PT 101

Introduction to Property Tax Assessment

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INTRODUCTION

Purposes of the Course

1. Provide an overview of the assessing profession; and
2. Instruct students preparing for assessing positions in the basic elements of assessment practice.

Student Goals

1. Learn the basic elements of the assessment profession.
2. Gain sufficient knowledge to continue in more detailed subjects of assessment practice.
3. Learn basic information concerning property taxation that will assist in a study of property tax law.

Basic Principles

The Maine Constitution is the framework of law that covers all of state law. The Maine Revised Statutes – and specifically Title 36 (Taxation) – are a separate body of laws that augment constitutional law, applying property tax details for Maine municipalities.

1. The Maine Constitution. Four provisions of the Maine Constitution impact the general administration of property taxes.

   a. Article I, section 22 reads: “No tax or duty shall be imposed without the consent of the people or of their representatives in the Legislature.”

   Article IX, section 9 reads: “The Legislature shall never, in any manner, suspend or surrender the power of taxation.”

   These two sections, taken together, mean the Legislature is given the power of taxation. The Legislature passes laws that become our tax statutes. Municipalities do not have the authority to develop local tax laws, including exemptions, or to amend state tax laws.
b. **Article IX, section 8** reads, in part: “All taxes upon real and personal estate, assessed by authority of this State, shall be apportioned and assessed equally according to the just value thereof.”

This paragraph is interpreted to mean that all taxation must be fair. Just value is equal to market value. Municipalities must assess property taxes according to the just value of property. The phrase “according to” does not mean that all property must be valued at market value, but all property must be valued at the same relation to market value. For example, if one property is assessed at 75% of market value, all property in that municipality must also be assessed at 75% of market value.

c. **Article IX, section 7** reads: “While the public expenses shall be assessed on estates, a general valuation shall be taken at least once in 10 years.”

Although this section requires a general valuation at least once in ten years, it works in conjunction with article IX, section 8 above (property must be assessed equally according to just value). The result is a general requirement for municipalities to make an effort, at least every ten years, to review property values with the goal of maintaining equity within the municipality. This requirement may or may not lead to a formal revaluation of all property in the municipality. A general valuation is not the equivalent of a professional revaluation.

2. **Statutory requirements.** There are two statutory provisions that generally direct the when and how of property tax.

a. **Title 36, Maine Revised Statutes, section 502** (36 M.R.S. § 502) states, in part: “All real estate within the State, all personal property of residents of the State and all personal property within the State of persons not residents of the State is subject to taxation on the first day of each April as provided; and the status of all taxpayers and of such taxable property must be fixed as of that date.”

This section of law means that all property in Maine is valued as of April 1. If a building does not exist in a municipality on April 1, it is not taxed there for that year. If an existing building is destroyed on April 2, that building is taxable for the whole year.

b. **36 M.R.S. § 701-A** states, in part: “In the assessment of property, assessors in determining just value are to define this term in a manner that recognizes only that value arising from presently possible land use alternatives to which the particular parcel of land being valued may be put.”
This section means that valuation of a single property is limited by the currently allowable uses of that property. For example, if land is zoned as residential, the assessor cannot value that land as if it could be used for an office building.

**Taxation**

Tax is defined as a compulsory contribution imposed by law for the support of government without regard for individual benefit. There are three basic types of tax.

1. Tax on the creation of wealth: Income taxes, capital gains taxes.

2. Tax on the exchange of wealth: Sales taxes, some excise taxes, inheritance and estate taxes.

3. Taxes on the possession of wealth: Property taxes in their many forms, personal property, real property, some excise taxes.

Of the three types, property tax is by far the oldest. It is also the primary source of revenue for municipalities. Property tax is unique in that it is the only tax that is predetermined. This means that a municipality decides on a budget for the year and then the property tax rate is adjusted so that it will generate the predetermined budget amount. For income tax and sales tax, the rate is established and the revenue generated from those taxes fluctuates based on how much taxpayers earn or spend.

The purpose of taxation is to fund the efforts of government at its many levels in meeting public needs. Police power and the power of eminent domain are the tools a municipal government uses to provide for the greater good of the municipality. The power to tax allows municipalities to fairly distribute public expenditures among the population.

**The Municipality – An Overview**

1. Governments can be made up of:
   a. Selectmen;
   b. Town manager; and
   c. Town meeting or city council.
2. Municipal officials essential to property taxation:
   a. Municipal officers;
   b. Tax collector; and
   c. Municipal assessor.

3. The minimum qualifications for all municipal officials including municipal assessors are:
   a. An official must be at least 18 years old;
   b. An official must be a citizen of the United States;
   c. An official must be a resident of the State of Maine;
   d. An official must be legally elected (or appointed) and sworn in; and
   e. An assessor, if also a selectman, must be a resident of the municipality.

4. Town meeting.
   a. Town meetings are held at various times depending on a calendar or fiscal year adopted by a municipality. Most are held in February or March to give ample time for any budgetary adjustments before taxes are committed (most municipalities commit taxes between July and October). The town meeting determines the municipal financial needs in advance of tax commitment, when the assessors declare property values and the tax collector prepares and sends tax bills for that year.
   b. The town meeting is also the time when a municipality chooses the assessor who will provide the valuation services for the town. Options include:
      (1) Appoint the selectmen to act as assessors;
      (2) Elect a separate Board of Assessors;
      (3) Appoint a professional assessor; and
      (4) Appoint an assessor or assessor’s agent to act with the elected Board of Assessors.

5. City elections.
a. Assessors are chosen on the second Monday in March for one year unless the city charter states otherwise.

b. The city council may provide for a single assessor with powers the same as in towns and appointed for a term not exceeding five years.

The municipal assessor is an administrative officer, chosen by the municipality, but under the general supervision and control of the State Tax Assessor in the performance of his or her duties.

The assessor is responsible for establishing the value of all property for “ad valorem” purposes. Ad valorem is a legal term meaning according to value. An ad valorem tax is one that is based on the value of an item. Property tax is one of the main examples of an ad valorem tax.
Introduction
CHAPTER 1

PROPERTY AND PROPERTY RIGHTS

The average person thinks of property as being a thing. Property is actually a group – or bundle – of rights of a person to possess, use, enjoy, and dispose of a thing. Generally speaking, property expresses a relationship between people and their rights in and to possessions. All property is divided into two categories, real property and personal property.

Real Property

Real property is the bundle of rights connected with real estate (land and most improvements to land). Real estate is the physical land and everything permanently attached to it. In practice, however, people tend to use the terms “real estate” and “real property” interchangeably. There are two categories of real estate:

1. **Land.** Land means the surface of the earth with everything under and over its boundaries to the center of the earth as well as the sky over it. Land is characterized by its immobility, indestructibility, uniqueness, and scarcity. Land value, however, may change as land is modified and use changes.

2. **Improvements.** Improvements are buildings and other structures, including paving, fencing, fixtures, and landscaping affixed to, and becoming part of, the real estate. Most improvements are considered real estate, but some are personal property.

Fixtures are items of personal property that have been attached to land or other real estate, becoming part of that real estate. To determine whether personal property is a fixture, you must determine the manner of attachment and the adaptation of the item to the property. For example, if there is a pile of bricks on a landowner’s property, those bricks are considered personal property. If, however, those bricks are stacked to form a wall, that wall becomes a fixture and is considered an improvement. A fixture is considered a permanent part of the property and ordinarily stays with the property when it is sold.

A trade fixture is a type of fixture that a commercial tenant attaches to leased land. A trade fixture differs from an ordinary fixture in that the commercial tenant may remove a trade fixture at the end of a lease, as long as the fixture is necessary for the tenant’s business and removal will not cause irreparable damage to the property.
Other real property rights

Emblements. Emblements are crops that a tenant has a right to remove, even after his/her tenancy. If the tenant dies before harvesting, the tenant’s heirs are entitled to the crops.

Easements, rights-of-way, and restrictions. Easements and rights-of-way are rights given to others on your property. For example, your property may have an easement that allows your neighbor to cross your yard to get to a shared beach. Restrictions are elements that limit your use of the property, such as the private restriction that there be no structure allowed on your property that blocks your neighbor’s water view. These three items are known as attachments to property, or appurtenances.

Personal Property

Personal property means an interest in moveable tangible and intangible items not permanently affixed to, or part of, real property. Personal property is sometimes known as personalty. The distinction between personal property and real property may become unclear when personal property is attached to or inextricably related to real property. For instance, trees in a forest are undoubtedly part of real property, but when cut and are merely logs lying on the ground, they become personal property.

Maine law distinguishes between personal property owned by a business and personal property owned by an individual. Generally, all business personal property is taxable, but may be eligible for an exemption under the Business Equipment Tax Exemption (BETE) program. Taxes paid on business personal property may be eligible for reimbursement through the Business Equipment Tax Reimbursement (BETR) program. Individual personal property is also generally taxable, with exemptions for household furniture, clothing, and items valued at less than $1,000. There are other personal property exemptions in Maine law, for both individuals and businesses, under 36 M.R.S. § 655.

Ownership of Property

Title to real property, except mobile homes on leased land, is always accomplished by a deed. Title to, or ownership of, personal property is accomplished by a bill of sale. There are six basic rights associated with the full ownership (ownership in “fee simple” of property). These rights are what is known as the “bundle of rights.” Any of these rights or any part of them may be transferred separately. When a right is transferred to another person, this creates an encumbrance on the overall ownership of the property. The six rights are:
Chapter 1 – Property and Property Rights

1. The right to use;
2. The right to sell;
3. The right to lease or rent;
4. The right to enter or leave;
5. The right to give away; and
6. The right to refuse to execute any of these rights.

Example: A property owner who owns his or her property in fee simple may choose to sell or transfer the right to cut trees on his or her own land, may transfer the mineral rights below his or her yard, may lease a part of his or her land to another person, may offer an easement for the public to walk across part of the land or may transfer the land to another person at no cost.

While the six rights listed above describe a fee simple ownership, the rights, by themselves, do not create a true fee simple ownership because government restrictions apply and private restrictions of other property owners may exist.

Government Restrictions. Property is subject to certain government limitations on the bundle of rights. The following governmental powers limit property owners’ bundle of rights.

1. The power of taxation. Federal, state, and municipal governments have varying authority to impose property taxes, excise taxes, sales taxes, and income taxes.
2. Police power. Municipal governments may apply restrictions on zoning, building, and lot size for property within a municipality.
3. The power of eminent domain. The State and other authorized institutions have the power to take private property for public use.
4. The power of escheat. The State may claim title to property when a property owner dies and there is no will or heirs.

Private Restrictions. Certain private restrictions may limit ownership rights:

1. Rights of co-owners of property. For property owned by more than one person, one owner cannot sell the property without the permission of the other owners.
2. **Covenants and restrictions in the chain of title.** A covenant is a stipulation, usually included in a deed. For example, you sell a parcel of land adjacent to your house with the covenant that the purchaser will never build any structure on that parcel.

3. **Mortgages.** Instruments pledging real estate as a guarantee for the repayment of a loan. For mortgaged real estate, the mortgagor is the borrower and the mortgagee is the bank or other lending institution.

4. **Easements and rights-of-way.** See the definitions above.

5. **Liens and judgments.** A lien is a legal right of a creditor in a property. For example, if a mortgagor stops making mortgage payments, the mortgagee bank will file a lien to claim the property. A judgment is the determination by a court of a right in a property. For example, a court may determine that one neighbor, with no direct access to a road, has a right to access his or her property by foot or vehicle through an easement on another neighbor’s land.

6. **Leases.** A lease is a contract where a property owner conveys the right of occupancy to another person.

## Estates in Land

Estate in land means an ownership interest in a specific parcel of land. An estate is categorized by the quality and duration of certain rights. The two basic categories of estates are freehold and leasehold.

**Freehold estate.** A freehold estate is one in which a person owns both property and the land on which it sits, with no time limit to the ownership. The four types of freehold estates are:

1. **Fee simple estate.** A fee simple estate is an interest in land possessed by an individual and inheritable by all his or her heirs without any end or limit. Fee simple estate is the greatest possible degree of ownership. It is the broadest interest that a person may have in real property. Subject to legal restrictions placed on property by a municipality, it includes ownership free and clear of all encumbrances, including easements, rights of way, and liens. It is the ownership of all legal rights. With certain statutory exception, fee simple estate less the value of any encumbrances that will affect value, is the only estate that the assessor values. The assessor values personal property as being free and clear of all encumbrances. An encumbrance is a claim or liability on a property, such as a lien or mortgage.
2. **Fee tail estate.** A fee tail estate is an interest possessed by a person and inheritable by his or her specifically named heirs, or some class of such heirs, until the death of the last heir. This estate generally violates the rule against unending control of property (perpetuities) and has been abolished by most states.

3. **Life estate.** A life estate is a fee simple estate for the life of a specified person. An assessor may be required to value a life estate if required by law or if the remaining interest is owned by an exempt government agency.

4. **Contingent estate.** A contingent estate is a title that exists based on an event occurring or not occurring. For example, I hereby transfer my property to you but if you ever miss a payment, the property will revert to me.

**Leased fee estate.** This is the ownership interest possessed by a lessor (landlord) who conveys the rights to use and occupy the property to another person.

**Leasehold estate.** A leasehold estate is created when a lessee (tenant) acquires the rights to use and occupy real property without being the owner. The four types of leasehold estates are:

1. **Tenancy for years.** In this estate, the right to possess the property has a set beginning and end and the terms of the tenancy are included in a lease. The lease is renewable only at the will of the landlord and effectively terminates at the end of the tenancy.

2. **Periodic tenancy.** This estate also requires a lease and a fixed period of tenancy. When the lease runs out, however, unless the landlord or the tenant acts to terminate the lease, renewal is automatic for another like period of time.

3. **Tenancy at will.** In this estate, a tenancy may be terminated at any time by either the landlord or the tenant. Termination must allow the tenant time to leave. The term “at any time” has been interpreted by the courts to mean a reasonable time, usually the same as the periodic payment of rent. If a tenant makes monthly payments, a one month notice must be given to terminate this lease. This estate is accompanied by a document that is less than a lease that covers the rules of the tenancy.

4. **Tenancy at sufferance.** Not an estate at all, this occurs when a tenant stays beyond his or her legal tenancy without the consent of the landlord. In this case the landlord is entitled to evict the tenant immediately and recover possession of the property. If, during this period, the landlord receives and accepts rent, the tenancy changes to estate tenancy at will.
Forms of ownership

1. **Joint tenancy.** Joint tenancy is the holding of property by two or more people, most often married partners, so that each is awarded the entire interest in the property upon the death of the other. When only one owner remains, the ownership becomes a tenancy in severalty.

2. **Tenancy in common.** The holding of property by two or more people, each of whom has an undivided interest that, upon his or her death, passes to his or her heirs and not to the surviving tenants.

3. **Tenancy in severalty.** Ownership interest by one person.

Deeds and Deed Descriptions

The document used to transfer title to real property from one party to another is called a deed. A deed describes the property, lays out the form of ownership, and describes any easements or other conditions that place a limitation on the full bundle of rights. There are two general types of deeds:

1. **Warranty deed.** In addition to transferring a described parcel of land and any improvements thereon, the transferor of this deed promises that the title is clear of any claims.

2. **Quitclaim deed.** This deed transfers title to whatever interest the grantor has in a property. If the transferor has no interest in the property being transferred, then the transferee receives nothing. Some quitclaim deeds carry a warranty of the transferor that he/she will defend the title against any defects arising through the transferor only.

Elements of a deed

1. **Identification of the grantor and grantee.** In some states this also requires the residence addresses of both grantor and grantee.

2. **Consideration.** This means a description of the items exchanged for the property, usually the monetary consideration. In Maine the terms, “for valuable consideration” or “as a gift” are normally used in this description.

3. **Words of conveyance.** This is a statement of the grant of real property to the grantee and identifies the quantity of the estate being granted. (for example, fee simple or life estate).
4. **Land description.** There are several ways to identify the physical description of a parcel of land. They are:

a. **Metes and bounds.** The most common method of land description, this is a description of the property boundaries using distances and angles from landmarks and adjacent property. This type of description, originally used in Britain, should enclose the parcel.

b. **Rectangular survey system.** This method, also known as the Public Land Survey System, creates a grid of 36 square mile blocks, called townships, that are divided into one square mile sections containing 640 acres each. This is the most popular method of land measurement outside of the northeast.

c. **Lot and block survey system.** This system assigns lot numbers to subdivided areas, called plats, and began to be widely used in the 19th century, with the growth of cities.

d. **Rectangular coordinates.** The rectangular coordinate system is based on an x- and y-axis grid, with quadrants and a gridded measurement.

e. **Special areas.** (Often used in commercial or industrial development areas.)

f. **Map and lot.**

5. **Signature of the grantor.** This should be the same name or names as on the previous transfer to the grantor. The signature should be notarized.

6. **Delivery and acceptance.** The preparation and signing of a deed does not pass title until the document is delivered and accepted by the grantee. This is known as “delivery of seizin.”

**The Real Estate Transfer Tax**

The real estate transfer tax is assessed on buyers and sellers of real estate for the privilege of recording deeds and similar documents. The tax is administered by each county’s Registry of Deeds.

The tax is $2.20 per $500 of the purchase price, except in the case of nominal consideration or without consideration, in which case the tax is assessed on market value. The tax is divided equally between the buyer and the seller.
The transfer of property in Maine is accompanied by a declaration of value, in which the buyer and seller state the purchase price. This form is submitted with the appropriate tax to the registry when presenting a deed for recording. The registry will record the transfer and approve the filing before forwarding the form to the Property Tax Division. The Property Tax Division enters the details of each form into a statewide database and makes copies available to each town’s assessor.

Assessors use the declaration of value to identify sales that have occurred in their municipality, the prices paid by purchasers, the dates of sale, and other information important to the accurate assessment of taxes.

**Summary**

All property falls under one of two categories, real property and personal property. Real property consists of a bundle of rights, allowing the owner of that bundle to use those rights in any way that is legal. The transfer of those rights is a process of granting title to all or a part of the bundle of rights. Ownership of property consists of different rights and the transfer of some or all of those rights is done through a deed.
Chapter 1 – Property and Property Rights

Chapter 1 Class Quiz

1. Real estate includes all the following except:
   A. A life estate in land
   B. A free-standing brick wall
   C. An attached garage
   D. A portable air conditioner

2. An adequate legal description in a deed is a description of the:
   A. Real estate including all fixtures
   B. Improvements including all fixtures
   C. Rights associated with ownership
   D. Boundaries of the property

3. Ownership of real estate includes:
   A. Rights to use the surface, subsurface and the air over it
   B. Rights to lease the land or improvements
   C. Trees growing on the land
   D. All the above

4. The right of a landowner and his or her heirs to occupy a parcel of real estate forever is called:
   A. A qualified estate
   B. A life estate
   C. An estate in fee simple
   D. An indeterminate estate

5. By what authority may municipalities pass laws restricting landowners in certain uses of their land?
   A. Manifest destiny
   B. The law of nuisance
   C. Police power
   D. Governmental fiat

6. Escheat is the power of government to take your property without giving you just consideration.  T  F

7. A warranty deed guarantees that the appliances in the home work at the time of the transfer.  T  F
8. An estate in severalty is an estate owned by one person.  T   F

9. A leasehold estate at sufferance does not allow the landlord to evict the tenant until the lease is terminated.  T   F

10. A warranty deed guarantees that the grantor will defend the deed against all title defects of any person in the chain of title.  T   F

Answers on page 115
CHAPTER 2

THE MATHEMATICS OF ASSESSMENT

Assessment administration requires knowledge of math. All approaches to value involve the use of mathematical calculations. This chapter covers calculations helpful for an assessor to know.

Basic Math

Basic math includes multiplication, division, fractions, decimals, and percentages. This section provides only a brief overview of basic math. If you feel you need additional instruction, you may want to investigate online tutorials or adult education classes. Of course, with calculators, this section is not essential for assessing duties, but knowledge of the underlying process for calculator functions can add to your abilities to detect potential errors and explain calculations to taxpayers.

Fractions

A fraction is a numerical symbol that tells us into how many equal parts something or things have been divided and with how many of these parts we are concerned.

Example: The symbol 2/5 tells us a thing has been divided into 5 equal parts and that we are concerned with 2 of those parts. The number on top is the numerator and the number on the bottom is the denominator.

Types of fractions

1. Proper fraction – a fraction where the numerator is smaller than the denominator. For example, 2/5.

2. Improper fraction – a fraction where the numerator is equal to or larger than the denominator. For example, 5/2.

3. Mixed number – a whole number and a fraction. For example, 2 2/5.

The numerator and the denominator of a fraction may both be multiplied or divided by the same number without changing the value of the original fraction.
Chapter 2 – The Mathematics of Assessment

Example: $2/5 = 4/10$ both the numerator and denominator were multiplied by 2.

Addition and subtraction of fractions

Only fractions with the same (common) denominator may be added or subtracted. To add fractions with the same denominator, add the numerators and place the sum over the original denominator. Thus $3/5 + 1/5 = 4/5$. To subtract fractions with the same denominator, subtract the numerators and place the difference over the original denominator. Thus $3/5 - 1/5 = 2/5$.

To add fractions with different denominators, you must adjust one or both to create a common denominator.

Example: To add $2/5 + 1/2$, the denominators must be changed to a common denominator. You must find a number that is a multiple of both 2 and 5.

