

# **Jurisdictional LP Basics**

*An Overview of Minimum Safety Requirements*

*Maine Public Utilities Commission*

*Gas Safety Staff*

# MPUC Gas Safety Staff

**Gary Kenny** – Gas Safety Manager

**Tammy Chamberlain** – Safety Programs  
Coordinator

**Sean Watson** – Gas Pipeline Safety Inspector

**Nathan Dore** – Gas Pipeline Safety Inspector

**Barry Truman** – Damage Prevention Inspector

# Goals For Today

- Continue a Conversation
- Look like a MPUC Inspector
- Share Tools
- Discuss Current Issues
- Answer Your Questions

# Agenda

- Field Inspections
- Regulation and Overpressure Protection
- Federal Requirements
- Current Issues
- Q (& Possibly A)



# A Few Tips

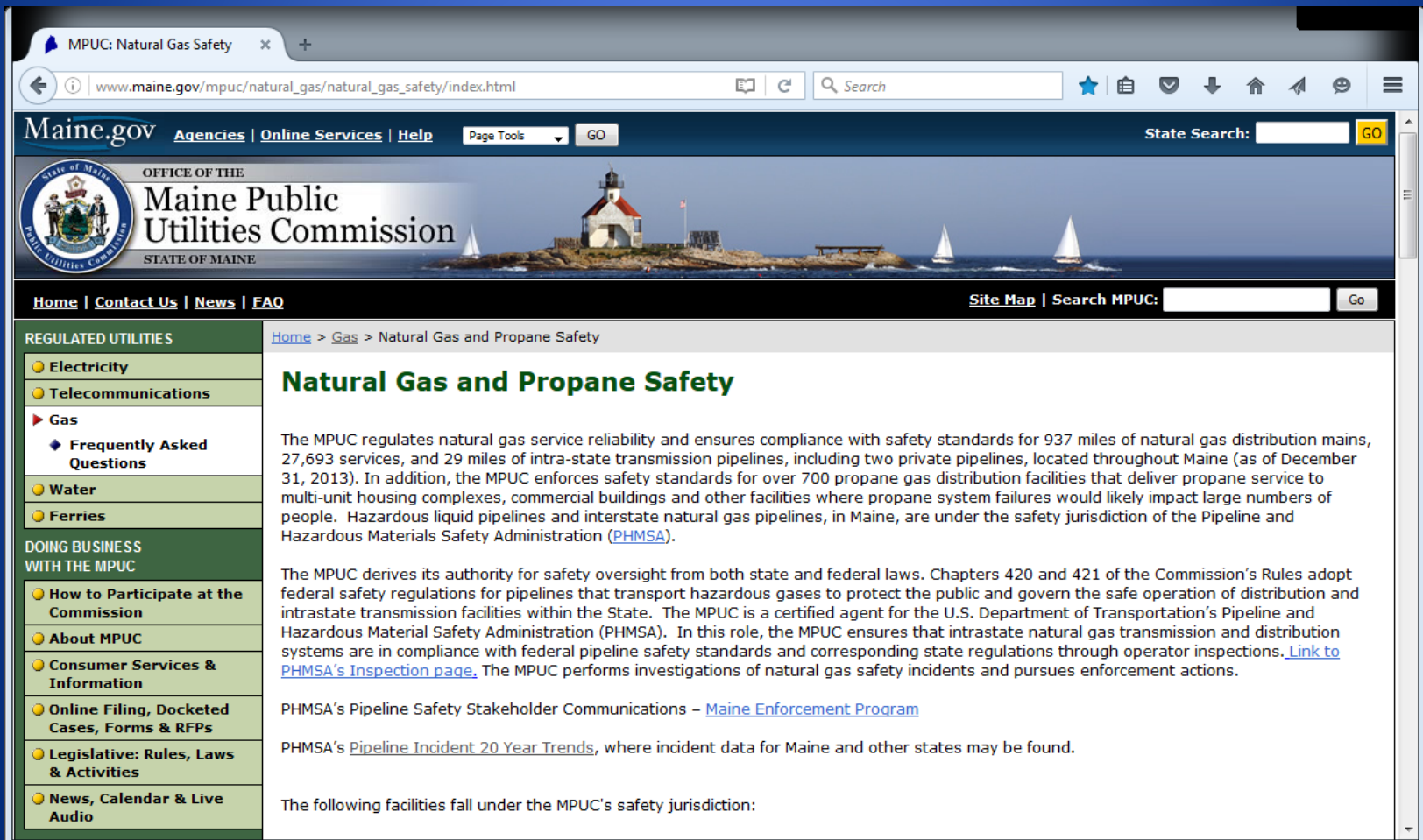
- Your best resource may already wear your uniform
- When in doubt, ask!
- Stay in touch

# Applicable Regulations Include

- Maine Public Utilities Commission
  - Chapter 421
  - Chapter 895 (Damage Prevention)
- Code of Federal Regulations
  - 49 CFR 191-192
  - NFPA 58 (2004) - IBR

# MPUC Gas Safety Website

http://www.maine.gov/mpuc/natural\_gas/natural\_gas\_safety/index.html



The screenshot shows a web browser displaying the MPUC Gas Safety website. The browser's address bar shows the URL: [www.maine.gov/mpuc/natural\\_gas/natural\\_gas\\_safety/index.html](http://www.maine.gov/mpuc/natural_gas/natural_gas_safety/index.html). The website header includes the Maine.gov logo, navigation links for Agencies, Online Services, and Help, a Page Tools dropdown, a GO button, and a State Search field. The main banner features the Maine Public Utilities Commission logo and a scenic image of a lighthouse on a rocky island. Below the banner is a navigation menu with links for Home, Contact Us, News, and FAQ, along with a Site Map and a Search MPUC field. The main content area is titled "Natural Gas and Propane Safety" and contains the following text:

**REGULATED UTILITIES**

- Electricity
- Telecommunications
- Gas
  - Frequently Asked Questions
- Water
- Ferries

**DOING BUSINESS WITH THE MPUC**

- How to Participate at the Commission
- About MPUC
- Consumer Services & Information
- Online Filing, Docketed Cases, Forms & RFPs
- Legislative: Rules, Laws & Activities
- News, Calendar & Live Audio

[Home](#) > [Gas](#) > Natural Gas and Propane Safety

## Natural Gas and Propane Safety

The MPUC regulates natural gas service reliability and ensures compliance with safety standards for 937 miles of natural gas distribution mains, 27,693 services, and 29 miles of intra-state transmission pipelines, including two private pipelines, located throughout Maine (as of December 31, 2013). In addition, the MPUC enforces safety standards for over 700 propane gas distribution facilities that deliver propane service to multi-unit housing complexes, commercial buildings and other facilities where propane system failures would likely impact large numbers of people. Hazardous liquid pipelines and interstate natural gas pipelines, in Maine, are under the safety jurisdiction of the Pipeline and Hazardous Materials Safety Administration ([PHMSA](#)).

