AN ORDER
REGARDING ADMINISTRATIVE RULEMAKING

WHEREAS, the promulgation of rules and regulations is an essential policy-making function of State government; and

WHEREAS, State agencies and boards are delegated statutory authority to apply their expertise and experience to propose and develop such rules and regulations; and

WHEREAS, agencies and boards are required to exercise their delegated rulemaking authority consistent with the comprehensive standards of the Maine Administrative Procedure Act, 5 M.R.S. §8001 et seq.; and

WHEREAS, Executive Order 20 FY 11/12 reserved to the Office of Governor the authority to pre-approve all rules proposed by state agencies;

NOW THEREFORE, I, Janet T. Mills, Governor of the State of Maine, pursuant to authority conferred by Me. Const. Art. V, Pt. 1, §1 and §12, do hereby Order the following:

I. PROCESS

Agencies and boards:

A. Are entrusted to apply their expertise and experience in proposing rules. Agencies and boards may confer with Office of Governor as need be in developing their proposals, and need not seek pre-approval from the Office of Governor before subjecting their proposed rule to public and expert comment as required by 5 M.R.S. §8052 and §8053;

B. Shall, prior to issuing notice of rulemaking and submitting a proposed rule to the Secretary of State for publication pursuant to 5 M.R.S. §8052 and §8053, provide the Office of the Attorney General (OAG) with the opportunity to perform a legal pre-review of the proposed rule. Proposed rules so presented shall be drafted by a person skilled in developing, organizing and writing rules, and shall be provided to the OAG with adequate time to perform such a review. This preliminary review shall be in addition to the final review conducted by the OAG pursuant to 5 M.R.S. §8052(7)(8) and §8056(1)(A) to determine approval as to form and legality; and
C. Shall, prior to adopting a final rule, “consider all relevant information available to it, including, but not limited to, economic, environmental, fiscal and social impact analyses” as required by 5 M.R.S. §8052(4). In conducting these environmental and social impact analyses, each agency and board shall prioritize the health safety and welfare of Maine people. In conducting these economic and fiscal impact analyses, each agency and board shall consider the extent to which existing state or federal laws or regulations already address the subject matter of the rule, and the rule’s impact on the ability of Maine employers to retain and attract a skilled workforce, including by reducing compliance burdens on small businesses as required by 5 M.R.S. §8052(5)(A).

II. OTHER

This Order supersedes Executive Orders 20 FY 11/12 and 02 FY 13/14.

III. EFFECTIVE DATE

The effective date of this Order is March 4, 2019.

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Janet T. Mills, Governor