The easiest way to do this is to multiply the two denominators, $5 \times 2 = 10$. To make sure a fraction with a common denominator is still the same as the original fraction, you must multiply both the numerator and the denominator by the same number. So, to get $2/5$ to a fraction with a denominator of 10, multiply each number by 2, to get 4/10.

Perform the same calculation with $1/2$, multiplying both numbers by 5, to get 5/10. You can then add 4/10 + 5/10 = 9/10.

Multiplication of fractions

To multiply fractions, multiply the numerator by the numerator and the denominator by the denominator.

Example: $2/5 \times 3/4 = (2 \times 3)/(5 \times 4) = 6/20$ reduced to lowest terms = 3/10.

You should always reduce fractions to their lowest terms. To do this, find a number that is divisible into both the numerator and the denominator and divide both by that number.

In the example above, divide both 6 and 20 by 2, to get 3/10.

To multiply whole or mixed numbers, change the number to an improper fraction and proceed as in the case of multiplication of fractions.

Example: $2 \ 1/2 \times 2 = (4/2 + 1/2) \times 2/1 = 5/2 \times 2/1 = (5 \times 2)/(2 \times 1)$ or $10/2$ reduced to lowest terms = 5.
Division of fractions

To divide fractions, invert the divisor (the “divided by” number) and follow the process for multiplication of fractions.

**Example:** 1/2 divided by 3/4. First, invert the divisor (3/4 inverts to 4/3). Then, multiply 1/2 x 4/3 = (1x4)/(2x3) = 4/6 or reduced to lowest terms = 2/3.

<table>
<thead>
<tr>
<th>Shortcuts: rules of divisibility</th>
</tr>
</thead>
<tbody>
<tr>
<td>All numbers are divisible by 1.</td>
</tr>
<tr>
<td>If the last digit of a number is even or 0, the number is divisible by 2.</td>
</tr>
<tr>
<td>Example: 214, 4 is an even number, therefore, 214 is divisible by 2.</td>
</tr>
<tr>
<td>If the sum of the digits of a number is divisible by 3, the number is divisible by 3.</td>
</tr>
<tr>
<td>Example: 324, 3 + 2 + 4 = 9. 9 is divisible by 3, therefore, 324 is divisible by 3.</td>
</tr>
<tr>
<td>If the last digit of a number is 4 and the other digits are divisible by 4, the number is divisible by 4.</td>
</tr>
<tr>
<td>Example: 244, the last digit is 4 and 24 is divisible by 4, therefore, 244 is divisible by 4.</td>
</tr>
<tr>
<td>If the last digit of a number is 5 or 0, the number is divisible by 5.</td>
</tr>
<tr>
<td>Example: 105, the last digit is 5, therefore, 105 is divisible by 5.</td>
</tr>
</tbody>
</table>

Some numbers may be divisible by more than one number so check each to see if the rules apply.

**Decimals**

Decimals are a mathematical expression of a part based on multiples of ten. The decimal point marks the transition between whole numbers to the left and tenths, hundredths, thousandths, etc. to the right.
Example: The fraction $\frac{7}{10}$ may be written as decimal 0.7 the fraction $\frac{7}{100}$ may be written as decimal 0.07.

Addition of decimals

When adding decimals, align the decimal points. Zeros may be added before and after the number without changing the value of a number.

For example, the number .50 may be expressed as 0.500 without changing the value of that number.

Example. Add the following numbers:

\[
\begin{align*}
32.825 &= 32.825 \\
1.175 &= 01.175 \\
3.90 &= 03.900 \\
.1 &= 00.100 \\
\hline
38.000 &= 38.000
\end{align*}
\]

Multiplication of decimals

To multiply decimal numbers, remove the decimal points and multiply them as whole numbers. After multiplying the numbers without the decimal points, count the total number of decimal places found in the two original numbers and place the decimal point in the product at the same number of places from the right. If the product contains fewer digits than the total number of decimal places in the original numbers, add zeros to the left of the product.

Example:

24.65 x 8
Multiply 2465 x 8 = 19720

There are two decimal places in the original numbers, so enter a decimal point two places from the right of the product, 197.20

Example:

7.625 x 4.25
Multiply 7625 x 425 = 3240625

There are five decimal places in the original numbers, so enter a decimal point five places from the right of the product, 32.40625
Division of decimals

When dividing two decimals, the number being divided is the dividend and the number that the dividend is divided by is the divisor. This naming is the same as in any division problem. If the divisor is a decimal, move the decimal point as many places to the right as is necessary to make it a whole number. Then move the decimal point the same number of places to the right in the dividend. Proceed as in any long division calculation, placing the decimal point in the answer directly above the decimal point in the dividend.

Example: Divide 980 by 12.35

\[
\begin{array}{c|c}
\text{1235} & 98000 \\
\hline
& 8645 \\
& 11550 \\
& 11115 \\
& 4350 \\
& 3705 \\
& 6450 \\
& 6175 \\
& 2750 \\
& 2470 \\
\end{array}
\]

\[79.352\]

You should always go to one extra decimal place with the division calculation, to determine whether to round up or down. In this example, the extra decimal is 2, meaning we round down to 79.35. If the additional place had been 5 or higher, we would round up to 79.36.

To change a fraction to a decimal, divide the numerator by the denominator and place the decimal point according to the rules for the division of decimals. To change a decimal to a fraction, count the places to the right of the decimal point in the decimal number. Using a denominator of 1 followed by as many zeros as there were places to the right of the decimal point and placing the original decimal number without the decimal point as the numerator, it now becomes a fraction. This fraction should then be reduced to lowest terms.

Example:

\[7.5 = \frac{75}{10} = 7 \frac{5}{10} = 7 \ 1/2\]
Percentages

To find the percent of a number, first change the percent to a decimal. Then multiply the decimal by the number.

**Example:**

What is 15% of 12,500?

Change 15% to a decimal \(0.15\)

Multiply 12,500

Answer 1875

The two key words in percentage problems are

**is**, which means equal and

**of**, which means multiply.

**Example:**

What is 30% of 110?

\(? = 30\% \times 120?\)

\(.30 \times 120 = 36\)
# Area

The following are formulas that are used for calculating the area of geometric figures encountered by assessors in evaluating properties.

<table>
<thead>
<tr>
<th>Name</th>
<th>Shape</th>
<th>Area Computation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rectangle</td>
<td>Rectangle</td>
<td>Length (base) multiplied by height:</td>
</tr>
<tr>
<td></td>
<td></td>
<td>( b \times h )</td>
</tr>
<tr>
<td>Triangle</td>
<td>Triangle</td>
<td>( \frac{1}{2} ) of the base multiplied by the height:</td>
</tr>
<tr>
<td></td>
<td></td>
<td>( \frac{(b \times h)}{2} )</td>
</tr>
<tr>
<td>Circle</td>
<td>Circle</td>
<td>Pi ((\pi, 3.1416)) times the radius squared:</td>
</tr>
<tr>
<td></td>
<td></td>
<td>( \pi r^2 )</td>
</tr>
<tr>
<td>Trapezoid</td>
<td>Trapezoid</td>
<td>Average of sides a and b multiplied by the height:</td>
</tr>
<tr>
<td></td>
<td></td>
<td>( \frac{(a + b)}{2} \times h )</td>
</tr>
<tr>
<td>Parallelogram</td>
<td>Parallelogram</td>
<td>Base multiplied vertical height:</td>
</tr>
<tr>
<td></td>
<td></td>
<td>( b \times h )</td>
</tr>
</tbody>
</table>
Units of Measure

When working with units of measure, all measures must be converted to the same unit before any mathematical computations can be made.

A **mill** is equal to one thousandth of a dollar, $0.001 or one tenth of a cent, 0.1¢. Property tax rates are most often reported in mills. One mill is the amount of tax on $1,000 of property value. For example, if the tax on a $100,000 home is $2,000, the tax rate is 0.02 ($2,000/$100,000). To convert from the tax rate to the mill rate, move the decimal to the right three places. Therefore, a tax rate of 0.02 is equal to a mill rate of 20.

**Area** can be in square inches, square feet, or some other measurement.

**Volume** is equal to length times width times height and can be in cubic feet, cubic yards, or some other measurement.

**Linear Measure.** The assessor must be familiar with the following linear measurements and be able to convert linear measurements from one unit to any of the others readily.

<table>
<thead>
<tr>
<th>Linear Measure</th>
<th>Conversion</th>
</tr>
</thead>
<tbody>
<tr>
<td>One foot</td>
<td>12 inches</td>
</tr>
<tr>
<td>One yard</td>
<td>3 feet</td>
</tr>
<tr>
<td></td>
<td>36 inches</td>
</tr>
<tr>
<td><strong>One rod</strong></td>
<td><strong>16.5 feet</strong></td>
</tr>
<tr>
<td></td>
<td>5.0292 meters</td>
</tr>
<tr>
<td><strong>One chain</strong></td>
<td><strong>66 feet</strong></td>
</tr>
<tr>
<td></td>
<td>100.084 links</td>
</tr>
<tr>
<td></td>
<td>20.1168 meters</td>
</tr>
<tr>
<td></td>
<td>4 rods</td>
</tr>
<tr>
<td>One meter</td>
<td>39.3701 inches</td>
</tr>
<tr>
<td></td>
<td>3.2808 feet</td>
</tr>
<tr>
<td></td>
<td>1.0936 yards</td>
</tr>
<tr>
<td>One kilometer</td>
<td>3,280.8399 feet</td>
</tr>
<tr>
<td></td>
<td>1,093.6133 yards</td>
</tr>
<tr>
<td></td>
<td>1,000 meters</td>
</tr>
<tr>
<td></td>
<td>0.6214 miles</td>
</tr>
<tr>
<td><strong>One mile</strong></td>
<td><strong>5,280 feet</strong></td>
</tr>
<tr>
<td></td>
<td>1,760 yards</td>
</tr>
<tr>
<td></td>
<td>320 rods</td>
</tr>
<tr>
<td></td>
<td>80 chains</td>
</tr>
<tr>
<td></td>
<td>1.6093 kilometers</td>
</tr>
</tbody>
</table>
Area Measure. The assessor must be familiar with the following area measures and
be able to convert area measures from one unit to the others.

One square foot  =  144 square inches  
One square yard  =  9 square feet  
One square rod    =  272.25 square feet  
One square chain =  16 square rods  
One square meter  =  10,000 square centimeters  
=  10,7639 square feet  
=  1.1960 square yards  
One acre          =  43,560 square feet  
=  4,840 square yards  
=  160 square rods  
One hectare       =  2.4711 acres  
=  107,639.1042 square feet  
=  11,959.9005 square yards  
One sq kilometer =  0.3861 square miles  
=  247.1054 acres  
=  1,000,000 square meters  
One square mile   =  640 acres  
=  2.5900 square kilometers

Volume Measure. The only measures of volume with which this course will be
concerned are those expressed in cubic inches, cubic feet, cubic yards, and cords.

One cubic foot     =  1,728 cubic inches  
One cubic yard     =  27 cubic feet  
One cord           =  128 cubic feet (4’ high x 4’ wide x 8’ long)

The ability to convert from one measurement to another is a useful skill for assessors.

Example: Convert 65,340 square feet to the equivalent number of acres.

From the chart above, 1 acre = 43,560 square feet.

To determine the number of acres in this parcel, divide 65,340 square feet by the
number of square feet in one acre:  65,340 sq ft/43,560 sq ft per ac = 1.5 acres.
Class Problems

An assessor's job requires the application of math skills. Following are a few math problems using items commonly encountered by assessors.

Class Problem 2.1

To calculate the municipal property tax rate in mills (mill rate), the assessor must divide the municipal budget by the total taxable value of property in the municipality, then convert the answer to mills. If the budget for the town of McMannville is $5,000,000 and the taxable value of all property in town is $250,000,000, what is the mill rate?

Class Problem 2.2

To cover unexpected costs, the law allows a municipality to collect an excess amount of tax revenue. This excess is called the “overlay.” If the municipal officials of McMannville elected to collect an overlay equal to 5% of the municipal budget from Problem 2.1, how much is the overlay? How much will McMannville collect overall? What is the recalculated mill rate using this new total amount and the property value from Problem 2.1?
Class Problem 2.3

Mr. Durgin owns a camp in McMannville. The assessed value of the camp is $100,000. Using the mill rate from Problem 2.2, what is Mr. Durgin's tax amount? If McMannville charges 5% annual interest on overdue taxes and Mr. Durgin is 12 months late in paying his bill, how much interest will be added to the tax? How much is the total amount due?
Answers to Class Problems

Class Problem 2.1

To calculate the municipal property tax rate in mills (mill rate), the assessor must divide the municipal budget by the total taxable value of property in the municipality, then convert the answer to mills. If the budget for the town of McMannville is $5,000,000 and the taxable value of all property in town is $250,000,000, what is the mill rate?

Tax rate = $5,000,000/$250,000,000 = 0.020
Mill rate = 20 mills

Class Problem 2.2

To cover unexpected costs, the law allows a municipality to collect an excess amount of tax revenue. This excess is called the “overlay.” If the municipal officials of McMannville elected to collect an overlay equal to 5% of the municipal budget from Problem 2.1, how much is the overlay? How much will McMannville collect overall? What is the recalculated mill rate using this new total amount and the property value from Problem 2.1?

Overlay = $5,000,000 x 0.05 = $250,000
Total collection = $5,000,000 + $250,000 = $5,250,000
Mill rate = $5,250,000/$250,000,000 = 0.021 = 21 mills

Class Problem 2.3

Mr. Durgin owns a camp in McMannville. The assessed value of the camp is $100,000. Using the mill rate from Problem 2.2, what is Mr. Durgin’s tax amount? If McMannville charges 5% annual interest on overdue taxes and Mr. Durgin is 12 months late in paying his bill, how much interest will be added to the tax? How much is the total amount due?

Tax = $100,000 x 0.021 = $2,100
Interest = $2,100 x 0.05 = $105
Total due = $2,100 + $105 = $2,205
Chapter 2 – The Mathematics of Assessment

Chapter 2 Class Quiz

Fractions

You may use your calculator, but show the process to get to the answer.

1. Arrange the following, largest to smallest:
   a. 3/4 _______
   b. 5/8________
   c. 25/32______
   d. 13/16______

2. Add or subtract each of the following and reduce each to its simplest form:
   a. 1/2 + 5/8 = _____________________
   b. 3/4 + 3/8 = _____________________
   c. 5/8 - 3/16 = ____________________
   d. 15/16 - 3/4 = ___________________

3. For each of the following, state whether divisible by 2, 3, 4, or 5. A number may be divisible by more than one.
   a. 615 _______
   b. 42 _______
   c. 243 _______
   d. 71 _______

4. Multiply each of the following and reduce to its simplest form:
   a. 3/8 x 5/4 = _____________________
   b. 1/2 x 7/16 = _____________________
   c. 3 1/2 x 4 1/2 = _________________
   d. 3 x 3 1/2 = _____________________

5. Divide each of the following and reduce to its simplest form:
   a. 3 1/2 ÷ 2 = _________________
   b. 1/2 ÷ 3/5 = _________________
   c. 3 ÷ 3/8 = _________________
   d. 3/8 ÷ 1/2 = _________________
   e. 5/8 ÷ 3/8 = _________________
Decimals

1. Write one hundred twenty-five thousandths as a decimal: _____________

2. Add: 1.375 + 0.625 + 12.125: ________________________________

3. Multiply: 0.625 x 12.5: _______________________________________

4. Divide: 0.375 ÷ 0.05: _________________________________________

5. State 5/8 as a decimal: _______________________________________

6. State 0.375 as a fraction: ________________________________

7. State 1.25 as a percentage: ________________________________

8. State 52.5% as a decimal: _____________________________________

9. State 37.5% as a fraction: _____________________________________

10. State 5/8 as percent: _______________________________________

Percentages

1. What is 22.5% of 20,000? ________________________________

2. 1,200 is what percent of 24,000? ________________________________

3. 10% of 175 is what? ________________________________
4. What percent of 100 is 25? ____________________________

Units of Measure

1. How many mills are there in 72½ cents? ____________________________

2. $0.035 = ____________________________ mills.

3. How many cubic yards of fill will it take to fill a hole 7½ feet deep, 2 yards long and 36 inches wide?

__________________________________________________

4. Forty square rods is what part of an acre? ____________________________

5. 94½ cubic feet = ____________________________ cubic yards.

6. A parking lot was computed to have 650 square yards of area. In the area parking lots are assessed at 25¢ per square foot for asphalting. What would the valuation be?

__________________________________________________

7. 9 square yards = ____________________________ square feet.

8. 108,900 square feet = ____________________________ acres.

9. 3 rods = ____________________________ feet.

10. 1,760 yards = ____________________________ rods.
Assessor Problems

1. Compute the following areas:
   a. A building 24 feet wide and 40 feet long.
   b. A porch 12 feet wide and 14 feet long.
   c. A garage 24 feet wide and 24 feet long.
   d. A square parcel of land 12 rods each side.
   e. A triangular parcel of land with a base of 16 feet and a height of 12 feet.
   f. A rectangular parcel of land 120 feet wide and 180 feet deep.

Answers on page 117
CHAPTER 3

THE VALUE OF PROPERTY

The Nature of Property Value

The market value of property rights is based on several economic principles and forces that act on the marketplace. Different estimates of value are possible, depending on the purpose of the valuation process. An appraiser may value a single property for the purpose of obtaining a bank loan, insurance, or other goal, while a municipal assessor must value all the properties in a municipality with the purpose of developing value for equitable distribution of property taxes. The price paid for a property, which may be the result of special circumstances, is not necessarily market value.

Value is defined as the relationship between an object desired and a potential purchaser. It is the ability of a commodity to command another commodity (usually money) in exchange. For purposes of real estate appraisal, value may be described as the present worth of future benefits arising from the ownership of real property.

A distinction must be made between value in use and value in exchange. A property may have one value in use and a significantly different value in exchange.

Value in use embodies the objective premise that value is within the object itself. This value is the basis for the cost approach.

Value in exchange is a subjective concept that value is within the mind of a person. This value is the basis of the market approach.

Sales determine market value. For property to have value, it must have utility, scarcity, and desirability. These three basic principles determine, create, and destroy value.

Utility is the capacity of goods to excite desire for possession. Utility should not be confused with usefulness. Utility is a subjective concept, in the mind of a person; usefulness is an objective concept, inherent in the property.

Scarcity exists when there is a limited supply of an item. The air we breathe has utility, but it is not valuable, primarily because the supply is virtually unlimited. Land, however, has a finite supply. This scarcity of land creates value. The value of a scarce item changes with fluctuations in supply and demand. If the demand outweighs the supply, the value of the goods will increase. Conversely, if the supply
is greater than the demand, the value of the goods will decrease. Value will remain constant when supply and demand are balanced.

Desirability is equivalent to demand. Desirability must be backed by purchasing power.

A comparison of the terms “cost” and “price” is useful in a discussion of value.

Cost is defined as the sacrifice made in the acquisition of property. It may be incurred in either the purchase of an existing property or the construction of a new property.

Price is defined as the amount of money given or expected in exchange for property. Cost and price may or may not be the same.

Price is generally defined in terms of money while cost is expressed as a sacrifice. A sacrifice may be in terms of money, labor, time, or some other item of value.

**Appraisal**

An appraisal is an opinion of value; it is an estimate, based on information gathered and analyzed by an appraiser.

The appraisal process is a method of collecting, analyzing, and processing data into a value estimate for an individual property. Each appraisal will have a purpose that defines the value to be found. An appraiser may be seeking market value, insurance value, or value for other purposes.

1. **Market value** is the value that a property has in the marketplace. Generally, this is the price at which a property would sell and is prepared for purposes such as obtaining a bank loan that will use the property as collateral.

2. **Insurance value** is the value of property for insurance purposes, usually the replacement value if the property is destroyed.

3. **Other purposes** include the value of property for such purposes as the estate tax, refinancing a loan, or investment.

**Assessment**

Assessment, or mass appraisal, is a process by which all of the taxable property in a municipality is valued. In this process, each property must be equitably valued in such a way that each individual property bears its fair share of the expenses of the
municipality. Assessed value must be fair in relation to the assessed value of other property in the municipality. Assessment and appraisal are similar methods for arriving at estimates of value. They differ only in purpose.

Whether determining the value of a property by appraisal or assessment, the values obtained will be determined by the following elements:

1. Economic climate (principles of value);
2. Sales history; and
3. Topography and land use.

This text will focus on the valuation of property through assessment, which is the function of a municipal property tax assessor.

**Market Value**

The term “just value” is used to define the value sought by assessment. Just value has been interpreted by Maine courts as the equivalent of market value.

The definition of market value as adopted by the International Association of Assessing Officers (IAAO) is as follows:

*The most probable price which a property should bring in a competitive and open market under all conditions requisite to a fair sale, the buyer and seller each acting prudently and knowledgably and assuming the price is not affected by undue stimulus. Implicit in this definition is the consummation of a sale as of a specified date and the passing of title from seller to buyer under conditions whereby:*

- **A.** Buyer and seller are typically motivated;
- **B.** Both parties are well informed or well advised and acting in what they consider their best interests;
- **C.** A reasonable time is allowed for exposure to the open market
- **D.** Payment is made in terms of cash in U.S. dollars;
- **E.** And the price represents the normal consideration for the property sold unaffected by special or creative financing or sales concessions granted by anyone associated with the sale.
The Four Great Forces (PEGS)

There are four great forces that affect property value. Collectively, these forces – physical, economic, governmental, and social – are referred to as PEGS. These outside (extrinsic) forces also create and destroy value. For example, when a municipality purchases an abandoned field and turns it into a park, the value of the houses in the surrounding neighborhood increases. Likewise, when a large company closes down its facility in a small town, the property values in that town decrease.

