

To: Commission
From: Jonathan Wayne, Executive Director
Date: July 18, 2021
Re: Recommended Investigation of Alpine Initiatives LLC

The Ethics Commission staff recommends an investigation into Alpine Initiatives LLC, which provided a large political contribution to the Maine Democratic Party on October 29, 2018, just four days after Alpine Initiatives registered as a limited liability company with the Maine Secretary of State. We cannot find any public record of business activity by Alpine Initiatives and it dissolved on December 31, 2019 (roughly fourteen months later). We recommend investigating whether Alpine Initiatives should have registered and filed campaign finance reports as a PAC, and whether any other person violated campaign finance law in connection with this financial activity.

Relevant Law

In 21-A M.R.S. § 1052(5), the term PAC is defined as:

The term "political action committee:"

A. Includes:

(1) Any separate or segregated fund established by any corporation, membership organization, cooperative or labor or other organization whose purpose is to initiate or influence a campaign;

(4) Any person, including any corporation or association, other than an individual, that has as its major purpose initiating or influencing a campaign and that receives contributions or makes expenditures aggregating more than \$1,500 in a calendar year for that purpose; and

(5) Any person, other than an individual, that does not have as its major purpose influencing candidate elections but that receives contributions or makes expenditures aggregating more than \$5,000 in a calendar year for the purpose of influencing the nomination or election of any candidate to political office; and

B. Does not include:

(1) A candidate or a candidate's treasurer under section 1013-A, subsection 1;

(2) A candidate's authorized political committee under section 1013-A, subsection 1, paragraph B;

(3) A party committee under section 1013-A, subsection 3; or

(4) An organization whose only payments of money in the prior 2 years for the purpose of influencing a campaign in this State are contributions to candidates, party committees, political action committees or ballot question committees registered with the commission or a municipality and that has not raised and accepted any contributions during the calendar year.

PACs are required to register and file campaign finance reports with the Commission. 21-A M.R.S. §§ 1052-A & 1059. It is illegal to make a contribution in the name of another or to knowingly accept a contribution in the name of another. 21-A M.R.S. §§ 1004(3) & 1004-A(3).

Facts

The state committee of the Maine Democratic Party filed a campaign finance report in December 2018 (relevant pages attached) in which it disclosed receiving a contribution of \$150,000 from Alpine Initiatives LLC on October 29, 2018, which was eight days before the November 6, 2018 general election. The entry is displayed in the report as:

10/29/2018 Alpine Initiatives LLC 3 \$150,00 P.O. Box 10006 Portland, ME, 04104

In the 2018 general election, voters were selecting a new Governor, the members of the 129th Legislature, and other state and county officers.

Alpine Initiatives was registered as a limited liability company on October 25, 2018. I have attached the certificate of formation which is on file with the Maine Secretary of State. The registered agent for the limited liability company is Portland attorney Timothy H. Norton, Esq. The LLC filed a certificate of cancellation with the Secretary of State indicating it dissolved on December 31, 2019. This information is summarized in the following corporate search results available on the website of the Maine Secretary of State:



Recommended Investigation

The compliance concern with this financial activity is that Alpine Initiatives was registered as a limited liability company in Maine just four days before the Maine Democratic Party reportedly received a political contribution. It seems unlikely that, as a new business entity, Alpine Initiatives could initiate business activity in a four-day period sufficient to generate \$150,000 in revenue. In fact, the Commission staff is unable to verify through internet searches and public records that Alpine Initiatives conducted any commercial activity during the fourteen months it was registered as a limited liability company with the Secretary of State.

The close timing between the Oct. 25, 2018 registration of Alpine Initiatives and the Oct. 29, 2018 contribution, when coupled with the lack of any other known activity by the entity and its short duration as a limited liability company, suggests the potential that some source provided funds to Alpine Initiatives for the purpose of making a contribution to the Maine Democratic Party. If so, Alpine Initiatives may have been required to register and file reports as a PAC, and disclose the actual source of the \$150,000 it contributed. The contribution is the third-largest contribution received by the party during 2018, which was a gubernatorial election year.

