapid Re-housing” means housing relocation and stabilization services and short- and/or medium-term rental assistance as necessary to help Persons Experiencing Homelessness move as quickly as possible into permanent housing and achieve stability in that housing.
  21. “Shelter Operations” are the costs of maintenance (including minor or routine repairs), rent, security, fuel, equipment, insurance, utilities, food, furnishings, and supplies necessary for the operation of an Emergency Shelter. The allocation of funding that an Emergency Shelter will receive for Shelter Operations will relate to the Emergency Shelter’s Bed Capacity as described further in the applicable Program Guide and Application.
  22. “Victim Service Providers” means private nonprofit organizations whose primary mission is to provide direct services to victims of domestic violence.
  23. “Violence Against Women Act “or “VAWA” is a United States federal law (Title IV, sec. 40001-40703 of the Violent Crime Control and Law Enforcement Act of 1994, H.R. 3355).

1. Eligible Applicants

To be eligible to receive funds, an Applicant must meet the eligibility criteria defined within the applicable Program Guide and Application for funding and comply with MaineHousing requirements for the applicable Program. Applicants for ESHAP will be required to participate in the Coordinated Entry Process. Applicants for other Programs may be required to participate in the Coordinated Entry Process as prescribed in the applicable Program Guide and Application.

1. Emergency Shelter Requirements

To be eligible to receive funding for operation of an Emergency Shelter, the following requirements must be met:

* 1. provide access 365 days per year to assist Persons Experiencing Homelessness meet basic emergency shelter needs;
  2. provide adequate sleeping space or beds, and clean and functioning shower and toilet facilities;
  3. Provide safe and nutritious food, including breakfast or arranging access to breakfast and, if open 24 hours, also provide lunch and dinner or arrange access to lunch and dinner; if meal arrangements occur offsite, arrangement must be reasonably located, comply with accommodation requests, and be safe to consume.
  4. treat all guests with dignity and respect, regardless of religious or political beliefs, cultural background, disability, gender identity or sexual orientation;
  5. provide shelter and housing services based upon a Housing First approach;
  6. have admittance and stay policies that are appropriate for the population served and do not create unnecessary barriers to guests staying;
  7. provide linkages and access to community resources such as health care, job readiness and employment services, Mainstream Resources, and educational services to assist guests in achieving housing stability;
  8. assess guests for program eligibility and services to enable mobility to permanent housing with adequate supports;
  9. inform guests of their rights and responsibilities, including specific shelter policies and house rules;
  10. accept eligible persons regardless of their ability to pay or their eligibility for reimbursement or actual reimbursements from any third party source, including local, municipal, state, or federal funding sources;
  11. have no lease requirements for guests;
  12. if serving families with children, provide space other than open dormitory style and do not require involuntary family separation for admission;
  13. provide separate accommodations for male and female consumers consistent with their gender identity;
  14. protect the privacy and confidentiality of guests and their personal information;
  15. provide training, policies, procedures and regular maintenance to encourage, improve, and maintain the health and safety of guests, volunteers and staff;
  16. post fire, disaster, and other emergency procedures in a conspicuous place and review the procedures with each guest;
  17. maintain a daily and confidential census of shelter clients including precise sleeping locations;
  18. operate in compliance with all applicable federal, state and local codes, laws and regulations; and
  19. have written policies and procedures for standards that address the following areas: non-discrimination, client grievance and appeal of termination, approval of financial transactions, record retention, procurement, whistleblowers, access to shelter and services, client rights and responsibilities, program personnel and facility operations, health and safety, food preparation and distribution, electronic data and security, Fair Housing, and Drug Free Workplace. All policies must meet federal guidelines.

