Calendar No. 114

111TH CONGRESS 1ST SESSION

S. 1415

To amend the Uniformed and Overseas Citizens Absentee Voting Act to ensure that absent uniformed services voters and overseas voters are aware of their voting rights and have a genuine opportunity to register to vote and have their absentee ballots cast and counted, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 8, 2009

Mr. Schumer (for himself, Mr. Chambliss, Mr. Nelson of Nebraska, Mr. Isakson, Ms. Cantwell, Mrs. Shaheen, Mr. Burris, Mr. Vitter, Mr. Casey, Mr. Pryor, Mr. Byrd, Mr. Bennett, Mr. Udall of New Mexico, Mr. Inouye, Mrs. Feinstein, Mr. Durbin, Mrs. Murray, Mr. Warner, Mrs. Hutchison, Mr. Alexander, Mr. Cornyn, Mr. Conrad, Mr. Brownback, Mr. Specter, Mr. Wicker, Mr. Burr, Mr. Lieberman, Mr. Roberts, Mr. Risch, Mrs. Lincoln, Mr. Thune, and Mr. Bond) introduced the following bill; which was read twice and referred to the Committee on Rules and Administration

July 16, 2009

Reported by Mr. Schumer, with amendments

[Omit the part struck through and insert the part printed in italic]

A BILL

To amend the Uniformed and Overseas Citizens Absentee Voting Act to ensure that absent uniformed services voters and overseas voters are aware of their voting rights and have a genuine opportunity to register to vote and have their absentee ballots cast and counted, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Military and Overseas
- 5 Voter Empowerment Act''.

6 SEC. 2. FINDINGS.

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- 7 Congress makes the following findings:
- 8 (1) The right to vote is a fundamental right.
 - (2) Due to logistical, geographical, operational and environmental barriers, military and overseas voters are burdened by many obstacles that impact their right to vote and register to vote, the most critical of which include problems transmitting balloting
 - (3) States play an essential role in facilitating the ability of military and overseas voters to register to vote and have their ballots cast and counted, especially with respect to timing and improvement of absentee voter registration and absentee ballot procedures.

materials and not being given enough time to vote.

(4) The Department of Defense educates military and overseas voters of their rights under the Uniformed and Overseas Citizens Absentee Voting Act and plays an indispensable role in facilitating

1	the procedural channels that allow military and over		
2	seas voters to have their votes count.		
3	(5) The local, State, and Federal Government		
4	entities involved with getting ballots to military and		
5	overseas voters must work in conjunction to provid		
6	voter registration services and balloting materials		
7	a secure and expeditious manner.		
8	SEC. 3. CLARIFICATION REGARDING DELEGATION OF		
9	STATE RESPONSIBILITIES.		
10	A State may delegate its responsibilities in carrying		
11	out the requirements under the Uniformed and Oversea		
12	Citizens Absentee Voting Act (42 U.S.C. 1973ff et seq.) im		
13	posed as a result of the provisions of and amendments made		
14	by this Act to jurisdictions of the State.		
15	SEC. 34. ESTABLISHMENT OF PROCEDURES FOR ABSEN		
16	UNIFORMED SERVICES VOTERS AND OVER		
17	SEAS VOTERS TO REQUEST AND FOR STATES		
18	TO SEND VOTER REGISTRATION APPLICA-		
19	TIONS AND ABSENTEE BALLOT APPLICA		
20	TIONS BY MAIL, ELECTRONICALLY, AND BY		
21	FACSIMILEBY MAIL OR ELECTRONICALLY.		
22	(a) In General.—Section 102 of the Uniformed and		
23	Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff-		
24	1) is amended—		
25	(1) in subsection (a)—		

1	(A) in paragraph (4), by striking "and" at
2	the end;
3	(B) in paragraph (5), by striking the pe-
4	riod at the end and inserting "; and"; and
5	(C) by adding at the end the following new
6	paragraph:
7	"(6) in addition to any other method of reg-
8	istering to vote or applying for an absentee ballot in
9	the State, establish procedures—
10	"(A) for absent uniformed services voters
11	and overseas voters to request by mail, elec-
12	tronically, and by facsimileby mail or electroni-
13	cally voter registration applications and absen-
14	tee ballot applications with respect to general,
15	special, primary, and runoff elections for Fed-
16	eral office in accordance with subsection (e);
17	"(B) for States to send by mail, electroni-
18	eally, and by facsimileby mail or electronically
19	(in accordance with the preferred method of
20	transmission designated by the absent uni-
21	formed services voter or overseas voter under
22	subparagraph (C)) voter registration applica-
23	tions and absentee ballot applications requested
24	under subparagraph (A) in accordance with
25	subsection (e); and

1	"(C) by which the absent uniformed serv-
2	ices voter or overseas voter can designate
3	whether they prefer for such voter registration
4	application or absentee ballot application to be
5	transmitted by mail, electronically, or by fac-
6	simile.by mail or electronically."; and
7	(2) by adding at the end the following new sub-
8	section:
9	"(e) Designation of Email Address and Fac-
10	SIMILE NUMBER FOR ABSENT UNIFORMED SERVICES
11	VOTERS AND OVERSEAS VOTERS TO REQUEST AND FOR
12	STATES TO SEND VOTER REGISTRATION APPLICATIONS
13	AND ABSENTEE BALLOT APPLICATIONS, AND FOR OTHER
14	Purposes Related to Voting Information.—
15	"(1) In General.—Each State shall, in addi-
16	tion to the designation of a single State office under
17	subsection (b), designate not less than 1 email ad-
18	dress and not less than 1 facsimile number—
19	"(e) Designation of Means of Electronic Com-
20	MUNICATION FOR ABSENT UNIFORMED SERVICES VOTERS
21	and Overseas Voters to Request and for States to
22	SEND VOTER REGISTRATION APPLICATIONS AND ABSENTEE
23	Ballot Applications, and for Other Purposes Re-
24	LATED TO VOTING INFORMATION.—

1	"(1) In General.—Each State shall, in addi-
2	tion to the designation of a single State office under
3	subsection (b), designate not less than 1 means of elec-
4	tronic communication (such as an email address,
5	Internet website, or facsimile)—
6	"(A) for use by absent uniformed services
7	voters and overseas voters who wish to register
8	to vote or vote in any jurisdiction in the State
9	to request voter registration applications and
10	absentee ballot applications under subsection
11	(a)(6);
12	"(B) for use by States to send voter reg-
13	istration applications and absentee ballot appli-
14	cations requested under such subsection; and
15	"(C) for the purpose of providing related
16	voting, balloting, and election information to
17	absent uniformed services voters and overseas
18	voters.
19	"(2) Clarification regarding provision of
20	MULTIPLE MEANS OF ELECTRONIC COMMUNICATION.—
21	A State may, in addition to the means of electronic
22	communication so designated, provide multiple means
23	of electronic communication to absent uniformed serv-

ices voters and overseas voters, including a means of

- electronic communication for the appropriate juris diction of the State.
 - "(2) Inclusion of Designated Email address and Facsimile Number on Balloting Materials and Related communications.—Each State shall include an email address and facsimile number so designated on all balloting materials and related communications sent by the State to absent uniformed services voters and overseas voters.
 - "(3) Inclusion of designated means of Electronic communication with informational and instructional materials that accompany balloting materials sent by the State to absent uniformed services voters and overseas voters.
 - "(3)(4) AVAILABILITY AND MAINTENANCE OF ONLINE REPOSITORY OF STATE CONTACT INFORMATION.—The Federal Voting Assistance Program of the Department of Defense shall maintain and make available to the public an online repository of State contact information with respect to elections for Federal office, including the single State office designated under subsection (b) and the email address

and facsimile number means of electronic communication designated under paragraph (1), to be used by absent uniformed services voters and overseas voters as a resource to send voter registration applications and absentee ballot applications to the appropriate jurisdiction in the State.

"(4)(5) Transmission if no preference indicated.—In the case where an absent uniformed services voter or overseas voter does not designate a preference under subsection (a)(6)(C), the State shall transmit the voter registration application or absentee ballot application by any delivery method allowable in accordance with applicable State law, or if there is no applicable State law, by mail.

established under subsection (a)(6) shall ensure that the privacy of the identity and other personal data of an absent uniformed services voter or overseas voter who requests or is sent a voter registration application or absentee ballot application under such subsection is protected throughout the process of making such request or being sent such application.

"(6) Security and Privacy Protections.—

"(A) SECURITY PROTECTIONS.—To the extent practicable, States shall ensure that the procedures established under subsection (a)(6) protect the security and integrity of the voter registration and absentee ballot application request processes.

