MAINE STATE LEGISLATURE

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To Blue Ribbon Compensation Commissioners
From Harvey

SUGGESTED WORK PLAN

Would it be useful to devote our major attention this Monday to setting the course of our work for the next couple of months, at least tentatively?

I suspect that we are pretty much in agreement on many of the basic tenets of our task. How about checking that assumption by our trying to answer the following questions in this session?

- 1. How closely do we agree on the following underlying principles?
- a. Our chief objective is to find a workable compensation plan for Maine on which we can agree and can reasonably urge all other major parties to accept. We are not searching for a plan that will satisfy every, or even any constituency completely, nor do we seek the best possible worker's compensation system. All we want is one that is feasible, and more acceptable to the people of Maine than the present system.
- b. It is more important for us to reach unanimous agreement than it is to present one or more plans that reflect each of our views on the ideal solution.
- c. If we are capable of reaching an agreement we will put great effort into trying to persuade the legislature and the administration to accept or reject it without any amendments, i.e. vote it up or down as a whole.

Next, we may wish to discuss the basis for our work plan.

- 2. Is our best approach to avoid any attempt to modify the current Maine compensation plan? If so shouldn't our efforts be primarily directed to finding a reasonably satisfactory plan that is already in operation elsewhere and has shown itself to meet the following criteria:
- a. We are willing to accept that no plan will be perfect in every detail. Any plan we choose will have some advantages and some disadvantages when compared to the current Maine plan. Our purpose is to present a plan that meets the the overall standard of cost and care that is prevalent in the United States today. That means that:

2HP 4/20/92

b. The cost of the plan will not inhibit business in Maine. The plan we will choose will have been proven to be near the median cost for workers' compensation plans in the country.

which, taken as a whole, will be at least as good as the median for the United States.

When we have reached agreement on the above we may want to consider the actual hearings we would like to schedule

3. Perhaps we could start by hearing the recommendations of the business-labor group. They have carefully studied the problem and found a basis for agreement.

Our purpose in starting our exploration with their work is not primarily to accept their plan. (We will go on to examine other plans with an open mind). The reason for hearing them is to illuminate for ourselves the basic concerns of these two major interest groups. This hearing should help us to determine the important points which we must examine in judging other plans presented for our consideration.

4. We will then go back to hear each major group that has been involved in the compensation discussions in the state. Besides the more obvious business, labor and insurance interests we probably need to pay careful attention to important factors, other than those directly affected by a revised law. These may greatly impact the actual performance of the system and would include those that determine the "culture" or accepted practises in Worker's Compensation cases. Specific aspects we probably need to examine are the current practices of Maine's judicial, administrative, insurance, legal, and medical systems.

Major hearing topics will be held as follows (Possibly not in this order.)

- a Representatives of the various administrative departments concerned with operating the system. Our purpose here will be to learn the problems they've encountered in operating the system in order to enable us to judge the administrative feasibility of any alternative system.
- b. Fiscal representative of the state to learn their views on the impact of various modes of financing and insurance on state finances

3HP 4/20/92

c. Members of the legislature (both majority and minority) who have served on the various committees which have studied the problem and made recommendations in the last biennium (as well as any current study going on in this session).

- d. Representatives of other concerned interest groups (trial attorneys, insurance companies, physicians and other specialised health professionals etc.) as well as public interest groups that may be knowledgeable on the subject. (In this connection I believe it especially important to hear Dr. Robert Keller, an orthopedic surgeon who is also Executive Director of the Maine Medical Assessment Foundation which studies the efficacy and need for medical intervention.)
- e. Officials, business and labor representatives from any state which we may consider using as a model, as well as any U.S. government representative who may be in a position to provide an important evaluation of any system we may be contemplating.
- f. Consultants whom we have engaged to assess how a system, that we are seriously considering, can be expected to operate if it were installed in Maine.
- g. The Senate President, House Speaker, and Governor or any single representative each of them may choose.

MEETING AGENDA 4/20/92

1. Discussions with Ralph Tucker, Chairman of the Maine Workers Compensation Commission.

Scheduled 11am to 2pm with lunch break.

- 2. Executive Session
 - a. Interview potential staff candidates.
 - b. Discuss criteria, goals and process.
 - Note labor/management group criteria.
 - Note goals listed in H.P. 1696 and L.D. 2376.
 - -Note Section 1, para 2 of Charge in Act.
 - c. Discuss use of consultants.
 - d. Determine future presentations.