The MPUC derives its authority for safety oversight from both state and federal laws. Chapters 420 and 421 of the Commission's Rules adopt federal safety regulations for pipelines that transport hazardous gases to protect the public and govern the safe operation of distribution and intrastate transmission facilities within the State. The MPUC is a certified agent for the U.S. Department of Transportation's Pipeline and Hazardous Material Safety Administration (PHMSA). In this role, the MPUC ensures that intrastate natural gas transmission and distribution systems are in compliance with federal pipeline safety standards and corresponding state regulations through operator inspections. [Link to PHMSA's Inspection page](#). The MPUC performs investigations of natural gas safety incidents and pursues enforcement actions.

PHMSA's Pipeline Safety Stakeholder Communications – [Maine Enforcement Program](#)

PHMSA's [Pipeline Incident 20 Year Trends](#), where incident data for Maine and other states may be found.

The following facilities fall under the MPUC's safety jurisdiction:

# What's on the website?

- Contact Information
- Links to State and Federal Regulations

...and also...

- Legacy Forms and Question Sets
- Legacy Guidance Documents

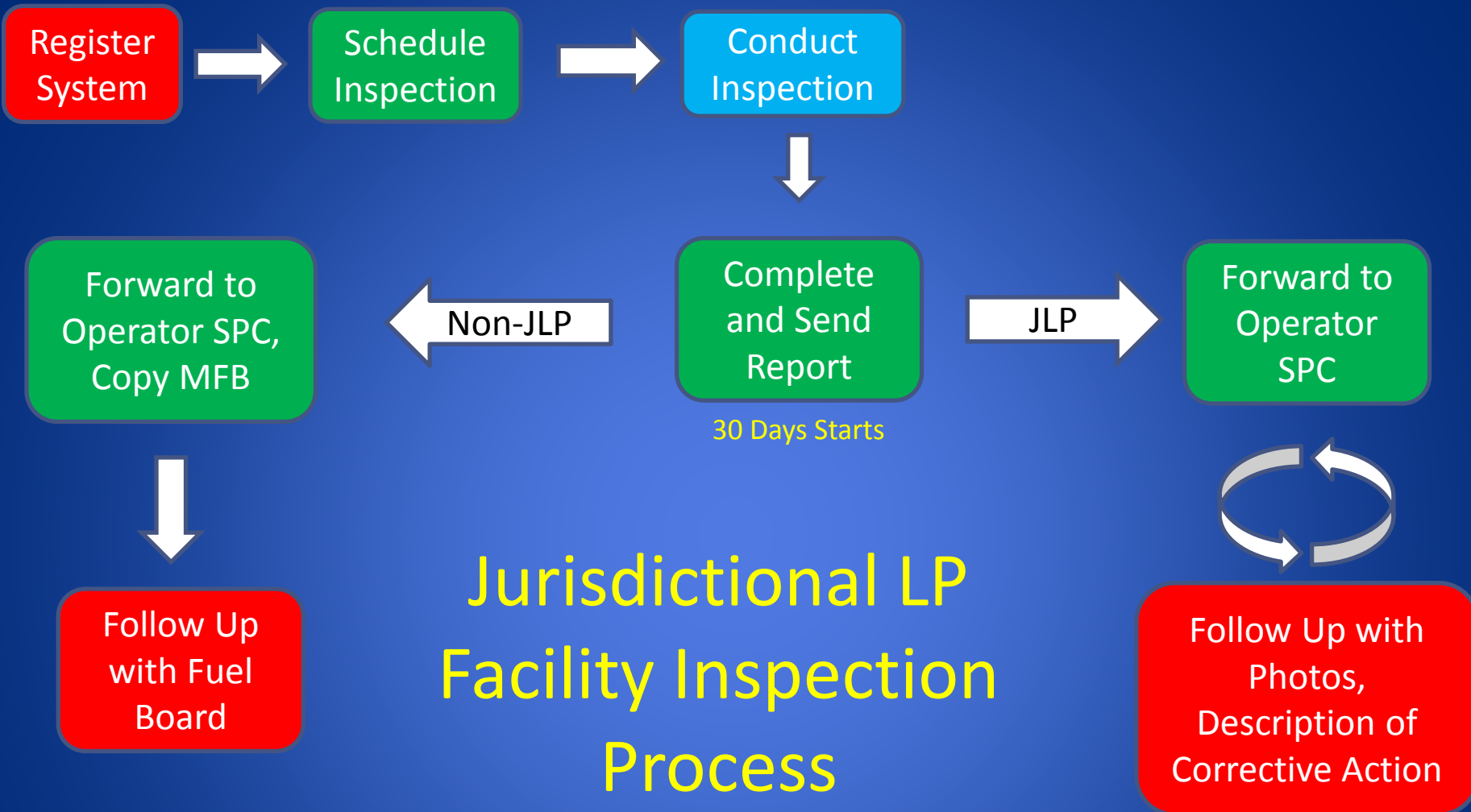
# Jurisdictional LP 101

- New System (Constructed or Acquired)
  - Does it meet jurisdictional definition?
    - 10 or more customers
    - 2 or more customers in a public place
    - 1 or more customers, if any part of the system is not on the customer's premises
  - Any available records?
    - KNOW YOUR SYSTEMS
  - Registration
    - 30 Days from Start of Operations
    - Report Loss or Acquisition of System
    - Provide Records

# Some Clarifications

- Public Place: A place generally open to all persons in a community (businesses, public properties).
- Customer: A person or entity that has direct influence over the use of the product.