1. **Physical Forces:**
   a. Topography, lot shape, soil conditions
   b. Proximity to parks, stores, employment, schools, churches, transportation

2. **Economic Forces:**
   a. Income trends
   b. Lending policies and interest rates
   c. Construction costs
   d. Housing prices and rental rates
   e. Availability of vacant land

3. **Governmental Forces:**
   a. Zoning
   b. Building codes
   c. Municipal services

4. **Social Forces:**
   a. Population trends, age distribution
   b. Family size
   c. Education trends
   d. Crime rates
Economic Principles of Valuation

The following principles look at the effect of the four great forces on value. An assessor will often not recognize that he or she is using these principles, but they are always present in the work of a knowledgeable and experienced assessor.

1. **Principle of Anticipation.** Market value is the present worth of all anticipated future benefits derived from a property. Those benefits must be either income or amenities. Anticipated future benefits are difficult to determine because of the principle of change.

2. **Principle of Balance.** Maximum market value is reached when the four agents of production (land, labor, capital, and management) attain a state of equilibrium. In a neighborhood, it means that there are adequate complementary uses, such as stores and residents to shop at those stores.
   a. **Land** includes not only land, but air, water, light, and heat.
   b. **Labor** includes the input to produce and sell an item, including wages, material, and financing.
   c. **Capital** is the cost of financing and the return of investment and the return on investment. Return of investment means the repayment of a loan or an expenditure. Return on investment means profit.
   d. **Management** is the improvement in the allocation of resources.

3. **Principle of Change.** Market value is never constant, because physical, economic, government and social forces are always at work to change the property.

4. **Principle of Competition.** Competition is created when the potential for profit, or the existence of new amenities, attracts new sellers and buyers to a market. An excess of one type of property will tend to decrease the value of other properties.

5. **Principle of Conformity.** Maximum market value is achieved when there is reasonable similarity among the improvements in a neighborhood, and when the residents have similar ages, incomes, education, attitudes, etc.

6. **Principle of Consistent Use.** The property must be valued with a single use for the entire property. It is improper to value a property on the basis of one use for the land and another use or uses for the improvements. For example, if a house is valued as residential property, the driveway should not be valued according to its worth as commercial property.
7. **Principle of Contribution.** The value of one component of a property depends on its contribution to the whole.

**Example:** A residential homeowner spends $20,000 to erect a garage. The market value of the property with a garage is only increased by $15,000. In this case, $15,000 is the value contribution of the garage.

8. **Principle of Diminishing Returns.** Additional investment in a property will increase the return up to a certain point and then, beyond this point, the return on additional capital decreases.

9. **Principle of Progression and Regression.** The value of lower priced properties may be increased by proximity to better properties of the same type. Likewise, a better-quality property will decrease in value by proximity to lower quality properties in the same area.

10. **Principle of Substitution.** The market value of a property tends to be set by the cost of acquiring an equally desirable and valuable substitute property. This is the principle that underlies the three approaches to value (cost, market, and income).

11. **Principle of Supply and Demand.** The value of a property increases with increased demand and decreases with increased supply. Conversely, the value of a property decreases with decreased demand, such as with a recession and increases with a limitation on supply by, for example, a building moratorium.

12. **Principle of Surplus Productivity:** This principle says that land value equals estimated income less the cost of labor, management and capital. This is related to the income approach to value.

**Highest and Best Use**

Almost all property is subject to competing uses. Rural land is subject to the competition of farming and residential subdivision. Urban land is subject to many competing uses, including rental, residential, and commercial. When estimating market value, the assessor must determine which of the competing uses is the highest and best.

**Example:** An urban parcel of land may be sought after by various developers as the site for a store, a gas station, apartment building, office building or an industrial plant.
Highest and best use is the legally allowable use that will generate the highest return to the property over time. When the main purpose of an appraisal is to estimate market value, the highest and best use analysis recognizes the most profitable, competitive use of the property. This is a market driven concept. To determine highest and best use, the assessor must look at the following four criteria:

1. **Physically possible and probable.** A quarter-acre lot is unlikely to be the location for a large retailer.

2. **Legally permissible.** What are the zoning restrictions for this parcel?

3. **Financially feasible.** If the cost to construct a certain business in that location is more than the anticipated income, it is not financially feasible.

4. **Most productive.** Income generated for a business versus available amenities for an individual.

### Three Approaches to Valuation

There are three approaches to valuation of property: 1) the market approach; 2) the cost approach; and 3) the income approach. An assessor must at least consider each of these three methods before assigning a value to a property. For residential property, an assessor generally uses the cost approach to estimate value, and then checks that value using the market approach. Since residential property doesn’t ordinarily generate income, the income approach is usually not applicable in this case.

#### The Market Approach

An assessor must use the principle of substitution to determine the most probable market value of any property. This means that recently sold, comparable properties must be rated beside the subject to be valued and the average adjusted sale price of those comparable properties will tend to be the value of the subject. Differences between the subject property (the property being valued) and each comparable property must be considered and the comparable property adjusted accordingly.

Because sale price is normally a good indicator of current market value, comparing a subject property with other similar properties that have sold (the market approach) is often the most accurate way of estimating value. If there aren’t many recent sales to compare a subject property to, the market approach may not be the best valuation method to use.
The market approach is sometimes referred to as the market data approach, the sales comparison approach, the comparison approach, or the market data study. In this text, we will use only the term market approach.

The market approach is covered in more detail in Chapter 7.

**The Cost Approach**

This approach to valuation requires an assessor to determine the new building replacement cost, minus the depreciation appropriate to the existing property. This method, in conjunction with the market approach, comprise a process that assessors commonly use in assessment.

The cost approach is based on replacement cost, as opposed to reproduction cost. Reproduction cost is the cost to exactly reproduce the existing property, using all the same material and construction methods. Replacement cost is the cost to replace a property using current material and construction standards. For example, an older house may have been built with framing studs spaced 24” apart. Current construction standards may dictate that studs be placed 16” apart. Reproduction cost would base the estimate on 24” studs, while replacement cost would use the current 16” spacing convention.

To develop an estimate of value based on cost, an assessor needs information about all of the materials and systems used in the house. To do this efficiently, the assessor may use manuals available from the State of Maine (Assessment Manual) or from major companies like Marshall and Swift.

Once the information is gathered, the assessor places it into several schedules for ten elements of the improvements. These elements are, commonly: 1) foundation; 2) basement; 3) framing; 4) roof; 5) interior; 6) exterior; 7) floors; 8) heating; 9) plumbing; and 10) electrical. Each schedule will contain a quality grade, assigned by the assessor, that helps determine the cost new of that element based on its quality of construction in the subject property. The new cost of all ten elements is the replacement value of the property. To calculate the market value of a property, depreciation is subtracted from the replacement value.

**Depreciation.** For purposes of assessing, depreciation is the loss of value in a structure and is generally expressed as a percentage of replacement cost. Do not confuse assessing depreciation with depreciation for income tax, which is merely a way to spread out the purchase price of an asset over several years. When an assessor refers to depreciation, he or she means assessing depreciation. The replacement cost less (assessing) depreciation is equal to the remaining value of a structure.
Because of depreciation, the assessed value of the property will typically be lowered each year. While land is not subject to depreciation, the assessor must still carefully look at the value of the land, watching for increases or reductions due to outside influences.

There are three basic kinds of depreciation:

1. **Physical deterioration.** Wear-and-tear of property through use, the action of nature, or through neglect.

   For example, carpets that have worn thin or faded wallpaper from sun exposure.

2. **Functional obsolescence.** Outmoded or outdated equipment or design. This also is representative of superadequate structural elements. Some functional obsolescence is curable and some incurable.

   An example of functional obsolescence is a four-bedroom house with only one bathroom, where most four-bedroom houses have two bathrooms.

   A superadequate structural element is a feature of a building that is far superior to similar buildings in the area. For example, a 600-square-foot master bedroom with a walk-in closet in a neighborhood where master bedrooms are traditionally 250 square feet is a superadequacy.

   The difference between curable and incurable functional obsolescence is whether the cost to fix the obsolescence is less than the added value (curable) or more than the added value (incurable). For example, the cost of adding a second bathroom to a four-bedroom house is $10,000. If the increase in value due to the second bathroom is more than $10,000, that represents a curable functional obsolescence.

3. **External obsolescence.** The loss of value due to external forces or events.

   For example, a popular neighborhood becomes undesirable due to air or noise pollution, or surrounding property owners fail to maintain their own homes adequately.

Each type of depreciation is calculated separately and applied in the following order: physical, functional, then external. The physical deterioration is calculated on and is subtracted from the replacement cost of the property. The functional obsolescence is calculated on the replacement cost less physical deterioration, and the external obsolescence is calculated on the replacement cost less physical deterioration and less functional obsolescence.
**Example:** The subject property is a 30-year-old home in a neighborhood of single-family residences, some multifamily properties, and recent commercial development. The estimated cost to replace this building new is $175,000.

The owners have kept the property in good physical condition, resulting in a physical deterioration estimate of 10%. The replacement cost minus physical deterioration is then:

- Replacement cost: $175,000
- Less: physical deterioration: $(17,500) \text{ [$175,000 \times 10\%]}$  
  
  $157,500$

Functionally, the kitchen is older style and the electrical units insufficient throughout the home for modern life. The rooms are somewhat small and the access into the home is directly into the living area. This translates to a 15% functional obsolescence, which is applied to the above remaining value.

- Cost less physical deterioration: $157,500$
- Less: functional obsolescence: $(23,625) \text{ [$157,500 \times 15\%]}$  
  
  $133,875$

External obsolescence is high for this property, since there is multifamily use of some homes in the area and commercial development has entered the neighborhood. The assessor anticipates that this area will become fully commercial within a few years. External obsolescence is estimated to be 35%, which is applied to the remaining value.

- Cost less physical deterioration and functional obsolescence: $133,875$
- Less: external obsolescence: $(46,856) \text{ [$133,875 \times 35\%]}$  
  
  $87,019$

Typically, as commercial activity enters a neighborhood, the value of land increases. Commercial uses are more concentrated and generally put upward pressure on land prices. Property that is changing from residential to commercial use will usually be valued at the current value for commercial property minus the cost to renovate or bulldoze the existing residential improvements.
Class Problem 3.1

The replacement cost of a property to be assessed is $180,000. Physical deterioration is estimated to be 20%, functional obsolescence is 20% and external obsolescence is 10%. Calculate the assessed value of the property.

The Income Approach

The income approach to valuation requires the assessor to calculate a value for property based on an estimate of future income generated by the property. The land may or may not be necessary (as a parking lot, for example) to that production of income.

The primary equation for the income approach is:

\[ \text{Income} = \text{Rate} \times \text{Value} \]

or:

\[ I = R \times V \]

where:

\[ I = \text{Income} = \text{the estimated income generated by the property;} \]

\[ R = \text{Rate} = \text{the capitalization rate, or the rate of return for income producing property; and} \]

\[ V = \text{Value} = \text{the current market value of the property.} \]

This equation is often called “IRV.”
Chapter 3 – The Value of Property

The equation is visually represented by the triangle to the left. To determine the equation for any one of the three components, cover that element. For example, to determine value (V), cover the “V” in the diagram and the remaining items show I/R, so \( V = \frac{I}{R} \), or value equals income divided by rate.

The traditional mathematical approach also works. For example, calculating value from the standard \( I = R \times V \) equation, you can divide each side of the equation by \( R \), resulting in \( I/R = (R \times V)/R \). Reducing this equation results in \( I/R = V \). Transposing the sides results in \( V = I/R \), or value equals income divided by rate.

Depending on the variable in your equation, the solution for each item is:

- Income \( I = R \times V \)
- Value \( V = I/R \)
- Rate \( R = I/V \)

Example:

You are considering buying an apartment building, but you need to know how much the property is worth, so you don’t pay too much. Through an analysis of rental history for this building, you estimate you can earn income of \$80,000\ in the following year. You have also determined that you need a rate of return at least equal to 10% of your investment. What is the estimated value for this property?

Applying the \( I = R \times V \) equation, you can see that you have a value for income (I) and for rate (R), so you need to calculate value (V).

\[ V = \frac{I}{R} = \frac{80,000}{0.10} = 800,000 \]  = estimated value for the property
Class Problem 3.2

You are interested in purchasing an apartment building that is being offered for sale and you want to know if it is priced appropriately. Your required rate of return is 18% and you estimate you can earn income from this property of $60,000 next year. What is the value of this property?

This approach is covered more thoroughly in Course PT103 – Valuation of Real Estate.

Valuation of Land

Land, because it is permanent and indestructible, is almost always valued using the market approach. Where there are few sales, it is possible to value land by subtracting the value of buildings or other improvements from the overall value of the property. Once the land value in an area is established, an assessor will calculate the value of each parcel of land in that area. The most common approach to land valuation is the square foot method, except in rural areas, where the acre is used. In each of these methods, a value is placed on the standard area of measurement (square foot, acre, or other). That unit value is then applied to each parcel by multiplying the unit value by the number of units in the parcel. For example, if a value of $1,000 per acre is established, a two-acre lot in that area is valued at $2,000 ($1,000/acre x 2 acres). Valuation of land is covered in depth in Course PT103 – Valuation of Real Estate.

The four basic types of land are residential, agricultural, commercial, and industrial.

Current Land Use Classifications

The Maine Constitution article IX, section 8(2) states:

*The Legislature shall have the power to provide for the assessment of the following types of real estate wherever situated in accordance with a valuation based upon the current use thereof and in accordance with such conditions as the Legislature may enact:*
Chapter 3 – The Value of Property

A. Farms and agricultural lands, timberlands and woodlands;

B. Open space lands which are used for recreation or the enjoyment of scenic natural beauty;

C. Lands used for game management or wildlife sanctuaries; and

D. Waterfront land that is used for or that supports commercial fishing activities.

Tree Growth Tax Law Program (See Bulletin No. 19 – Maine Tree Growth Tax Law)

Under the Tree Growth Tax Law program, forested land of at least ten acres, maintained for commercial harvesting, is valued by the State Tax Assessor in conjunction with the Bureau of Forestry on its productivity value rather than on market value.

The land values are set for each county each year for acreage of softwood, mixed wood, and hardwood and are usually lower than the values for undeveloped land in any municipality.

A taxpayer may be approved for this classification when he or she has a forest management plan prepared by a licensed forester. A taxpayer must carefully consider whether this program is desirable, because there is a substantial penalty for withdrawal of land from this classification.

An application must be filed on or before April 1 for the year in which classification is first requested, complete with proof that a forest management plan has been prepared and a map showing all the forest types and lands not classified. The forest management plan may be reviewed by the assessor, but must be returned to the landowner.

The penalty for withdrawal from this program is generally between 20% and 30% of the difference between market value of the land on the date of withdrawal and the value of the land under the program. The applicable percentage is based on the number of years the land has been enrolled in the program. The penalty is 30% for property in the program for ten or fewer years, 20% for property in the program for 20 or more years and if in the program for 11-19 years, the percentage drops incrementally the longer the land is enrolled. If property in a municipality is valued at higher or lower than current market value, an adjustment to the calculated values will be necessary to result in the correct penalty.
**Example:** Mr. Durgin owns 25 acres of land in McMannville that has been enrolled in the Tree Growth Tax Law program for five years. Mr. Durgin decides to withdraw the land from the program for development purposes. The assessed value of undeveloped land in the municipality is $1,000/acre. The current value of land in the tree growth program in that area is $200/acre. Property in McMannville is assessed at 100% of current market value. Calculate the withdrawal penalty.

Penalty = 30% = 0.30  
Market value of land = $1,000/acre x 25 acres = $25,000  
Tree growth program value of land = $200/acre x 25 acres = $5,000  
Difference in value = $25,000 - $5,000 = $20,000  
Penalty = $20,000 x 0.30 = $6,000

**Class Problem 3.3**

Mr. Durgin owns 50 acres of land in McMannville that has been enrolled in the Tree Growth Tax Law program for 35 years. Mr. Durgin decides to withdraw the land from the program for development purposes. The assessed value of undeveloped land in McMannville is $2,000/acre. The current value of land in the tree growth program in that area is $450/acre. Property in McMannville is assessed at 100% of current market value. Calculate the withdrawal penalty.

**Farmland Tax Law Program** (See Bulletin No. 20 – Farmland Tax Law)

To qualify for this program, a parcel of land must contain at least five contiguous acres. Application may be made for more than one parcel of property if one of the parcels contains five acres.

The land must produce an income of at least $2,000 per year in one of the two or three of the five years previous to application. For example, if a landowner submits an application in March 2018, the land must have produced at least $2,000 in farming income in either of calendar years 2017 or 2016. If neither of those years saw $2,000 of income, the parcel must have produced at least $2,000 of income in each of the years 2013, 2014, and 2015.
The land must be used for farming, agricultural, or horticultural use, but may include forest land and wasteland within the five-acre farm unit.

Provisional classification is also available for two years to persons who are generally starting up a farm. At the end of the two years the farm must be producing the $2,000 per year minimum income or must be withdrawn from the program.

The penalty for withdrawal is the difference between the taxes that would have been due over the prior five years had the land not been enrolled in the program and the tax actually paid during that time, plus interest on the unpaid amount.

**Example:** Mr. Durgin, the owner of 25 acres of land in McMannville that has been enrolled in the Farmland Tax Law program since 2013, decides to withdraw the land from the program in March 2018, because farming just isn't his calling. The assessed value of similar land not in the program is $1,000/acre in that municipality. The value of land in the farmland program in that area is $200/acre. The mill rate for 2016 and 2017 was 21.0. The mill rate from 2013-2015 was 20.7. Calculate the withdrawal penalty. For this example, you can ignore interest.

The mill rate is the dollar amount of tax charged per $1,000 of property value.

**Tax on land if not enrolled in program:**

<table>
<thead>
<tr>
<th>Year</th>
<th>Mill rate</th>
<th>Value</th>
<th># Acres</th>
<th>Tax (mill rate/1,000 x value x acres)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2013</td>
<td>20.7</td>
<td>$1,000</td>
<td>25</td>
<td>$ 517.50</td>
</tr>
<tr>
<td>2014</td>
<td>20.7</td>
<td>$1,000</td>
<td>25</td>
<td>$ 517.50</td>
</tr>
<tr>
<td>2015</td>
<td>20.7</td>
<td>$1,000</td>
<td>25</td>
<td>$ 517.50</td>
</tr>
<tr>
<td>2016</td>
<td>21.0</td>
<td>$1,000</td>
<td>25</td>
<td>$ 525.00</td>
</tr>
<tr>
<td>2017</td>
<td>21.0</td>
<td>$1,000</td>
<td>25</td>
<td>$ 525.00</td>
</tr>
<tr>
<td><strong>Total tax due</strong></td>
<td></td>
<td></td>
<td></td>
<td><strong>$2,602.50</strong></td>
</tr>
</tbody>
</table>

**Actual tax paid on land:**

<table>
<thead>
<tr>
<th>Year</th>
<th>Mill rate</th>
<th>Value</th>
<th># Acres</th>
<th>Tax (mill rate/1,000 x value x acres)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2013</td>
<td>20.7</td>
<td>$200</td>
<td>25</td>
<td>$ 103.50</td>
</tr>
<tr>
<td>2014</td>
<td>20.7</td>
<td>$200</td>
<td>25</td>
<td>$ 103.50</td>
</tr>
<tr>
<td>2015</td>
<td>20.7</td>
<td>$200</td>
<td>25</td>
<td>$ 103.50</td>
</tr>
<tr>
<td>2016</td>
<td>21.0</td>
<td>$200</td>
<td>25</td>
<td>$ 105.00</td>
</tr>
<tr>
<td>2017</td>
<td>21.0</td>
<td>$200</td>
<td>25</td>
<td>$ 105.00</td>
</tr>
<tr>
<td><strong>Total tax paid</strong></td>
<td></td>
<td></td>
<td></td>
<td><strong>$ 520.50</strong></td>
</tr>
</tbody>
</table>

Penalty = tax due – tax paid = $2,602.50 - $520.50 = **$2,082.00**
Class Problem 3.4

Mr. Durgin owns 50 acres of land in McMannville that has been enrolled in the Farmland Tax Law program since 2013. In March 2018, Mr. Durgin decides to withdraw his land from the program, for development purposes. The assessed value of similar land in McMannville that is not in the farmland program is $2,000/acre. The value of land in the farmland program is $450/acre. The mill rate for 2016 and 2017 was 19.0. The mill rate from 2013-2015 was 20.0. Calculate the withdrawal penalty. The mill rate, as mentioned in Chapter 2, is the dollar amount of tax charged per $1,000 of property value. For this problem, you can ignore interest.

When calculating an actual penalty, interest is added at the municipal interest rate in effect at the time the tax was due, going back to the original due date of taxes that would have been paid on the land if it wasn’t enrolled in the farmland program for each of the previous five years, less any tax paid on that land.