4/25/92

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* A lengative actuarial estimate of the actual cost impact to on expected on Maine's payors if the other systems, which seem feasible for Maine, were to be applied to Maine.

AGENDA FOR MONDAY, MAY 11, 1992

10:00-10:45	Hanover Insurance of Maine Lincoln Merrill, President Charles Soltan, Verrill & Dana		
10:45-12:00	Bureau of Insurance Dick Johnson, Superintendent		
12:00-1:00	Lunch		
1:00-2:00	Maine Council of Self-Insurers John Melrose, Executive Director Thomas Brown, Chair and Executive Director of Maine Auto Dealers (Group Self-Insurer) John Maynard, Keyes Fibre (Individual Self-Insurer)		
2:00-4:00	Executive Session - John Lewis		
4:00-5:00	Executive Session - Discussion of Regular Business		

AGENDA FOR FRIDAY, MAY 15, 1992

10:00-11:00	American Insurance Association
11:00-12:00	Labor Department Charles Morrison or James McGowan
12:00-1:00	Lunch
1:00-1:45	Governor McKernan
2:00-3:00	Minority Leadership Rep. Walt Whitcomb Senator Charles Webster
3:00-4:00	
4:00-5:00	Executive Session - Regular Business

AGENDA FOR FRIDAY, MAY 15, 1992

10:00-11:00	American Insurance Association Bruce Woods 623-5167
11:00-12:00	Labor Department Charles Morrison or James McGowen & Bill Reabody
12:00-1:00	Lunch
1:00-1:45	Governor McKernan
2:00-4:00	Minority Leadership Rep. Walt Whitcomb #342-5135 Senator Don Collins 289-1505 67 (#)778-6929 Rep. Judy Foss 846-5246(#)
4:00-5:00	Executive Session - Regular Business

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	TO: Commissioners Hathaway, Dalbeck	
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SPECIA	AL MESSAGES IF ANY:	
	The enclosed is the schedule for next	
	Tuesday. Please sive me a call it you have any questions. The schedule is	
	prety much a final version unless any of	
	yor have a problem with it.	

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AGENDA FOR TUESDAY, MAY 26, 1992

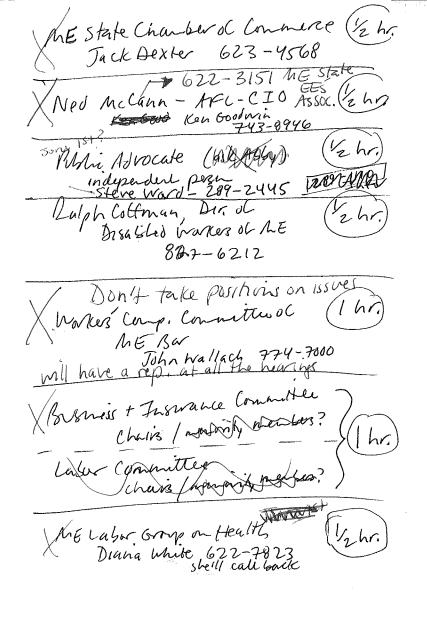
10:00-10:30	Maine Medical Association Gordon Smith - Legal Counsel Dr. Charles Adams - Chairman of Workers' Compensation Section
10:30-11:00	Maine Medical Assessment Foundation Dr. Robert Keller
11:00-11:30	Dr. John Barrett - Former member of Governor's Medical Task Force
11:30-12:00	AFL-CIO Charles O'Leary - President
12:00-1:00	Lunch
1:00-2:00 2:30	Governor's Office Joe Edwards
2:00-3:00 2:30-3:00 3:00-4:00	Maine Chiropractic Association 622-5421 Dr. Len Saulter-President [Disabled Workers' 7 of Maine] Ralph Cotfman - Director Ralph Cotfman - Director
3 :50 - 4:00-5:00	Executive Session - Regular Business

Pres, of Rehab.