- "(B) Privacy protections.—To the extent practicable, the procedures established under subsection (a)(6) shall ensure that the privacy of the identity and other personal data of an absent uniformed services voter or overseas voter who requests or is sent a voter registration application or absentee ballot application under such subsection is protected throughout the process of making such request or being sent such application.".
- 15 (b) EFFECTIVE DATE.—The amendments made by 16 this section shall apply with respect to the regularly sched-17 uled general election for Federal office held in November 18 2010 and each succeeding election for Federal office.

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1	SEC. 45. ESTABLISHMENT OF PROCEDURES FOR STATES TO	
2	TRANSMIT BLANK ABSENTEE BALLOTS BY	
3	MAIL, ONLINE, AND BY FACSIMILEMAIL AND	
4	ELECTRONICALLY TO ABSENT UNIFORMED	
5	SERVICES VOTERS AND OVERSEAS VOTERS.	
6	(a) In General.—Section 102 of the Uniformed and	
7	Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff-	
8	1), as amended by section 34, is amended—	
9	(1) in subsection (a)—	
10	(A) in paragraph (5), by striking "and" at	
11	the end;	
12	(B) in paragraph (6), by striking the pe-	
13	riod at the end and inserting "; and"; and	
14	(C) by adding at the end the following new	
15	paragraph:	
16	"(7) in addition to any other method of trans-	
17	mitting blank absentee ballots in the State, establish	
18	procedures for transmitting by mail, electronically,	
19	and by facsimileby mail and electronically blank ab-	
20	sentee ballots to absent uniformed services voters	
21	and overseas voters with respect to general, special,	
22	primary, and runoff elections for Federal office in	
23	accordance with subsection (f)."; and	
24	(2) by adding at the end the following new sub-	
25	section:	

1	"(f) Transmission of Blank Absentee Ballots
2	BY MAIL, ONLINE, AND BY FACSIMILEMAIL AND ELEC-
3	TRONICALLY.—
4	"(1) In general.—Each State shall establish
5	procedures—
6	"(A) to transmit blank absentee ballots by
7	mail, electronically, and by facsimile mail and
8	electronically (in accordance with the preferred
9	method of transmission designated by the ab-
10	sent uniformed services voter or overseas voter
11	under subparagraph (B)) to absent uniformed
12	services voters and overseas voters for an elec-
13	tion for Federal office; and
14	"(B) by which the absent uniformed serv-
15	ices voter or overseas voter can designate
16	whether they prefer for such blank absentee
17	ballot to be transmitted by mail, electronically,
18	or by facsimile by mail and electronically.
19	"(2) Transmission if no preference indi-
20	CATED.—In the case where an absent uniformed
21	services voter or overseas voter does not designate a
22	preference under paragraph (1)(B), the State shall
23	transmit the ballot by any delivery method allowable
24	in accordance with applicable State law, or if there
25	is no applicable State law, by mail.

cstablished under subsection (a)(7) shall ensure that
the privacy of the identity and other personal data
of an absent uniformed services voter or overseas
voter to whom a blank absentee ballot is transmitted
under such subsection is protected throughout the
process of such transmission.

"(3) Security and Privacy Protections.—

- "(A) SECURITY PROTECTIONS.—To the extent practicable, States shall ensure that the procedures established under subsection (a)(7) protect the security and integrity of absentee ballots.
- "(B) Privacy protections.—To the extent practicable, the procedures established under subsection (a)(7) shall ensure that the privacy of the identity and other personal data of an absent uniformed services voter or overseas voter to whom a blank absentee ballot is transmitted under such subsection is protected throughout the process of such transmission.".
- 21 (b) Effective Date.—The amendments made by 22 this section shall apply with respect to the regularly sched-23 uled general election for Federal office held in November 24 2010 and each succeeding election for Federal office.

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1	SEC. 56. ENSURING ABSENT UNIFORMED SERVICES VOT-
2	ERS AND OVERSEAS VOTERS HAVE TIME TO
3	VOTE.
4	(a) In General.—Section 102 of the Uniformed and
5	Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff-
6	1), as amended by section 4, is amended—
7	(1) in subsection (a)—
8	(A) in paragraph (6), by striking "and" at
9	the end;
10	(B) in paragraph (7), by striking the pe-
11	riod at the end and inserting a semicolon; and
12	(C) by adding at the end the following new
13	paragraphs:
14	"(8) except as provided in subsection (g), trans-
15	mit a validly requested absentee ballot to an absent
16	uniformed services voter or overseas voter—
17	"(A) in the case where the request is re-
18	ceived at least 45 days before an election for
19	Federal office, not later than 45 days before the
20	election; and
21	"(B) in the case where the request is re-
22	ceived less than 45 days before an election for
23	Federal office—
24	"(i) in accordance with State law; and
25	"(ii) if practicable and as determined
26	appropriate by the State, in a manner that

1	expedites the transmission of such absen-
2	tee ballot; and
3	"(9) except as provided in subsection (g), ac-
4	cept and count a marked absentee ballot of an ab-
5	sent uniformed services voter or overseas voter that
6	is postmarked or otherwise officially dated on or be-
7	fore the election for Federal office involved if the
8	marked absentee ballot is received by the State on
9	or before the later of—
10	"(A) the date that is 55 days after the
11	date on which a validly requested absentee bal-
12	lot is required to be transmitted under para-
13	$\frac{\text{graph }(8)(A)}{\text{or}}$
14	"(B) the date on which the State certifies
15	the election."; and
16	(2) by adding at the end the following new sub-
17	section:
18	"(g) Exemption of Certain States From Cer-
19	TAIN TIME REQUIREMENTS.—
20	"(1) In General.—A State is not required to
21	comply with the requirements of paragraphs (8) and
22	(9) of subsection (a) if, on and after the date of en-
23	actment of this subsection, the State has in effect a
24	law providing that a State absentee ballot is re-
25	quired to be available to any absent uniformed serv-

before the election for Federal office involved (determined beginning on the date on which the State transmits a blank absentee ballot to an absent uniformed services voter or overseas voter and ending on the deadline of the State for receipt of such application).

"(2) Hardship exemption.—

"(A) IN GENERAL.—If the chief State election official determines that the State is unable to meet the requirements under such paragraphs with respect to an election for Federal office due to an undue hardship described in subparagraph (B)(ii), the chief State election official shall request that the Presidential designee grant a waiver to the State of the application of such paragraphs. Such request shall include—

"(i) a recognition that the purpose of such paragraphs is to allow absent uniformed services voters and overseas voters enough time to vote in an election for Federal office;

"(ii) an explanation of the hardship that indicates why the State is unable to

1	transmit absent uniformed services voters
2	and overseas voters an absentee ballot in
3	accordance with such paragraphs;
4	"(iii) the number of days prior to the
5	election for Federal office that the State
6	requires absentee ballots be transmitted to
7	absent uniformed services voters and over-
8	seas voters; and
9	"(iv) a comprehensive plan to ensure
10	that absent uniformed services voters and
11	overseas voters are able to receive absentee
12	ballots which they have requested and sub-
13	mit marked absentee ballots to the appro-
14	priate State election official in time to have
15	that ballot counted in the election for Fed-
16	eral office, which includes—
17	"(I) the steps the State will un-
18	dertake to ensure that absent uni-
19	formed services voters and overseas
20	voters have time to receive, mark, and
21	submit their ballots in time to have
22	those ballots counted in the election;
23	"(H) why the plan provides ab-
24	sent uniformed services voters and
25	oversess voters sufficient time to vote

1	as a substitute for the requirements
2	under such paragraphs; and
3	"(III) the underlying factual in-
4	formation which explains how the plan
5	provides such sufficient time to vote
6	as a substitute for such requirements.
7	"(B) APPROVAL OF WAIVER REQUEST.—
8	The Presidential designee shall approve a waiv-
9	er request under subparagraph (A) if the Presi-
10	dential designee determines each of the fol-
11	lowing requirements are met:
12	"(i) The comprehensive plan under
13	clause (iv) of such subparagraph provides
14	absent uniformed services voters and over-
15	seas voters sufficient time to receive absen-
16	tee ballots they have requested and submit
17	marked absentee ballots to the appropriate
18	State election official in time to have that
19	ballot counted in the election for Federal
20	office.
21	"(ii) One or more of the following
22	issues creates an undue hardship for the
23	State:
24	"(I) The State's primary election
25	date prohibits the State from com-