1. Funding Allocation

From time to time MaineHousing will allocate a certain amount of funds to be distributed, subject to availability. The funding formula for allocations of funding will be enumerated in the applicable Program Guide and Application. Based on availability, funds will be allocated for the following Programs:

* 1. **Emergency Shelter and Housing Assistance Program –** Funding for shelter and rehousing services aimed at meeting immediate shelter needs and movement into permanent housing. Funding will be allocated according to the Funding Formula Allocation, as enumerated in the Program Guide and Application, to include a share for Shelter Operations, Housing Stabilization, and Performance.
  2. **Targeted Rapid Rehousing Program (TRRP) –** Funding for rapid rehousing activities aimed at quickly moving Persons Experiencing Homelessness to housing.
  3. **Housing Problem Solving (HPS) –**Funding for homelessness prevention and rapid exit activities aimed at diverting persons from the homeless system or making their time in the homeless services system rare, brief, and non-reoccurring.
  4. **Emergency Housing Matching Grant Program** – Funding to provide grants to qualified providers of emergency housing and shelter services for the construction, renovation or acquisition of a new or existing building to provide emergency housing and shelter services. Funds may also be used to cover the costs to lease a building to provide emergency housing and shelter services.
  5. **The Student Homelessness Prevention Pilot** – Funding to provide assistance to students and their families to prevent them from becoming homeless and/or support them in obtaining stable housing. Funding will be provided to school districts who may choose to subcontract with nonprofit organizations to administer the program.
  6. **Other Programs.** MaineHousing may allocate other funds for Programs to assist Persons Experiencing Homelessness in accordance with applicable federal and state laws.

1. Program Design
   1. **Programs**. MaineHousing shall design and offer Programs based upon available funds, restrictions attached to such funds, best practices, and needs. The funds may be used for shelter services and outreach activities; for Homeless Prevention and Rapid Re-housing activities such as rental assistance, housing search, mediation, outreach to property owners, legal services, security on utility deposits, and moving costs; and to support entities that offer an integrated array of services to meet the health, housing, employment, and other basic needs of Persons Experiencing Homelessness; to support the construction, renovation or acquisition of a new or existing building to provide emergency housing and shelter services and/or cover the costs to lease a building; and to provide assistance to homeless students in elementary school and secondary school.
   2. **Program Guide and Application**. MaineHousing may distribute a Program Guide and Application to: parties who may be eligible for a Program and who have expressed an interest to MaineHousing in connection with the type of activities eligible under a Program; parties MaineHousing selects for marketing a particular Program; parties that request the Program Guide and Application; and the public by posting it on MaineHousing’s website.
2. Funding
   1. **Processing of Applications**. MaineHousing may process applications on a first come first served basis or may set an application due date described in the Program Guide and Application for submission for review by a committee. The selection process will be outlined in the Program Guide and Application.
   2. **Selection for Funding**. MaineHousing shall retain final discretion as to whether or not to offer funds to a particular Applicant for a particular purpose.
   3. **Availability of Funds**. Grants are always subject to the availability of funds.
   4. **Selection Criteria.** MaineHousing will set forth requirements and selection and approval criteria germane to a particular Program in the applicable Program Guide and Application. selection criteria may include but are not limited to the following:
      1. **Mainstream Resources**
         1. how well the Applicant collaborates with their respective Homeless Service Hub;
         2. how well the Applicant assists clients in the completion and submission of applications for Mainstream Resources; and
         3. how well the Applicant captures the results of the actual benefits received.
      2. **Housing**
         1. how well the Applicant assists clients in the completion and submission of applications for client appropriate housing;
         2. how well the Applicant assists clients with housing searches;
         3. how well the Applicant assists clients with landlord relationships; and
         4. how well the Applicant has developed and maintained effective working relationships with local General Assistance offices in assisting clients with access and applications.
      3. **Health Care**
         1. Applicant’s relationships and links with one or more local health care providers who provide treatment for clients; and
         2. Applicant’s ability to provide or refer clients for mental health or substance abuse assessments and treatment.
      4. **Employment**
         1. how well the Applicant assists clients with employment searches, including registering with Maine’s Job Bank;
         2. how well the Applicant has developed and maintained effective working relationships with local career centers in assisting clients; and
         3. how well the Applicant has developed and maintained effective working relationships with local employers or employment agencies in assisting clients.
      5. **Prevention**
         1. Applicant’s knowledge of and ability to refer clients to Pine Tree Legal Assistance for eviction prevention and other legal assistance; and
         2. Applicant’s knowledge of and ability to actively refer clients to other local and regional resources, as appropriate.
3. Data Collection Requirements for Applicants

In order to receive funding, eligible Applicants must do the following, unless prohibited by VAWA or other statute or not required at MaineHousing’s sole discretion:

* 1. Enter into an Agency Participation Agreement to share certain Homeless Management Information System (HMIS) data with other Emergency Shelters and other providers of services for Persons Experiencing Homelessness;
  2. Enter client data as prescribed by MaineHousing and HUD in accordance with requirements set forth in the HMIS Data Standards as revised, and the HEARTH Act, and ensure data completeness and quality in regard to Program performance measures on a monthly basis and submit reports as prescribed by MaineHousing or HUD;
  3. Enter client data on outcomes and housing stability as prescribed by MaineHousing or HUD, which will be used for performance measurement, research, or evaluation;
  4. Have the capacity to enter client level data into the system of the CoC designated vendor for HMIS data entry; and
  5. Submit de-duplicated aggregate reports as required by MaineHousing.

Victim Service Providers are required to have the capacity of a comparable database that collects client level data and provides aggregate, de-duplicated data to MaineHousing in electronic form.

1. Reporting Requirements for Applicants
   1. **General Reporting Requirements.** An Applicant who receives a grant (“Grantee”) must provide client data prescribed by MaineHousing in a form or forms prescribed by MaineHousing to centralized data collection systems prescribed by MaineHousing in the grant agreement.
   2. **Missing Reports or Data.** A Grantee must provide all reports and all required client data in accordance with the reporting requirements at the time of funds disbursement in order to receive funding.
   3. **Complete Report.** A report will not be considered submitted unless MaineHousing determines that the report is sufficiently complete and all client data is valid.
   4. **Final Reports.** A Grantee may be required to submit a final report showing its use of a grant within 30 days of the end of the term of the grant.
2. Monitoring and Assessment for Applicants
   1. MaineHousing will review for Program compliance based on assessment of risk or at least every three years at reasonable times.

* 1. MaineHousing may copy and examine all of a Grantee’s records other than medical or other confidential client information protected by VAWA or privacy laws.
  2. Grantees will maintain records sufficient to meet monitoring and auditing requirements of MaineHousing and HUD including without limitation daily rosters and client files.

In the case of a physical shelter program facility, MaineHousing will inspect to a minimum for compliance with HUD’s minimum emergency shelter standards pursuant to [24 CFR §576.403(b)](https://www.law.cornell.edu/cfr/text/24/576.403), Minimum standards for emergency shelters, [76 FR 75974, Dec. 5, 2011, as amended at 88 FR 30498, May 11, 2023].

1. Rule Limitations
   1. **Other Laws.** If this Rule conflicts with any provision of federal or state law, the federal or state law shall control.
   2. **Waivers.** Upon determination of good cause, the Director of MaineHousing or the Director’s designee may, subject to statutory limitations, waive any provision of this Rule. Each waiver shall be in writing and shall be supported by documentation of the pertinent facts and grounds.

STATUTORY AUTHORITY: 30-A M.R.S. §§4741 (1) and (18); §4766; §4994-A; 42 U.S.C. §§11301, *et seq.*

**BASIS STATEMENT:** This replacement rule repeals and replaces in its entirety the current Chapter 19, *Homeless Solutions Rule*, in order to: (i) revise and update language and definitions where appropriate; (ii) remove eligibility criteria from the rule and instead place it in the appropriate program guides; (iii) clarify language; (iv) encourage collaboration with Homeless Service Hubs; (v) provide discretion on HMIS data entry requirements; and (vi) update the compliance monitoring process to include risk based assessments.

**PUBLIC COMMENT:**

*Process:*

Notice of Agency Rule-making Proposal (MAPA-3) was submitted to the Secretary of State for publication in the August 28, 2024 edition of the appropriate newspapers. Additionally, MaineHousing sent the proposed rule to Interested Parties on August 28, 2024 and published the proposed rule on its website on August 28, 2024. MaineHousing held a public hearing on September 17, 2024. The comment period was held open until Friday, September 27, 2024 at 5:00 PM.

*Summary of Comments and Responses to Comments:*

***Comment:*** Cullen Ryan, Executive Director of Community Housing of Maine (CHOM) commended MaineHousing for carefully crafting the revisions to the Rule. Cullen noted that the language in Section 2, Eligible Applicants, that states Applicants for other Programs may be required to participate in the Coordinated Entry Process is problematic as for some programs it will not make sense to be part of Coordinated Entry. Cullen suggested removing that language from the Rule and relying on the Summary Section at the beginning of the Rule which was sufficient to address the concern.