Example: Suppose for the previous five years, the owner of land that was in the farmland program paid $100 tax each year and the tax on land not in the program would have been $200 each year. If the current interest rate has remained at 10% for the past five years, the interest would be:

\[
\begin{align*}
5 \text{ years ago:} & \quad ($200 - $100) \times 10\% \times 5 \text{ years} \\
& = $100 \times 0.10 \times 5 \quad = \$50 \\
4 \text{ years ago:} & \quad $100 \times 0.10 \times 4 \quad = \$40 \\
3 \text{ years ago:} & \quad $100 \times 0.10 \times 3 \quad = \$30 \\
2 \text{ years ago:} & \quad $100 \times 0.10 \times 2 \quad = \$20 \\
1 \text{ year ago:} & \quad $100 \times 0.10 \times 1 \quad = \$10 \\
\end{align*}
\]

Interest = $50 + $40 + $30 + $20 + $10 = $150
Class Problem 3.5

If the interest rate in McMannville has been 5% for all applicable years, what is the interest on Mr. Durgin’s penalty from Problem 3.4? What is the total penalty, including interest?

You can see that a penalty calculation can get quite complex, if a municipality changes their interest rate from year to year.

Open Space Tax Law Program (See Bulletin No. 21 – Open Space Tax Law)

Open space land is defined as any area of land, the preservation or restriction of the use of which provides a public benefit in any of the following areas:

1. Conserving scenic resources;
2. Enhancing public recreation opportunities;
3. Promoting game management; or
4. Preserving wildlife and wildlife habitat.

When applying, a taxpayer must choose the classification of open space tax reduction requested along with the proof required for any permanent conservation protection. Each classification is associated with a percentage discount from market value. The different classifications are:

1. Ordinary open space. For land that is preserved by the owner to provide a public benefit, a 20% reduction is applied.
2. Permanently protected open space. This requires a permanent conservation easement and reduces valuation by an additional 30% over the ordinary 20% open space reduction, for a total reduction of 50%.
3. Forever wild open space. Land in this classification must remain unaltered and is eligible for an additional 20% reduction in value over the 50% permanently protected open space reduction, for a total reduction of 70%.

4. Public access open space. Land open to the public by reasonable access and the owner of which agrees to take no steps to discourage or prohibit daytime public use. The owner may permit hunting, camping, and other recreational uses and may impose temporary restrictions to protect wildlife and endangered species. Land in this classification is eligible for an additional 25% reduction over the ordinary 20% open space reduction. If land also qualifies for forever wild and/or permanently protected status, a reduction of up to 95% is available.

5. Managed forest open space. This is land that would otherwise qualify for classification in the Tree Growth Tax Law program. Land in this classification is eligible for an additional 10% reduction over the open space reduction otherwise allowed. Land cannot be forever wild and managed forest, as they are contradictory uses.

The penalty for withdrawal from this program is a percentage the difference between the market value of the land on the date of withdrawal and the value of the land under this classification. This penalty is calculated in the same way as the Tree Growth Tax Law penalty.

Working Waterfront Land Program (See Maine’s Working Waterfront FAQs)

Working waterfront land means a parcel or portion of a parcel of land abutting tidal waters or located in the intertidal zone (located between the high and low water marks) or the use of which is more than 50% related to providing access to or in support of the conduct of commercial fishing (including commercial aquaculture) activities.

Working waterfront land used *predominantly* (more than 90%) as working waterfront is eligible for a 20% reduction from just value. Working waterfront land used *primarily* (more than 50%) as working waterfront is eligible for a 10% reduction from just value. Working waterfront land that is permanently protected from a change in use through deeded restriction is eligible for the applicable use reduction plus an additional 30% reduction.

The penalty for withdrawal from this program is a percentage of the difference between the market value of the land on the date of withdrawal and the value of the land under this classification. This penalty is calculated in the same way as the Tree Growth Tax Law penalty.
Other Current Use Affected Programs

Historic and Scenic Properties

The Maine Constitution, under article IX, section 8, subsection 5, allows a municipality to reduce the property tax on real estate with historic integrity, providing a scenic view, or designated as an important structure. The tax reduction must be in accordance with a municipally adopted program. The Maine Historic Preservation Commission provides guidance in implementing this law.

Municipal Voluntary Farm Support Program

This program is also an option at the local level. If adopted by ordinance, this program allows working farm land and buildings eligible for a 20-year agricultural easement and which reimburses the property tax associated with the land and buildings designated.

The Department of Agriculture provides guidance on this program.

Valuation Resources

1. The State Assessment Manual;
2. Revaluation Company grading and pricing schedules; and

Summary

This chapter provides a general overview of the assessor's job of property valuation. The chapter discusses the forces that drive market value and the economic theories underlying the concept of value. A brief discussion of the three approaches to valuation that are used by municipal assessors is included and the programs that allow for reduced valuation due to current use are outlined.
Chapter 3 – The Value of Property

The Valuation Process

The Appraisal Process for Taxation

Preliminary Survey and Appraisal Plan

Data Program

General Data
Region
City
Neighborhood

Specific Data
Title
Site
Improvements

Data Classification and Analysis

Cost Approach
Indicated Value

Market Approach
Indicated Value

Income Approach
Indicated Value

Correlation of Value Indicators

Final Estimate of Value
Answers to Class Problems

3.1 The replacement cost of a property to be assessed is $180,000. Physical deterioration is estimated to be 20%, functional obsolescence is 20% and external obsolescence is 10%. Calculate the assessed value of the property.

\[
\begin{align*}
\text{Replacement cost:} & \quad $180,000 \\
\text{Less: Physical deterioration (20%) } & \quad 180,000 \times 0.2 \quad ($36,000) \\
& \quad $144,000 \\
\text{Less: Functional obsolescence (20%) } & \quad 144,000 \times 0.2 \quad ($28,800) \\
& \quad $115,200 \\
\text{Less: External obsolescence (10%) } & \quad 115,200 \times 0.1 \quad ($11,520) \\
\text{Assessed Property Value:} & \quad $103,680
\end{align*}
\]

3.2 You are interested in purchasing an apartment building that is being offered for sale and you want to know if it is priced appropriately. Your required rate of return is 18% and you estimate you can earn income from this property of $60,000 next year. What is the value of this property?

\[V = \frac{I}{R} = \frac{$60,000}{0.18} = $333,333.\]

The property is worth $333,333. If you can buy it for this amount or less, this investment is worthwhile.

3.3 Mr. Durgin owns 50 acres of land in McMannville that has been enrolled in the Tree Growth Tax Law program for 35 years. Mr. Durgin decides to withdraw the land from the program for development purposes. The assessed value of undeveloped land in McMannville is $2,000/acre. The current value of land in the tree growth program in that area is $450/acre. Property in McMannville is assessed at 100% of current market value. Calculate the withdrawal penalty.

\[
\begin{align*}
\text{Penalty} & = 20\% = 0.20 \\
\text{Market value of land} & = $2,000/\text{acre} \times 50 \text{ acres} = $100,000 \\
\text{Tree growth program value of land} & = $450/\text{acre} \times 50 \text{ acres} = $22,500 \\
\text{Difference in value} & = $100,000 - $22,500 = $77,500 \\
\text{Penalty} & = $77,500 \times 0.20 = $15,500
\end{align*}
\]
3.4 Mr. Durgin owns 50 acres of land in McMannville that has been enrolled in the Farmland Tax Law program since 2013. In March 2018, Mr. Durgin decides to withdraw his land from the program, for development purposes. The assessed value of similar land in McMannville that is not in the farmland program is $2,000/acre. The value of land in the farmland program is $450/acre. The mill rate for 2016 and 2017 was 19.0. The mill rate from 2013-2015 was 20.0. Calculate the withdrawal penalty. The mill rate, as mentioned in Chapter 2, is the dollar amount of tax charged per $1,000 of property value. For this problem, you can ignore interest.

### Tax on land if not enrolled in program:

<table>
<thead>
<tr>
<th>Year</th>
<th>Mill rate</th>
<th>Value</th>
<th># Acres</th>
<th>Tax (mill rate/1,000 x value x acres)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2013</td>
<td>20.0</td>
<td>$2,000</td>
<td>50</td>
<td>$2,000.00</td>
</tr>
<tr>
<td>2014</td>
<td>20.0</td>
<td>$2,000</td>
<td>50</td>
<td>$2,000.00</td>
</tr>
<tr>
<td>2015</td>
<td>20.0</td>
<td>$2,000</td>
<td>50</td>
<td>$2,000.00</td>
</tr>
<tr>
<td>2016</td>
<td>19.0</td>
<td>$2,000</td>
<td>50</td>
<td>$1,900.00</td>
</tr>
<tr>
<td>2017</td>
<td>19.0</td>
<td>$2,000</td>
<td>50</td>
<td>$1,900.00</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td><strong>Total tax due</strong></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>$9,800.00</td>
</tr>
</tbody>
</table>

### Actual tax paid on land:

<table>
<thead>
<tr>
<th>Year</th>
<th>Mill rate</th>
<th>Value</th>
<th># Acres</th>
<th>Tax (mill rate/1,000 x value x acres)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2013</td>
<td>20.0</td>
<td>$450</td>
<td>50</td>
<td>$  450.00</td>
</tr>
<tr>
<td>2014</td>
<td>20.0</td>
<td>$450</td>
<td>50</td>
<td>$  450.00</td>
</tr>
<tr>
<td>2015</td>
<td>20.0</td>
<td>$450</td>
<td>50</td>
<td>$  450.00</td>
</tr>
<tr>
<td>2016</td>
<td>19.0</td>
<td>$450</td>
<td>50</td>
<td>$  427.50</td>
</tr>
<tr>
<td>2017</td>
<td>19.0</td>
<td>$450</td>
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<td>$  427.50</td>
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<tr>
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<td></td>
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<td><strong>Total tax paid</strong></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>$2,205.00</td>
</tr>
</tbody>
</table>

Penalty = tax due – tax paid = $9,800.00 - $2,205.00 = $7,595.00

3.5 If the interest rate in McMannville has been 5% for all applicable years, what is the interest on Mr. Durgin’s penalty from Problem 3.4? What is the total penalty, including interest?

### Interest each year: (unenrolled tax – enrolled tax) x current interest x #years overdue

<table>
<thead>
<tr>
<th>Year</th>
<th>(unenrolled tax – enrolled tax) x current interest x #years overdue</th>
</tr>
</thead>
<tbody>
<tr>
<td>2013</td>
<td>($2,000 - $450) x 0.05 x 5 = $1,550 x 0.05 x 5 = $387.50</td>
</tr>
<tr>
<td>2014</td>
<td>($2,000 - $450) x 0.05 x 4 = $1,550 x 0.05 x 4 = $310.00</td>
</tr>
<tr>
<td>2015</td>
<td>($2,000 - $450) x 0.05 x 3 = $1,550 x 0.05 x 3 = $232.50</td>
</tr>
<tr>
<td>2016</td>
<td>($1,900 - $427.50) x 0.05 x 2 = $1,472.50 x 0.05 x 2 = $147.25</td>
</tr>
<tr>
<td>2017</td>
<td>($1,900 - $427.50) x 0.05 x 1 = $1,472.50 x 0.05 x 1 = $73.63</td>
</tr>
<tr>
<td></td>
<td><strong>Total interest due</strong></td>
</tr>
<tr>
<td></td>
<td>$1,150.88</td>
</tr>
</tbody>
</table>

Total penalty plus interest = $7,595.00 + $1,150.88 = $8,745.88
Chapter 3 Class Quiz

1. The three basic principles that create value are:
   A. Price, demand, location
   B. Utility, price, demand
   C. Utility, scarcity, desirability
   D. Desirability, price, utility

2. The relationship between an object desired and a potential purchaser is known as:
   A. Price
   B. Value
   C. Exchange
   D. Demand

3. Market value is defined by all of the following elements except:
   A. The buyer and seller are motivated
   B. A reasonable time is allowed for exposure to the market
   C. The assessed value of the property is based on the price
   D. The price represents normal consideration for the property

4. Which of the following contains substantial elements of an assessment:
   A. Purpose of the assessment, discovery of the property, classification of the property
   B. Discovery of the property, classification of the property, data collection and analysis
   C. Classification of the property, data collection and analysis, price verification
   D. Data collection and analysis, price verification, purpose of the assessment

5. The four great forces are:
   A. Highest and best use, governmental, social, physical
   B. Physical, economic, governmental, social
   C. Supply and demand, physical, governmental, economic
   D. Anticipated use, governmental, social, physical
6. Under the Tree Growth Tax Law, a parcel must contain a minimum of ten forested acres, be maintained for commercial harvesting, and have an up-to-date forest management plan. T  F

7. The cost approach asks the assessor to use the principle of substitution to determine the most probable market value of a property. T  F

8. The prices of properties tend to increase with an increase of supply of similar properties T  F

9. The principle of anticipation states that market value is the present worth of all anticipated future benefits. T  F

10. Open space classification is only available for lots over five acres that contain scenic resources, public recreation opportunities, or preserve wildlife habitat. T  F

Answers on page 121
Personal property is defined as all property that is not real property. The two types of personal property are tangible and intangible. Tangible personal property is generally the stuff you can touch, like furniture and appliances. Intangible property is the stuff you cannot touch, likes corporate stocks and bonds. Maine assesses property tax on tangible personal property, but not on intangible personal property.

Personal property with a value of less than $1,000 is exempt from property tax, unless that property is used by a business.

Personal property of a Maine resident is generally taxed by the municipality where that person lives. Personal property of a nonresident is generally taxed by the municipality where the property is located. The tax is assessed to either the owner or the person in possession of the property.

Determining whether an item is real property or personal property can be difficult. Generally, if an item is movable, it is considered personal property. An item of personal property that is connected to real property may be considered personal property or real property. If an item connected to real property can be separated from the real property without damage to either, it is considered personal property. A window air conditioning unit is easily removed from that window and is considered personal property. An installed air conditioning system, however, cannot be removed without damaging the building and is considered part of the real property. Items of personal property closely related to real property may include:

1. A home security system.
2. A bookcase secured to a wall.
3. A satellite dish.

**Personal Property Schedule**

An assessor is responsible for the assessment on personal property as well as real estate. For the assessor to determine value of taxable personal property, that assessor must discover who and what is taxable.
Assessors may conduct on-site inspections, if allowed by the taxpayer. Assessors may also make a request, in writing, for a list of property as authorized by 36 M.R.S. § 706-A. An example is shown below.

**2017 PERSONAL PROPERTY SCHEDULE FORM**

*This schedule is required under 36 M.R.S. §§ 601 and 706-A.*
*Return to the Assessor’s Office no later than May 1, 2017*
*Failure to return this form to the Assessor’s Office may void your right to request an abatement of the assessment.*

**Situs Issues**

Situs issues arise when personal property is located in a municipality other than the residence of the property owner. In such cases, there are laws that establish where the property is to be taxed. For more information, see 36 M.R.S. §§ 602 – 603.

**Value**

Typically, an assessor will apply the cost approach for valuation of personal property. Depreciation usually depends on the expected useful life of the property. Depending on the type of equipment the equipment’s typical life expectancy will vary, but should be applied consistently. An assessor may use several sets of depreciation tables.

For example, computers have a shorter life than a backhoe, therefore the computer will have a larger percentage of depreciation applied over a shorter time span.

**Example.** Calculate the depreciated personal property value for the items listed below in Lou’s Pizza Parlor:

<table>
<thead>
<tr>
<th>Item</th>
<th>Cost New</th>
</tr>
</thead>
<tbody>
<tr>
<td>100 feet of display cases</td>
<td>$ 36 per linear foot</td>
</tr>
<tr>
<td>3 pizza ovens</td>
<td>$2,500 each</td>
</tr>
<tr>
<td>1 electric slicer</td>
<td>$ 145</td>
</tr>
<tr>
<td>1 walk-in cooler</td>
<td>$4,000</td>
</tr>
</tbody>
</table>

The display cases were purchased one year ago; the rest of the equipment was purchased seven years ago.
Total depreciation:

Property up to 5 years old: 25%
Property more than 5 years old: 40%

Display case cost ($36/ft x 100 feet) $3,600
Less depreciation ($3,600 x 25%) (900)
Value $2,700

Pizza ovens cost ($2,500/oven x 3 ovens) $7,500
Less depreciation ($7,500 x 40%) (3,000)
Value $4,500

Electric slicer cost $145
Less depreciation ($145 x 40%) (58)
Value $87

Walk-in cooler cost $4,000
Less depreciation ($4,000 x 40%) (1,600)
Value $2,400

Total personal property value $9,687

The walk-in cooler is an item that may or may not be considered part of the real property, depending on how easily it can be removed. In this case, the assessor considers the cooler personal property.
Class problem 4.1

Calculate the depreciated personal property value for the items listed below in Dr. Moreau's chiropractor office:

<table>
<thead>
<tr>
<th>Item</th>
<th>Cost New</th>
</tr>
</thead>
<tbody>
<tr>
<td>Waiting room furniture (3 years old)</td>
<td>$3,500</td>
</tr>
<tr>
<td>Water cooler (5 years old)</td>
<td>$400</td>
</tr>
<tr>
<td>3 patient tables (8 years old)</td>
<td>$1,800 each</td>
</tr>
<tr>
<td>X-ray machine (1 year old)</td>
<td>$15,000</td>
</tr>
</tbody>
</table>

Depreciation:

1 – 4 years: 20%
5 – 10 years: 50%
11 years or older: 70%

Personal Property Tax Relief Programs

The Business Equipment Tax Exemption (BETE) program exempts certain personal property owned by an eligible business. A business applies to the municipality on or before April 1 for exemption for that property tax year. The municipality submits a list of exempt property to the Property Tax Division and the State reimburses the municipality for at least 50% of the revenue lost from not taxing that property.

The Business Equipment Tax Reimbursement (BETR) program provides for a reimbursement from the state to businesses for certain personal property taxes paid.
A taxpayer, through application, requests reimbursement for taxes on qualified personal property and the municipal assessor attests that this property has been assessed and the taxes on it have been paid. The application is then forwarded to the Property Tax Division, which then reimburses the taxpayer for up to 100% of the taxes paid.

Business personal property cannot qualify for both the BETR and BETE programs. For more information, see the textbook for PT102 – Maine Property Tax Law, 36 M.R.S. §§ 691 – 700-B and 6651 – 6665, and Bulletin No. 28 – Business Equipment Tax Exemption.

**Answer to Class Problem**

4.1 Calculate the depreciated personal property value for the items listed below in Dr. Moreau’s chiropractor office:

<table>
<thead>
<tr>
<th>Item</th>
<th>Cost New</th>
</tr>
</thead>
<tbody>
<tr>
<td>Waiting room furniture (3 years old)</td>
<td>$3,500</td>
</tr>
<tr>
<td>Water cooler (5 years old)</td>
<td>$400</td>
</tr>
<tr>
<td>3 patient tables (8 years old)</td>
<td>$1,800 each</td>
</tr>
<tr>
<td>X-ray machine (1 year old)</td>
<td>$15,000</td>
</tr>
</tbody>
</table>

Depreciation:
- 1 – 4 years: 20%
- 5 – 10 years: 50%
- 11 years or older: 70%

<table>
<thead>
<tr>
<th>Item</th>
<th>Cost New</th>
</tr>
</thead>
<tbody>
<tr>
<td>Waiting room furniture cost</td>
<td>$3,500</td>
</tr>
<tr>
<td>Less depreciation ($3,500 x 20%)</td>
<td>($700)</td>
</tr>
<tr>
<td>Value</td>
<td>$2,800</td>
</tr>
<tr>
<td>Water cooler cost</td>
<td>$400</td>
</tr>
<tr>
<td>Less depreciation ($400 x 50%)</td>
<td>($200)</td>
</tr>
<tr>
<td>Value</td>
<td>$200</td>
</tr>
<tr>
<td>Patient tables cost ($1,800 x 3)</td>
<td>$5,400</td>
</tr>
<tr>
<td>Less depreciation ($5,400 x 50%)</td>
<td>($2,700)</td>
</tr>
<tr>
<td>Value</td>
<td>$2,700</td>
</tr>
<tr>
<td>X-ray machine cost</td>
<td>$15,000</td>
</tr>
<tr>
<td>Less depreciation ($15,000 x 20%)</td>
<td>($3,000)</td>
</tr>
<tr>
<td>Value</td>
<td>$12,000</td>
</tr>
</tbody>
</table>

Total personal property value: $17,700
Chapter 4 Class Quiz

1. The local pizza parlor listed the following items located in their establishment:

   2 ovens 3 years old cost $5,000 each
   4 stainless steel tables 5 years old cost $300 each
   1 exterior sign 1 year old cost $1,000
   8 sets of tables with chairs, each set cost $200, purchased 3 years ago
   2 cash registers 1 year old cost $300 each
   1 counter (not built-in) 4 feet long cost $150 per foot and was built new 6 years ago

   Depreciation Schedule
   1-3 years less 10%
   4-5 years less 30%
   6 or more years less 50%

   What is the assessed value? $___________________

2. BETE is a program that reimburses property tax to the taxpayer. T F

3. Personal property of a Maine resident is taxed by the municipality where that person lives. T F

Answers on page 123
CHAPTER 5
THE ASSESSOR’S PROCESS

DISCOVERY OF PROPERTY

Real Property
Mapping and on-site inspection
Building permits
Routine inspections

Personal Property
Reported by owner

PROPERTY IDENTIFICATION

Real Property
Parcel identification system

Personal Property
Account identification

SITUS

Is it in your jurisdiction?