1	plying with such paragraphs (8) and
2	(9).
3	"(II) The State has suffered a
4	delay in generating ballots due to a
5	legal contest with respect to a primary
6	election.
7	"(III) The State Constitution
8	prohibits the State from complying
9	with such paragraphs.
10	"(C) TIMING OF WAIVER.—
11	"(i) In General.—Except as pro-
12	vided under clause (ii), a State that re-
13	quests a waiver under subparagraph (A)
14	shall submit to the Presidential designee
15	the written waiver request not later than
16	90 days before the election for Federal of-
17	fice with respect to which the request is
18	submitted. The Presidential designee shall
19	approve or deny the waiver request not
20	later than 65 days before such election.
21	"(ii) Exception.—If a State requests
22	a waiver under subparagraph (A) as the
23	result of an undue hardship described in
24	subparagraph (B)(ii)(II), the State shall
25	submit to the Presidential designee the

1	written waiver request as soon as prac-
2	ticable. The Presidential designee shall ap-
3	prove or deny the waiver request not later
4	than 5 business days after the date on
5	which the request is received.
6	"(D) APPLICATION OF WAIVER.—A waiver
7	approved under subparagraph (B) shall only
8	apply with respect to the election for Federal
9	office for which the request was submitted. For
10	each subsequent election for Federal office, the
11	Presidential designee shall only approve a waiv-
12	er if the State has submitted a request under
13	subparagraph (A) with respect to such elec-
14	tion.".
15	(b) Runoff Elections. Section 102(a) of the
16	Uniformed and Overseas Citizens Absentee Voting Act (42
17	U.S.C. 1973ff-1(a)), as amended by subsection (a), is
18	amended—
19	(1) in paragraph (8), by striking "and" at the
20	end;
21	(2) in paragraph (9), by striking the period at
22	the end and inserting "; and"; and
23	(3) by adding at the end the following new
24	paragraph:

1	"(10) if the State declares or otherwise holds a
2	runoff election for Federal office, establish a written
3	plan that provides absentee ballots are made avail-
4	able to absent uniformed services voters and over-
5	seas voters in manner that gives them sufficient
6	time to vote in the runoff election.".
7	(c) EFFECTIVE DATE.—The amendments made by
8	this section shall apply with respect to the regularly sched-
9	uled general election for Federal office held in November
10	2010 and each succeeding election for Federal office.
11	(a) In General.—Section 102 of the Uniformed and
12	Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff-
13	1(a)(1)), as amended by section 5, is amended—
14	(1) in subsection (a)—
15	(A) in paragraph (1), by inserting "and,
16	except as provided in subsection (g), transmit
17	validly requested absentee ballots to such voters,
18	in the case where the request is received at least
19	45 days before an election for Federal office, not
20	later than 45 days before the election" before the
21	semicolon at the end;
22	(B) in paragraph (6), by striking "and" at
23	$the\ end;$
24	(C) in paragraph (7), by striking the period
25	at the end and inserting a semicolon: and

1	(D) by adding at the end the following new
2	paragraph:
3	"(8) transmit a validly requested absentee ballot
4	to an absent uniformed services voter or overseas
5	voter, in the case where the request is received less
6	than 45 days before an election for Federal office—
7	"(A) in accordance with State law; and
8	"(B) if practicable and as determined ap-
9	propriate by the State, in a manner that expe-
10	dites the transmission of such absentee ballot.".
11	(2) by adding at the end the following new sub-
12	section:
13	"(g) Hardship Exemption.—
14	"(1) In general.—If the chief State election of-
15	ficial determines that the State is unable to meet the
16	requirement under subsection (a)(1) with respect to
17	an election for Federal office due to an undue hard-
18	ship described in paragraph (2)(B), the chief State
19	election official shall request that the Presidential des-
20	ignee grant a waiver to the State of the application
21	of such subsection. Such request shall include—
22	"(A) a recognition that the purpose of such
23	subsection is to allow absent uniformed services
24	voters and overseas voters enough time to vote in
25	an election for Federal office;

1	"(B) an explanation of the hardship that
2	indicates why the State is unable to transmit ab-
3	sent uniformed services voters and overseas voters
4	an absentee ballot in accordance with such sub-
5	section;
6	"(C) the number of days prior to the elec-
7	tion for Federal office that the State requires ab-
8	sentee ballots be transmitted to absent uniformed
9	services voters and overseas voters; and
10	"(D) a comprehensive plan to ensure that
11	absent uniformed services voters and overseas
12	voters are able to receive absentee ballots which
13	they have requested and submit marked absentee
14	ballots to the appropriate State election official
15	in time to have that ballot counted in the elec-
16	tion for Federal office, which includes—
17	"(i) the steps the State will undertake
18	to ensure that absent uniformed services vot-
19	ers and overseas voters have time to receive,
20	mark, and submit their ballots in time to
21	have those ballots counted in the election;
22	"(ii) why the plan provides absent uni-
23	formed services voters and overseas voters
24	sufficient time to vote as a substitute for the
25	requirements under such subsection; and

1	"(iii) the underlying factual informa-
2	tion which explains how the plan provides
3	such sufficient time to vote as a substitute
4	for such requirements.
5	"(2) Approval of Waiver Request.—After
6	consulting with the Attorney General, the Presidential
7	designee shall approve a waiver request under para-
8	graph (1) if the Presidential designee determines each
9	of the following requirements are met:
10	"(A) The comprehensive plan under sub-
11	paragraph (D) of such paragraph provides ab-
12	sent uniformed services voters and overseas voters
13	sufficient time to receive absentee ballots they
14	have requested and submit marked absentee bal-
15	lots to the appropriate State election official in
16	time to have that ballot counted in the election
17	for Federal office.
18	"(B) One or more of the following issues
19	creates an undue hardship for the State:
20	"(i) The State's primary election date
21	prohibits the State from complying with
22	subsection (a)(1).
23	"(ii) The State has suffered a delay in
24	generating ballots due to a legal contest.

	21
1	"(iii) The State Constitution prohibits
2	the State from complying with such sub-
3	section.
4	"(3) Timing of Waiver.—
5	"(A) In General.—Except as provided
6	under subparagraph (B), a State that requests a
7	waiver under paragraph (1) shall submit to the
8	Presidential designee the written waiver request
9	not later than 90 days before the election for
10	Federal office with respect to which the request
11	is submitted. The Presidential designee shall ap-
12	prove or deny the waiver request not later than
13	65 days before such election.
14	"(B) Exception.—If a State requests a
15	waiver under paragraph (1) as the result of an
16	undue hardship described in paragraph
17	(2)(B)(ii), the State shall submit to the Presi-
18	dential designee the written waiver request as
19	soon as practicable. The Presidential designee
20	shall approve or deny the waiver request not
21	later than 5 business days after the date on
22	which the request is received.
23	"(4) Application of waiver ap-
24	proved under paragraph (2) shall only apply with re-

spect to the election for Federal office for which the

1	request was submitted. For each subsequent election
2	for Federal office, the Presidential designee shall only
3	approve a waiver if the State has submitted a request
4	under paragraph (1) with respect to such election.".
5	(b) Runoff Elections.—Section 102(a) of the Uni-
6	formed and Overseas Citizens Absentee Voting Act (42
7	U.S.C. 1973ff-1(a)), as amended by subsection (a), is
8	amended—
9	(1) in paragraph (7), by striking "and" at the
10	end;
11	(2) in paragraph (8), by striking the period at
12	the end and inserting "; and"; and
13	(3) by adding at the end the following new para-
14	graph:
15	"(9) if the State declares or otherwise holds a
16	runoff election for Federal office, establish a written
17	plan that provides absentee ballots are made available
18	to absent uniformed services voters and overseas voters
19	in manner that gives them sufficient time to vote in
20	the runoff election.".
21	(c) Effective Date.—The amendments made by this
22	section shall apply with respect to the regularly scheduled
23	general election for Federal office held in November 2010
24	and each succeeding election for Federal office.