In keeping with our department's practice, the Commission staff has mailed and emailed letters to the registered agent and sole member of Alpine Initiatives to notify them that the Commission will be considering whether to investigate Alpine Initiatives at your July 30 meeting. We invited them to respond to the proposed investigation or provide any relevant information. In our experience, receiving a formal letter notifying a party that they are about to be investigated by a state ethics commission typically results in an email or telephone response of concern or alarm, and ultimately a written explanation of the campaign activity. Instead, the people responsible for Alpine Initiatives have chosen not to provide any information about who they are, their purposes in establishing Alpine Initiatives or any alternative explanation of the sources of the funds for the contribution that might qualify Alpine Initiatives for the donor exception in the PAC definition.

The Commission staff views this lack of response as additional support for an investigation. We suggest directing staff to investigate whether Alpine Initiatives LLC or any other person associated with this financial activity violated Maine campaign finance law, 21-A M.R.S. §§ 1001-1105. Thank you.



Commission on Governmental Ethics and Election Practices Mail: 135 State House Station, Augusta, Maine 04333 Office: 45 Memorial Circle, Augusta, Maine Website: www.maine.gov/ethics Phone: 207-287-4179 Fax: 207-287-6775

2018 CAMPAIGN FINANCE REPORT

FOR PARTY COMMITTEES

COMMITTEE		TREASURER		
MAINE DEMOCRATIC STATE COMMITTE	E	BETTY JOHNSON		
320 Water St, 3rd Flr P.O. Box 5258		PO Box 5258		
Augusta, ME, 04332		Augusta, ME, 04332-5258		
PHONE:(207) 622-6233		PHONE:(207) 622-7432		
EMAIL: atrundy@mainedems.org	dy@mainedems.org		EMAIL: EXEC@MAINEDEMS.ORG	
REPORT	DUE DATE		REPORTING PERIOD	
42-DAY POST-GENERAL REPORT	12/18/2018		10/24/2018 - 12/11/2018	

FINANCIAL ACTIVITY SUMMARY

RECEIPTS	TOTAL FOR PERIOD	TOTAL FOR YEAR
1. CASH CONTRIBUTIONS (SCHEDULE A)	\$721,905.00	\$3,666,527.00
2. OTHER CASH RECEIPTS (INTEREST, ETC.)	\$3,486.77	\$55,759.47
3. LOANS (SCHEDULE C)	\$0.00	\$0.00
4. TOTAL RECEIPTS (LINE 1 + 2 + 3)	\$725,391.77	\$3,722,286.47
EXPENDITURES		
5. EXPENDITURES TO SUPPORT OR OPPOSE (SCHEDULE B)	\$307,275.61	\$1,528,165.35
6. OPERATING EXPENDITURES (SCHEDULE B-1)	\$512,285.24	\$2,263,991.39
7. LOAN REPAYMENTS (SCHEDULE C)	\$0.00	\$0.00
8. TOTAL PAYMENTS (LINE 5 + 6 + 7)	\$819,560.85	\$3,792,156.74
OTHER ACTIVITY		
9. IN-KIND CONTRIBUTIONS (SCHEDULE A-1)	\$1,222.75	\$4,809.25
10. TOTAL LOAN BALANCE AT END OF PERIOD (SCHEDULE C)	\$0.00	
11. TOTAL UNPAID DEBTS AT END OF PERIOD (SCHEDULE D)	\$0.00	

I, MAINE DEMOCRATIC STATE COMMITTEE, CERTIFY THAT THE INFORMATION CONTAINED IN THIS REPORT IS TRUE, ACCURATE, AND COMPLETE TO THE BEST OF MY KNOWLEDGE.

REPORT FILED BY: MAINE DEMOCRATIC STATE COMMITTEE REPORT FILED ON: 12/18/2018 4:19:52 PM LAST MODIFIED: 12/18/2018 4:19:52 PM COMMITTEE ID: 763

SCHEDULE A CASH CONTRIBUTIONS

- For contributors who gave more that \$50, the names, address, occupation, and employer must be reported. If "information requested" is listed instead of occupation and employer, the candidate is waiting to receive that information.
- Cash contributions of \$50 or less can be added together and reported as a lump sum.
- Contributor Types

1 = Individual	9 = Candidate / Candidate Committee
2 = Candidate/ Spouse/ Domestic Partner	10 = General Treasury Transfer
3 = Commercial Source	11 = Transfer from Previous Campaign
4 = Nonprofit Organization	12 = Contributors giving \$50 or less
5 = Political Action Committee	13 = Contributors giving \$100 or less
6 = Political Party Committee	14 = Contributors giving \$200 or less
7 = Ballot Question Committee	15 = MCEA Payment