Proc. of Name

Proc. of Name

267-1862



AGENDA FOR TUESDAY, MAY 26, 1992

ME Medical Association
Gordon Smith - Legal Council
Dr. Charles Adams - Chairman of Worker's
Compensation

ME Medical Assessment Foundation
Dr. Robert Keller

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(or 11:00-11:30

ME Medical Assessment Foundation
Dr. Robert Keller

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AGENDA FOR TUESDAY, MAY 26, 1992 (Jetport Conference Room)

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1:00-2:00	Governor's Office Joe Edwards			
2:00-2:30	Maine Chiropractic Association John Mayce (intro) Dr. Len Saulter - President			
2:30-3:00	Rehabilitated Professionals of Maine Meg Lizotte - President			
3:00-5:00	Executive Session - Regular Business			

When you have physician testify please inite

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JOHN W. BARRETT, M.D. ROGERS C. SOUTHALL, M.D., P.A. PATRICK A. DOWLING, M.D. SAMUEL S. SCOTT, M.D. 15 LOWELL STREET
PORTLAND, ME 04102

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Maine

National Federation of Independent Business

DAVID R. CLOUGH State Director





P.O. Box 4629 Portland, ME 04112-4629 (207) 773-3326 Fax (207) 772-7670

= confirmed its

AGENDA FOR MONDAY, JUNE 1, 1992 (Law School)

	10:00-11:00	National Federation of Independent Business (NFIB) David R. Clough - State Director
M	11:00-12:00	Sandra Hayes Medical Coord, for worker's Comp.
	12:00-1:00	Lunch
	1:00-2:00	Maine Chamber of Commerce Jack Dexter - President
	2:00-2:45	Banking and Insurance Committee Majority Leaders Judy Kany · Elizabeth Mitchell
	2:45-3:30	Minority Leaders Peter Hashbys
	3:30-4:00	Executive Session Bipartisan Legislative Staff Martha Freeman - Office of Policy & • Legal Analysis David Kennedy - Revisor's Office • John Wakefield - Office of Fiscal & Program Review
	4:00-5:00	Executive Session - Regular Business

John Wallach NEBA ASSOC. 774-7000 X11:00-12:00 Sandra Hayes norter Comp. Comm. \$ 289-7093

Minority Leaders (per Abby)
Call (Rep. Joe Garland 947-7319 - unable to it in the trustings)

Call (Rep. Joe Carton 646-8341)

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Sen. Linda Brawn 236-4764

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	AGEN 10:00- 10:30-	DA FOR MONDAY, JUNE 1, 1992 (Law School) NF IB David R. Clough—State Resource Public Advocates Martha McClusky Bill Black
	10:00- 10:30-	NF David R. Clough - 5th (28°
daller	1 0:30−11:30 →	Public Advocates Martha McClusky Bill Black
	11:00-12:00	
	12:00-1:00	Lunch
	1:00-2:00	Maine Chamber of Commerce Jack Dexter - President
	2:00-2:45	Business and Insurance Committee None Majority Leaders Judy Kany Libby Mitchell Girabeth
to schedule	2:45-3:30	Minority Leaders Touch Garland Win Joe Gullys
(left wessujes)	3:30-4:00	Maine Chamber of Commerce Jack Dexter - President Burliness and Insurance Committee Majority Leaders Judy Kany Libby Mitchell Gizabett Minority Leaders Executive Session Bipartisan Legislative Staff Martha Freeman - Office of Policy & Legal Analysis David Kennedy - Revisor's Office John Wakefield - Office of Fiscal, Review Executive Session - Regular Business
	4:00-5:00	Executive Session - Regular Business

AGENDA FOR MONDAY, JUNE 1, 1992

10:00-10:30 Bipartisan Legislative Staff Martha Freeman-Office of Policy & Legal Analysis 289-1670

David Kennedy-Reviser's Office 289-1650

John Wakefield-Fiscal & Program Review 289-1635

Chicol Fiscal - Patroy Review 289-1635

Public Advocates

Martha McClusky & Bill Black 289-2445 10:30-11:30 11:30-12:00 12:00-1:00 Lunch ME Chamber of Commerce 1:00-2:00 Jack Dexter- President 623-4548 2:00-3:00 Senator Judy Kany & Libby Mitchell (A)\$495-3857 Minority heartes (2145-3:30) Execusessin Bipwhise Log. Statt 3:30-4:00 4:00-5:00 Executive Session - Regular Business

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AGENDA FOR MONDAY, JUNE 1, 1992 (Law School)

√10:00-11:00	National Federation of Independent Business (NFIB) David R. Clough - State Director
11:00-12:00	Sandra Hayes - Medical Coordinator for the Workers' Comp. Commission
12:00-1:00	Lunch
(1:00-2:00	Maine Chamber of Commerce Jack Dexter - President
√2:00-2:45	Banking and Insurance Committee Majority Members Judy Kany Elizabeth Mitchell
√ 2:45-3:30	Banking and Insurance Committee Minority Members Peter Hastings Joe Carleton (possibly)
3:30-4:00	Executive Session Bipartisan Legislative Staff Martha Freeman - Office of Policy & Legal Analysis David Kennedy - Revisor's Office John Wakefield - Office of Fiscal & Program Review
4:00-5:00	Executive Session - Regular Business