1	SEC. 6. PROCEDURES FOR COLLECTION AND DELIVERY OF
2	MARKED ABSENTEE BALLOTS OF ABSENT
3	OVERSEAS UNIFORMED SERVICES VOTERS.
4	(a) In General.—The Uniformed and Overseas
5	Citizens Absentee Voting Act (42 U.S.C. 1973ff et seq.)
6	is amended by inserting after section 103 the following
7	new section:
8	"SEC. 103A. PROCEDURES FOR COLLECTION AND DELIVERY
9	OF MARKED ABSENTEE BALLOTS OF ABSENT
0	OVERSEAS UNIFORMED SERVICES VOTERS.
1	"(a) Collection.—The Presidential designee shall
2	establish procedures for collecting marked absentee ballots
3	of absent overseas uniformed services voters in regularly
4	scheduled general elections for Federal office, including
5	absentee ballots prepared by States and the Federal write-
6	in absentee ballot prescribed under section 103, and for
7	delivering the ballots to the appropriate State election offi-
8	cials.
9	"(b) Utilization of Express Mail Delivery
20	SERVICES.—Under the procedures established under this
21	section, the Presidential designee, working in conjunction
22	with the United States Postal Service, shall implement
23	procedures that provide absent uniformed services voters
24	access to express mail delivery service for the purpose of
25	mailing marked absentee ballots to the appropriate State

1	election official. Such procedures shall ensure that the fol-
2	lowing requirements are met:
3	"(1) No postage requirement.—In accord-
4	ance with section 3406 of title 39, United States
5	Code, such marked absentee ballots and other bal-
6	loting materials are carried free of postage.
7	"(2) Date of Mailing.—Such marked absen-
8	tee ballots are postmarked with a record of the date
9	on which the ballot is mailed.
10	"(c) Absent Overseas Uniformed Services
11	VOTER DEFINED.—In this section, the term 'absent over-
12	seas uniformed services voter' means an overseas voter de-
13	seribed in section $107(5)(A)$.".
14	(b) Conforming Amendment.—Section 101(b) of
15	such Act (42 U.S.C. 1973ff(b)) is amended—
16	(1) by striking "and" at the end of paragraph
17	(6);
18	(2) by striking the period at the end of para-
19	graph (7) and inserting "; and"; and
20	(3) by adding at the end the following new
21	paragraph:
22	"(8) carry out section 103A with respect to the
23	collection and delivery of marked absentee ballots of
24	absent overseas uniformed services voters in elec-
25	tions for Federal office.".

- 1 (e) Tracking Marked Ballots.—Section 102 of
- 2 the Uniformed and Overseas Citizens Absentee Voting Act
- 3 (42 U.S.C. 1973ff-1(a)), as amended by section 5, is
- 4 amended by adding at the end the following new sub-
- 5 section:
- 6 "(h) Tracking Marked Ballots.—The chief State
- 7 election official, in coordination with local election jurisdic-
- 8 tions, shall develop a free access system by which an ab-
- 9 sent uniformed services voter or overseas voter may deter-
- 10 mine whether the absentee ballot of the absent uniformed
- 11 services voter or overseas voter has been received by the
- 12 appropriate State election official.".
- 13 (d) EFFECTIVE DATE.—The amendments made by
- 14 this section shall apply with respect to the regularly sched-
- 15 uled general election for Federal office held in November
- 16 2010 and each succeeding election for Federal office.
- 17 SEC. 7. PROCEDURES FOR COLLECTION AND DELIVERY OF
- 18 MARKED ABSENTEE BALLOTS OF ABSENT
- 19 OVERSEAS UNIFORMED SERVICES VOTERS.
- 20 (a) In General.—The Uniformed and Overseas Citi-
- 21 zens Absentee Voting Act (42 U.S.C. 1973ff et seq.) is
- 22 amended by inserting after section 103 the following new
- 23 section:

1	"SEC. 103A. PROCEDURES FOR COLLECTION AND DELIVERY
2	OF MARKED ABSENTEE BALLOTS OF ABSENT
3	OVERSEAS UNIFORMED SERVICES VOTERS.
4	"(a) Establishment of Procedures.—The Presi-
5	dential designee shall establish procedures for collecting
6	marked absentee ballots of absent overseas uniformed serv-
7	ices voters in regularly scheduled general elections for Fed-
8	eral office, including absentee ballots prepared by States
9	and the Federal write-in absentee ballot prescribed under
10	section 103, and for delivering such marked absentee ballots
11	to the appropriate State election officials.
12	"(b) Delivery to Local Election Officials.—
13	"(1) In general.—Under the procedures estab-
14	lished under this section, the Presidential designee
15	shall implement procedures that facilitate the delivery
16	of marked absentee ballots of absent uniformed serv-
17	ices voters for regularly scheduled general elections for
18	Federal office to the appropriate State election offi-
19	cials in accordance with this section.
20	"(2) Cooperation and coordination with
21	THE UNITED STATES POSTAL SERVICE.—The Presi-
22	dential designee shall carry out this section in co-
23	operation and coordination with the United States
24	Postal Service, and shall provide expedited mail de-
25	livery service for all such marked absentee ballots of
26	absent uniformed services voters that are collected on

1 or before the deadline described in paragraph (3) and 2 then transferred to the United States Postal Service. "(3) Deadline described.— 3 4 "(A) In general.—Except as provided in subparagraph (B), the deadline described in this 5 6 paragraph is noon (in the location in which the 7 ballot is collected) on the seventh day preceding the date of the regularly scheduled general elec-8 9 tion for Federal office. 10

"(B) Authority to establish alter-NATIVE DEADLINE FOR CERTAIN LOCATIONS.—If the Presidential designee determines that the deadline described in subparagraph (A) is not sufficient to ensure timely delivery of the ballot under paragraph (1) with respect to a particular location because of remoteness or other factors, the Presidential designee may establish as an alternative deadline for that location the latest date occurring prior to the deadline described in subparagraph (A) which is sufficient to provide timely delivery of the ballot under paragraph (1).

"(4) No postage requirement.—In accordance with section 3406 of title 39, United States

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- Code, such marked absentee ballots and other balloting
 materials shall be carried free of postage.
- 3 "(5) Date of Mailing.—Such marked absentee 4 ballots shall be postmarked with a record of the date 5 on which the ballot is mailed.
- 6 "(c) Outreach for Absent Overseas Uniformed
 7 Services Voters on Procedures.—The Presidential
 8 designee shall take appropriate actions to inform individ9 uals who are anticipated to be absent overseas uniformed
 10 services voters in a regularly scheduled general election for
 11 Federal office to which this section applies of the procedures
 12 for the collection and delivery of marked absentee ballots
 13 established pursuant to this section, including the manner
 14 in which such voters may utilize such procedures for the
 15 submittal of marked absentee ballots pursuant to this sec16 tion.

17 "(d) Reports on Utilization of Procedures.—

18 "(1) Reports required.—Not later than 180 19 days after each regularly scheduled general election 20 for Federal office to which this section applies, the 21 Presidential designee shall submit to the relevant 22 committees of Congress a report on the utilization of 23 the procedures for the collection and delivery of 24 marked absentee ballots established pursuant to this 25 section during such election.

1	"(2) Elements.—Each report under paragraph
2	(1) shall include, for the general election covered by
3	such report, a description of the utilization of the pro-
4	cedures described in that paragraph during such gen-
5	eral election, including the number of marked absen-
6	tee ballots collected and delivered under such proce-
7	dures and the number of such ballots which were not
8	delivered by the time of the closing of the polls on the
9	date of the election (and the reasons such ballots were
10	not so delivered).
11	"(3) Relevant committees of congress de-
12	FINED.—In this subsection, the term 'relevant com-
13	mittees of Congress' means—
14	"(A) the Committees on Appropriations,
15	Armed Services, and Rules and Administration
16	of the Senate; and
17	"(B) the Committees on Appropriations,
18	Armed Services, and House Administration of
19	the House of Representatives.
20	"(e) Absent Overseas Uniformed Services Voter
21	Defined.—In this section, the term 'absent overseas uni-
22	formed services voter' means an overseas voter described in
23	section $107(5)(A)$.

1	"(f) Authorization of Appropriations.—There are
2	authorized to be appropriated to the Presidential designee
3	such sums as may be necessary to carry out this section.".
4	(b) Conforming Amendment.—Section 101(b) of
5	such Act (42 U.S.C. 1973ff(b)) is amended—
6	(1) by striking "and" at the end of paragraph
7	(6);
8	(2) by striking the period at the end of para-
9	graph (7) and inserting "; and"; and
10	(3) by adding at the end the following new para-
11	graph:
12	"(8) carry out section 103A with respect to the
13	collection and delivery of marked absentee ballots of
14	absent overseas uniformed services voters in elections
15	for Federal office.".
16	(c) State Responsibilities.—Section 102(a) of such
17	Act (42 U.S.C. 1973ff-1(a)), as amended by section 6, is
18	amended—
19	(1) in paragraph (8), by striking "and" at the
20	end;
21	(2) in paragraph (9), by striking the period at
22	the end and inserting "; and"; and
23	(3) by adding the following new paragraph:

- 1 "(10) carry out section 103A(b)(1) with respect
 2 to the processing and acceptance of marked absentee
 3 ballots of absent overseas uniformed services voters.".
- 4 (d) Tracking Marked Ballots.—Section 102 of 5 such Act (42 U.S.C. 1973ff-1(a)), as amended by section 6 6, is amended by adding at the end the following new sub-7 section:
- 8 "(h) TRACKING MARKED BALLOTS.—The chief State 9 election official, in coordination with local election jurisdic-10 tions, shall develop a free access system by which an absent 11 uniformed services voter or overseas voter may determine 12 whether the absentee ballot of the absent uniformed services 13 voter or overseas voter has been received by the appropriate 14 State election official.".