8 = Other Candidate/ Candidate Committee

16 = Financial Institution

DATE RECEIVED	CONTRIBUTOR	EMPLOYER AND OCCUPATION	TYPE	AMOUNT
10/26/2018	Democratic Attorneys General Association P.O. Box 34445 Washington, DC, 20005		5	\$25,000.00
10/27/2018	Bonnie Porta 3 Bacchus Pl Cape Elizabeth, ME, 04107-2534	None Not Employed	1	\$5,000.00
10/27/2018	Robert C.S. Monks ONE CITY CENTER 4TH FLOOR PORTLAND, ME, 04101	Signal Group, LLC Real Estate Professional	1	\$10,000.00
10/27/2018	SENATE DEMOCRATIC CAMPAIGN COMMITTEE P.O. BOX 2207 AUGUSTA, ME, 04338		5	\$200,000.00
10/28/2018	Kee Chung 90 HARVARD AVE BROOKLINE, MA, 02446	Atrius Health Healthcare/Medical	1	\$25.00
	MAINE STATE EMPLOYEE ASSOCIATION PASER 65 State Street Augusta, ME, 04332		5	\$10,000.00
	The NEA Fund for Children & Public Education 1201 16th St NW, Ste 418 Washington, DC, 20002		5	\$5,000.00
10/28/2018	The NEA Fund for Children & Public Education 1201 16th St NW, Ste 418 Washington, DC, 20002		5	\$10,000.00
10/29/2018	Alpine Initiatives LLC P.O. Box 10006 Portland, ME, 04104		3	\$150,000.00
10/29/2018	Brenda Earley 68 Spring St Newport, ME, 04953-3135	Self Healthcare/Medical	1	\$50.00

	MAINE IITED LIABILITY COMPANY STATE OF MAINE IFICATE OF FORMATION	File No. 20192294DC Pages 2 Fee Paid \$ 175 DCN 2182982260011 DLLC FILED	
		Deputy Secretary of State	
Pursuant to 31,N	/IRSA §1531, the undersigned executes and delivers t	ne following Certificate of Formation:	
FIRST:	The name of the limited liability company is: Alpine Initiatives LLC		
		ords "limited liability company" or "limited company" or the abbreviation limited liability company, "L3C" or "13c" - see 31 MRSA 1508.)	
SECOND:	Filing Date: (select one)		
	Date of this filing; or Later effective date (specified here):		
THIRD:	Designation as a low profit LLC (Check only if app	licable):	
	This is a low-profit limited liability com forth here:	ipany pursuant to 31 MRSA \$1611 meeting all qualifications set	
	A. The company intends to qualify as a	low-profit limited liability company;	
	charitable or educational purposes w	gnificantly further the accomplishment of one or more of the ithin the meaning of Section $170(c)(2)(B)$ of the Internal Revenue ed, revised or succeeded, and must list the specific charitable or ill further;	
	The fact that a person produces sig	any is the production of income or the appreciation of property, nificant income or capital appreciation is not, in the absence of f a significant purpose involving the production of income or the	
		ccomplish one or more political or legislative purpose within the the Internal Revenue Code of 1986, or its successor.	
FOURTH:	Designation as a professional LLC (Check only if applicable):		

Filing Fee \$175.00

This is a professional limited liability company* formed pursuant to 13 MRSA Chapter 22-A to provide the following professional services:

۰,

(Type of professional services)

Form No. MLLC-6 (1 of 2)

 \Box

FIFTH:		egistered Agent is a: (select either a Comme		
	\checkmark	Commercial Registered Agent	CRA Public Number: P10118	
		Timothy H. Norton, Esq.		
		(Name of con	amercial registered agent)	
		Noncommercial Registered Agent		
		(Name of nor	ncommercial registered agent)	
	(physical location, not P.O. Box - street, city, state and zip code) (mailing address if different from above)			
SIXTH:		nt to 5 MRSA §105.2, the registered age limited liability company.	ent listed above has consented to serve as the registered agen	
SEVENTH:	Other n	natters the members determine to include are	set forth in the attached Exhibit, and made a part hereof.	
**Authorized	person(s)		Dated October 24, 2018	
_///	nex 9	(Signature of authorized person)	Timothy H. Norton, Registered Agent (Type or print name of authorized person)	

(Signature of authorized person)

(Type or print name of authorized person)

*Examples of professional service limited liability companies are accountants, attorneys, chiropractors, dentists, registered nurses and veterinarians. (This is not an inclusive list - see 13 MRSA §723.7)

**Pursuant to 31 MRSA §1676.1.A, Certificate of Formation MUST be signed by at least one authorized person.

The execution of this certificate constitutes an oath or affirmation under the penalties of false swearing under 17-A MRSA §453.