***MaineHousing’s Response:***

Coordinated Entry is both a HUD mandate for CoC and ESG projects and a best practice for homeless service systems. MaineHousing has been strongly encouraged by HUD and HUD Technical Assistance to incorporate more resources into the Coordinated Entry System. Because of this, MaineHousing believes the statement that applicants for other programs may be required to participate in the Coordinated Entry Process provides transparency around the potential requirement that access to program resources may be required through the Coordinated Entry System.

***Comment:*** Rebecca Austin, Executive Director of Safe Voices, Jenny Stasio, Co-Executive Director of Through These Doors, Pamela Morin, Executive Director of Family Violence Project, Karessa Grenier, Operations and Program Development Coordinator of Hope and Justice Project, Susan Giambalvo, Executive Director of Caring Unlimited, Hanna Gregory, Housing Services Coordinator of The Maine Coalition to End Domestic Violence, Francine Garland Stark, Executive Director of The Maine Coalition to End Domestic Violence, and the organization Partners for Peace requested that MaineHousing consider amending the proposed Rule to include the following revisions:

***Section 1, Definitions***

1. Retaining the definition for “Victim Services Provider” and defining it as “a private nonprofit organization whose primary mission is to provide direct services to victims of domestic violence.” Victim Services Provider is a term that continues to be used by HUD and it is crucial to include a definition in the Rule as many agencies provide some level of service to people who are survivors of domestic abuse and violence, and including a definition will limit confusion regarding who is and who is not a Victim Services Provider.
2. Revising Section 1(L), “HMIS Data Standards” to remove the language that states “those serving survivors of domestic violence” and replacing it with “Victim Service Providers.”

***MaineHousing’s Response:***

1. MaineHousing will add the definition of Victim Service Providers defined as “private nonprofit organizations whose primary mission is to provide direct services to victims of domestic violence.”
2. MaineHousing will replace “those serving survivors of domestic violence” with “Victim Service Provider”

***Comment:*** Rebecca Austin, Executive Director of Safe Voices, Jenny Stasio, Co-Executive Director of Through These Doors, Pamela Morin, Executive Director of Family Violence Project, Karessa Grenier, Operations and Program Development Coordinator of Hope and Justice Project, Susan Giambalvo, Executive Director of Caring Unlimited, Hanna Gregory, Housing Services Coordinator of The Maine Coalition to End Domestic Violence, Francine Garland Stark, Executive Director of The Maine Coalition to End Domestic Violence, and the organization Partners for Peace also commented that the changes to Section 6, Funding, move several issues from being outlined in the Rule to being outlined in the Program Guide and Application. They expressed concerns that while the Homeless Solution Rule has a formal process to review and revise the Rule, MaineHousing’s Program Guide and Application does not, and that the Program Guide and Application may be updated by MaineHousing without a formal process or consultation with program partners. They suggested that if MaineHousing needs flexibility in changing the allocation that it should be explicitly stated within the Rule and the Rule should include details on how the Program Guide and Application will be revised.

***MaineHousing’s Response:*** MaineHousing provides venues for feedback on our programs and practices and welcomes ongoing feedback through face to face and virtual meetings, email, phone calls, and other written communication which can be used to inform programmatic changes. Utilizing Program Guides and Applications to convey programmatic detail allows MaineHousing to be more nimble in its response to feedback and identified improvement areas.

***Comment:*** Rebecca Austin, Executive Director of Safe Voices, Jenny Stasio, Co-Executive Director of Through These Doors, Pamela Morin, Executive Director of Family Violence Project, Karessa Grenier, Operations and Program Development Coordinator of Hope and Justice Project, Susan Giambalvo, Executive Director of Caring Unlimited, Hanna Gregory, Housing Services Coordinator of The Maine Coalition to End Domestic Violence, Francine Garland Stark, Executive Director of The Maine Coalition to End Domestic Violence, and the organization Partners for Peace commented that Section 6(B) should include what factors are taken into consideration to determine funding eligibility.