30 Days Starts

May request extension

PUC

Operator + PUC

Operator



# Communications with MPUC

- Registrations, corrective action, requests for extension, program information:  
[tammy.chamberlain@maine.gov](mailto:tammy.chamberlain@maine.gov)
- Other questions: [gary.kenny@maine.gov](mailto:gary.kenny@maine.gov),  
[sean.watson@maine.gov](mailto:sean.watson@maine.gov),  
[nathan.dore@maine.gov](mailto:nathan.dore@maine.gov)
  - cc: Tammy

# Facility Compliance

## 49 CFR 192.11:

- a) *Each plant that supplies petroleum gas by pipeline to a natural gas distribution system must meet the requirements of this part and NFPA 58 and NFPA 59.*
- b) *Each pipeline system subject to this part that transports only petroleum gas or petroleum gas/air mixtures must meet the requirements of this part and of ANSI/NFPA 58 and 59.*
- c) *In the event of a conflict between this part and NFPA 58 and NFPA 59, NFPA 58 and NFPA 59 prevail.*

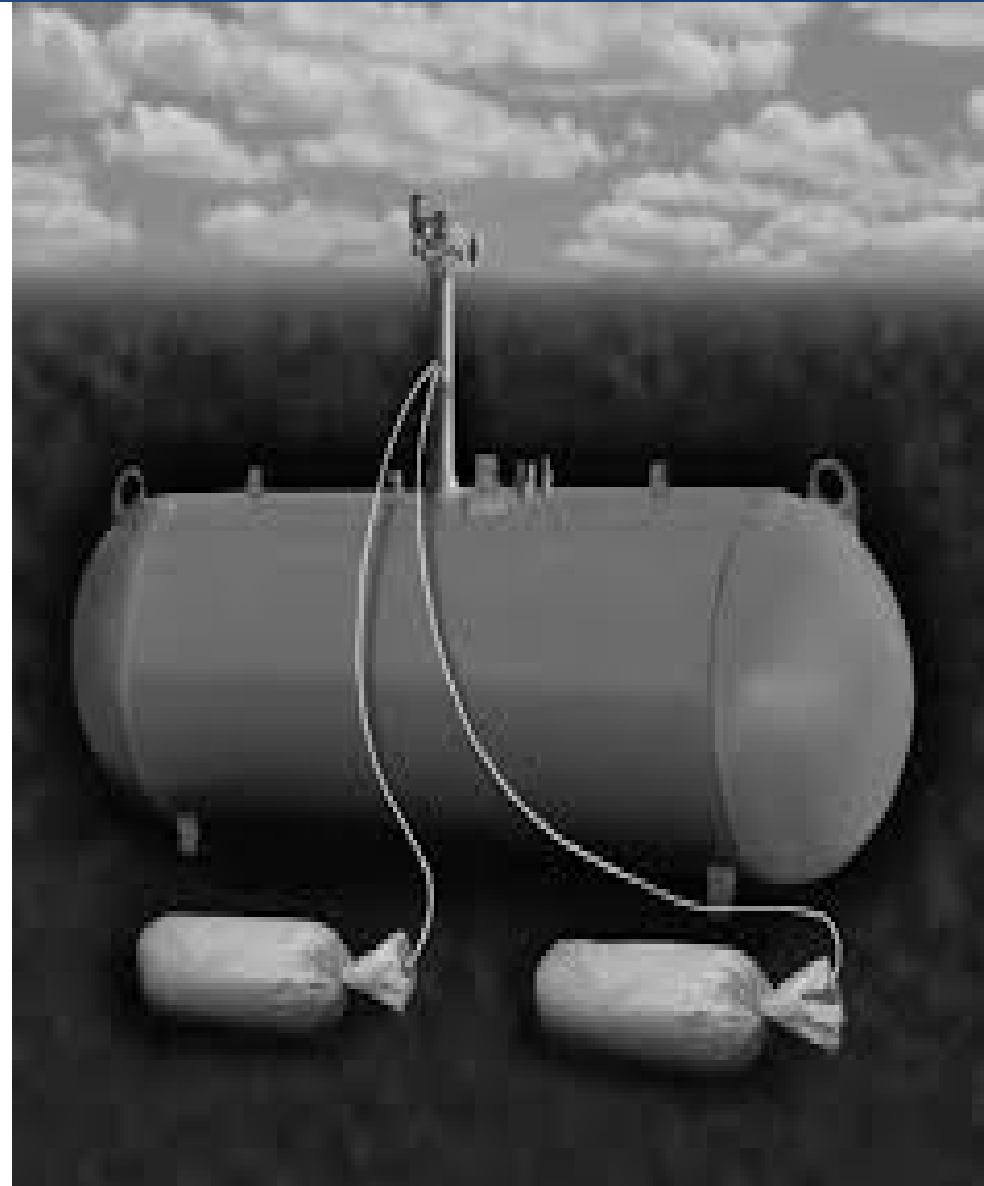
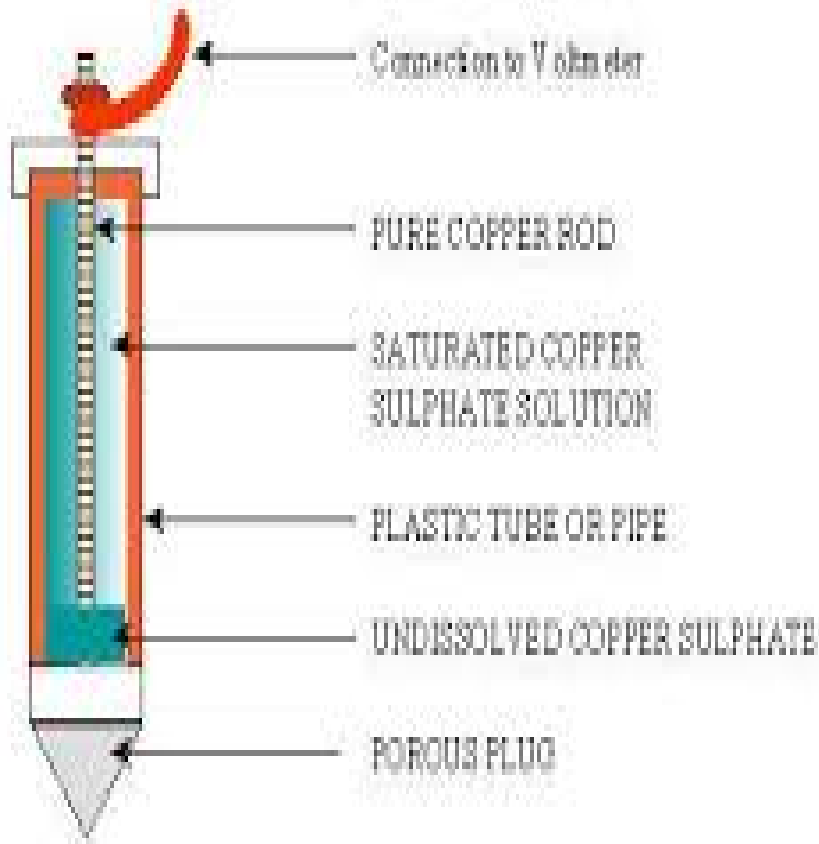
NFPA 58 (2004)

Field Inspection  
Question Set



# Is Your Cathodic Protection Adequate?

STANDARD REFERENCE HALF CELL  
( $Cu/CuSO_4$  ELECTRODE)

















49 CFR Part 192.455 External  
Corrosion Control: Buried or  
Submerged pipelines installed after  
July 31, 1971









I don't smell any propane?