Please remit your payment made payable to the Maine Secretary of State.

Submit completed form to:

Secretary of State Division of Corporations, UCC and Commissions 101 State House Station Augusta, ME 04333-0101 Telephone Inquiries: (207) 624-7752 Email Inquiries: CEC.Corporations@Maine.gov

Form No. MLLC-6 (2 of 2) Rev. 10/31/2012

Maine Secretary of State



2019 Annual Report Electronic Filing Acknowledgment

For Limited Liability Companies on file as of December 31, 2018

Charter Number: 20192294DC DCN Number: 2190019159600 Legal Name: ALPINE INITIATIVES LLC

Registered Agent's Name and Address:

TIMOTHY H. NORTON P.O. BOX 597 PORTLAND, ME 04112

Brief statement of the character of the business:

BUSINESS OF CONSULTING AND PROJECT MANAGEMENT

Name and Address of Member, Manager or other Authorized Person:

IAN C. GRADY 810 SO. SPRING ST. UNIT 1208, LOS ANGELES, CA 90014

Date of Filing: March 21, 2019

Name and Capacity of Authorizing Party:

SALLY DUNNE, PARALEGAL

		Filing Fee \$75.00
LIMITED LIABILITY COMPANY STATE OF MAINE		File No. 20192294DC Pages 1 Fee Paid \$ 75 DCN 2200142330036 CANC FILED 01/02/2020
CERTIFICATE OF CANCELLATION (for a Maine LLC)		Stille & Hippan Deputy Secretary of State
		A True Copy When Attested By Signature
Alpine Initiatives LLC		
(Name of Limited Liability Co	тралу)	Deputy Secretary of State
the date of filing of the future effective	e cancellation shall be (Pleas of this certificate or e date as follows: <u>Dec. 31,</u> n filing this Certificate, the records of the Se	
FOURTH: Any other information		icate of cancellation determines necessary, if any, is set forth in Exhit
		ATED Dec. 30, 2019
		lan C. Grady, Sole Member; Manager
(Signature)		(type or print name and capacity)

The execution of this certificate constitutes an oath or affirmation under the penalties of false swearing under 17-A MRSA §453.

Please remit your payment made payable to the Maine Secretary of State.

Submit completed form to:

Secretary of State Division of Corporations, UCC and Commissions 101 State House Station Augusta, ME 04333-0101 Telephone Inquiries: (207) 624-7752 Email Inquiries: CEC.Corporations@Maine.gov

Form No. MLLC-11C 7/19/2018

.



STATE OF MAINE COMMISSION ON GOVERNMENTAL ETHICS AND ELECTION PRACTICES 135 STATE HOUSE STATION AUGUSTA, MAINE 04333-0135

July 7, 2021

By Email and Regular Mail

Timothy H. Norton, Esq. Kelly Remmel & Zimmerman 53 Exchange Street Portland, Maine 04201

Dear Mr. Norton,

I am writing to you as the registered agent for Alpine Initiatives LLC on behalf of the Maine Commission on Governmental Ethics and Election Practices. Our office is the campaign finance agency for the State of Maine. This letter is to invite Alpine Initiatives to respond to a potential campaign finance investigation concerning a 2018 contribution made by Alpine Initiatives to the Maine Democratic Party.

Please promptly forward this letter to a responsible officer for Alpine Initiatives, as the Commission is going to consider this matter at its meeting on July 30, 2021. The Commission will be reluctant to postpone this scheduling. Also, please provide me with the name and contact information for a representative of Alpine Initiatives so that I can contact that person directly.