(e) Report on Status of Implementation.—

16 (1) Report required.—Not later than 180 17 days after the date of the enactment of this Act, the 18 individual designated under section 101(a) of the 19 Uniformed and Overseas Citizens Absentee Voting Act 20 (42 U.S.C. 1973ff(a)) shall submit to the relevant 21 committees of Congress a report on the status of the 22 implementation of the procedures established for the 23 collection and delivery of marked absentee ballots of 24 absent overseas uniformed services voters under sec-25 tion 103A of such Act, as added by subsection (a).

1	(2) Elements.—The report under paragraph
2	(1) shall include a status of the implementation of
3	such procedures and a detailed description of the spe-
4	cific steps taken towards such implementation for the
5	regularly scheduled general election for Federal office
6	held in November 2010.
7	(3) Relevant committees of congress de-
8	FINED.—In this subsection, the term "relevant com-
9	mittees of Congress" has the meaning given such term
10	in section $103A(d)(3)$ of the Uniformed and Overseas
11	Citizens Absentee Voting Act, as added by subsection
12	(a).
13	(f) Protecting Voter Privacy and Secrecy of Ab-
14	SENTEE BALLOTS.—Section 101(b) of the Uniformed and
15	Overseas Citizens Absentee Voting Act (42 U.S.C.
16	1973ff(b)), as amended by subsection (b), is amended—
17	(1) by striking "and" at the end of paragraph
18	(7);
19	(2) by striking the period at the end of para-
20	graph (8) and inserting "; and"; and
21	(3) by adding at the end the following new para-
22	graph:
23	"(9) to the greatest extent practicable, take such
24	actions as may be necessary—

1	"(A) to ensure that absent uniformed serv-
2	ices voters who cast absentee ballots at locations
3	or facilities under the jurisdiction of the Presi-
4	dential designee are able to do so in a private
5	and independent manner; and
6	"(B) to protect the privacy of the contents
7	of absentee ballots cast by absentee uniformed
8	services voters and overseas voters while such bal-
9	lots are in the possession or control of the Presi-
10	dential designee.".
11	(g) Effective Date.—The amendments made by this
12	section shall apply with respect to the regularly scheduled
13	general election for Federal office held in November 2010
14	and each succeeding election for Federal office.
15	SEC. 78. FEDERAL WRITE-IN ABSENTEE BALLOT.
16	(a) USE IN GENERAL, SPECIAL, PRIMARY, AND RUN-
17	OFF ELECTIONS FOR FEDERAL OFFICE.—
18	(1) In general.—Section 103 of the Uni-
19	formed and Overseas Citizens Absentee Voting Act
20	(42 U.S.C. 1973ff-2) is amended—
21	(A) in subsection (a), by striking "general
22	elections for Federal office" and inserting "gen-
23	eral, special, primary, and runoff elections for
24	Federal office";

1	(B) in subsection (e), in the matter pre-
2	ceding paragraph (1), by striking "a general
3	election" and inserting "a general, special, pri-
4	mary, or runoff election for Federal office"; and
5	(C) in subsection (f), by striking "the gen-
6	eral election" each place it appears and insert-
7	ing "the general, special, primary, or runoff
8	election for Federal office".
9	(2) Effective date.—The amendments made
10	by this subsection shall take effect on December 31,
11	2010, and apply with respect to elections for Federal
12	office held on or after such date.
13	(b) Promotion and Expansion of Use.—Section
14	103(a) of the Uniformed and Overseas Citizens Absentee
15	Voting Act (42 U.S.C. 1973ff–2) is amended—
16	(1) by striking "General.—The Presidential"
17	and inserting "General.—
18	"(1) Federal Write-in Absentee Ballot.—
19	The Presidential"; and
20	(2) by adding at the end the following new
21	paragraph:
22	"(2) Promotion and expansion of use of
23	FEDERAL WRITE-IN ABSENTEE BALLOTS.—
24	"(A) In General.—Not later than De-
25	cember 31, 2011, the Presidential designee

1	shall adopt procedures to promote and expand
2	the use of the Federal write-in absentee ballot
3	as a back-up measure to vote in elections for
4	Federal office.
5	"(B) USE OF TECHNOLOGY.—Under such
6	procedures, the Presidential designee shall uti-
7	lize technology to implement a system under
8	which the absent uniformed services voter or
9	overseas voter may—
10	"(i) enter the address of the voter or
11	other information relevant in the appro-
12	priate jurisdiction of the State, and the
13	system will generate a list of all candidates
14	in the election for Federal office in that ju-
15	risdiction; and
16	"(ii) submit the marked Federal
17	write-in absentee ballot by printing the bal-
18	lot (including complete instructions for
19	submitting the marked Federal write-in ab-
20	sentee ballot to the appropriate State elec-

tion official and the mailing address of the

single State office designated under section

102(b)).".

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1	SEC. 89. PROHIBITING REFUSAL TO ACCEPT VOTER REG
2	ISTRATION AND ABSENTEE BALLOT APPLICA
3	TIONS, MARKED ABSENTEE BALLOTS, AND
4	FEDERAL WRITE-IN ABSENTEE BALLOTS FOR
5	FAILURE TO MEET TECHNICALCERTAIN RE
6	QUIREMENTS.
7	(a) Voter Registration and Absentee Ballot
8	APPLICATIONS.—Section 102 of the Uniformed and Over-
9	seas Citizens Absentee Voting Act (42 U.S.C. 1973ff–1)
10	as amended by section 67, is amended by adding at the
11	end the following new subsection:
12	"(i) Prohibiting Refusal To Accept Applica-
13	TIONS FOR FAILURE TO MEET TECHNICALCERTAIN RE-
14	QUIREMENTS.—A State shall not refuse to accept and
15	process any otherwise valid voter registration application
16	or absentee ballot application (including the official post
17	card form prescribed under section 101) or marked absen-
18	tee ballot submitted in any manner by an absent uni-
19	formed services voter or overseas voter solely on the basis
20	of the following:
21	"(1) Notarization requirements.
22	"(2) Restrictions on paper type, including
23	weight and size.
24	"(3) Restrictions on envelope type, including
25	weight and size.".

1	(b) Federal Write-In Absentee Ballot.—Sec-
2	tion 103 of such Act (42 U.S.C. 1973ff-2) is amended—
3	(1) by redesignating subsection (f) as sub-
4	section (g); and
5	(2) by inserting after subsection (e) the fol-
6	lowing new subsection:
7	"(f) Prohibiting Refusal To Accept Ballot
8	FOR FAILURE TO MEET TECHNICALCERTAIN REQUIRE-
9	MENTS.—A State shall not refuse to accept and process
10	any otherwise valid Federal write-in absentee ballot sub-
11	mitted in any manner by an absent uniformed services
12	voter or overseas voter solely on the basis of the following:
13	"(1) Notarization requirements.
14	"(2) Restrictions on paper type, including
15	weight and size.
16	"(3) Restrictions on envelope type, including
17	weight and size.".
18	(e) Effective Date.—The amendments made by
19	this section shall apply with respect to the regularly sched-
20	uled general election for Federal office held in November
21	2010 and each succeeding election for Federal office.
22	SEC. 910. FEDERAL VOTING ASSISTANCE PROGRAM IM-
23	PROVEMENTS.
24	(a) Federal Voting Assistance Program Im-

25 PROVEMENTS.—

1	(1) In general.—The Uniformed and Over-
2	seas Citizens Absentee Voting Act (42 U.S.C.
3	$\frac{1397}{1973}$ ff et seq.), as amended by section $\frac{67}{7}$, is
4	amended by inserting after section 103A the fol-
5	lowing new section:
6	"SEC. 103B. FEDERAL VOTING ASSISTANCE PROGRAM IM-
7	PROVEMENTS.
8	"(a) In General.—The Presidential designee shall
9	develop standards for training, supporting, and empha-
10	sizing Voting Assistance Officers under the Federal Vot-
11	ing Assistance Program of the Department of Defense—
12	"(1) for all members of the uniformed services;
13	and
14	"(2) on all installations and facilities of the uni-
15	formed services in the United States and overseas.
16	"(b) Duties.—The Presidential designee shall earry
17	out the following duties:
18	"(1) Assign Senior Voting Assistance Officers
19	as follows:
20	"(A)(i) Assign 1 Senior Voting Assistance
21	Officer on each installation or facility and in
22	each organization of the uniformed services, at
23	the 0-6 level, to coordinate the programs con-
24	ducted by subordinate units and tenant com-
25	mands.

clause (iii), an individual assigned under this subparagraph as the Senior Voting Assistance Officer on an installation or facility or in an organization shall be an employee in a position at GS-12 or higher of the General Schedule, or, if a member of a uniformed service is so assigned, the member shall be in a pay grade of O-4 or higher.