Real Property
Physical Location

Personal Property
Taxable location
Leased equipment

PROPERTY CLASSIFICATION

Real Property
Personal Property
Exempt Property
Utility Property

DATA COLLECTION AND ANALYSIS

General Data

Specific Data
Comparative data

PROPERTY VALUATION

Cost Approach
Market Approach
Income Approach

PREPARATION OF VALUATION BOOK
TAX BILLS SENT
APPEALS PROCEDURE
REPEAT ANNUALLY
Discovery

The first step in the assessment process is discovery. Discovery is the process of uncovering new property and improvements to existing property. In addition to new buildings and additions, the discovery process will reveal land improvements – such as the addition of a well or septic system – and the creation of new base lots – such as with a recent subdivision.

Discovery is accomplished through routine physical inspection of property. An assessor should drive through his or her municipality, looking for new buildings or expansion of existing buildings. Interior inspection of buildings may reveal property improvements.

An assessor should also review building permits and other permits, such as structural improvement permits and subsurface wastewater disposal permits. Review of other municipal documents, such as recorded deeds and planning board subdivision approvals will assist with the discovery process.

While inspecting properties, the assessor assigns quality grades and depreciation to each property, the sum of which gives a basis for determining comparative value for different properties. The assessor also prepares ratio studies from recently sold properties that will assist in developing the market value of properties within the municipality. The assessor must then develop pricing schedules for various kinds of properties based on this sales information. The quality grades, pricing schedules, and depreciation as noted below will develop, subject to the accuracy of the listing and pricing process, the market value.

Records in the Assessor’s Office

Property record cards. A property record card is a document that contains detailed information about a property, including:

1. Owner name and mailing address;
2. Location of the property, including address and parcel identification number;
3. Construction details, such as building material, style, and layout;
4. Quality grades for components. These grades are representations of the quality of a structure and are covered in Course PT103 – Valuation of Real Estate;
5. Inspection date and inspector’s name;
6. Building areas, such as bedrooms and bathrooms in residential property; and

7. A picture of the building from the outside and an interior floor plan.

**Building Inspection**

An assessor must visit a property to describe it, its neighborhood, and its environment. This visit is an opportunity to update the property record card, develop an accurate profile of the entire property, and create the basis for valuation.

During a visit, look around the neighborhood for the conformity of the improvements with other properties, the possibility of problems, easements, and outbuildings. Other tasks an assessor should perform during a property visit include:

1. Check lot sizes and topography;

2. Determine the relationship of land to other land in the area;

3. Take exterior measurements of the foundation. The total area of the foundation is normally the square footage used in valuing the improvements. Some improvements may extend beyond the foundation;

4. Make a sketch of the outline of the building for the property record card, showing story heights, type of construction, and other information for the cost schedules being used. Determine the quality and elements of the building exterior including style, siding, and roof;

5. Look at the building interior (if the property owner allows access) and note the quality, number of rooms, floors, walls, and other information contained on the property card. Be detailed with these notes;

6. Record details of heating systems, fireplaces, bathrooms, kitchen, and other rooms, which are important elements of value in a residential property. Note location, ceiling height, electric utility, and access to the highway and other transportation routes, which are important to commercial and industrial property.

**Tax Maps**

A sound municipal valuation relies on a complete set of tax maps. An assessor must know where property is located in the municipality and how much land makes up a
parcel before an assessment can be made. Mapping an entire municipality is a complex process, generally accomplished by highly trained firms, and requires the following records and processes:

Map scales should be developed to accurately represent the land parcels in the municipality. In urban areas with many small lots and in areas being developed, where land is likely to be subdivided, a scale of at least one inch equals one hundred feet should be used. Rural areas may be mapped in smaller scales.

Maintenance of existing maps and the mapping of deeds as they come in to the office are the responsibility of the assessor. To accomplish this task, an assessor must have basic drawing skills, be able to read and understand deed descriptions, maps and other sketches.

Revision of tax maps should be done every year to reflect the status of all property as of April 1.

**Parcel Identification**

The identification of all parcels in a municipality is a necessary part of an assessor’s job. Each parcel should have an account number, a tax map and lot number, and a book and page reference.

Each parcel should also have a physical location and any parcel with a building should have a street number assigned in accordance with statewide emergency response regulations and standards.

**Valuing Buildings and Other Improvements**

After an assessor has inspected all properties and has prepared property cards for each, the building costs must be developed using local cost schedules and construction cost manuals such as Marshall & Swift. Details of the valuation process are covered in Course PT103 – Valuation of Real Estate.

A municipality should conduct a revaluation of all property when it becomes apparent to the assessor that inequality has developed with property in the municipality that cannot be repaired by changing a few values. A revaluation is a major task and usually requires the vote of the town to spend the money to accomplish it. To have a quality revaluation, tax maps should be revised, a new assessment manual prepared and new, up-to-date property record cards made with current photos of the improvements.
Valuing Land

Each parcel of land, whether a minimum house lot or large acreage, is unique, with characteristics that affect value. The fair valuation of land is, therefore, a complex task for the assessor.

The first task for land valuation is to look at recent sales. For that sales data, adjust for time from sale and differences in properties. Finally, current values for land are developed. If there have been few land sales in a municipality, the assessor may have to look at sales in nearby towns.

Next, the assessor will make land tables reflecting the differences in values for different sizes of property and different acreages of the larger lots. In this way the assessor will identify characteristics of land that affect value such as:

1. The effect of lot width and depth on value.
2. The effect of location (corner lot, lots on curves) on value.
3. The effect of topography on lot value.

The assessor should have tax map descriptions and dimensions of all lots and parcels available for use during property inspections.

Once a land table has been developed, the assessor will then apply the physical characteristics of each parcel as found during the property inspection to the land tables, adjusting for minor differences in parcels. All differences and comparisons should be noted on the property records.

Front foot value method. One method of valuing land is called the front foot value method. With this method, a parcel of standard depth is assigned a value per foot of road frontage (or water frontage).

The standard parcel depth is determined through an analysis of local custom and preference and is considered the most representative parcel depth in the area. An analysis of land sales will help the assessor determine the value of one foot of frontage for a parcel of standard depth (the front foot value).

Once the front foot value is determined, that value may be adjusted up or down for lots of non-standard depth. The depth of a lot influences the front foot value. Lots that are deeper than the standard lot are typically more valuable and lots that are shallower are less valuable than lots of standard depth. The depth influence, however, is not linear.
For example, a lot that is half as deep as the standard is not worth half as much. The front foot value adjustment based on depth is called the depth factor. The depth factor is calculated by taking the square root of the subject lot depth divided by the standard depth. For more information, see the text for Course PT103 – Valuation of Real Estate.

**Example.** The subject lot depth is 120 feet in an area where the standard lot depth is 100 feet. Calculate the depth factor.

\[
\text{Depth factor} = \sqrt{120/100} = \sqrt{1.2} = 1.095
\]

**Class Problem 5.1**

The subject lot depth is 100 feet in an area where the standard lot depth is 125 feet. Calculate the depth factor.

**Land residual method.** Another technique for valuing land is called the land residual method. When an assessor has a sale price for the entire property and the value of the building is known, the assessor can subtract the value of the building from the total sale price and the result is the value of the land.

**Square foot and acreage method.** Residential land can be put into one of two categories, urban or rural. The most common approach to urban land valuation is the square foot method, which applies a value per square foot to the total area of the parcel. In rural areas, the acreage method is used. The acreage method uses the same process as the square foot method, but applies a value to each acre rather than each square foot.
Example. Mr. Durgin owns a lot in downtown McMannville. The lot is 60 feet wide and 125 feet deep. Calculate the size of Mr. Durgin’s land in square feet and acres (see conversion chart in Chapter 2).

\[
\text{Area} = 60 \text{ ft} \times 125 \text{ ft} = 7,500 \text{ sq ft} \\
7,500 \text{ sq ft} = (7,500/43,560) \text{ acres} = 0.17 \text{ acres}
\]

Class Problem 5.2

Mr. Durgin owns a lot adjacent to the lot in the example above. This lot is also 125 feet deep, but the width is 87 feet. What is the size of this lot in square feet and in acres?

Analysis

Assessors use the information collected from mass appraisals to create land tables, cost schedules, and depreciation schedules, all of which are used to determine market value of specific properties.

An analysis of sales is required by statute and is recorded through a document provided by the Property Tax Division for the purposes of state valuation. State valuation is the process the Property Tax Division goes through each year to determine the current market value of all property in Maine. This is done to equalize property value throughout Maine for purposes of State funding to municipalities. A review of sales compared to assessments should be done often by a municipality to help maintain fairness and equity of value for all taxpayers.

Exemptions

Property that is totally or partially exempt from taxation amounts to nearly 20% of all property in the State of Maine. In some of the larger municipalities that are service centers for several adjacent smaller communities, exempt property significantly affects the property tax rate.
Determining whether property qualifies for exemption is an important part of the assessor’s responsibility. The Maine Supreme Court has stated that “The general rule of construction of tax statutes is that taxation is the rule and that exemptions are exceptions to the rule and are to be strictly construed.” You can find this quote from the 1956 case of Owls Head v. Dodge, available online at various sources. A description of the case is included in the text for Course PT102 – Maine Property Tax Law.

All exemptions listed below require an application be submitted on or before April 1.

**Benevolent and charitable institutions**

The law language for this exemption is sometimes unclear. There are many court cases that define which properties and property uses are benevolent and charitable, but the opinions in those cases don’t cover all options.

The decision of an assessor will be based on the following statutory requirements:

1. The property must be owned by the institution and must be used and/or occupied solely for charitable purposes.

2. The institution must operate solely for benevolent and charitable purposes. The court has allowed some profit-making activity, although a hard line between acceptable and unacceptable has yet to be drawn.

3. The institution must be incorporated in Maine. This requirement is likely unconstitutional, but it has not yet been challenged in court.

4. All profit must be used exclusively for the purposes for which the institution was organized and may not be distributed to officers or employees of the institution other than for reasonable compensation.

**Literary and scientific institutions**

The definition of literary and scientific is much clearer than benevolent and charitable. Academic schools and colleges are literary, whereas schools of karate or outdoor skills have been declared by the courts not to be literary or scientific. Scientific research laboratories also may be exempt.

The requirements for qualification as a literary and scientific institution are:

1. The property must be owned by the institution and must be used and/or occupied solely for literary and scientific purposes. A building used primarily for employee housing is not exempt.
2. Officers and employees of the institution may not receive a share of the entity’s profits in excess of reasonable compensation.

3. All profits of the institution must be used exclusively for the purposes for which the institution was organized.

Unlike the exemption for benevolent and charitable institutions, a literary and scientific institution does not have to be incorporated in Maine.

Churches

This exemption is limited to the actual house of worship, vestry, and the pews and furniture therein. The exemption includes enough land for entry to and exit from the church, including parking lots.

In addition, a parsonage is also exempt up to a value of $20,000 and personal property to a value of $6,000. Other property of a religious organization is taxable as ordinary property in a municipality.

Veterans

The following veterans are eligible for an exemption of property tax on up to $6,000 of property valuation:

1. All veterans at least 62 years old as of April 1 who have served in the U. S. Armed Forces during a federally designated war period.

2. 100% disabled veterans of any age, whose injuries are incurred while in the military.

3. Unremarried spouses, parents, and minor children of deceased veterans who would have been entitled to exemption if living.

Veterans (or unremarried widows/widowers) of World War I or earlier war periods are eligible for an exemption of property tax on up to $7,000 of property valuation. Surprisingly, there are still a handful of people in the state, mostly widows of veterans, that qualify for this exemption.

The property of veterans who are paraplegic (or their unremarried widows or widowers) and who received a grant from the United States Government for specially adapted housing units, may be eligible for an exemption of property tax on up to $50,000 of property valuation.
Blind persons

The residential real estate, up to the just value of $4,000, of Maine residents who are legally blind is exempt from property tax. An applicant must be legally blind as determined by a properly licensed Doctor of Medicine, Doctor of Osteopathy, or Doctor of Optometry.

Homestead

Maine residents who own homestead property in Maine for at least 12 months as of April 1 and make that property their primary residence are eligible for an exemption of up to $25,000 of the property value.

Others

There are many other exemptions to all or part of property taxes that must be taken into consideration by the assessor, such as public property. The statutes, forms on the Property Tax Division website (maine.gov/revenue/propertytax/), and the textbook for Course PT102 – Maine Property Tax Law explain these exemptions in detail.

Municipal Valuation

When all property has been inspected and valued in the community, the assessor totals the values and the exemptions to determine the taxable value of the municipality as of April 1 for that year.

Once that is done, a mill rate must be established. The mill rate is generally determined by dividing the municipal budget amount to be raised through property tax plus an amount called an overlay, divided by the total taxable municipal valuation. There is no statute that states who shall determine the final tax rate.

Overlay. As mentioned in Chapter 2, the overlay is an amount of excess revenue collected by a municipality to cover unexpected costs. The law states that an overlay may not be more than 5% of the amount to be raised through property tax. The municipal officers determine how much this overlay should be, estimating the miscellaneous charges (legal fees, other special needs). The overlay is added to the amount to be raised before setting the mill rate. When the mill rate has been set, it is applied to each property in the municipality and entered into the valuation book.

Example: The town of McManville has a municipal valuation of $350,000,000. The town has a budget to be raised through property taxes of $5,100,000. The town voted
to incorporate a 3% overlay to cover unplanned expenses. Determine the mill rate for McMannville.

\[
\text{Overlay} = 3\% \times \text{tax} = 0.03 \times \$5,100,000 = \$153,000
\]

\[
\text{Mill rate} = \frac{(\text{tax} + \text{overlay})}{\text{municipal valuation}}
\]
\[
= \frac{\$5,100,000 + \$153,000}{\$350,000,000}
\]
\[
= \frac{\$5,253,000}{\$350,000,000}
\]
\[
= 0.01501 \text{ or 15.01 mills}
\]

**Class Problem 5.3**

The town of Ledewiston has a municipal valuation of $500,000,000. The amount to be raised by property tax is $10,000,000 and the town wants an overlay of $489,000. Is the overlay under the legal limit? Determine the mill rate for Ledewiston.

---

**Valuation book.** The valuation book consists of a list of every property located in the municipality, including owner names, mailing address, map and lot number, book and page reference, acreage, land and building valuations, exemptions and property tax amount.

**Commitment book.** The valuation book becomes the commitment book once it is officially turned over (committed) to the tax collector. The date that the assessor turns over the valuation book to the tax collector is the commitment date.

**Tax bills.** There is confusion among taxpayers as to the duties and responsibility of tax assessors. Many taxpayers believe that the tax assessor is responsible for the increase or decrease in the taxes that they must pay. This is not so. An assessor determines the value of property. The tax in a municipality increases or decreases primarily because of changes in the municipal budget from year to year.
Chapter 5 – The Assessor’s Process

Abatements and Appeals

Once the valuation book is committed to the tax collector, there is a period of time for a taxpayer to appeal their property assessment. The burden of proof is on the taxpayer to show that the assessment is manifestly wrong. See Maine Revenue Services Bulletin No. 10 – Property Tax Abatement and Appeals Procedures.

There are several types of abatements.

Valuation abatement

An assessor may abate taxes within 185 days of the commitment date if requested, in writing, by a taxpayer. An assessor also has one year from the commitment date to make an abatement on his or her own initiative.

An assessor must respond to an abatement request within 60 days. If an assessor denies an abatement request, the taxpayer has 60 days to appeal either to the local Board of Assessment Review (BAR) or to the county commissioners if the town does not have a BAR. If the assessor does not respond to the application within 60 days, the request is deemed denied and the taxpayer may proceed with an appeal as stated above. When denying an abatement request, an assessor must inform the taxpayer of the next step in the appeal process, stating where an appeal must be made and the time limit for making that appeal.

The local BAR or county commissioners have 60 days to make a decision. If the BAR or commissioners deny the appeal or neglect to respond within 60 days, the taxpayer may appeal to Superior Court in accordance with the Maine Rules of Civil Procedure, Rule 80B, within 30 days of denial of that appeal.

Different appeal procedures apply to property enrolled in current use programs or nonresidential property valued at $1 million or more. See the Course PT102 textbook for more details.

Abatements for error or mistake

An error or mistake in an assessment is defined as taxing the wrong property, taxing to the wrong party, or another, similar, issue. If the assessor assesses a property and the valuation is incorrect, this is not an error or mistake in assessment; it is an error in valuation and subject to the valuation abatement process outlined above.

An assessor may abate taxes for error or mistake within 185 days of the commitment date, if requested, in writing, by the taxpayer, or on his or her own initiative within one year. Municipal officers may abate taxes on written application or on their own initiative within three years of commitment.
Different appeal procedures apply to property enrolled in current use programs or nonresidential property valued at $1 million or more. See the Course PT102 textbook for more details.

**Poverty abatements**

When a property owner tells a municipal officer that he or she is unable to pay taxes, the officer must inform the owner of the right to request an abatement. Municipal officers must make application forms available and assist individuals making application for abatement.

Municipal officers, within three years of the commitment date, may abate property taxes for reason of hardship or poverty, if a property owner, in their judgment, is unable to pay taxes. The municipal officers may extend the three-year abatement period, if appropriate. If the selectmen of a municipality are also the assessors, they must specifically convene as selectmen and go into executive session so that any decisions as to a poverty abatement are confidential.

Decisions on poverty abatement requests must be made within 30 days of the date the application is received and all information must be kept confidential. If an abatement request is denied, the municipal officers must notify the taxpayer of his or her right to further appeal.

**Summary**

Tax maps are useful in determining the location and ownership of property in a municipality. Such maps enable the assessor to develop accurate records not only of the land but the location and value of all improvements to the land. A detailed inspection and the use of property record cards is the primary method of listing a property so that all elements of land and building can be compared with other properties in the municipality. The valuation book is developed to determine a fair property tax for each property in a municipality. The mill rate is the rate of tax on property in a municipality. Taxpayers may request abatement of taxes if their property is overvalued or an error in assessment is made. Poverty abatements are also available.
Answers to Class Problems

5.1 The subject lot depth is 100 feet in an area where the standard lot depth is 125 feet. Calculate the depth factor.

\[
\text{Depth factor} = \sqrt{\frac{100}{125}} = \sqrt{0.8} = 0.8944
\]

5.2 Mr. Durgin owns a lot adjacent to the lot in the example above. This lot is also 125 feet deep, but the width is 87 feet. What is the size of this lot in square feet and in acres?

\[
\text{Area} = 87 \text{ ft} \times 125 \text{ ft} = 10,875 \text{ sq ft}
\]
\[
= \frac{10,875}{43,560} = 0.25 \text{ acres}
\]

5.3 The town of Ledewiston has a municipal valuation of $500,000,000. The amount to be raised by property tax is $10,000,000 and the town wants an overlay of $489,000. Is the overlay under the legal limit? Determine the mill rate for Ledewiston.

\[
\text{Maximum overlay} = 5\% \times \text{tax} = 0.05 \times $10,000,000 = $500,000
\]

Ledewiston’s overlay of $489,000 is under the legal limit.

\[
\text{Mill rate} = \frac{\text{tax} + \text{overlay}}{\text{municipal valuation}}
\]
\[
= \frac{($10,000,000 + $489,000)}{$500,000,000}
\]
\[
= \frac{$10,489,000}{$500,000,000}
\]
\[
= 0.02098 \text{ or } 20.98 \text{ mills}
\]
Chapter 5 Class Quiz

1. The most important records used by an assessor to determine the assessed value are:
   A. Economic statistics, building codes, property surveys, tax maps
   B. Property record cards, building codes, income data, sales records
   C. Tax maps, property record cards, an assessment manual, property lists
   D. Inspection reports, tax rates, tax maps, cost manuals

2. In determining the value of parcels of land, the assessor must consider:
   A. The effect of width and depth of each parcel
   B. The effect of location within the municipality and neighborhood
   C. The effect of topography
   D. All of the above

3. Municipal tax maps should be revised:
   A. Whenever a municipality accomplishes a revaluation
   B. Annually as of April 1
   C. Annually prior to town meeting
   D. Whenever the Property Tax Division requests it

4. If a municipality needs to raise $2,000,000 and the taxable valuation of the municipality is $100,000,000, the minimum mill rate is:
   A. 0.05
   B. 0.02
   C. 0.025
   D. 0.033

5. The valuation book:
   A. Describes each property in detail for valuation purpose
   B. Is used to develop the values of real property rights
   C. Is the document giving the values of property from which the tax rate is calculated
   D. Is the work product used by assessors in the field
6. When performing an on-site property inspection, which of the following is least useful in developing the property value?

A. The topography of the site  
B. The style of the building  
C. The cosmetic treatment of the rooms  
D. The utility of the basement

Answers on page 125
Assessors should be knowledgeable in the maintenance of tax maps. Although some municipalities contract the work out to a professional cartographer, it is important to understand the concept of the deed description and any survey information that defines the metes and bounds of the parcel. Metes and bounds is a process where the perimeter of a parcel is described from an initial reference point using angles and distances. An accurate metes and bounds description will end at the starting point.