UPCOMING SCHEDULE FOR BLUE RIBBON COMMISSION (Updated 6/2)

	<u>Date</u>	<u>Place</u>	Agenda	
V	June 8 (Monday)	Law School	1:45-2:30	Public Advocate Disabled Workers of ME Ralph Coffman
				ME Bar Association Bill Hardy
	Oine 16 -	lewis will gir	re his repor	7 to Commissi at Ptlat chib.
	June 18 (Thursday)	Airport)	10:00-4:00	A Int put existing
Ð	June 19 (Friday)	Law School	9:00-5:00	Executive Session procedure - look into Riture schedule etc. 12pm 12 inswance companies - what will set them back into system?
			9-	-12 pm 12 instrance companies - with the State ?
	June 22 (Monday)	Airport	10:00-12:0	00 Ellenberger
	June 23 (Tuesday)	Airport	9:00-12:00	Burton?? - Hathaway will talk to him
78.			1:00-5:00	Barth 15-20
		Brunswick (Daniel Stone Inn - 725-9898)	9:00-5:00	(change to prohie? Instrance (aparies) maybe working session . 150h
	June 30 (Tuesday)	Brunswick (Daniel Stone Inn)	9:00-5:00	Executive Session - larger room - @ Especially (change to probe? Instrume capanies) may be northy session Executive Session (change to probe? Executive Session (change to probe? Instrument) (capanies) (capanies) (capanies) (capanies) (capanies) (capanies) (capanies)
	July 14 (Tuesday)	TBA	Time TBA	Executive Session John Lewis
	July 15 (Wednesday		Time TBA	Executive Session John Lewis
	July 20 (Monday)	TBA	Time TBA	Executive Session John Lewis
	July 21 (Tuesday)	TBA		Executive Session Final Meeting? John Lewis

^{· =} new larger rooms? Yes

AGENDA FOR MONDAY, JUNE 8, 1992 (Law School)

/	
9:00-12:00	Ed Welch
12:00-1:00	Lunch
√1:00-1:45	Public Advocates Martha McCluskey Bill Black
√1:45-2:30	Disabled Workers of Maine Ralph Coffman
$\sqrt{2:30-3:15}$	Maine Bar Association Bill Hardy-Workers' Comp. Committee
3:15-5:00	Executive Session-Regular Business

AGENDA FOR THURSDAY, JUNE 18, 1992 (Portland Jetport)

10:00-12:00 John Lewis

12:00-1:00 Lunch

1:00-4:00 John Lewis

4:00-5:00 Executive Session

AGENDA FOR FRIDAY JUNE 19, 1992 (Law School)

9:00 - 9:30 Acadia Insurance Co.

Rick Sawyer - Pres.

Tudy Plummer - Dir. oc 60 vt. Affairs

Rick Greene - General Counsel

9:30-10:00 ME Independent Insurance Agents
Jim Thibodeau - Pres.

V10:00-10:30 Mayland Casually Insurance Co.

10:30-11:00 commercial Union Ins. Co. Bob Gowdy Greg St. Angelo

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AGENDA FOR FRIDAY, JUNE 19, 1992 (Law School)

9:00-9:45 Gordon Czech

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11:15-12:00

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The Independent

Insurance Agents Association, Inc. (of Maine)

PLOFESSIONAL IN SUVANCE A GENTS

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432-WESTERN AVENUE, AUGUSTA, MAINE 04330

TAMES A. ThiBodeau) President Security Vica Prastitant Tracourar

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Executive Vice President/Treasurer 207-628-1875 1:800-439-1875 FAX 626-0275

NP.

AGENDA FOR MONDAY, JUNE 22, 1992 (Portland Jetport)

10:00-12:00 Jim Ellenberger

12:00-1:00 Lunch

1:00-2:00 NCCI

SUMMARY OF WORK SESSION OF JULY 1, 1992 (Lewis Checklist)

ISSUE: SECURING THE PAYMENT OF BENEFITS

Picker: Voluntary market

Mutual Fund

Hathaway: ME law for self-insureds

Mutual fund - not run by state

New Mexico plan

Dalbeck: ME law plus competitive mutual fund (self-supporting)

Greater accountability

Role of Insurance Dept. same as with other types of insur.