***MaineHousing’s Response:***

The Rule outlines factors taken into consideration when selecting applicants for funding in Section 6(D). There may be additional criteria outlined in Program Guides and Applications that is dependent on funding source and intention of said funding source. It is not always possible to have this information with enough lead time to go through a full rule making process to amend this list, and Program Guides and Applications are intended to provide that level of detail.

***Comment:*** Rebecca Austin, Executive Director of Safe Voices, Jenny Stasio, Co-Executive Director of Through These Doors, Pamela Morin, Executive Director of Family Violence Project, Karessa Grenier, Operations and Program Development Coordinator of Hope and Justice Project, Susan Giambalvo, Executive Director of Caring Unlimited, Hanna Gregory, Housing Services Coordinator of The Maine Coalition to End Domestic Violence, Francine Garland Stark, Executive Director of The Maine Coalition to End Domestic Violence, and the organization Partners for Peace also suggested that in Section 6(D)(i)-(iii), Mainstream Resources,should define the level of engagement needed by the Applicant, so that programs are best informed on how the selection process is conducted, and what is required of them.

***MaineHousing’s Response:***

Because this Rule governs multiple funding sources, measurements of engagement may vary by program. It would not be feasible to list, for each program, detailed selection criteria given that these are often funding source, program intent, and climate specific. MaineHousing monitors subrecipients for compliance with many of these factors and shares results of that monitoring with providers, addressing concerns should there be any so that providers are aware of the measurement and their performance. Connection to appropriate mainstream resources for participants accessing funded programs should always be the goal to ensure those in need of services are connected to them.

***Comment:*** Rebecca Austin, Executive Director of Safe Voices, Jenny Stasio, Co-Executive Director of Through These Doors, Pamela Morin, Executive Director of Family Violence Project, Karessa Grenier, Operations and Program Development Coordinator of Hope and Justice Project, Susan Giambalvo, Executive Director of Caring Unlimited, Hanna Gregory, Housing Services Coordinator of The Maine Coalition to End Domestic Violence, Francine Garland Stark, Executive Director of The Maine Coalition to End Domestic Violence, and the organization Partners for Peace proposed a change to Section 7, Data Collection Requirements for Applicants, to add the bolded language:

* “In order to receive funding, eligible Applicants must do the following, unless prohibited by VAWA **or other statute** ornot required at Maine Housing’s sole discretion”

***MaineHousing’s Response:***

MaineHousing will add the recommended language into the Rule.

***Comment:*** Rebecca Austin, Executive Director of Safe Voices, Jenny Stasio, Co-Executive Director of Through These Doors, Pamela Morin, Executive Director of Family Violence Project, Karessa Grenier, Operations and Program Development Coordinator of Hope and Justice Project, Susan Giambalvo, Executive Director of Caring Unlimited, Hanna Gregory, Housing Services Coordinator of The Maine Coalition to End Domestic Violence, Francine Garland Stark, Executive Director of The Maine Coalition to End Domestic Violence, and the organization Partners for Peace also commented that because MaineHousing could waive Data Collection Requirements as a component for eligibility for funding for one applicant while requiring all other applicants to comply, if MaineHousing anticipates a need to waive Data Collection Requirements, the general reason that might cause MaineHousing to consider a waiver of the Data Collection Requirements should be outlined in the Rule.

***MaineHousing’s Response:***

MaineHousing waives data collection requirements in certain circumstances for entire programs rather than by applicant. In general, data collection is the expectation for funded programs and waivers would be based on programmatic factors as they arise.

***Comment:*** Rebecca Austin, Executive Director of Safe Voices, Jenny Stasio, Co-Executive Director of Through These Doors, Pamela Morin, Executive Director of Family Violence Project, Karessa Grenier, Operations and Program Development Coordinator of Hope and Justice Project, Susan Giambalvo, Executive Director of Caring Unlimited, Hanna Gregory, Housing Services Coordinator of The Maine Coalition to End Domestic Violence, Francine Garland Stark, Executive Director of The Maine Coalition to End Domestic Violence, and the organization Partners for Peace recommended changing the following language in Section 7, Data Collection Requirement for Applicants, in order to more accurately identify which agencies fall under the requirement for use of a comparable database:

* **Victim Services Providers** ~~Providers of shelter to victims of domestic violence~~ are required to have the capacity of a comparable database that collects client level data and provides aggregate, de-duplicated data to MaineHousing in electronic form

***MaineHousing’s Response:***

MaineHousing will amend the language as proposed.