04.19.2016 08:39







**High Pressure  
Side Leaks**

**OPPD  
IMPROPERLY  
INSTALLED**





# Are Atmospheric Corrosion inspections Effective?















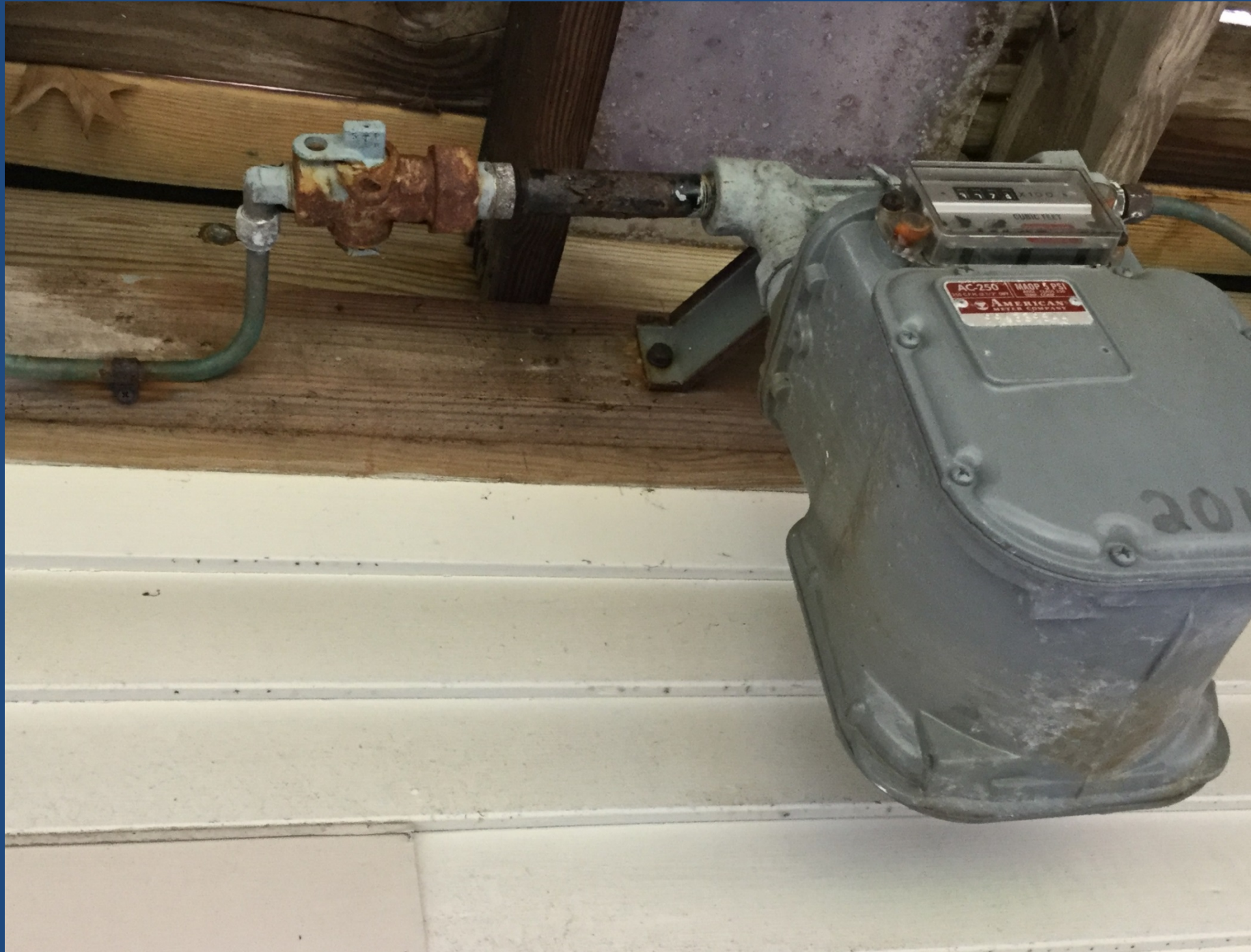










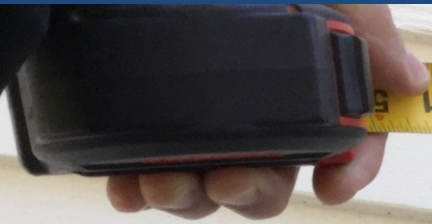




# Do I need additional venting 5' & 3'?







30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52



**DANGER**  
Do not attempt to repair or tamper with this equipment. Only qualified personnel should attempt to repair or tamper with this equipment. Failure to do so may result in personal injury or death.  
**PELIGRO**  
No intent de reparar o alterar este equipo. Solo personal calificado debe intentar reparar o alterar este equipo. El no hacerlo puede resultar en lesiones personales o la muerte.