"(iii) In the ease where the number of individuals on the installation or facility or in the organization at the 0–6 level is less than 50, the Senior Voting Assistance Officer shall be assigned at the next highest level that has at least 50 individual assigned to it.

"(iv) To the extent practicable, each individual assigned under this subparagraph shall notify individuals on the installation or facility or in the organization of the last date before a regularly scheduled general election for Federal office on which absentee ballots mailed from that installation, facility, or organization may reasonably be expected to be delivered in time to be counted in such election.

1	"(B) Assign 1 Senior Voting Assistance
2	Officer to each reserve component at its head-
3	quarters level.
4	"(2) Designate and assign in writing 1 Voting
5	Assistance Officer to each unit, installation, or facil-
6	ity of the uniformed services for every 50 members
7	of a uniformed service permanently assigned to the
8	unit, installation, or facility. A member of a uni-
9	formed service assigned under the preceding sen-
10	tence shall hold a pay grade of not less than O-2
11	for officers or E-7 for enlisted personnel. Voting As-
12	sistance Officers assigned under this paragraph shall
13	operate under the guidance of Senior Voting Assist-
14	ance Officers assigned under paragraph (1).
15	"(3) Ensure that Voting Assistance Officers are
16	available and equipped to—
17	"(A) personally assist absent uniformed
18	services voters with respect to each election for
19	Federal office; and
20	"(B) ensure that any absent uniformed
21	services voter who appears to need assistance in
22	reading or understanding the English language
23	on voter registration or voting materials re-
24	eeives immediate assistance with balloting mate-
25	rials in the appropriate language.

1	"(4) Provide Voting Assistance Officers with
2	time and resources needed to perform their voting
3	assistance duties, especially during even-numbered
4	years.
5	"(5) Develop online portals of information for
6	use by Voting Assistance Officers—
7	"(A) for training purposes; and
8	"(B) to inform absent uniformed services
9	voters regarding voter registration procedures
10	and absentee ballot procedures to be used by
11	such voters with respect to elections for Federal
12	office.
13	"(6) Establish a program to notify absent uni-
14	formed services voters of voter registration informa-
15	tion and resources, the availability of the Federal
16	postcard application, and the availability of the Fed-
17	eral write-in absentee ballot on the military Global
18	Network, and shall use the military Global Network
19	to notify absent uniformed services voters of the
20	foregoing 90, 60, and 30 days prior to each election
21	for Federal office.
22	"(7) Include, in the standard forms provided to
23	a new member of the uniformed services during in-
24	processing upon arrival at installations and bases of

the uniformed services, information on voter reg-

istration procedures and absentee ballot procedures
to be used by absent uniformed services voters (ineluding the official post eard form prescribed under
section 101).

"(8) Provide clear written notice and instructions for the absent uniformed services voter to change their address by submitting the official post eard form prescribed under section 101 to the appropriate State election official.

transmit to the President and to Congress a report on the effectiveness of activities carried out under this section, including the activities and actions of the Federal Voting Assistance Program of the Department of Defense, a separate assessment of voter registration and participation by absent uniformed overseas voters, a separate assessment of voter registration and participation by overseas voters who are not members of the uniformed services, and a description of the cooperation between the States and the Federal Government in carrying out this section.

23 "(a) DUTIES.—The Presidential designee shall carry 24 out the following duties:

- "(1) Develop online portals of information to inform absent uniformed services voters regarding voter registration procedures and absentee ballot procedures to be used by such voters with respect to elections for Federal office.
 - "(2) Establish a program to notify absent uniformed services voters of voter registration information and resources, the availability of the Federal postcard application, and the availability of the Federal write-in absentee ballot on the military Global Network, and shall use the military Global Network to notify absent uniformed services voters of the foregoing 90, 60, and 30 days prior to each election for Federal office.
 - "(3) Not later than December 31 of each year, transmit to the President and to Congress a report on the effectiveness of activities carried out under this section, including the activities and actions of the Federal Voting Assistance Program of the Department of Defense, a separate assessment of voter registration and participation by absent uniformed overseas voters, a separate assessment of voter registration and participation by overseas voters who are not members of the uniformed services, and a description of the co-

- 1 operation between the States and the Federal Govern-
- 2 ment in carrying out this section.
- 3 "(b) Assessment of Effectiveness of Voting As-
- 4 SISTANCE OFFICER PROGRAM.—Not later than 90 days
- 5 after the date of enactment of this subsection, the Presi-
- 6 dential designee shall submit to Congress a report con-
- 7 taining the following:
- 8 "(1) A thorough and complete assessment of
- 9 whether the Voting Assistance Officer Program of the
- 10 Department of Defense, as configured and imple-
- 11 mented as of such date of enactment, is effectively as-
- sisting members of the Armed Forces in exercising
- their right to vote.
- 14 "(2) An inventory and explanation of any areas
- of voter assistance in which such Program has failed
- 16 to accomplish its stated objectives and effectively as-
- sist members of the Armed Forces in exercising their
- 18 right to vote.
- 19 "(3) A detailed plan for the implementation of
- a new program to replace such Program and supple-
- 21 ment, as needed, voter assistance activities required to
- be performed under this section.
- 23 "(c) Clarification Regarding Other Duties
- 24 AND OBLIGATIONS.—Nothing in this section shall relieve
- 25 the Presidential designee of their duties and obligations

1	under any directives or regulations issued by the Depart-
2	ment of Defense, including the Department of Defense Di-
3	rective 1000.04 (or any successor directive or regulation)
4	that is not inconsistent or contradictory to the provisions
5	of this section.
6	"(d) Authorization of Appropriations.—There
7	are authorized to be appropriated to the Federal Voting
8	Assistance Program of the Department of Defense (or a
9	successor program) such sums as are necessary for pur-
10	poses of carrying out this section.".
11	(2) Conforming amendments.—Section 101
12	of such Act (42 U.S.C. 1973ff), as amended by sec-
13	tion 67, is amended—
14	(A) in subparagraph (b)—
15	(i) by striking "and" at the end of
16	paragraph $(7)(8)$;
17	(ii) by striking the period at the end
18	of paragraph $(8)(9)$ and inserting "; and";
19	and
20	(iii) by adding at the end the fol-
21	lowing new paragraph:
22	" $(9)(10)$ carry out section 103B with respect to
23	Federal Voting Assistance Program Improvements.";
24	and

1	(B) by adding at the end the following new
2	subsection:
3	"(d) Authorization of Appropriations for Car-
4	RYING OUT FEDERAL VOTING ASSISTANCE PROGRAM IM-
5	PROVEMENTS.—There are authorized to be appropriated
6	to the Presidential designee such sums as are necessary
7	for purposes of carrying out subsection (b) $(9)(10)$.".
8	(b) Treatment of Military Pay, Personnel,
9	AND IDENTIFICATION OFFICES AND CERTAIN OTHER OF-
10	FICES AS VOTER REGISTRATION AGENCIES.—Section 102
11	of the Uniformed and Overseas Citizens Absentee Voting
12	Act (42 U.S.C. 1973ff-1), as amended by section 8, is
13	amended by adding at the end the following new sub-
14	section:
15	"(j) Treatment of Military Pay, Personnel,
16	AND IDENTIFICATION OFFICES AND CERTAIN OFFICES AS
17	Voter Registration Agencies.—
18	"(1) Pay, Personnel, and Identification
19	OFFICES OF THE DEPARTMENT OF DEFENSE.—Each
20	State and the Secretary of Defense shall jointly de-
21	velop and implement procedures for persons to apply
22	to register to vote at pay, personnel, and identifica-
23	tion offices of the Department of Defense. A pay,
24	personnel, or identification office of the Department
25	of Defense shall be considered to be a voter registra-

tion agency designated under section 7(a)(2) of the
 National Voter Registration Act of 1993 for all purposes of such Act.