***Comment:*** Rebecca Austin, Executive Director of Safe Voices, Jenny Stasio, Co-Executive Director of Through These Doors, Pamela Morin, Executive Director of Family Violence Project, Karessa Grenier, Operations and Program Development Coordinator of Hope and Justice Project, Susan Giambalvo, Executive Director of Caring Unlimited, Hanna Gregory, Housing Services Coordinator of The Maine Coalition to End Domestic Violence, Francine Garland Stark, Executive Director of The Maine Coalition to End Domestic Violence, and the organization Partners for Peace also commented that reporting requirements and their frequency should be outlined within the grant agreement in order to ensure that programs have a complete and accurate understanding of reporting requirements prior to accepting the grant. They suggested changing Section 8(A), General Reporting Requirements, as follows:

* “An applicant who receives a grant (“grantee”) must provide client data prescribed by MaineHousing in a form or forms prescribed by MaineHousing to centralized data collection systems prescribed by MaineHousing ~~as often as required by MaineHousing~~ **in the grant agreement**.”

***MaineHousing’s Response:***

MaineHousing will amend the language as proposed.

***Comment:*** Rebecca Austin, Executive Director of Safe Voices, Jenny Stasio, Co-Executive Director of Through These Doors, Pamela Morin, Executive Director of Family Violence Project, Karessa Grenier, Operations and Program Development Coordinator of Hope and Justice Project, Susan Giambalvo, Executive Director of Caring Unlimited, Hanna Gregory, Housing Services Coordinator of The Maine Coalition to End Domestic Violence, Francine Garland Stark, Executive Director of The Maine Coalition to End Domestic Violence, and the organization Partners for Peace also commended MaineHousing for changing the monitoring requirement to be based on risk assessment or conducted at least once every three years in Section 9, Monitoring and Assessment for Applications, as this will alleviate the administrative burden.

***MaineHousing Response:*** MaineHousing appreciates the support.

***Comment:*** Rebecca Austin, Executive Director of Safe Voices, Jenny Stasio, Co-Executive Director of Through These Doors, Pamela Morin, Executive Director of Family Violence Project, Karessa Grenier, Operations and Program Development Coordinator of Hope and Justice Project, Susan Giambalvo, Executive Director of Caring Unlimited, Hanna Gregory, Housing Services Coordinator of The Maine Coalition to End Domestic Violence, Francine Garland Stark, Executive Director of The Maine Coalition to End Domestic Violence, and the organization Partners for Peace commented that the Homeless Solutions Rule should specifically name VAWA as a privacy law that would prohibit MaineHousing from requesting confidential records, in alignment with other sections of the Rule. The suggested edit is to add the following bolded language to Section 9(B):

* “MaineHousing may copy and examine all of a Grantee’s records other than medical or other confidential client information protected by **VAWA or** privacy laws.”

***MaineHousing’s Response:*** MaineHousing will amend the language as proposed.

STATUTORY AUTHORITY:

30-A M.R.S. §§ 4741 (1) and (18); 42 U.S.C.A. §§ 11301 *et seq.*

EFFECTIVE DATE:

October 18, 1989 – filing 89-427 (EMERGENCY) (as “Shelter Operating Subsidy Program”)

December 31, 1989 – filing 89-580

AMENDED:

February 28, 1996 – filing 96-70 (EMERGENCY)

EFFECTIVE DATE (ELECTRONIC CONVERSION):

May 8, 1996

REPEALED AND REPLACED:

April 27, 1997 – filing 97-129 (EMERGENCY) (as “Homeless Programs Rule”)

AMENDED:

November 13, 1999 – filing 99-468

December 25, 2005 – filing 2005-502

March 25, 2007 – filing 2007-109

REPEALED AND REPLACED:

November 7, 2011 – filing 2011-397

October 7, 2015 – filing 2015-184 (as “Homeless Solutions Rule”)

July 11, 2017 – filing 2017-106

November 3, 2019 – filing 2019-185

December 7, 2022 – filing 2022-233

October 28, 2024 – filing 2024-242

APAO WORD VERSION CONVERSION (IF NEEDED) AND ACCESSIBILITY CHECK: July 17, 2025