SIEMENS



MAP  
CAR 1/2  
AMERICAN METER COMPANY  
106267070

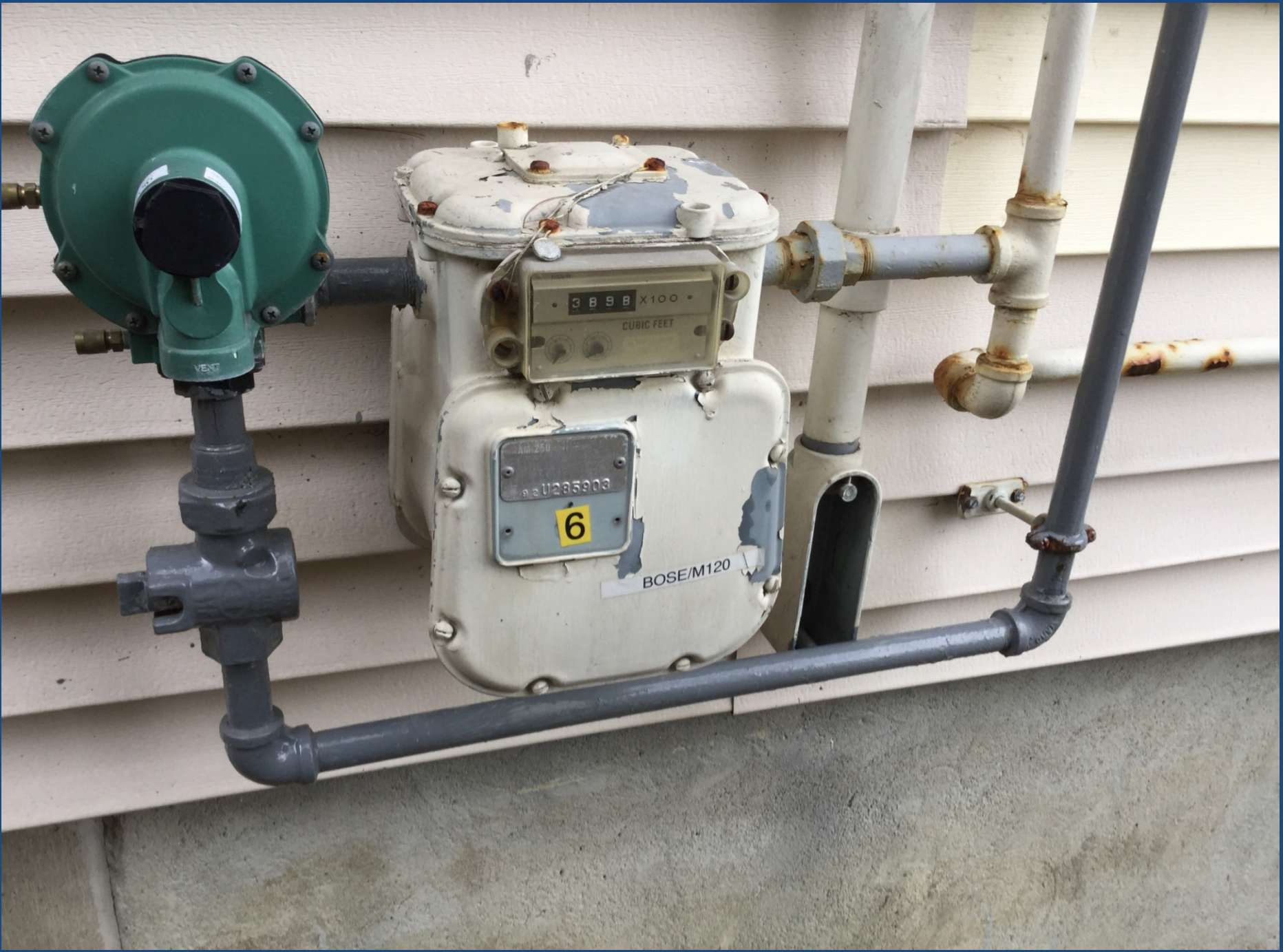












3888 X100

CUBIC FEET

AM 250

U285903

6

BOSE/M120





M.  
ANAGEMENT









SEAL  
1/4" TIGHT FLEXIBLE NONMETALLIC CONDUIT TYPE B 3/4 (20) © LMC 804 40

Milwaukee  
35 FT

2  
3  
4  
5  
6  
7  
8



# MAOP





TEMP. COMP.  
19 METER 59  
60° F BASE 110  
CPL  
9626

6



# Operations and Maintenance of Jurisdictional Facilities

*Highlights and discussion points*

# WHERE DOES JURISDICTION END?

**§192.3 Service Line:** A service line ends at the outlet of the customer meter or the connection to a customer's piping, whichever is further downstream, or at the connection to customer piping if there is no meter.

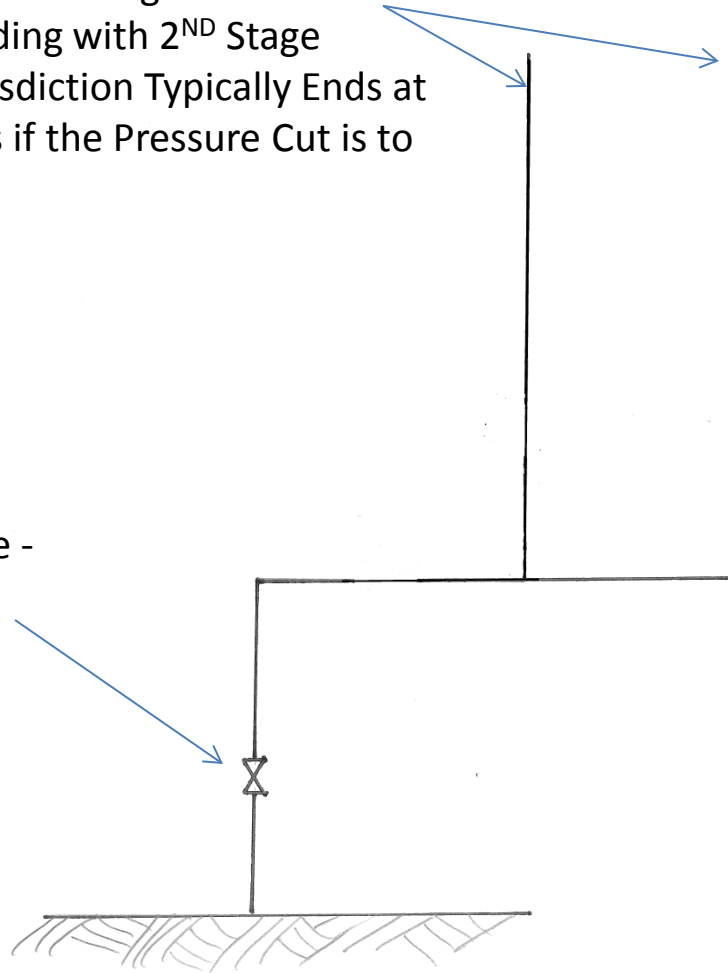


# Can a Second Stage Regulator be Added to Reduce the Amount of Jurisdictional Piping?

It Depends on the Configuration and Pressure Outlet of the Second stage Regulators!