"(2) DESIGNATION OF CERTAIN OFFICES AT
THE INSTALLATION LEVEL.—

"(A) IN GENERAL.—A Secretary of a military department may designate an office at the installation level, consistent across every installation of the department of the Secretary concerned, to serve as a voter registration agency for that department. An office designated by the Secretary concerned under the preceding sentence shall be considered to be a voter registration agency designated under section 7(a)(2) of such Act for all purposes of such Act.

"(B) DEFINITION OF MILITARY DEPARTMENT AND SECRETARY CONCERNED.—In this paragraph, the terms 'military department' and 'Secretary concerned' have the meaning given such terms in paragraphs (8) and (9), respectively, of section 101 of title 10, United States Code.

1	"(3) AUTHORIZATION OF APPROPRIATIONS.—
2	There are authorized to be appropriated such sums
3	as are necessary to earry out this subsection.".
4	(b) Voter Registration Assistance for Absent
5	Uniformed Services Voters.—Section 102 of the Uni-
6	formed and Overseas Citizens Absentee Voting Act (42
7	U.S.C. 1973ff-1), as amended by section 9, is amended by
8	adding at the end the following new subsection:
9	"(j) Voter Registration Assistance for Absent
10	Uniformed Services Voters.—
11	"(1) Designating an office as a voter reg-
12	ISTRATION AGENCY ON EACH INSTALLATION OF THE
13	ARMED FORCES.—Not later than 180 days after the
14	date of enactment of this subsection, each Secretary of
15	a military department shall take appropriate actions
16	to designate an office on each installation of the
17	Armed Forces under the jurisdiction of such Secretary
18	(excluding any installation in a theater of combat),
19	consistent across every installation of the department
20	of the Secretary concerned, to provide each individual
21	described in paragraph (3)—
22	"(A) written information on voter registra-
23	tion procedures and absentee ballot procedures
24	(including the official post card form prescribed
25	under section 101);

1	"(B) the opportunity to register to vote in
2	an election for Federal office;
3	"(C) the opportunity to update the individ-
4	ual's voter registration information, including
5	clear written notice and instructions for the ab-
6	sent uniformed services voter to change their ad-
7	dress by submitting the official post card form
8	prescribed under section 101 to the appropriate
9	State election official; and
10	"(D) the opportunity to request an absentee
11	ballot under this Act.
12	"(2) Development of procedures.—Each
13	Secretary of a military department shall develop, in
14	consultation with each State and the Presidential des-
15	ignee, the procedures necessary to provide the assist-
16	ance described in paragraph (1).
17	"(3) Individuals described.—The following
18	individuals are described in this paragraph:
19	"(A) An absent uniformed services voter—
20	"(i) who is undergoing a permanent
21	change of duty station;
22	"(ii) who is deploying overseas for at
23	least 6 months;
24	"(iii) who is or returning from an
25	overseas deployment of at least 6 months; or

1	"(iv) who at any time requests assist-
2	ance related to voter registration.
3	"(B) All other absent uniformed services
4	voters (as defined in section 107(1)).
5	"(4) Timing of provision of assistance.—
6	The assistance described in paragraph (1) shall be
7	provided to an absent uniformed services voter—
8	"(A) described in clause (i) of paragraph
9	(3)(A), as part of the administrative in-proc-
10	essing of the member upon arrival at the new
11	duty station of the absent uniformed services
12	voter;
13	"(B) described in clause (ii) of such para-
14	graph, as part of the administrative in-proc-
15	essing of the member upon deployment from the
16	home duty station of the absent uniformed serv-
17	ices voter;
18	"(C) described in clause (iii) of such para-
19	graph, as part of the administrative in-proc-
20	essing of the member upon return to the home
21	duty station of the absent uniformed services
22	voter;
23	"(D) described in clause (iv) of such para-
24	graph, at any time the absent uniformed services
25	voter requests such assistance; and

1	"(E) described in paragraph (3)(B), at any
2	time the absent uniformed services voter requests
3	such assistance.
4	"(5) Pay, personnel, and identification of-
5	FICES OF THE DEPARTMENT OF DEFENSE.—The Sec-
6	retary of Defense may designate pay, personnel, and
7	identification offices of the Department of Defense for
8	persons to apply to register to vote, update the indi-
9	vidual's voter registration information, and request
10	an absentee ballot under this Act.
11	"(6) Treatment of offices designated as
12	voter registration agencies.—An office des-
13	ignated under paragraph (1) or (5) shall be consid-
14	ered to be a voter registration agency designated
15	under section 7(a)(2) of the National Voter Registra-
16	tion Act of 1993 for all purposes of such Act.
17	"(7) Outreach to absent uniformed serv-
18	ices voters.—The Secretary of each military de-
19	partment or the Presidential designee shall take ap-
20	propriate actions to inform absent uniformed services
21	voters of the assistance available under this subsection
22	including—
23	"(A) the availability of voter registration
24	assistance at offices designated under paragraphs
25	(1) and (5); and

1	"(B) the time, location, and manner in
2	which an absent uniformed voter may utilize
3	such assistance.
4	"(8) Reports.—
5	"(A) REPORT ON STATUS OF IMPLEMENTA-
6	TION.—
7	"(i) Report required.—Not later
8	than 180 days after the date of enactment
9	of this subsection, the Secretary of each
10	military department or the Presidential
11	designee shall submit to the relevant com-
12	mittees of Congress a report on the status of
13	the implementation of this subsection.
14	"(ii) Elements.—The report under
15	clause (i) shall include a detailed descrip-
16	tion of the specific steps taken towards the
17	implementation of this subsection, including
18	the designation of offices under paragraphs
19	(1) and (5).
20	"(B) Report on utilization of voter
21	REGISTRATION ASSISTANCE.—
22	"(i) Reports required.—Not later
23	than 1 year after the date of the enactment
24	of this subsection, the Secretary of each
25	military department or the Presidential

1	designee shall submit to the relevant com-
2	mittees of Congress a report on the utiliza-
3	tion of voter registration assistance pro-
4	vided under this subsection.
5	"(ii) Elements.—The report under
6	clause (i) shall include—
7	"(I) a description of the specific
8	programs implemented by each mili-
9	tary department of the Armed Forces
10	pursuant to this subsection; and
11	"(II) the number of absent uni-
12	formed services voters who utilized
13	voter registration assistance provided
14	under this section.
15	"(9) Definitions.—In this subsection:
16	"(A) Military department and sec-
17	RETARY CONCERNED.—The terms 'military de-
18	partment' and 'Secretary concerned' have the
19	meaning given such terms in paragraphs (8) and
20	(9), respectively, of section 101 of title 10,
21	United States Code.
22	"(B) Relevant committees of con-
23	GRESS.—The term 'relevant committees of Con-
24	gress' means—

1	"(i) the Committees on Appropria-
2	tions, Armed Services, and Rules and Ad-
3	ministration of the Senate; and
4	"(ii) the Committees on Appropria-
5	tions, Armed Services, and House Adminis-
6	tration of the House of Representatives.
7	"(10) Authorization of Appropriations.—
8	There are authorized to be appropriated such sums as
9	are necessary to carry out this subsection.".
10	(c) Effective Date.—The amendments made by
11	this section shall apply with respect to the regularly sched-
12	uled general election for Federal office held in November
13	2010 and each succeeding election for Federal office.
14	SEC. 1011. DEVELOPMENT OF STANDARDS FOR REPORTING
15	AND STORING CERTAIN DATA.
16	(a) In General.—Section 101(b) of such Act (42
17	U.S.C. 1973ff(b)), as amended by section 910, is amend-
18	ed—
19	(1) by striking "and" at the end of paragraph
20	(8)(9);
21	(2) by striking the period at the end of para-
22	graph $(9)(10)$ and inserting "; and; and
	graph (0)(10) and inscruing , and , and
23	(3) by adding at the end the following new

1	" $(10)(11)$ working with the Election Assistance
2	Commission and the chief State election official of
3	each State, develop standards—
4	"(A) for States to report data on the num-
5	ber of absentee ballots transmitted and received
6	under section 102(c) and such other data as the
7	Presidential designee determines appropriate;
8	and
9	"(B) for the Presidential designee to store
10	the data reported.".
11	(b) Conforming Amendment.—Section 102(a) of
12	such Act (42 U.S.C. 1973ff-1(a)), as amended by section
13	57, is amended—
14	(1) in paragraph (9), by striking "and" at the
15	end;
16	(2) in paragraph (10), by striking the period at
17	the end and inserting "; and; and
18	(3) by adding at the end the following new
19	paragraph:
20	"(11) report data on the number of absentee
21	ballots transmitted and received under section
22	102(c) and such other data as the Presidential des-
23	ignee determines appropriate in accordance with the
24	standards developed by the Presidential designee
25	under section 101(b) (10) (11).".