Levesque: Greater monitoring of system

ER/EE participation, no one watchdog

ISSUE: ESTABLISHMENT OF WORKERS' COMPENSATION INSURANCE RATES

Hathaway: MI law

Competitive market

Dalbeck: MI law

Possible ceiling on rates for approx. one year

Levesque: MI law

Competitive market is key

Ceiling on rates for 1 to 1 1/2 years

Picker: MI law?

Ceiling on rates could be disincentive to get insurance

companies back in the market; consider file and use for

those coming into market

ISSUE: COVERAGE OF EMPLOYERS AND EMPLOYEES

Dalbeck: ME law

Levesque: ME law

Picker: ME law

One problem - small companies disadvantaged in competing with those not included in the system: should extend

safety to all ER's, not just those in the system

Hathaway: ME law

Need more input on MI position that contractors are

responsible for subs if not providing their own

insurance

ISSUE: COVERAGE OF INJURY AND DISEASE

Levesque: ME law

Need to educate medical profession

Medical profession should be able to be relied upon to

determine underlying cause of diseases

Picker: Need to move workers' comp. back to its real purpose

instead of using it as a substitute for a health care

system

Predominant cause definition

Hathaway: ME law - clearer definitions

Not in favor of predominant cause - will only lead to

more litigation

Dalbeck: ME law - better definitions, less confusing

Need more input regarding predominant cause

ISSUE: INDEMNITY BENEFITS

TOTAL DISABILITY

Picker: ME or MI law - doesn't matter

Hathaway: MI law - more realistic

Dalbeck: Leaning toward MI law

Likes 80% net

Levesque: MI law

80% net should maybe be just a guideline

PARTIAL DISABILITY

Hathaway: MI law

Need more testimony on impairment basis, but leaning

against impairment and toward income basis

Dalbeck: Leaning towards MI law, except for lack of cap

Keep ME cap of 520 weeks

Need more input on impairment basis

Levesque: MI law with some adjustments

Picker: Wants to hear from Barth before making final decision

ISSUE: DEATH BENEFITS

Dalbeck: MI law

Levesque: MI law

Picker: Either

Hathaway: MI law

ISSUE: MEDICAL BENEFITS

Levesque: Need to bring costs in line with regular health care

costs

Picker: Need good administration of medical system, doesn't matter

so much what the law is

Need to bring costs in line with regular health care costs

Hathaway: Likes aspects of ME and MI systems

No decision right now

Dalbeck: Leaning toward MI, but likely a mixture of ME and MI

Likes fee schedule, utilization review, ER involvement in

selection of doctor, expert IME's

Levesque: ME and MI both sound fair

Questions part of MI plan where ER chooses doctor but EE

can choose own doctor within 10 days - questionable

time frame

ISSUE: BENEFIT DELIVERY

Picker:

Hathaway:

Dalbeck: MI law

Levesque: MI law - simplifies system

ISSUE: DISPUTE RESOLUTION

Hathaway: Likes aspects of ME and MI law

Postpone decision until further discussion

Dalbeck: Leaning towards MI law, but open to improvements in it

Likes informal stages of MI law, but there's a resource

problem

Levesque: MI law - 40-50% of cases could be solved by mediation

Picker: Favors MI law at this point

ISSUE: ATTORNEYS' FEES

Dalbeck: MI law - consistent with what we are trying to accomplish

Levesque: MI law

Picker: MI law

Hathaway: MI law - likes fee schedule and fees out of EE's award

LUMP SUM SETTLEMENTS ISSUE:

Some reservations as to lump sum settlements, but might Levesque:

be good in some areas

Need counseling as to how to use lump sum award properly

Picker: MI law

Hathaway: MI law

Need to monitor lump sums

Dalbeck: Concerns about lump sums, can't get rid of them completely

but need to have more guidelines to make sure

appropriate in particular cases

More regulation, control

ISSUE: ADMINISTRATIVE STRUCTURE

Need restructuring, MI good model but needs some changes Picker:

ER/EE committee is desirable, act as Board of Directors

Make it a separate agency

Fund system by contributions from all ER's, separate from

state funds

Magistrate-types should be selected by ER/EE panels

Texas plan - run by 6 member ER/EE board with no public Hathaway:

member to break ties, must come to agreement or

deadlock

Selection of ER's and EE's - labor groups (AFL-CIO)

submit slate to governor, local chambers should submit slate to governor (unlike in TX where governor alone

appoints)

Do not make it part of Department of Labor (unlike MI)

ER/EE commission should run the show - can set up depts.,

choose an executive director, etc.