**Deed Description.** When reviewing the description of a parcel, an assessor should first make sure that there is an accurate metes and bounds measurement. Once that has been determined, then the deed exceptions, rights-of-way, and easements can be noted and considered.

In most cases, deeds describe property by angles and/or bearings from base line and linear measurements along property lines. When bearings are used, it is first necessary to relate the north point to the point of beginning. This is done through use of a protractor.

**As an example, a deed provides that:**

Beginning at an iron pipe set on the north side of the street line running N 15° W, 180 feet to a stone wall; thence N 17° E, 200 feet to a wooden stake; thence running S 10° E, 220’ to an iron pipe at the street line; and running along said street line to the point of beginning.

From the information given, this parcel can be plotted on a map if the point of beginning is known. The dimensions along the street and one bearing are missing. By construction and measurement with scale and protractor, these can be determined.

**Compass Points**

Each tax map must show which direction is north and the map must be oriented so that north is facing up. A compass shows north as straight up and is the beginning measure for all directions. North is always at 0° and angles from north are usually measured clockwise. There are 360° in a full circle, which puts east at 90°, south at 180°, and west at 270°. Angles may also be measured counterclockwise from north.
Therefore, the description N 45° W means that from north, measure 45° toward west, resulting in a direction that is halfway between north and west, or northwest.

![Diagram of compass directions](image)

**Property Location**

In properly locating a parcel of land, we must determine the absolute location of the corners of the parcel as well as the direction or bearing of the property boundary lines. In describing the process by which a ship or aircraft determines its coordinates (exact location) and the direction they must travel to reach their determination, we are preparing ourselves for properly locating and describing the parcel of land. The location of any point on the surface of the earth requires coordinates or cross references. These coordinates used to determine locations on Earth are based on lines referred to as latitude and longitude.

**Latitude.** Latitude is expressed as the angular distance of a place above or below the equator. It can be expressed as north latitude or south latitude (see diagram below). Latitude is expressed in degrees. The latitude of the equator is 0°, the latitude of the North Pole is N 90°, and the latitude of the South Pole is S 90°.

**Longitude.** The direction of any line is determined by the angle the line makes with a true north south line (meridian). A meridian of longitude is referred to as any line drawn north or south through the poles and parallel to all other meridians at the equator (see diagram below). By using a line of longitude we can determine how much east and west we are from a base meridian. The base longitude, or Prime Meridian, passes through Greenwich, England and is designated as zero longitude. One would travel 360° around the earth to return to this place of beginning (see diagram on next page).
Through latitude and longitude we can determine how far we are located north and south of the equator and how far we are located east or west of the Prime Meridian. Maine’s location would be N 45° W 70°. On a local property tax map, we would determine how far and in what direction our property is from a known point or monument.

**Magnetic North**

The North Pole is the northern spot where all lines of longitude converge. Lines of longitude also converge in the south at the South Pole. Magnetic north is the spot where the northern lines of attraction enter Earth. Because Earth has a core composed significantly of metal, our planet acts like a magnet, with northern and southern magnetic poles. A compass always points to magnetic north because of the magnetic effect of Earth itself. Magnetic north differs from the true north or the North Pole.
The angle between magnetic north and true north is called the angle of declination. The angle of declination varies from year to year and is called the variation of declination. The angle of declination changes because part of Earth’s metallic core is liquid. The movement of the liquid metal core changes the location of the magnetic poles. Magnetic bearings on many older maps may not agree with current readings. The declination in Maine ranges roughly from 15° W to 20° W of true north. Generally, the declination in the western U.S. is east of true north and the declination of the eastern U.S. is west of true north. Zero magnetic north is where the magnetic north agrees with true north and can be shown on an isogonic chart as running in an irregular course from eastern Louisiana through eastern Minnesota.

Theory and Construction

A map is a diagrammatic representation of a portion of Earth’s surface drawn to scale. A portion of Earth, which is three-dimensional, is represented in a flat, level surface (planimetric), with the aid of sophisticated equipment and qualified personnel. Earth would appear as a circle if shown on a flat level surface. The relief of the hills, valleys and sloping areas would be removed in planimetric maps – all would appear the same on a flat surface. Construction of property tax maps generally involves the use of aerial photography. The drawback for aerial photography is that the images are not easily scalable, making area computations difficult.

A municipality’s property tax maps should be prepared according to the following criteria:

1. **Orientation.** A uniform north arrow should be used on all map sheets with the north arrow directed to the top of the sheet.

2. **Title.** Each map should have a title block containing the municipality, county, contractor’s or assessor’s name and address, and effective date of the map.

3. **Legend.** Each sheet should have a legend fully describing any symbols used.

4. **Parcel identification.** A parcel is a land area enclosed within a continuous boundary and under one ownership. Each parcel should show, at least:
   a. Border lines;
b. Parcel identification number; and

c. Area or dimensions.

Tax maps may also show unique characteristics such as roads, forests, fields, and bodies of water.

Property tax maps also serve as an excellent basis for many planning and coordinating projects, such as sewage disposal systems and municipal land-use planning. Many different types of maps are available, a few that the assessor might use are as follows:

1. Land use maps;
2. Land value maps;
3. Risk area maps;
4. Subdivision maps on plot plans;
5. Highway maps;
6. Right-of-way maps;
7. Topographical maps;
8. Soil type maps; and

Assessors can make important determinations concerning a given parcel from the maps when used in conjunction with other maps of the same area:

1. Exact size or area (in square feet or acres);
2. Exact location (in relation to a known street, corner or monument);
3. Accessibility;
4. Amount of road and/or lake frontage; and
5. Land use.
While tax maps are an important tool, they do not represent the legal basis for assessment.

Measurement Tools

Although modern technology supplies the computer applications used to digitize maps, it is good practice for an assessor to become familiar with the measurement tools used to manually plot parcels of land. When measuring property, always use the same ruler or tape measure consistently to minimize errors. Most tape measures have a lug on the eye (the beginning of the tape) that is the starting point for measurement.

Rulers are necessary for proper scaling of the assessor’s maps. Rulers are used to accurately scale the sketches of buildings and structures for the basis for computations of valuation. There are two general types of rulers.

The architect’s scale. The architect’s scale is a ruler divided into inches and scales of 3/32” - 1/8” - 3/16” - 1/4” - 3/8” - 1/2” - 3/4” - 1” - 1 1/2” - 3” equaling one foot of measurement. Architect’s scale tape measures are likewise divided and generally have only one or two scales per tape.

The engineer’s scale. Also known as an engineering ruler, the engineer’s scale is a ruler or tape measure used to translate measurements between a map and actual size. An engineer’s scale ruler is divided into decimal inches and scales of 10’ - 20’ - 30’ - 40’ - 50’ per inch. Assessors usually use engineer’s scales to create maps.

Maps may be drawn at scales of 100’ - 200’ - 300’ - 400’ - 500’ - 1000’ per inch using the engineer’s scale in multiples of 10. Engineer’s scale tape measures are likewise divided and generally have only one or two scales per tape.

The plotting of land parcels requires accurate scale drawings to assure accurate basis for maps and computation of land valuation.

Drafting equipment. Before computer technology was available, an assessor would use a drawing board, T-square, drafting machine, triangles, and other tools. In this course we will concern ourselves with a basic understanding of some of their applications for specific uses. Later courses will cover additional applications as required.

Triangles. The 30-degree – 60-degree – 90-degree triangle and the 45-degree – 90-degree triangle are basic tools and may be used in conjunction with scaled rulers to develop sketches and maps.
Chapter 6 – Mapping Procedures

The sum of internal angles of a triangle total 180 degrees. Two identical triangles may be reversed to draw a parallel line to a given line or to extend a line. Placed against a T-square or a given line, a line may be drawn perpendicular to that line and to a given point. The use of this in the construction of scale drawings or given areas will be shown in computation of problems in this section.

Parallel ruler. The parallel ruler is another mechanical aid by which a line may be developed parallel to another without mechanical construction to draw that line both parallel to the given line and through a point.

Protractor. The protractor is used for measuring angles. Most protractors are divided into 180 equal parts (degrees) and have two sets of numbers. The bottom set is for angles that open to the right and the upper set is used for angles that open to the left.

Computer mapping programs. Over the years, there have been great strides in the development of tax maps using aerial and satellite photography, global positioning systems (GPS) and surveying equipment. With GPS maps, overlays can be made, showing locations of utilities, buildings, elevations, and zoning districts. Nevertheless, good basic cartographic skills are helpful.

Map Scales

Scale. All maps must be drawn to the proper scale. Scale is defined as what a given map distance (usually 1 inch) represents on the ground.

1” = 50’ indicates that a scale of 1 inch on the map represents 50 feet on the ground.

1:24,000 indicates that a scale of 1 inch on the map represents 24,000 inches (2,000 feet) on the ground.

Common scales:

1. 1” = 50’; 1” = 100’; 1” = 500’ (Tax Maps);
2. 1” = 20 chains; 1” = 40 chains (Forestry Maps); and
3. 1:24,000; 1:62,500 (Topographic Maps).

In drawing maps, the plotting should be done in feet per inch using an engineer’s scale. Remember that this scale is divided into 10, 20, 30, etc. units per inch. Each unit represents some unit of measurement (feet, chains, miles, etc.) on the ground.

In field surveying work, the surveyor uses an engineer’s tape, and distances are measured in feet, tenths, and hundredths of a foot. 3” would be measured as 0.25’; 6” as 0.5 ‘and 8” as 0.75’.
Older maps were often drawn based on surveys made with the Gunther’s Chain. This chain is 66 feet long and consists of 100 links, each 66 hundredths of a foot. The chain was particularly adapted to measurement of acreage. An area of ten square chains constitutes one acre. The chain also has a simple relationship to the mile, which is 80 chains. The use of the chain has been almost entirely superseded by the steel tape.
Chapter 6 Class Quiz

1. Determine the number of degrees in the following angles (all angles turn to the right):

\[
\begin{align*}
\text{AOB} &= \quad \circ \\
\text{AOE} &= \quad \circ \\
\text{AOH} &= \quad \circ \\
\text{AOC} &= \quad \circ \\
\text{AOF} &= \quad \circ \\
\text{AOI} &= \quad \circ \\
\text{AOD} &= \quad \circ \\
\text{AOG} &= \quad \circ \\
\text{AOJ} &= \quad \circ 
\end{align*}
\]
2a. For the above parcel, what are the number of front feet on Pine Street and Duke Street?

2b. For the above parcel, what is the area in square feet and acres? (Nearest 10 square feet and 100ths of acres)
3. Find the area of the above parcel if the scale of the map is 1” represents 400’.

4. What is the area of the above parcel if the rounded end of the parcel is a semicircle? (Scale: 1” = 300’)

5. Lot 1 is described as: beginning at a point on the west side of Cook Street, 175 feet south of the intersection of Cook Street and Mayo Avenue, thence at right angles westerly 150 feet to a point thence 88 feet due south to a large maple tree, thence 275 feet in westerly direction to the east bank of Lochead Stream, thence following the east bank of said stream northerly (assumed to be a straight line) to the bridge over said stream on Mayo Avenue thence following Mayo Avenue easterly to Cook Street and following Cook Street to the point of beginning.

FIND:

a. Number of front feet on Cook Street: ________________________
b. Number of front feet on Mayo Avenue: ________________________
c. Acreage of Lot 1: ____________________________________________
d. Number of front feet on Lochead Stream: ________________________
e. Plot a reserved strip on east side of Lochead Stream 50 feet wide extending the length of the westerly boundary of this lot.

6. Lot 2 is described as: beginning at a point on the north side of Mayo Avenue 100 feet east of Lochead Stream thence due North 275 feet, thence at a right angle in an easterly direction 75 feet to a point, thence due south to Mayo Avenue and following Mayo Avenue to the point of beginning.

FIND:

a. Number of front feet on Mayo Avenue: ________________________
b. Area of Lot 2 in square feet and acres: ____________________________

7. Lot 3 is described as: beginning at the southeast corner of Lot 2, thence north along the east line of said Lot 2, 9 rods to a point, thence parallel with Mayo Avenue in an easterly direction 5 rods, thence parallel with the first mentioned boundary to the street and thence westerly to the point of beginning.

FIND:

a. Area of Lot 3 in square rods: ________________________________

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b. Area of Lot 3 in acres: ________________________________

c. Number of feet on Mayo Avenue: _________________________

8. Plot a triangular lot (Lot 4) whose boundaries are 120 feet on Mayo Avenue and 110 feet bordering Lot 3 on the east side.

   a. Find the area of Lot 4

      in square feet: _____________________________________________

      in acres: _______________________________________

9. Plot the following subdivision: beginning at the corner of Mayo Avenue and Emery Drive, thence north in 100’ intervals for 400’ thence west at a right angle 150’, thence southerly parallel with Emery Drive to Mayo Avenue, thence easterly to the point of beginning. Each lot will have 100’ of frontage on Emery Drive and be 150’ deep

Also, plot four lots with 100’ frontage each on Cook Street and 150’ deep with the first lot beginning at the corner of Cook Street and Mayo Avenue.

Find the area of one of these lots, in acres: ______________________

If someone needs 1/3 of an acre to build a home, can they build on one of these lots? ______

10. Plot the following: beginning at a point on the west bank of Michael Stream where an old stone wall ends near the stream. Following the stone wall 950 feet west to the intersection of the stone wall and a small brook; thence 800 feet north along an old field to the easterly side of the same small brook; thence easterly to Michael Stream, thence following Michael stream south to the point of beginning. Excluded from the property is a 900 square foot parcel in the southwest corner.

   a. Find the area of this parcel, in acres: _________________________

   b. Number of feet along Michael Stream: ______________________
11. Draw a parcel of five lots along the north side of Old County Road, each with 200 feet of road frontage and 300 feet deep.

   a. Find the area of the five lots, in square feet: _____________________

   in acres? ______________________________________________________

   b. Plot a 125’ border strip on the east side of this parcel and adjust the road frontage for each lot so that all lots are the same size. Find the acreage of conveyed single lot: ________________________________

12. Beginning at a point on Route 5; thence east 1,000 feet; thence south 200 feet; thence 600 feet west; thence north 75 feet; thence to the point of beginning.

   Find the area of this lot, in acres: ________________________________

Answers on page 127
CHAPTER 7

MARKET APPROACH

The three approaches to value are the market (sales comparison) approach, cost approach, and income approach.

In practice, assessors will value residential property using the cost approach and confirm the valuation through the market approach. This combination of approaches can sometimes be a balancing act, because often the cost schedules an assessor uses are several years old, while the sales used in the market approach are more recent.

The income approach is generally not applicable to residential property.

The data collected for all three approaches comes from one common source, the market. If handled properly, each approach will lead to a logical conclusion.

The market approach relates to the principle of substitution, which states that the market value of a property tends to be set by the cost of an equally desirable property. A normal buyer will not pay more for a property than that buyer would pay for a comparable property with similar utility. An estimate of market value is developed by comparing the subject property to similar properties that have recently sold.

Advantages. The market approach works well in the following situations:

1. When sales are plentiful;
2. For use on residential property;
3. When there are many recent sales of very similar properties; and
4. If good records are kept in the assessor's office (maps, sales data, field work).

Disadvantages. The market approach works poorly in the following situations:

1. When there are only a few recent sales in the area;
2. When valuing commercial, industrial, or income property;
3. When sales are of dissimilar type property and require many adjustments; and
4. When the records kept in the assessor's office are inadequate.
Points to Remember

1. The value estimated is only as good as the analysis of the data.

2. Market data is history.

3. Accurate sales data must be from recent history and indicative of the present market and its motivating forces.

4. The market approach does not produce an exact figure, but rather an estimate which will fall within a bracket or range.

5. No two properties are exactly alike. Even if the properties are adjacent and the structures similar, the difference in location can create a difference in value.

6. Take note of the desirability of a neighborhood. The nature of an adjacent neighborhood may vary from the subject neighborhood.

7. The heating plants, plumbing, and other special equipment may vary from property to property.

8. The amount of depreciation will affect value. Care, maintenance, and repairs will vary because of different owners even though the house may have been built at the same time and with the same grade of construction.

9. Similar properties may vary in value because they face in different directions, command different views, etc.

10. There may be difficulty in obtaining all the information pertaining to the circumstances surrounding each sale, necessary to determine if it is a valid or representative sale.

11. There may be difficulty in finding sales of comparable properties.

12. In the case of income properties, it may be difficult to obtain facts about rental charges, terms of leases, and similar information needed to make an analysis.

The Subject Property (the property we are assessing)

When comparing recent sales to determine the estimated value of a subject property, differences between the subject and the comparable sale are always accounted for by adjusting the value of the comparable property.
If the sold (comparable) property is better than the subject property, the sale price of the sold property is adjusted down.

If the subject property is better than the comparable property, the sale price of the comparable property is adjusted up.

**Example.** Consider the table below comparing the details of a subject property and three comparable sales. All properties are single story homes and the comparables were all sold within the previous three months. Adjust the comparables accordingly to estimate the subject property value. The assessor schedules show the following values:

Rooms = $5,000/room  
Area = $65/sq ft  
Heat: Hot water baseboard = $12,000/system  
Forced air = $6,000/system  
Garage: 1-car = $10,000  
2-car = $15,000  
Land = $1.33/sq ft

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<th>Comparable #1</th>
<th>Comparable #2</th>
<th>Comparable #3</th>
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<td>$107,500</td>
<td>$125,000</td>
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<td>Year built</td>
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<td>2005</td>
<td>2007</td>
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<td>Forced hot air</td>
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<tr>
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<td>10,500 sq ft</td>
<td>9,000 sq ft</td>
<td>9,000 sq ft</td>
<td>9,000 sq ft</td>
</tr>
</tbody>
</table>
Adjustments to Sale Price

Comparable #1

Sale price: $130,000

Age: No adjustment, age is essentially the same as subject

Rooms: No adjustment, same number of rooms as the subject

Area: Determine the difference in value between the size of this house and the subject house. (1,126 sq ft – 1,020 sq ft) x $65/sq ft = 106 sq ft x $65/sq ft = $6,890. This is a subtraction from Comparable #1 because it is larger than the subject property.

Heat: Determine the difference in value between the two heating systems. $12,000 - $6,000 = $6,000. This is a subtraction from Comparable #1 for the difference in heating system values, because the system in the comparable is more valuable.

Garage: Determine the difference in value between the 2-car and 1-car garages. $15,000 - $10,000 = $5,000. This is a subtraction from Comparable #1 for the difference in garage values, because the garage with Comparable #1 is more valuable.

Land: Determine the difference in value due to the difference in lot sizes. (10,500 sq ft – 9,000 sq ft) x $1.33/sq ft = 1,500 sq ft x $1.33/sq ft = $1,995. This is an addition to Comparable #1 because the parcel is smaller than that of the subject.

Comparable #2

Sale price: $107,500

Age: No adjustment, age is essentially the same as subject

Rooms: No adjustment, same number of rooms as the subject

Area: (1,020 sq ft – 970 sq ft) x $65/sq ft = 50 sq ft x $65/sq ft = $3,250. This is an addition to Comparable #2 because it is smaller than the subject property.

Heat: No adjustment, same heating system as subject

Garage: No adjustment, both the subject and the comparable have 1-car garages
Land: \[(10,500 \text{ sq ft} - 9,000 \text{ sq ft}) \times $1.33/\text{sq ft} = 1,500 \text{ sq ft} \times $1.33/\text{sq ft} = $1,995.\]
This is an addition to Comparable #2 because the parcel is smaller than that of the subject.

Comparable #3

Sale price: $125,000

Age: No adjustment, age is essentially the same as subject

Rooms: A $5,000 subtraction is required because the comparable has one more room than the subject.

Area: \[(1,200 \text{ sq ft} - 1,020 \text{ sq ft}) \times $65/\text{sq ft} = 180 \text{ sq ft} \times $65/\text{sq ft} = $11,700.\] This is a subtraction from Comparable #3 because it is larger than the subject property.

Heat: No adjustment, same heating system as subject

Garage: No adjustment, both the subject and the comparable have 1-car garages

Land: \[(10,500 \text{ sq ft} - 9,000 \text{ sq ft}) \times $1.33/\text{sq ft} = 1,500 \text{ sq ft} \times $1.33/\text{sq ft} = $1,995.\] This is an addition to Comparable #3 because the parcel is smaller than that of the subject.

Sale 2 is the most comparable to the subject property because it has the fewest number of adjustments.
This result gives us a range of values roughly between $110,000 and $115,000. The assessor could apply one of these adjusted values or a rounded value in between. A strong defense could be made for selecting the adjusted value for Comparable #2, rounded to $113,000. The adjusted value for Comparable #2 represents the central estimate of the three sales and has the fewest adjustments, meaning it is most like the subject property.
Class Problem 7.1

The table below shows the details of a subject property and three comparable sales. All properties are single story homes roughly the same age and the comparables were all sold within the previous three months. Adjust the comparables accordingly to estimate the subject property value.