1	(c) Effective Date.—The amendments made by
2	this section shall apply with respect to the regularly sched-
3	uled general election for Federal office held in November
4	2010 and each succeeding election for Federal office.
5	SEC. 12. REPEAL OF PROVISIONS RELATING TO USE OF SIN-
6	GLE APPLICATION FOR ALL SUBSEQUENT
7	ELECTIONS.
8	(a) In General.—Subsections (a) through (d) of sec-
9	tion 104 of the Uniformed and Overseas Citizens Absentee
10	Voting Act (42 U.S.C. 1973ff-3) are repealed.
11	(b) Conforming Amendments.—The Uniformed and
12	Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff et
13	seq.) is amended—
14	(1) in section 101(b)—
15	(A) in paragraph (2), by striking ", for use
16	by States in accordance with section 104"; and
17	(B) in paragraph (4), by striking "for use
18	by States in accordance with section 104"; and
19	(2) in section 104, as amended by subsection
20	(a)—
21	(A) in the section heading, by striking
22	"USE OF SINGLE APPLICATION FOR ALL
23	SUBSEQUENT ELECTIONS" and inserting
2/1	"DDOUIDITION OF DEFICAL OF ADDITION

1	TIONS ON GROUNDS OF EARLY SUBMIS-
2	SION"; and
3	(B) in subsection (e), by striking "(e) Pro-
4	HIBITION OF REFUSAL OF APPLICATIONS ON
5	Grounds of Early Submission.—".
6	SEC. 1113. ANNUAL REPORT ON ENFORCEMENT.
7	Section 105 of the Uniformed and Overseas Citizens
8	Absentee Voting Act (42 U.S.C. 1973f-4) is amended—
9	(1) by striking "The Attorney" and inserting
10	"(a) In General.—The Attorney"; and
11	(2) by adding at the end the following new sub-
12	section:
13	"(b) Report to Congress.—Not later than Decem-
14	ber 31 of each year, the Attorney General shall submit
15	to Congress an annual report on any civil action brought
16	under subsection (a) during the preceding year.".
17	SEC. 1214. REQUIREMENTS PAYMENTS.
18	(a) Use of Funds.—Section 251(b) of the Help
19	America Vote Act of 2002 (42 U.S.C. 15401(b)) is amend-
20	ed—
21	(1) in paragraph (1), by striking "paragraph
22	(2)" and inserting "paragraphs (2) and (3)"; and
23	(2) by adding at the end the following new
24	naraoranh.

1	"(3) Activities under uniformed and
2	OVERSEAS CITIZENS ABSENTEE VOTING ACT.—A
3	State shall use a requirements payment made using
4	funds appropriated pursuant to the authorization
5	under section 257(4) only to meet the requirements
6	under the Uniformed and Overseas Citizens Absen-
7	tee Voting Act imposed as a result of the provisions
8	of and amendments made by the Military and Over-
9	seas Voter Empowerment Act.".
10	(b) Requirements.—
11	(1) STATE PLAN.—Section 254 of the Help
12	America Vote Act of 2002 (42 U.S.C. 15404) is
13	amended—
14	(A) in subsection (a), by striking "The
15	State" and inserting "Subject to subsection (c)
16	the State";
17	(B) by redesignating subsection (c) as sub-
18	section (d); and
19	(C) by inserting after subsection (b) the
20	following new subsection:
21	"(c) State Plan for Certain Requirements
22	Payments.—In the case of In the case where a State is
23	seeking a requirements payment made using funds appro-
24	priated pursuant to the authorization under section
25	257(4), the State plan shall contain a description of how

1	the State will use such requirements payment to meet the
2	requirements under the Uniformed and Overseas Absentee
3	Voting Act imposed as a result of the provisions of and
4	amendments made by the Military and Overseas Voter
5	Empowerment Act.".
6	(2) Conforming Amendments.—Section
7	253(b) of the Help America Vote Act of 2002 (42
8	U.S.C. 15403(b)) is amended—
9	(A) in paragraph (1)(A), by striking "sec-
10	tion 254" and inserting "subsection (a) of sec-
11	tion 254 (or, in the case of in the case where a
12	State is seeking a requirements payment made
13	using funds appropriated pursuant to the au-
14	thorization under section 257(4), subsection (e)
15	of such section)"; and
16	(B) in paragraph (2)—
17	(i) by striking "(2) The State" and
18	inserting "(2)(A) Subject to subparagraph
19	(B), the State"; and
20	(ii) by inserting after subparagraph
21	(A), as added by clause (i), the following
22	new subparagraph:
23	"(B) The requirement under subparagraph (A)
24	shall not apply in the case of a requirements pay-

the authorization under section 257(4).".

ment made using funds appropriated pursuant to

1

2

3 (c) Authorization.—Section 257 of the Help America Vote Act of 2002 (42 U.S.C. 15407) is amended 5 by adding at the end the following new paragraph: 6 "(4) For fiscal year 2010 and subsequent fiscal 7 years, such sums as are necessary for purposes of 8 making requirements payments to States to carry 9 out the activities described in section 251(b)(3).". 10 SEC. 1315. TECHNOLOGY PILOT PROGRAM. 11 (a) Definitions.—In this section: 12 (1) Absent uniformed services voter.— The term "absent uniformed services voter" has the 13 14 meaning given such term in section 107(a) of the 15 Uniformed and Overseas Citizens Absentee Voting 16 Act (42 U.S.C. 1973ff et seq.). 17 (2) Overseas voter.—The term "overseas 18 voter" has the meaning given such term in section 19 107(5) of such Act. 20 DESIGNEE.—The (3)Presidential term "Presidential designee" means the individual des-21 22 ignated under section 101(a) of such Act. 23 (b) Establishment.— 24 (1) In General.—The Presidential designee 25 may establish 1 or more pilot programs under which

1	the feasibility of new election technology is tested for
2	the benefit of absent uniformed services voters and
3	overseas voters claiming rights under the Uniformed
4	and Overseas Citizens Absentee Voting Act (42
5	U.S.C. 1973ff et seq.).
6	(2) Design and conduct.—The design and
7	conduct of a pilot program established under this
8	subsection—
9	(A) shall be at the discretion of the Presi-
10	dential designee; and
11	(B) shall not conflict with or substitute for
12	existing laws, regulations, or procedures with
13	respect to the participation of absent uniformed
14	services voters and military voters in elections
15	for Federal office.
16	(c) Considerations.—In conducting a pilot pro-
17	gram established under subsection (b), the Presidentia
18	designee may consider the following issues:
19	(1) The transmission of electronic voting mate-
20	rial across military networks.
21	(2) Virtual private networks, cryptographic vot-
22	ing systems, centrally controlled voting stations, and
23	other information security techniques.
24	(3) The transmission of ballot representations

and scanned pictures in a secure manner.

1	(4) Capturing, retaining, and comparing elec-
2	tronic and physical ballot representations.
3	(5) Utilization of voting stations at military
4	bases.
5	(6) Document delivery and upload systems.
6	(7) The functional effectiveness of the applica-
7	tion or adoption of the pilot program to operational
8	environments, taking into account environmental
9	and logistical obstacles and State procedures.
10	(d) Reports.—The Presidential designee shall sub-
11	mit to Congress reports on the progress and outcomes of
12	any pilot program conducted under this subsection, to-
13	gether with recommendations—
14	(1) for the conduct of additional pilot programs
15	under this section; and
16	(2) for such legislation and administrative ac-
17	tion as the Presidential designee determines appro-
18	priate.
19	(e) Authorization of Appropriations.—There
20	are authorized to be appropriated such sums as are nec-

essary to carry out this section.

Calendar No. 114

111TH CONGRESS S. 1415

A BILL

To amend the Uniformed and Overseas Citizens Absentee Voting Act to ensure that absent uniformed services voters and overseas voters are aware of their voting rights and have a genuine opportunity to register to vote and have their absentee ballots cast and counted, and for other purposes.

July 16, 2009
Reported with amendments