Commissioners should be part-time and compensated on a

per diem basis for any lost wages while serving

Role of Supt. of Insurance should be limited

Need to study area more

Dalbeck: Likes separate agency idea, except Dept. of Insurance

should still play their normal role as they do with

other types of insurance, especially with regard to competitive fund

Should not be part of Dept. of Labor

Likes idea of ER/EE commission - thinking of 8 members

Likes part-time, per diem basis idea

Chair of commission should rotate

Fund the same as now except put it all in separate, not general, fund

Should work with Dept. of Labor on safety programs

Levesque: Agrees with separate agency and ER/EE committee having complete supervision

Need one person to answer for entire system

MI law not ideal way to go

ER/EE commission should monitor safety programs of <u>all</u> ER's

Picker: Agrees with much of what has been said

Should also consider that the independent agency be

involved in the appointment of IME's - ER's and EE's

should agree on doctors

Also need to look at residual pool servicing

ISSUE: COORDINATION OF BENEFITS

Hathaway: MI law - greater coordination of benefits

Dalbeck: MI law - cannot separate benefits and the coordination

of benefits

Levesque: MI law

Picker: MI law

ISSUE: SPECIAL FUNDS

Dalbeck: Mix of ME and MI law

MI's second injury fund looks good but there's the

dust disease, logging aspect

Need more data, especially regarding workplace health

and safety fund

Levesque: Need to make sure special funds are used for what they

were intended

Monitoring

Need incentives for ER to retrain

Picker: Maybe should leave special funds up to discretion of

ER/EE commission - that way they can adjust to changes

Tell commission they have power to create special funds but

focus should be on getting people reemployed

Hathaway: Some merit to Picker's suggestion, but should be careful about making too broad a delegation — should limit the number of funds they can create and create guidelines for them

ISSUE: VOCATIONAL REHABILITATION

Hathaway: MI law

Do not make it mandatory, some type of contract basis

Dalbeck: MI law - more informal approach

Get people back to work

Apply voc. rehab. where it will work

Levesque: MI law

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Use of rehab, is good but must be selective

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Levesque: Reservations about MI law

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further reaching (applicable to <u>all</u> ER's) - better than

putting safety under Dept. of Labor because ER's and

EE's both have self-interest in safety

Hathaway: Have Workers' Comp. Comm. responsible for safety

SUMMARY OF WORK SESSION OF JULY 1, 1992 There state competitive find from must state the separate from the state of the sta (Lewis Checklist)

ISSUE: SECURING THE PAYMENT OF BENEFITS

Picker: Voluntary market

Mutual Fund

ME law for self-insureds Hathaway:

Mutual fund - not run by state

New Mexico plan

Dalbeck: ME law plus competitive mutual fund (self-supporting)

Greater accountability

Role of Insurance Dept. same as with other types of insur.

Levesque: Greater monitoring of system

ER/EE participation, no one watchdog

ISSUE: ESTABLISHMENT OF WORKERS' COMPENSATION INSURANCE RATES

MI law Hathaway:

Competitive market

Dalbeck: MI law

Possible ceiling on rates for approx. one year

Levesque: MI law

Competitive market is key

Ceiling on rates for 1 to 1 1/2 years

MI law? Picker:

Ceiling on rates could be disincentive to get insurance

companies back in the market; consider file and use for

those coming into market

ISSUE: COVERAGE OF EMPLOYERS AND EMPLOYEES

Dalbeck: ME law

Levesque: ME law

Picker: ME law '

One problem - small companies disadvantaged in competing with those not included in the system; should extend

safety to all ER's, not just those in the system

Hathaway: ME law

Need more input on MI position that contractors are

responsible for subs if not providing their own insurance

ISSUE: COVERAGE OF INJURY AND DISEASE

Levesque: ME law

Need to educate medical profession

Medical profession should be able to be relied upon to

determine underlying cause of diseases

Picker: Need to move workers' comp. back to its real purpose

instead of using it as a substitute for a health care .