Piping to Rooftop Heating Units or Entrance to Building with 2<sup>ND</sup> Stage Regulators – Jurisdiction Typically Ends at these Regulators if the Pressure Cut is to 2psi or Less

Service Riser with Valve - 10 psi from First Stage Regulator at Tank(s)



Sketch One

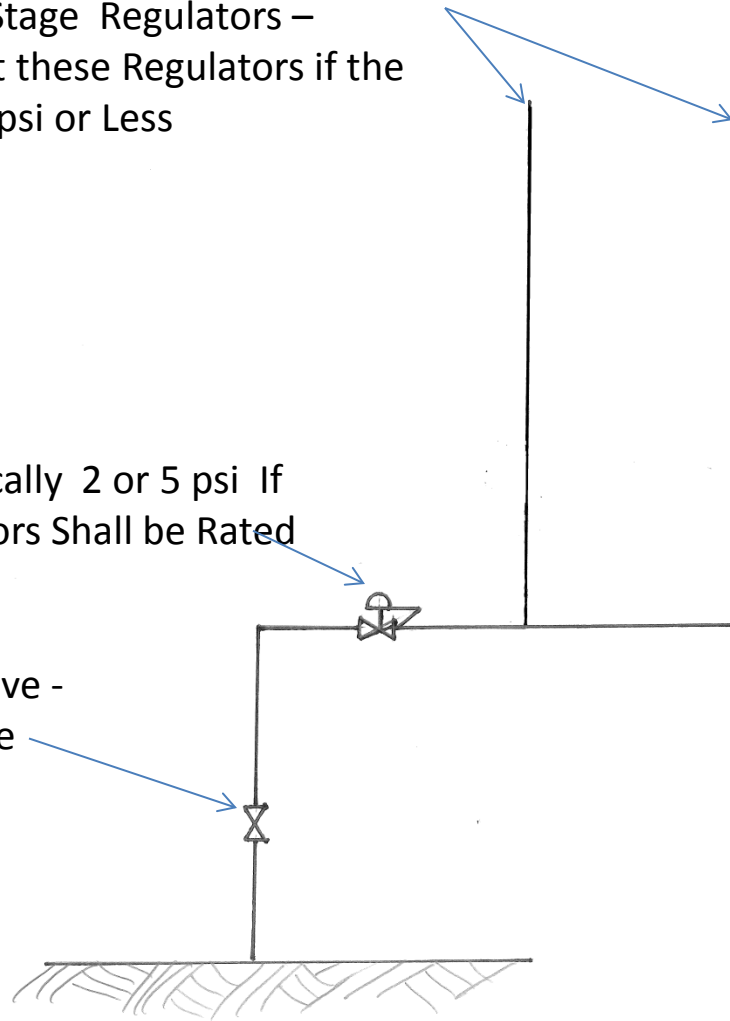
Second Stage Regulators on Rooftop or Entrance to Building



Piping to Rooftop Heating Units or Entrance to Building with 2ND Stage Regulators – Jurisdiction Ends at these Regulators if the Pressure Cut is to 2psi or Less

Intermediate Regulator – Typically 2 or 5 psi If 5 psi, All Downstream Regulators Shall be Rated for 5 psi Inlet

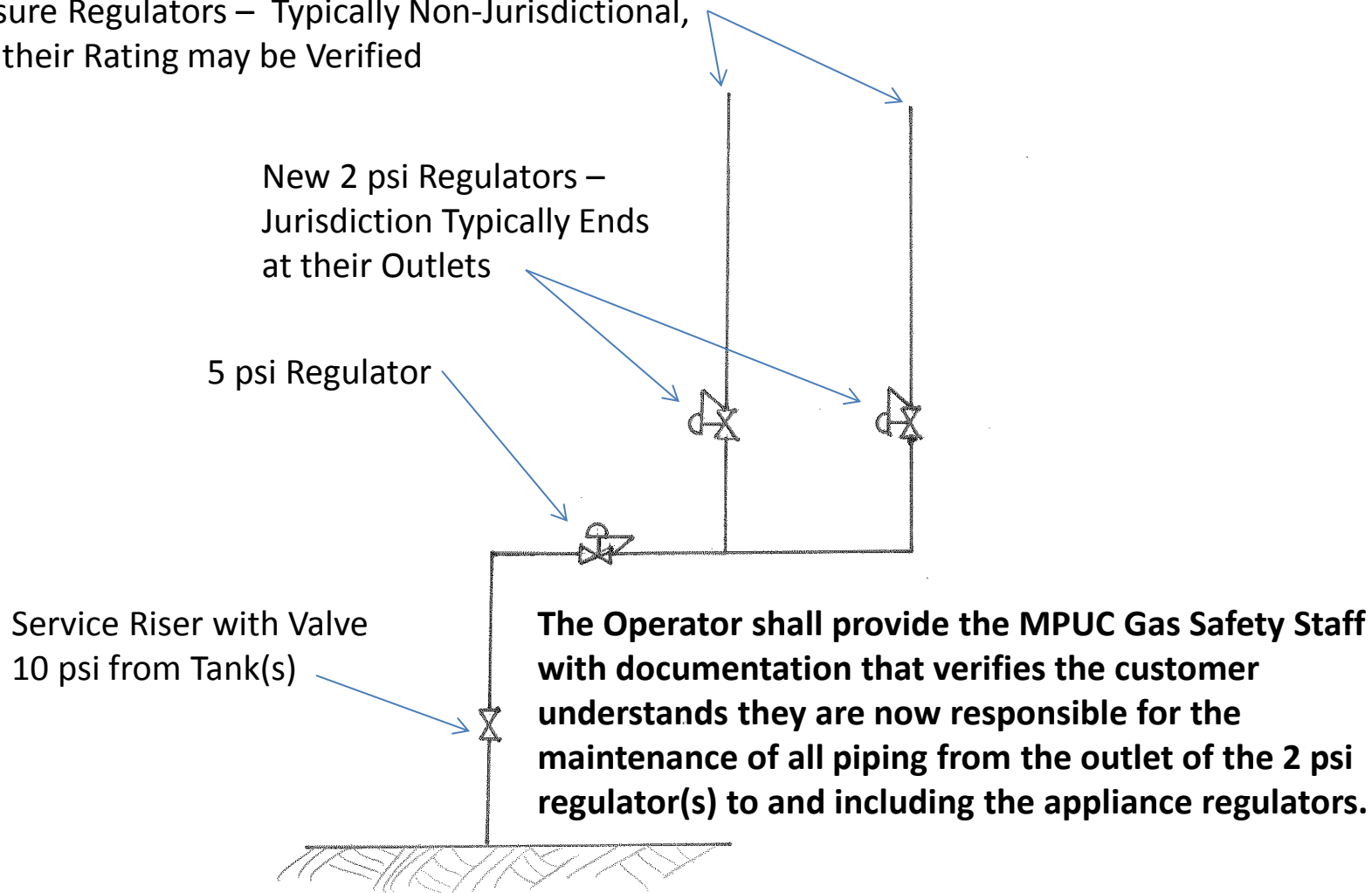
Service Riser with Valve - 10 psi from First Stage Regulator at Tank(s)