The assessor schedules show the following values:
- Rooms = $12,000/bedroom
- Area = $72/sq ft
- Heat: Hot water baseboard = $12,000/system
  - Forced air = $6,000/system
- Garage: 1-car = $10,000
  - 2-car = $15,000
- Land: = $1.50/sq ft

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<th>Comparable #1</th>
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<th>Comparable #3</th>
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<td>$158,800</td>
<td>$122,000</td>
<td>$117,700</td>
</tr>
<tr>
<td><strong>Number of bedrooms</strong></td>
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<td>4</td>
<td>2</td>
<td>3</td>
</tr>
<tr>
<td><strong>Area</strong></td>
<td>1,100 sq ft</td>
<td>1,500 sq ft</td>
<td>1,100 sq ft</td>
<td>1,200 sq ft</td>
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<tr>
<td><strong>Heat source</strong></td>
<td>Forced hot air</td>
<td>Hot water baseboard</td>
<td>Forced hot air</td>
<td>Forced hot air</td>
</tr>
<tr>
<td><strong>Garage</strong></td>
<td>1-car</td>
<td>2-car</td>
<td>1-car</td>
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</tr>
<tr>
<td><strong>Land</strong></td>
<td>11,000 sq ft</td>
<td>9,000 sq ft</td>
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## Adjustments

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<th>Comparable #1</th>
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<th>Comparable #3</th>
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<tbody>
<tr>
<td>Sale price</td>
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<tr>
<td>Bedrooms</td>
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<td>Area</td>
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<td>Heat</td>
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<td>Land</td>
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<tr>
<td>Total adjusted value</td>
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</tbody>
</table>

Estimated value of subject property: __________________________
Summary

The market approach, also called the sales comparison approach, is one of the three methods assessors use to value property. When an adequate number of sales is available, the market approach traditionally yields the most accurate market value of property. To value a subject property using the market approach, an assessor determines comparable properties that have recently sold and adjusts the sale price of each property to account for differences between that property and the subject property.
Chapter 7 – Market Approach

Answer to Class Problem

7.1. The table below shows the details of a subject property and three comparable sales. All properties are single story homes roughly the same age and the comparables were all sold within the previous three months. Adjust the comparables accordingly to estimate the subject property value.

The assessor schedules show the following values:

- Rooms = $12,000/bedroom
- Area = $72/sq ft
- Heat: Hot water baseboard = $12,000/system
- Forced air = $6,000/system
- Garage: 1-car = $10,000
- 2-car = $15,000
- Land: = $1.50/sq ft

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<tbody>
<tr>
<td>Sale price</td>
<td>$158,800</td>
<td>$122,000</td>
<td>$117,700</td>
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<tr>
<td>Number of bedrooms</td>
<td>3</td>
<td>4</td>
<td>2</td>
<td>3</td>
</tr>
<tr>
<td>Area</td>
<td>1,100 sq ft</td>
<td>1,500 sq ft</td>
<td>1,100 sq ft</td>
<td>1,200 sq ft</td>
</tr>
<tr>
<td>Heat source</td>
<td>Forced hot air</td>
<td>Hot water baseboard</td>
<td>Forced hot air</td>
<td>Forced hot air</td>
</tr>
<tr>
<td>Garage</td>
<td>1-car</td>
<td>2-car</td>
<td>1-car</td>
<td>None</td>
</tr>
<tr>
<td>Land</td>
<td>11,000 sq ft</td>
<td>9,000 sq ft</td>
<td>17,000 sq ft</td>
<td>6,000 sq ft</td>
</tr>
</tbody>
</table>

**ADJUSTMENTS TO SALE PRICE**

Comparable #1

Bedrooms: \((3 - 4) \times 12,000 = ($12,000)\)
Area: \((1,100 \text{ sq ft} - 1,500 \text{ sq ft}) \times 72/\text{sq ft} = ($28,800)\)
Heat: \($6,000 - 12,000 = ($6,000)\)
Garage: \($10,000 - 15,000 = ($5,000)\)
Land: \((11,000 \text{ sq ft} - 9,000 \text{ sq ft}) \times 1.50/\text{sq ft} = $3,000\)
Comparative #2

Bedrooms: \((3 - 2) \times 12,000 = 12,000\)
Area: No adjustment
Heat: No adjustment
Garage: No adjustment
Land: \((11,000 \text{ sq ft} - 17,000 \text{ sq ft}) \times 1.50/\text{sq ft} = 9,000\)

Comparative #3

Bedrooms: No adjustment
Area: \((1,100 \text{ sq ft} - 1,200 \text{ sq ft}) \times 72/\text{sq ft} = 7,200\)
Heat: No adjustment
Garage: \$10,000 - \$0 = \$10,000
Land: \((11,000 \text{ sq ft} - 6,000 \text{ sq ft}) \times 1.50/\text{sq ft} = 7,500\)

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</tr>
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</tr>
<tr>
<td>Area</td>
<td>($28,800)</td>
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<tr>
<td>Heat</td>
<td>($6,000)</td>
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<td>No adjustment</td>
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<tr>
<td>Garage</td>
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<td>No adjustment</td>
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<tr>
<td>Land</td>
<td>$3,000</td>
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<td><strong>Total adjusted value</strong></td>
<td>$110,000</td>
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Estimated value of subject property: $125,000

Sale 2 is the most comparable to the subject property because it has the fewest number of adjustments.
Chapter 7 Class Quiz

1. Assessors generally value residential property using the __________ approach and confirm that value through the ________ approach.

2. Which is a disadvantage to using the market approach?
   A. Sales are plentiful
   B. Sales are similar to subject
   C. Valuing commercial property
   D. Assessor records are good

3. Value can be affected by the direction a house faces.  T  F

4. Complete the sale comparison chart below based on the following information.

   The assessor schedules show the following values:
   - Rooms = $12,000/bedroom
   - Area = $72/sq ft
   - Heat: Hot water baseboard = $12,000/system
   - Forced air = $6,000/system
   - Garage: 1-car = $10,000
   - 2-car = $15,000
   - Land: = $1.50/sq ft

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<td>2</td>
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<tr>
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<td>1,100 sq ft</td>
<td>1,200 sq ft</td>
</tr>
<tr>
<td>Heat source</td>
<td>Forced hot air</td>
<td>Hot water baseboard</td>
<td>Forced hot air</td>
<td>Hot water baseboard</td>
</tr>
<tr>
<td>Garage</td>
<td>None</td>
<td>2-car</td>
<td>1-car</td>
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CHAPTER 8
THE ASSESSOR’S YEAR

The Maine Constitution, article IX, section 8 states:

“All taxes upon real and personal estate, assessed by authority of this State, shall be apportioned and assessed equally according to the just value thereof.”

36 M.R.S. § 502 states, in part:

“All real estate within the State, all personal property of residents of the State and all personal property within the State of persons not residents of the State is subject to taxation on the first day of each April as provided; and the status of all taxpayers and of such taxable property must be fixed as of that date.”

In the previous chapters, we learned about property, property rights, the nature of value, the approach to value, and the proper mapping techniques for assessors. The following calendar outlines the administration responsibilities for an assessor during a typical year.

February/March/April/May/June

- Send personal property and real estate “706-A” notifications
- Review all transfers, verifying ownership information, mailing addresses
- Review exemption applications and current status of eligibility
- Begin field work, discover new construction, review building permits, update personal property accounts
- Prepare map updates
- Confirm current use program eligibility, verifying farmland reports and tree growth deadlines are met, update acreage values
- Apply declared ratio (also referred to as the certified ratio) to exemptions, current use, and personal property
- May 1 is the BETE application deadline!
Chapter 8 – The Assessor’s Year

- Attend Property Tax Institute

**July/August**

- Finalize all assessments personal and real
- Verify exemptions
- Write new value letters for significant changes
- Prepare growth factor
- Review approved budgets – municipal, school, and county
- Prepare commitment warrant, tax rate
- Prepare valuation book and bind with commitment documents
- Confirm tax billing
- Attend Property Tax School

**September/October/November**

- Correspondence with taxpayers regarding assessment, tax rate, transfers AFTER April 1
- November 1 – MVR is due! (Good habit to prepare at the same time as commitment, keeping supporting work for Auditor’s visit)
- Print tax maps for public use and GIS use
- Process appeals and confirm abatements and supplements
- Update deed transfers since April 2
- Process 801 (BETR) notifications
- Attend the MMA Convention, the MAAO Convention and the Annual ME Chapter IAAO Meeting

**December/January**

- Prepare assessor’s budget
Chapter 8 – The Assessor’s Year

• Complete the turnaround document
• Sales analysis and equalization
• Forestry report

Responsibilities of the Assessor

• Discover and value all taxable property and acknowledge exempt property
• Administer and abide by property tax laws
• Equality of assessments
• Tax commitment
• Training
• Public relations

Daily

• Public interaction – inquiries via phone calls, emails, and walk-ins
• Discovery – real estate ads, news
• Filing – permits, applications, correspondence
• Log – mileage, budget, notes
• Review deaths – make necessary changes to ownership and exemptions

Monthly

• Deed transfers – registry, web based
• Sales review – qualified, ratios
• Department head reports – summary of the past month
• Website updates – assessor news, notifications, and updates
• Mapping updates – track splits
• Current use – notification of eligibility, deadlines

**Annual**

• Sales analysis – types, dates, prices, location
• Field work – on site inspections
• LD 1 – property growth factor
• Abatements/supplements – post commitment
• Commitment – final assessments, tax rate
• Budget – preparation and vote
• Application review – current use, exemptions
• Record retention – disposal and retention of records
• Print tax maps – public use

**Forms Used by the Assessor**

The assessor should be knowledgeable and familiar with several forms and publications published by the Property Tax Division.

**Forms:**

1. Exemption applications
2. Current use applications
3. Warrant and certificate of commitment
4. Abatement and supplementals
5. Municipal Valuation Return
6. Turn around document
7. Real Estate Transfer Tax Declaration
8. Form 801 (BETR)

Publications:

1. Bulletins
2. State Assessment Manual
3. Introductory course textbooks
4. Public relations pamphlets
5. Guidance documents
6. Rules
7. Law book

Training of Assessors

36 M.R.S. § 318 states: “The State Tax Assessor may establish, either on the assessor’s own initiative or in conjunction with professional or educational agencies, or both, a program of training to meet the needs of the State of Maine for a sufficient supply of competently trained assessors. For such purposes, the State Tax Assessor may designate what programs either within or outside the State are acceptable for these training purposes.”

It is not necessary to take any of the courses offered by the state to become a Certified Maine Assessor (CMA). The only requirement is the passage of the qualifying examination. Higher assessor designations are available to assessors who complete specific education and experience criteria. For more information, see Bulletin No. 26 – Advanced Assessor Training and Certification.

Examinations

The Property Tax Division holds qualifying exams for assessors at least four times each year. Those exams will be announced at least one month before the scheduled date, but are generally held in February, May, August, and November. The exams test an applicant’s knowledge of property tax law and techniques of assessment.
The CMA examination is an eight-hour test broken into five parts. Part I covers property tax law and the other four parts cover various areas of assessor knowledge taught in two of the three introductory courses developed by the Property Tax Division (PT101 – Introduction to Property Tax Assessment and PT103 – Valuation of Real Estate). A minimum of 70% must be scored on each part to pass the entire exam; but a grade of 80% or higher on one or more parts may be held for up to 18 months while a person attempts to pass parts of the exam that they did not pass previously.

**Certification and Certification Renewal**

The State Tax Assessor issues a certificate to an applicant who passes the CMA exam. The certificate declares that the applicant is a Certified Maine Assessor and has the basic knowledge required to be an assessor. Certificates are renewed annually provided the assessor completes at least 16 hours of classroom training approved by the State Tax Assessor each year.

The Property Tax Division keeps records of the status and continuing education of all assessors. It is the assessor’s responsibility to understand the laws concerning certification and to submit qualifying continuing education credits each year. The Property Tax Division allows for an inactive/retired certification status. To have your certification placed on inactive status, you must request it, in writing, from the Chief of Training and Certification.

If an assessor is unsure whether a course will be accepted for recertification credit, he or she should contact the person providing that course and confirm that the course has been approved by the Chief of Training and Certification. Any certificate issued by the State Tax Assessor may for cause be revoked after hearing and findings of fact. In revoking a certificate, the State Tax Assessor will give the assessor 30 days' written notice of the time and place of the hearing and the reason for the investigation.

**Summary**

An assessor's year is filled with many responsibilities. These obligations are established to ensure the laws of Maine are followed. The Property Tax Division provides assessors with many publications and forms to assist with property tax administration. The Property Tax Division also hosts assessor certification exams throughout the year.
CHAPTER 9
PUBLIC RELATIONS

General Considerations

The work of an assessor goes well beyond the discovery, listing, and valuation of real and personal property. A municipal assessor must also be able to convey this information in a manner that convinces the public of the professionalism, accuracy, and integrity of the assessor's office.

Taxpayers, attorneys, politicians, and the media all pay attention to local property tax issues. A well thought out public relations program will reduce a taxpayer's anxiety, anger, and/or confusion.

Assessors deal with many segments of the public:

1. Property owners (taxpayers)
2. Attorneys
3. Real estate appraisers
4. Real estate brokers
5. Lending institutions
6. Government officials and agencies
7. Tax representatives
8. The media

Each of these groups has a different level of knowledge about property assessment. Property owners may know very little about assessment. On the other hand, some real estate professionals may understand the assessment function and technical language as well as the assessor. Everyone seeks a different level of information.

Individual property owners may be concerned only with their own properties, while a real estate appraiser may be interested in properties throughout the municipality.
Appraisers are also usually interested only in those properties that have sold. Lending institutions are interested in properties that they are financing.

Elements of Public Relations

You, as an assessor, should treat the public as you would like to be treated. Try to see a situation from the customer’s point of view. There are three basic elements to meeting this goal.

1. **Availability.** An assessor must be available to answer questions at reasonable hours for the size of the municipality and for the time of year. The weeks after tax bills are sent consist of increased communication with the public, who want to know why an assessment has increased, how the increase was determined, the factors that influenced the decision, and many other matters. Other times of the year will require extra hours of an assessor’s time to create a good relationship with the public.

   **Note:** a person applying for an assessment position needs to be aware of this when negotiating a contract for employment.

2. **Honesty.** This is a critical element of effective public relations. Once the assessor is perceived as dishonest, evasive, or untruthful, it will become extremely difficult to regain the public’s trust. An assessor who does not follow through on a promise or is inconsistent will be perceived as dishonest. If an assessor develops and maintains a reputation for honesty and integrity, the public will develop faith in the assessor and the accuracy of assessments, make fewer complaints, and be more cooperative.

   If you promise to review a property with the intention of attempting to avoid an appeal, you must do so timely and advise the taxpayer as to his or her appeal rights. If you tell one property owner that the assessment is based on one set of facts and procedures and then tell a neighboring property owner something else, you will likely seriously damage your credibility.

   You need to admit when you do not know something, attempt to get the correct information and provide that information to the taxpayer as soon as possible. If there is delay, explain the reason for that delay.

   All laws, rules, and municipal policies should be applied fairly and equally to all taxpayers. For example, do not abate the property tax on a house that has burned on April 15, or accept late exemption applications.
3. **Attention.** When meeting with a taxpayer or other party, the assessor must listen to what is said and not try to anticipate what the person means. Giving your complete and undivided attention conveys the message that what the person has said has been heard and is important. Ask questions to make sure you understand the issues.

Try to have such meetings in a private office or conference room so that the ambient noise of the municipal office does not interfere with what is being said.

**Traits of the Assessor**

To properly represent the public face of the office, an assessor must have five basic traits:

1. **Knowledge**
2. **Tact**
3. **Patience**
4. **Objectivity**
5. **Ability to communicate.**

**Knowledge.** A knowledgeable assessor is able to explain technical concepts using terms that any person can understand.

**Tact.** Tact is the ability to say the appropriate thing when dealing with others without being offensive or abrasive. It requires skill in dealing with new and difficult situations or persons. An assessor should always treat each person with dignity and respect.

**Patience.** People dealing with an assessor are often angry and sometimes verbally abusive because of their own frustration in what they perceive as an unfair situation or the financial stress they are experiencing. The skilled assessor maintains his or her poise and self-control, using sincerity, empathy and firmness in getting a taxpayer to understand his or her situation. It is important for the assessor to remember that the taxpayer may be completely unacquainted with basic aspects of assessing that have become second nature to the assessor.

**Objectivity.** When dealing with members of the public, treat everyone with respect for their point of view. Never make a conversation with a taxpayer personal.
Remember that people will always complain about taxes, regardless of who sits in the assessor’s chair.

**Ability to communicate.** Effective communication requires both verbal and writing skills.

Verbal skills involve talking to taxpayers, talking to the public and talking to the media in a professional and courteous manner.

The four basic elements of talking to taxpayers are:

1. Listening;
2. Asking if the taxpayer has any more information to share;
3. Restating the issue, to make sure you understand it; and
4. Addressing the issue.

Several times a year you will be called on to speak either to other town officials or the public on the important issues facing assessors. There are some basic elements an assessor needs to follow to do this job adequately.

1. Speak clearly and in complete sentences. Avoid “ums” and “ahs” in speaking.
2. Avoid mannerisms that may distract your audience.
3. Involve your audience through open-ended questions or requests for information. If a person’s questions are on point, be prepared to answer spontaneously.
4. Know your subject matter well enough so that you cannot be trapped by your audience. When speaking with newspaper or other media representatives, assessors should remember that the media, like taxpayers, may not be aware of all aspects of assessing. You should be sure of your facts, explain your answers fully, and avoid judgmental or opinionated statements. Remember that what you say may end up in the local paper or on the news for everyone to see, including taxpayers and other municipal officers.

Written communication is the assessor’s second most frequent contact with the public.

The advantage of written communication is that you generally have more time to research a question and to think about your response. Always respond to a letter or email in writing unless the taxpayer asks a simple question or requests that you
telephone him or her. Even then, confirm such a conversation with a note. Part of your credibility is based on the accuracy of your correspondence.

There are four steps to answering a letter or email:

1. **Timeliness.** When you receive a letter or email requesting an answer, immediately establish a time limit for your answer. You may wish to note this as you record the time and date received. If a response will take extra time because of its complexity, notify the writer of your estimate as to the time of the answer.

2. **Research.** Read the letter or email to make sure you understand the issues being addressed. If you have questions, check resources to determine answers. You may call or write the taxpayer, asking for more information. Once you have identified the issues, develop a response.

3. **Writing.** Writing must be clear and concise, but with a professional tone, even if the party writing you has been otherwise. Responses should restate the issues as you understand them, give adequate answers to these issues and, when possible, include information that will add to the party’s basic knowledge of the issues.

4. **Revising.** When writing a complex letter, after writing the initial draft, set the letter aside for a while and then go back and look at it from the point of view of revision. In many cases you will find that there is a better way to get your point across than you had originally written. Check all grammar and spelling.

Assessors should be mindful that anything written, including notes taken in the field, are subject to Freedom of Access Act requests.

**Summary**

An assessor has many opportunities to contact the public and may be known in the community as well as any other official. The assessor’s job is to decide on what taxes must be assessed to each taxpayer in relation to their fair share of the common expenses of the community. This job, technical in nature, has the potential of creating considerable controversy with some taxpayers. Good public relations both in face-to-face meetings and in writings and other public contact can make the job much easier and show the assessor as honest, professionally competent, and respected in his or her municipality.
1. Real estate includes all the following except:
   A. A life estate in land
   B. A free-standing brick wall
   C. An attached garage
   D. A portable air conditioner

2. An adequate legal description in a deed is a description of the:
   A. Real estate including all fixtures.
   B. Improvements including all fixtures
   C. Rights associated with ownership
   D. Of the boundaries of the property by which a reasonable person knows what property is described.

3. Ownership of real estate includes:
   A. Rights to use the surface, subsurface and the air over it
   B. Rights to lease the land or improvements
   C. Trees growing on the land
   D. All of the above

4. The right of a landowner and his or her heirs to occupy a parcel of real estate forever is called:
   A. A qualified estate
   B. A life estate
   C. An estate in fee simple
   D. An indeterminate estate

5. By what authority may municipalities pass laws restricting landowners in certain uses of their land?
   A. Manifest destiny
   B. The law of nuisance
   C. Police power
   D. Governmental fiat
Answers to Class Quizzes

6. Escheat is the power of government to take your property without giving you just consideration.  T  F

7. A warranty deed guarantees that the appliances in the home work at the time of the transfer  T  F

8. An estate in severalty is an estate owned by one person.  T  F

9. A leasehold estate at sufferance does not allow the landlord to evict the tenant until the lease is terminated.  T  F

10. A warranty deed guarantees that the grantor will defend the deed against all title defects of any person in the chain of title.  T  F
Chapter 2 Class Quiz Answers

Fractions

1. Arrange the following, largest to smallest:
   a. 3/4  b. 5/8  c. 25/32  d. 13/16

   Convert so all fractions have the same denominator.  
   a. 3/4 x 8/8 = 24/32;  b. 5/8 x 4/4 = 20/32;  c. 25/32;  d. 13/16 x 2/2 = 26/32.