system

Predominant cause definition

Hathaway: ME law - clearer definitions

Not in favor of predominant cause - will only lead to

more litigation

Dalbeck: ME law - better definitions, less confusing

Need more input regarding predominant cause

ISSUE: INDEMNITY BENEFITS

TOTAL DISABILITY

Picker: ME or MI law - doesn't matter

Hathaway: MI law - more realistic

Dalbeck: Leaning toward MI law

Likes 80% net

Levesque: MI law

80% net should maybe be just a guideline

PARTIAL DISABILITY

Hathaway: MI law

Need more testimony on impairment basis, but leaning

against impairment and toward income basis

Dalbeck: Leaning towards MI law, except for lack of cap

Keep ME cap of 520 weeks

Need more input on impairment basis

Levesque: MI law with some adjustments

Picker: Wants to hear from Barth before making final decision

ISSUE: DEATH BENEFITS

Dalbeck: MI law

Levesque: MI law

Picker: Either

Hathaway: MI law

ISSUE: MEDICAL BENEFITS

Levesque: Need to bring costs in line with regular health care

costs

Picker: Need good administration of medical system, doesn't matter

so much what the law is

Need to bring costs in line with regular health care costs

Hathaway: Likes aspects of ME and MI systems

No decision right now

Dalbeck: Leaning toward MI, but likely a mixture of ME and MI

Likes fee schedule, utilization review, ER involvement in

selection of doctor, expert IME's

Levesque: ME and MI both sound fair

Questions part of MI plan where ER chooses doctor but EE

can choose own doctor within 10 days - questionable

time frame

ISSUE: BENEFIT DELIVERY

Picker:

Hathaway:

Dalbeck: MI law

Levesque: MI law - simplifies system

ISSUE: DISPUTE RESOLUTION

Hathaway: Likes aspects of ME and MI law

Postpone decision until further discussion

Dalbeck: Leaning towards MI law, but open to improvements in it

Likes informal stages of MI law, but there's a resource

problem

Levesque: MI law - 40-50% of cases could be solved by mediation

Picker: Favors MI law at this point

ISSUE: ATTORNEYS' FEES

Dalbeck: MI law - consistent with what we are trying to accomplish

Levesque: MI law

Picker: MI law

Hathaway: MI law - likes fee schedule and fees out of EE's award

ISSUE: LUMP SUM SETTLEMENTS

Levesque: Some reservations as to lump sum settlements, but might

be good in some areas

Need counseling as to how to use lump sum award properly

Picker: MI law

Hathaway: MI law

Need to monitor lump sums

Dalbeck: Concerns about lump sums, can't get rid of them completely

but need to have more guidelines to make sure

appropriate in particular cases

More regulation, control

ISSUE: ADMINISTRATIVE STRUCTURE

Picker: Need restructuring, MI good model but needs some changes

ER/EE committee is desirable, act as Board of Directors

Make it a separate agency

Fund system by contributions from all ER's, separate from

state funds

Magistrate-types should be selected by ER/EE panels

Hathaway: Texas plan - run by 6 member ER/EE board with no public

member to break ties, must come to agreement or

deadlock

Selection of ER's and EE's - labor groups (AFL-CIO)

submit slate to governor, local chambers should submit slate to governor (unlike in TX where governor alone

appoints)

Do not make it part of Department of Labor (unlike MI)

ER/EE commission should run the show - can set up depts., choose an executive director, etc.

Commissioners should be part-time and compensated on a per diem basis for any lost wages while serving Role of Supt. of Insurance should be limited Need to study area more

Dalbeck: Likes separate agency idea, except Dept. of Insurance should still play their normal role as they do with other types of insurance, especially with regard to competitive fund

Should not be part of Dept. of Labor

Likes idea of ER/EE commission - thinking of 8 members

Likes part-time, per diem basis idea Chair of commission should rotate

Fund the same as now except put it all in separate, not

general, fund

Should work with Dept. of Labor on safety programs

Levesque: Agrees with separate agency and ER/EE committee having complete supervision

Need one person to answer for entire system

MI law not ideal way to go

ER/EE commission should monitor safety programs of <u>all</u> ER's

Picker: Agrees with much of what has been said

Should also consider that the independent agency be

involved in the appointment of IME's - ER's and EE's

should agree on doctors

Also need to look at residual pool servicing

ISSUE: COORDINATION OF BENEFITS

Hathaway: MI law - greater coordination of benefits

Dalbeck: MI law - cannot separate benefits and the coordination

of benefits

Levesque: MI law

Picker: MI law

ISSUE: SPECIAL FUNDS

Dalbeck: Mix of ME and MI law

MI's second injury fund looks good but there's the

dust disease, logging aspect

Need more data, especially regarding workplace health

and safety fund

Levesque: Need to make sure special funds are used for what they

were intended

Monitoring

Need incentives for ER to retrain

Picker: Maybe should leave special funds up to discretion of

ER/EE commission - that way they can adjust to changes Tell commission they have power to create special funds but

focus should be on getting people reemployed

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AREAS IN WHICH ADDITIONAL INFORMATION IS NEEDED

COVERAGE OF EMPLOYERS AND EMPLOYEES (Hathaway/Levesque)