Sketch Two

New Second Stage Regulator as an Attempt to Reduce Jurisdictional Piping

Piping to Rooftop Heating Units or Entrance to Building  
Line Pressure Regulators – Typically Non-Jurisdictional,  
However their Rating may be Verified



Sketch Three

Addition of 2 psi Regulators to Reduce Jurisdictional Piping



Questions?

# Odorization of Gas





## 49 CFR Part 192.625

(a). A combustible gas in a distribution line must contain odorant with a concentration in air of one-fifth the lower explosive limit, the gas is readily detectable by a person with a normal sense of smell.

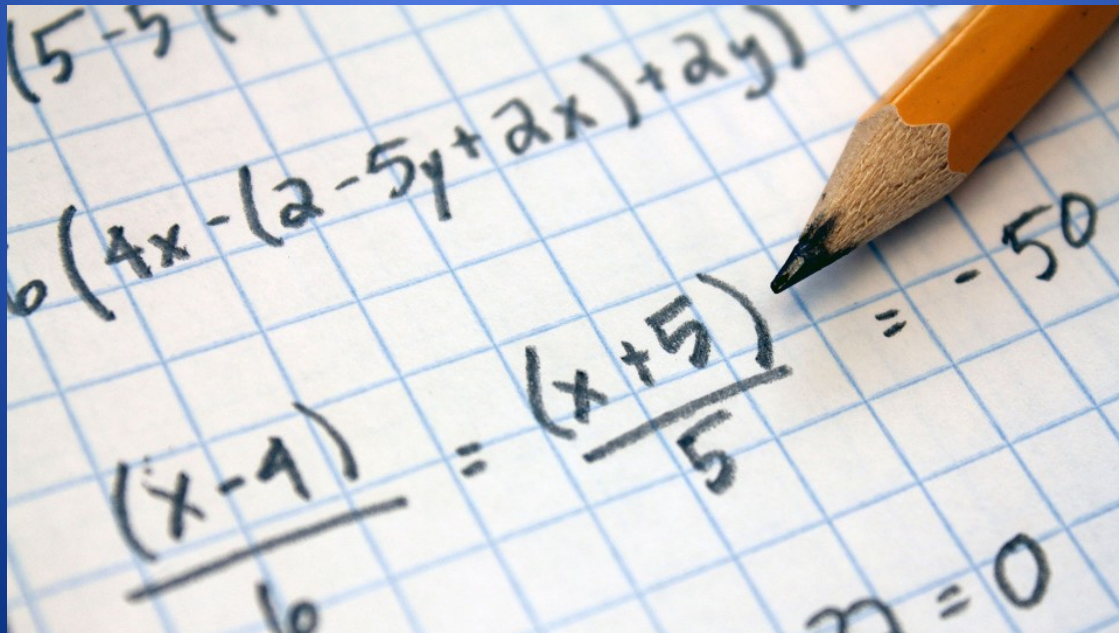
(f). To assure the proper concentration of odorant sampling must use an instrument capable of determining the percentage of gas in air at which the odor becomes readily detectable.

## MPUC Chapter 421 § 5 (B.2)

The presence of odorant shall be determined by sniff-testing or other means and the results documented upon delivery to the distribution system storage containers or when LPG is loaded into the containers of delivery vehicles at a bulk facility.

Propane LEL 2.2 one-fifth =0.44 detectable

# Calculation of MAOP





# MAOP

**192.619 (a)** – No person may operate a segment of steel or plastic pipeline at a pressure that exceeds a maximum allowable operating pressure determined (by) the lowest of:

- (1) Design pressure of the weakest element in the segment
- (2) The pressure obtained by dividing the test pressure by 1.5 (for plastic pipelines)
- (4) The pressure determined to be the maximum safe pressure after considering the history of the segment, particularly corrosion and the actual operating pressure

# MAOP

## Example

- Tank to first stage regulator – typically 250 psi  
MAOP
- First stage to second stage regulator – typically 10 psi
- Downstream of second stage regulator – typically 2 psi or less.



# Joining Qualification



## 49 Part CFR 192.283

Plastic Pipe: Qualifying Joining Procedures.

Heat fusion, solvent cement, adhesion, and mechanical joints. You must have written and qualified procedures before making any joints.



## 49 CFR Part 192.285 Plastic Pipe: Qualifying Persons to make joints

No person may make a plastic pipe joint unless that person has been qualified under the applicable joining procedure.

1. Appropriate training or experience in the use of the procedure
2. Making a specimen joint from pipe section joined IAW procedures that passes inspection and testing.
3. A person **MUST** be Re-qualified under an applicable procedure once each calendar year not to exceed 15 months or after any production joint is found unacceptable by testing under § 192.513

# Damage Prevention

## MPUC Damage Prevention Investigators

Barry Truman, North – 592-3789

Rick LeClair, South – 592-1098

MPUC Chapter 895 Rule

*Includes Requirements for Jurisdictional LP  
Operators*



# Damage Prevention

- Chapter 895 requirements include positive response to the excavator for all Dig Safe notifications received
- It is not sufficient to have personnel on site “in case the line is hit”
- Locators must be OQ qualified

# Atmospheric Corrosion





# Atmospheric Corrosion

## 192.479: Atmospheric corrosion control: General

- (a) Each operator must clean and coat each pipeline or portion of pipeline that is exposed to the atmosphere
- (b) Coating material must be suitable for the prevention of atmospheric corrosion

# Atmospheric Corrosion

(c) Need not protect any pipeline for which the operator demonstrates by test, investigation, or experience appropriate to the environment that the corrosion will

- (1) Only be a light surface oxide; or
- (2) Not affect the safe operation of the pipeline before the next scheduled inspection



# Atmospheric Corrosion

## 192.481 Atmospheric corrosion control: Monitoring

- (a) Each operator must inspect each pipeline or portion of pipeline that is exposed to the atmosphere for evidence of atmospheric corrosion at least once every 3 calendar years, NTE 39 months
- (b) During inspections, the operator must give particular attention to pipe at *soil-to-air interfaces, under thermal insulation, under disbonded coatings, at pipe supports*

# Atmospheric Corrosion

(c) If atmospheric corrosion is found during an inspection, the operator must provide protection against the corrosion.