   _d_   __c__   __a__   __b__

2. Add or subtract each of the following and reduce each to its simplest form:
   a. 1/2 + 5/8 = 4/8 + 5/8 = 9/8 = 1 1/8  
   b. 3/4 + 3/8 = 6/8 + 3/8 = 9/8 = 1 1/8  
   c. 5/8 - 3/16 = 10/16 – 3/16 = 7/16 
   d. 15/16 - 3/4 = 15/16 – 12/16 = 3/16

3. For each of the following, state whether divisible by 2, 3, 4, or 5.  A number may be divisible by more than one.
   a. 615  __3, 5__  b. 42  __2, 3__  c. 243  __3__  d. 71  __none__

4. Multiply each of the following and reduce to its simplest form:
   a. 3/8 x 5/4 = (3 x 5)/(8 x 4) = 15/32  
   b. 1/2 x 7/16 = (1 x 7)/(2 x 16) = 7/32  
   c. 3 1/2 x 4 1/2 = 7/2 x 9/2 = (7 x 9)/(2 x 2) = 63/4 = 15 3/4  
   d. 3 x 3 1/2 = 3/1 x 7/2 = (3 x 7)/(1 x 2) = 21/2 = 10 1/2

5. Divide each of the following and reduce to its simplest form:
   a. 3 1/2 ÷ 2 = 7/2 ÷ 2/1 = 7/2 x 1/2 = (7 x 1)/(2 x 2) = 7/4 1 3/4
   b. 1/2 ÷ 3/5 = 1/2 x 5/3 = (1 x 5)/(2 x 3) = 5/6
   c. 3 ÷ 3/8 = 3/1 x 8/3 = (3 x 8)/(1 x 3) = 24/3 = 8  
   d. 3/8 ÷ 1/2 = 3/8 x 2/1 = (3 x 2)/(8 x 1) = 6/8 = 3/4
Answers to Class Quizzes

e. \( \frac{5}{8} \div \frac{3}{8} = \frac{5}{8} \times \frac{8}{3} = \frac{(5 \times 8)}{(8 \times 3)} = \frac{40}{24} = \frac{16}{24} = \frac{1}{2.3} \)

Decimals

1. Write one hundred twenty five thousandths as a decimal: _0.125_

2. \( 1.375 + 0.625 + 12.125 = \)

\[
\begin{array}{c}
0.1375 \\
+0.625 \\
+12.125 \\
\hline
= 14.125
\end{array}
\]

3. \( 0.625 \times 12.5 = \)

\[
\begin{array}{c}
625 \\
\times 125 \\
3125 \\
1250 \\
625 \\
\hline
78125 = 7.8125
\end{array}
\]

4. Divide: \( 0.375 \div 0.05: \)

\[
\begin{array}{c}
7.5 \\
50 | 375 \\
350 \\
250 \\
\hline
\end{array}
\]

5. State \( \frac{5}{8} \) as a decimal: _0.625_

\[
\begin{array}{c}
5 \times \hline
50 \\
48 \\
40 \\
\end{array}
\]

6. State 0.375 as a fraction: \( \frac{375}{1000} = \frac{75}{200} = \frac{15}{40} = \frac{3}{8} \)

7. State 1.25 as a percentage: _125_%

8. State 52.5% as a decimal: _0.525_

9. State 37.5% as a fraction: \( \frac{375}{1000} = \frac{75}{200} = \frac{15}{40} = \frac{3}{8} \)

10. State \( \frac{5}{8} \) as percent: _62.5_

\[
\begin{array}{c}
5 \hline
50 \\
48 \\
\end{array}
\]
Answers to Class Quizzes

Percentages

1. What is 22.5% of 20,000? \( 0.225 \times 20,000 = 4,500 \)

2. 1,200 is what percent of 24,000? \( \frac{y \times 24,000}{1,200} = 0.05 = 5\% \)

3. 10% of 175 is what? \( 175 \times 0.10 = 17.50 \)

4. What percent of 100 is 25? \( \frac{25}{100} = 0.25 = 25\% \)

Units of Measure

1. How many mills are there in 72½ cents? \( 72.5 \times 10 \text{ mills/cent} = 725 \)

2. $0.035 = \frac{0.035 \times 1,000}{\text{mills}} = 35 \text{ mills}.\]

3. How many cubic yards of fill will it take to fill a hole 7½ feet deep, 2 yards long and 36 inches wide?

\[ \frac{(7.5/3) \times 2 \times (36/36)}{2.5 \times 2 \times 1} = 5 \]

4. Forty square rods is what part of an acre? \( \frac{40 \text{ sq rods} \times 272.25 \text{ sq ft/sq rod}}{43,560 \text{ sq ft/ac}} = 0.25 = 25\% \)

5. 94½ cubic feet = \( 94.5 \text{ cf/27 cf/cy} = 3.5 \text{ cubic yards}. \)

6. A parking lot was computed to have 650 square yards of area. In the area parking lots are assessed at 25¢ per square foot for asphalting. What would the valuation be?

\[ \frac{0.25/\text{sq ft} \times 9 \text{ sq ft/sq yd} \times 650 \text{ sq yd}}{\text{valuation} = 1,462.50} \]

7. 9 square yards = \( 9 \text{ sq yds} \times 9 \text{ sq ft/sq yd} = 81 \text{ square feet}. \)

8. 108,900 square feet = \( 108,900 \text{ sq ft}/43,560 \text{ sq ft/ac} = 2.5 \text{ acres}. \)
9. 3 rods = \(3 \text{ rods} \times 16.5 \text{ ft/rod} = 49.5\) feet.

10. 1,760 yards = \(\frac{(1,760 \text{ yds} \times 3 \text{ ft/yard})}{16.5 \text{ ft/rod}} = 320\) rods.

**Assessor Problems**

1. Compute the following areas:
   a. A building 24 feet wide and 40 feet long.
      \(24 \times 40 = 960 \text{ sq ft}\)
   b. A porch 12 feet wide and 14 feet long.
      \(12 \times 14 = 168 \text{ sq ft}\)
   c. A garage 24 feet wide and 24 feet long.
      \(24 \times 24 = 576 \text{ sq ft}\)
   d. A square parcel of land 12 rods each side.
      \(12 \text{ rods} \times 16.5 \text{ ft/rod} = 198 \text{ ft}; 198 \times 198 = 39,204 \text{ sq ft}\)
   e. A triangular parcel of land with a base of 16 feet and an altitude of 12 feet.
      \(\frac{(16 \times 12)}{2} = 96 \text{ sq ft}\)

2. Compute the area of a rectangular parcel of land 120 feet wide and 180 feet deep.
   \(120 \times 180 = 21,600 \text{ sq ft}\)
Chapter 3 Class Quiz Answers

1. The three basic principles that create value are:
   A. Price, demand, location
   B. Utility, price, demand
   C. Utility, scarcity, desirability
   D. Desirability, price, utility

2. The relationship between an object desired and a potential purchaser is known as:
   A. Price
   B. Value
   C. Exchange
   D. Demand

3. Market value is defined by all of the following elements except:
   A. The buyer and seller are motivated
   B. A reasonable time is allowed for exposure to the market
   C. The assessed value of the property is based on the price
   D. The price represents normal consideration for the property

4. Which of the following contains substantial elements of an appraisal for tax assessment purposes:
   A. Purpose of the appraisal, discovery of the property, classification of the property
   B. Discovery of the property, classification of the property, data collection and analysis
   C. Classification of the property, data collection and analysis, price verification
   D. Data collection and analysis, price verification, purpose of the appraisal

5. The four great forces are
   A. Highest and best use, governmental, social, physical
   B. Physical, economic, governmental, social
   C. Supply and demand, physical, governmental, economic
   D. Anticipated use, governmental, social, physical
6. Under the Tree Growth Tax Law, a parcel must contain a minimum of ten forested acres, be maintained for commercial harvesting and have an up-to-date forest management plan.  T  F

7. The cost approach asks the assessor to use the principle of substitution to determine the most probable market value of a property.  T  F

8. The prices of properties tend to increase with an increase of supply of similar properties  T  F

9. The principle of anticipation states that market value is the present worth of all anticipated future benefits.  T  F

10. Open space classification is only available for lots over five acres that contain scenic resources, public recreation opportunities, or preserve wildlife habitat.  T  F
Chapter 4 Class Quiz Answers

1. The local pizza parlor listed the following items located in their establishment:

2 ovens 3 years old cost $5,000 each
4 stainless steel tables 5 years old cost $300 each
1 exterior sign 1 year old cost $1,000
8 sets of tables with chairs, each set cost $200, purchased 3 years ago
2 cash registers 1 year old cost $300 each
1 counter (not built-in) 4 feet long cost $150 per foot and was built new 6 years ago

Depreciation Schedule

1-3 years less 10%
4-5 years less 30%
6 or more years less 50%

<table>
<thead>
<tr>
<th>Item</th>
<th>Cost</th>
<th>Depreciation</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ovens cost ($5,000 x 2)</td>
<td>$10,000</td>
<td>($ 1,000)</td>
<td>$ 9,000</td>
</tr>
<tr>
<td>Stainless steel tables cost ($300 x 4)</td>
<td>$ 1,200</td>
<td>($ 360)</td>
<td>$ 840</td>
</tr>
<tr>
<td>Sign cost</td>
<td>$ 1,000</td>
<td>($ 100)</td>
<td>$ 900</td>
</tr>
<tr>
<td>Tables and chairs cost ($200 x 8)</td>
<td>$ 1,600</td>
<td>($ 160)</td>
<td>$ 1,440</td>
</tr>
<tr>
<td>Cash registers cost ($300 x 2)</td>
<td>$ 600</td>
<td>($ 60)</td>
<td>$ 540</td>
</tr>
<tr>
<td>Counter cost ($150/ft x 4 feet)</td>
<td>$ 600</td>
<td>($ 300)</td>
<td>$ 300</td>
</tr>
</tbody>
</table>

Total value $13,020

What is the assessed value? $13,020
BETE is a program that reimburses property tax to the taxpayer.  

Personal property of a Maine resident is taxed by the municipality where that person lives.
Chapter 5 Class Quiz Answers

1. The most important records used by an assessor to determine the assessed value are:
   A. Economic statistics, building codes, property surveys, tax maps
   B. Property record cards, building codes, income data, sales records
   C. Tax maps, property record cards, an assessment manual, property lists
   D. Inspection reports, tax rates, tax maps, cost manuals

2. In determining the value of parcels of land, the assessor must consider:
   A. The effect of width and depth of each parcel
   B. The effect of location within the municipality and neighborhood
   C. The effect of topography
   D. All of the above

3. Municipal tax maps should be revised:
   A. Whenever a municipality accomplishes a revaluation
   B. Annually as of April 1
   C. Annually prior to town meeting
   D. Whenever the Property Tax Division requests it

4. If a municipality needs to raise $2,000,000 and the taxable valuation of the municipality is $100,000,000, the minimum mill rate is:
   A. 0.05
   B. 0.02
   C. 0.025
   D. 0.033

5. The valuation book:
   A. Describes each property in detail for valuation purposes
   B. Is used to develop the values of real property rights
   C. Is the document giving the values of property from which the tax rate is calculated
   D. Is the work product used by assessors in the field

6. When performing an on-site property inspection, which of the following is least useful in developing the property value?
   A. The topography of the site
B. The style of the building
C. The cosmetic treatment of the rooms
D. The utility of the basement
Chapter 6 Class Quiz Answers

1. Determine the number of degrees in the following angles (all angles turn to the right)

   \[
   \begin{align*}
   &\text{AOB} = 33^\circ & &\text{AOE} = 163^\circ & &\text{AOH} = 264^\circ \\
   &\text{AOC} = 90^\circ & &\text{AOF} = 180^\circ & &\text{AOI} = 270^\circ \\
   &\text{AOD} = 144^\circ & &\text{AOG} = 255^\circ & &\text{AOJ} = 325^\circ 
   \end{align*}
   \]

2a. For the above parcel, what are the number of front feet on Pine Street and Duke Street?

   325'; 300'
2b. For the above parcel, what is the area in square feet and acres? (Nearest 10 square feet and 100ths of acres)

Area = A + B + C
A = (150′ x 275′)/2 = 41,250/2 = 20,625 sq ft
B = 200′ x 475′ = 95,000 sq ft
C = 100′ x 325′ = 32,500 sq ft
Area = 20,625 + 95,000 + 32,500 = 148,125 sq ft = 148,125/43,560 = 3.40 acres

3. Find the area of the above parcel if the scale of the map is 1” represents 400’.

Area = A + B + C
A = (500′ x 500′)/2 = 250,000/2 = 125,000 sq ft
B = 500′ x 1,000′ = 500,000 sq ft
C = 900′ x 500′ = 450,000 sq ft
Area = 125,000 + 500,000 + 450,000 = 1,075,000 sq ft = 1,075,000/43,560 = 24.68 acres
4. What is the area of the above parcel if the rounded end of the parcel is a semicircle? (Scale: 1” = 300’)

Area = A + B + C; if height = 600’ = semicircle diameter, the radius of the semicircle = 600’/2 = 300’
A = \( \frac{\pi r^2}{2} = \frac{3.1416 \times 300^2}{2} = \frac{3.1416 \times 90,000}{2} = 282,744/2 = 141,372 \text{ sq ft} \)
B = 600’ x 975’ = 585,000 sq ft
C = (600’ x 300’)/2 = 180,000/2 = 90,000 sq ft
Area = 141,372 + 585,000 + 90,000 = \( \frac{816,372 \text{ sq ft}}{43,560} = 18.74 \text{ acres} \)
5. Lot 1 is described as: beginning at a point on the west side of Cook Street, 175 feet south of the intersection of Cook Street and Mayo Avenue, thence at right angles westerly 150 feet to a point thence 88 feet due south to a large maple tree, thence 275 feet in westerly direction to the east bank of Lochead Stream, thence following the east bank of said stream northerly (assumed to be a straight line) to the bridge over said stream on Mayo Avenue thence following Mayo Avenue easterly to Cook Street and following Cook Street to the point of beginning.

FIND:

a. Number of front feet on Cook Street: 175 feet

b. Number of front feet on Mayo Avenue: 275 + 150 = 425 feet

c. Acreage of Lot 1:
   Area = A + B
   A = (175’ x 425’) = 74,375 sq ft
   B = 88’ x 275 = 24,200 sq ft
   Area = 74,375 + 24,200 = 98,575 sq ft = 98,575/43,560 = 2.26 acres

d. Number of front feet on Lochead Stream: 175 + 88 = 263 feet

e. Plot a reserved strip on east side of Lochead Stream 50 feet wide extending the length of the westerly boundary of this lot.
6. Lot 2 is described as: beginning at a point on the north side of Mayo Avenue 100 feet east of Lochead Stream thence due north 275 feet, thence at a right angle in an easterly direction 75 feet to a point, thence due south to Mayo Avenue and following Mayo Avenue to the point of beginning.

FIND:

a. Number of front feet on Mayo Avenue: 75 feet

b. Area of Lot 2 in square feet and acres:
\[
\text{Area}(\text{Lot 2}) = 275' \times 75' = 20,625 \text{ sq ft} = 20,625/43,560 = 0.47 \text{ acres}
\]

7. Lot 3 is described as: beginning at the southeast corner of Lot 2, thence north along the east line of said Lot 2, 9 rods to a point, thence parallel with Mayo Avenue in an easterly direction 5 rods, thence parallel with the first mentioned boundary to the street and thence westerly to the point of beginning.

FIND:

a. Area of Lot 3 in square rods:
\[
\text{Area}(\text{Lot 3}) = 9 \text{ rods} \times 5 \text{ rods} = 45 \text{ square rods}
\]

b. Area of Lot 3 in acres:
1 acre = 160 square rods; 45 square rods = 45/160 = 0.28 acres

c. Number of feet on Mayo Avenue:
1 rod = 16.5 feet; 5 rods = 5 \times 16.5 = 82.5 \text{ feet}
8. Plot a triangular lot (Lot 4) whose boundaries are 120 feet on Mayo Avenue and 110 feet bordering Lot 3 on the east side.

a. Find the area of Lot 4 in square feet:
   \[
   \text{Area(Lot 4)} = \frac{120' \times 110'}{2} = 6,600 \text{ sq ft}
   \]
   in acres:
   \[
   \frac{6,600}{43,560} = 0.15 \text{ acres}
   \]

9. Plot the following subdivision: beginning at the corner of Mayo Avenue and Emery Drive, thence north in 100’ intervals for 400’ thence west at a right angle 150’, thence southerly parallel with Emery Drive to Mayo Avenue, thence easterly to the point of beginning. Each lot will have 100’ of frontage on Emery Drive and be 150’ deep

Find the area of one of these lots, in acres:
   \[
   \text{Area(single lot)} = 150' \times 100' = 15,000 \text{ sq ft} = \frac{15,000}{43,560} = 0.34 \text{ acres}
   \]
If someone needs 1/3 of an acre to build a home, can they build on one of these lots?

Yes (1/3 acre = 0.33 acre)

10. Plot the following: beginning at a point on the west bank of Michael Stream where an old stone wall ends near the stream. Following the stone wall 950 feet west to the intersection of the stone wall and a small brook; thence 800 feet north along an old field to the easterly side of the same small brook; thence easterly to Michael Stream, thence following Michael stream south to the point of beginning. Excluded from the property is a 900 square foot parcel in the southwest corner.

![Diagram of property and plot description]

a. Find the area of this parcel, in acres:
   Area = (800’ x 950’) – 900 sq ft = 760,000 – 900 = 759,100 sq ft
   = 759,100/43560 = 17.43 acres
b. Number of feet along Michael Stream: 800'

11. Draw a parcel of five lots along the north side of Old County Road, each with 200 feet of road frontage and 300 feet deep.

a. Find the area of the five lots, in square feet:
   \[
   \text{Area(parcel)} = 300' \times (200' \times 5) = 300' \times 1,000' = 300,000 \text{ sq ft}
   \]
   in acres? \(\frac{300,000}{43,560} = 6.89\) acres

![Diagram of Old County Road with a parcel of five lots]

b. Plot a 125’ border strip on the east side of this parcel and adjust the road frontage for each lot so that all lots are the same size.

   \[
   \text{Total road frontage less border strip} = 1,000' - 125' = 875'
   \]
   Frontage for each of the five lots = \(\frac{875'}{5} = 175'\)

![Diagram of Old County Road with a 125’ border strip]

Find the acreage of conveyed single lot:
\[
\text{Area(lot)} = 300' \times 175' = 52,500 \text{ sq ft}
\]
\[
= \frac{52,500}{43,560} = 1.21 \text{ acres}
\]
12. Beginning at a point on Route 5; thence east 1,000 feet; thence south 200 feet; thence 600 feet west; thence north 75 feet; thence to the point of beginning.

Find the area of this lot, in acres:

Area = A + B
A = (125’ x 400’)/2 = 25,000 sq ft
B = 200’ x 600’ = 120,000 sq ft
Area = 25,000 + 120,000 = 145,000 sq ft = 145,000/43,560 = 3.33 acres
Chapter 7 Quiz Answers

1. Assessors generally value residential property using the **cost** approach and confirm that value through the **market** approach.

2. Which is a disadvantage to using the market approach?
   
   A. Sales are plentiful
   B. Sales are similar to subject
   C. Valuing commercial property
   D. Assessor records are good

3. Value can be affected by the direction a house faces.  **T**  **F**

4. Complete the sale comparison chart below based on the following information.

The assessor schedules show the following values:

<table>
<thead>
<tr>
<th>Rooms = $12,000/bedroom</th>
<th>Area = $72/sq ft</th>
</tr>
</thead>
<tbody>
<tr>
<td>Heat:</td>
<td></td>
</tr>
<tr>
<td>Hot water baseboard = $12,000/system</td>
<td></td>
</tr>
<tr>
<td>Forced air = $6,000</td>
<td></td>
</tr>
<tr>
<td>Garage:</td>
<td></td>
</tr>
<tr>
<td>1-car = $10,000</td>
<td></td>
</tr>
<tr>
<td>2-car = $15,000</td>
<td></td>
</tr>
<tr>
<td>Land:</td>
<td></td>
</tr>
<tr>
<td>= $1.50/sq ft</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Sale price</th>
<th>Subject</th>
<th>Comparable #1</th>
<th>Comparable #2</th>
<th>Comparable #3</th>
</tr>
</thead>
<tbody>
<tr>
<td>$142,500</td>
<td>$142,500</td>
<td>$154,500</td>
<td>$154,000</td>
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</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Number of bedrooms</th>
<th>3</th>
<th>1</th>
<th>2</th>
<th>2</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Area</th>
<th>1,100 sq ft</th>
<th>1,000 sq ft</th>
<th>1,100 sq ft</th>
<th>1,200 sq ft</th>
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</table>

<table>
<thead>
<tr>
<th>Heat source</th>
<th>Forced hot air</th>
<th>Hot water baseboard</th>
<th>Forced hot air</th>
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</thead>
</table>

<table>
<thead>
<tr>
<th>Garage</th>
<th>None</th>
<th>2-car</th>
<th>1-car</th>
<th>None</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Land</th>
<th>11,000 sq ft</th>
<th>12,000 sq ft</th>
<th>14,000 sq ft</th>
<th>11,000 sq ft</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adjustments</td>
<td>Comparable #1</td>
<td>Comparable #2</td>
<td>Comparable #3</td>
<td></td>
</tr>
<tr>
<td>---------------</td>
<td>---------------</td>
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</tr>
<tr>
<td>Sale price</td>
<td>$142,500</td>
<td>$154,500</td>
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<tr>
<td>Bedrooms</td>
<td>$24,000</td>
<td>$12,000</td>
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<tr>
<td>Area</td>
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<td>Heat</td>
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<tr>
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<tr>
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</tr>
<tr>
<td><strong>Total adjusted value</strong></td>
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<td><strong>$152,800</strong></td>
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