Under MI law - how are subcontractors treated and defined

COMPENSABILITY (Lewis)

More info regarding predominant cause definition

PERMANENT PARTIAL (Barth)

Whether impairment approach is worth considering

MEDICAL BENEFITS (Picker)

More general info, including fee schedules

DISPUTE RESOLUTION (Hathaway/Jane Orbeton)

General info, including small claims area

ADMINISTRATIVE STRUCTURE (Dalbeck)

General info and fleshing out

SPECIAL FUNDS
(Lewis/Levesque/Picker)

General info

OTHER AREAS THAT NEED TO BE STUDIED AND DISCUSSED

RESIDUAL POOLS

MONITORING OF THE SYSTEM

HOW TO PHASE IN A NEW SYSTEM/WHAT TO DO ABOUT OLD SYSTEM

OMBUDSMAN

CONFLICT OF INTEREST LAW

COMPETITIVE MUTUAL COMPANY

TO: Commissioners Hathaway, Dalbeck, Picker and Levesque

FROM: Michelle

DATE: July 2, 1992

I have enclosed a summary of the work session held yesterday (July 1). I have tried to briefly summarize each of your thoughts on the issues discussed. Blanks do not mean that someone had no thoughts on the subject, but only that I was out of the room at the time and the tape recorder was not on. Please let me know if I have mischaracterized anyone's remarks and I will change them accordingly. On page 7, I have listed the areas that you divided up among yourselves for further study. You might be able to use this as an agenda for the meeting on the 9th.

See you on the 9th.

Michelle,

Many thanks for your summary of the work session. It is most helpful.

During the discussion of a state competitive fund, I made a comment that I feel strongly enough about to ask that it be included:

If we are to have a state competitive fund it has to be devised so that it is impossible for it to become a drain on the state treasury in any way. It must also be impossible for the state to borrow, hypothecate, or in any other way to use the competitive fund's assets or credit. In other words, an impenetrable barrier has to be created between the state's funds and taxing ability on the one side, and the assets, credit, and fiscal soundness of the fund.

Havry Tacken

cc Dick Dahlbeck
Bill Hathaway
Emilien Levesque

UPCOMING SCHEDULE FOR BLUE RIBBON COMMISSION (Updated 7/2) For Internal Use Only

<u>Date</u>	Place	<u>Agenda</u>
-	Brunswick) (Daniel Stone Inn)	9:00-5:00 Working Session
July 14 (Tuesday)	Law School	10:00-5:00 Working Session
July 15 (Wednesday	Law School y)	10:00-5:00 Working Session
July 20 (Monday)	TBA	Time TBA Working Session
July 21 (Tuesday)	TBA	Time TBA Working Session Final Meeting?

UPCOMING SCHEDULE FOR BLUE RIBBON COMMISSION (Updated 7/9) For Internal Use Only

	<u>Date</u>	<u>Place</u>	<u>Agenda</u>	
N_{c}) July 15 (Wednesday	Law School 7)	10:00-5:00	Working Session John Lewis
	July 20 (Monday)	Law School	10:00-5:00	Working Session
	July 21 (Tuesday)	Law School	10:00-5:00	Working Session Final Meeting?

AGENDA FOR JULY 10, 1992 (Daniel Stone Inn)

9:00-10:00 ME Workers' Comp. Residual Market Pool

Mitch Sammons (Employer and Chair of Board of Governors)
Sheraton Corporation

Lee Cyr (Insurer and member of Board of Governors) Hanover

10:00-5:00 Discussion of remaining issues

AGENDA FOR TUESDAY, JULY 14, 1992 (Law School)

10:00-5:00 Discussion of issues with John Lewis

√ Compensability - predominant cause definition

Permanent Partial - whether impairment approach is worth considering

Safety - how to handle a safety program without being too much of a burden on the 8 Commissioners?

How to monitor the system