# Chapter 421 Requirements

- Containers must be marked in a legible manner with the name and telephone number of the owner
- Plastic piping must be installed with a tracer wire
- Trenchless installation location

# Records Retention

- It's generally a good idea to retain records for the life of the system (especially to verify MAOP).

**192.603(b)** Each operator shall keep records necessary to administer the procedures established under 192.605

**DIMP Records:** 10 YEARS

**Corrosion Records:** Maps showing CP measures – life of service, all others 5 YEARS

**Pressure Testing Records:** Over 100 psi: life of service, all others 5 YEARS

**OQ Records:** (Prior Qualifications) 5 Years



# Records Retention

- Chapter 421 requires records for all state requirements to be kept for life of system *plus one year*
- Size and location of each line must be recorded
- GPS coordinate identifiers must be maintained for all systems.

# Field Inspections – Common Findings

A review of some of the more recent, more frequent issues found during JLP field inspections



Break

# Operator Qualifications

- Performance based specification
  - Vs. “prescriptive O&M requirements

192.801-809

Sets out a required program that operators use to demonstrate employees are *trained* and *qualified*, and can *recognize and react to abnormal operating conditions*.



# Operator Qualifications

- Covered Tasks
  - 4-Part Test
    - O&M Task
    - Requirement of Part 192
    - Performed on the Facility
    - Affects Integrity of the System
- Abnormal Operating Condition means a possible malfunction or deviation from normal operations that may result in exceeding design limits or result in a hazard to persons, property, or the environment.

# Operator Qualifications

- Identify Covered Tasks
- Evaluation Methods
- Provide Training
- Re-evaluation Intervals
- Span of Control
- Communication of Changes



# Operator Qualifications

- Inspections of Operator Programs by PUC possible in 2016-2017.

# Distribution Integrity Management Program (DIMP)

- Another Performance Based Specification
- Initial Inspections Performed in 2013-2014
- Most Operators have established plan, inspections made suggestions for improvement
- Operator training sessions held c. 2012



# DIMP

- 192.1015 for small LPG operators
- A process to demonstrate knowledge of the system, evaluate and rank risks, and provide for the deployment of risk mitigation measures.
- Requires tracking of performance metrics
- Good reason to keep and review records on a regular basis
- A number of template plans available.

# DIMP

- Operators can choose method to rank risk and apply mitigative measures.

Individual Jurisdictional System Risk Ranking Form								
Facility Name - ID	System Information	Threat Factor: 1-Very Low 2-Low 3-Medium 4-High 5-Very High						
		Corrosion	Natural Forces	Excavation Damage	Outside Force Damage	Material Failure	Equipment Failure	
ID 387-The Home Depot/Tim Hortons Freeport	(4)1000 gal UG tanks - 290' (1) steel service - (16) second stage regulators on rooftops units- no meters or vaporizers	3	2	1	1	1		
Likelihood Explanations:	<p>a UG tanks have CP system - Reads for previous 5 years are good. Large amount of steel piping subject to atmospheric corrosion</p> <p>b Tanks staked- Piping &amp; Regulators are exposed to high winds, ice and snow buildup on roof.</p> <p>c System is registered in DigSafe-Line has tracer wire &amp; warning tape - Excavation areas in heavily traveled areas (notification required)</p> <p>d Tank and piping areas are adequately protected from vehicle damage and or vandalism</p> <p>e No known issues or experience with material failures in past 5 years - No notices of failures or recalls from manufacturers</p> <p>f No known issues or experience with equipment failures in past 5 years - No notices from manufacturers. Equip. date within manf. spec</p> <p>g No issues identified with incorrect operation caused by employee error</p>	a	b	c	d	e	f	
Consequence Explanation	Commercial business with restaurant inside store - High population density at certain times and days.							
Total Risk Ranking	Total of Threat Factors - 10 x Total Consequence Factor - 2	Total Risk Ranking				10 x 2		
Measures to Mitigate Risks:	<p>a Perform additional patrols on roof of building for corrosion. Consider replacing underground steel piping with PE</p> <p>b Perform additional patrols on roof of building after high wind storms and during winter months (additional snow/ice on roof)</p> <p>c No further consideration for additional action beyond code compliance or current practice.</p> <p>d No further consideration for additional action beyond code compliance or current practice.</p> <p>e No further consideration for additional action beyond code compliance or current practice.</p> <p>f No further consideration for additional action beyond code compliance or current practice.</p> <p>g No further consideration for additional action beyond code compliance or current practice.</p>	a	b	c	d	e	f	g
Measure Performance, Monitor Results, and Evaluate Risks	<p>The following items will be monitored or measured to evaluate the "Total Risk Ranking" on a continuing basis:</p> <p>The number of hazardous leaks repaired and categorized by cause.</p> <p>The number of excavation tickets received for this system.</p> <p>The number of excavation damages that occur on this system.</p> <p>Any incident that occurs on the system.</p> <p>Record any materials or components that were replaced on the system for any reason.</p>							



# Other Resources from PHMSA / Fed

- Enforcement Guidance:

<http://www.phmsa.dot.gov/pipeline/enforcement>

- Legacy Manuals (Including LP Guide):

<http://www.phmsa.dot.gov/pipeline/tq/manuals>

- 49 CFR 192

<http://www.ecfr.gov>

# Seeking Your Assistance

- MPUC is submitting for PHMSA clarification and/or interpretation on:
  - Extent of jurisdictional applicability
  - Overpressure protection vs. code requirements
  - Interior piping accessibility for atmospheric corrosion patrols



Questions?