Contribution by Alpine Initiatives to the Maine Democratic Party

While reviewing another matter, it came to the Commission staff's attention that Alpine Initiatives made a political contribution to the Maine Democratic Party on October 29, 2018 (shortly before the 2018 general election). The contribution was made only four days after Alpine Initiatives registered with the Secretary of State. Other than this single transaction, the Commission staff could not find any other business activity of Alpine Initiatives. It apparently terminated as a business entity after about fourteen months on January 2, 2020.

These circumstances raise a concern that some source may have provided funds to Alpine Initiatives for the purpose of influencing candidate elections in Maine by making a contribution to the Maine Democratic Party. If so, Alpine Initiatives would have been required to register and file campaign finance reports as a political action committee, and disclose the source of the funds used for the contribution. Timothy H. Norton, Esq. Page 2 July 7, 2021

Relevant Law

In Maine campaign finance law, the term political action committee is defined as:

The term "political action committee:"

A. Includes:

(1) Any separate or segregated fund established by any corporation, membership organization, cooperative or labor or other organization whose purpose is to initiate or influence a campaign; ...

(4) Any person, including any corporation or association, other than an individual, that has as its major purpose initiating or influencing a campaign and that receives contributions or makes expenditures aggregating more than \$1,500 in a calendar year for that purpose; and

(5) Any person, other than an individual, that does not have as its major purpose influencing candidate elections but that receives contributions or makes expenditures aggregating more than \$5,000 in a calendar year for the purpose of influencing the nomination or election of any candidate to political office; and

B. Does not include:

(1) A candidate or a candidate's treasurer under section 1013-A, subsection 1;

(2) A candidate's authorized political committee under section 1013-A, subsection 1, paragraph B;

(3) A party committee under section 1013-A, subsection 3; or

(4) An organization whose only payments of money in the prior 2 years for the purpose of influencing a campaign in this State are contributions to candidates, party committees, political action committees or ballot question committees registered with the commission or a municipality and that has not raised and accepted any contributions during the calendar year.

21-A M.R.S. § 1052(5). Political action committees are required to register and file campaign finance reports with the Commission. 21-A M.R.S. §§ 1052-A & 1059.

Timothy H. Norton, Esq. Page 3 July 7, 2021

Opportunity for Alpine Initiatives to Respond or Provide Information

The Commission will be considering this matter at its meeting on July 30, 2021. The meeting will begin at 10:00 a.m. and will be conducted in person in the Commission's office, located at 45 Memorial Circle in Augusta.

Alpine Initiatives is invited to respond to the investigation proposed by the Commission staff or to provide any information it believes is relevant. The Commission would welcome Alpine Initiatives's participation in the July 30 meeting or any written information in advance of the meeting. Any information received by July 20 would be included in a packet of information we would distribute to the Commissioners by U.S. Mail. I would email any information received after July 20 to the Commissioners.

Thank you very much for your assistance in this matter.

Sincerely, Yonathan Wayne

Executive Director

As used in this subchapter, unless the context otherwise indicates, the following terms have the following meanings.

. . .

5. Political action committee. The term "political action committee:"

A. Includes:

(1) Any separate or segregated fund established by any corporation, membership organization, cooperative or labor or other organization whose purpose is to initiate or influence a campaign;

(4) Any person, including any corporation or association, other than an individual, that has as its major purpose initiating or influencing a campaign and that receives contributions or makes expenditures aggregating more than \$1,500 in a calendar year for that purpose; and

(5) Any person, other than an individual, that does not have as its major purpose influencing candidate elections but that receives contributions or makes expenditures aggregating more than \$5,000 in a calendar year for the purpose of influencing the nomination or election of any candidate to political office; and

B. Does not include:

(1) A candidate or a candidate's treasurer under section 1013-A, subsection 1;

(2) A candidate's authorized political committee under section 1013-A, subsection 1, paragraph B;

(3) A party committee under section 1013-A, subsection 3; or

(4) An organization whose only payments of money in the prior 2 years for the purpose of influencing a campaign in this State are contributions to candidates, party committees, political action committees or ballot question committees registered with the commission or a municipality and that has not raised and accepted any contributions during the calendar year for the purpose of influencing a campaign in this State.

21-A M.R.S. § 1004. Violations

The violation of any of the following subsections is a Class E crime.

1. Contributions and expenditures. A person, candidate, treasurer, political committee or political action committee may not knowingly make or accept any contribution or make any expenditure in violation of this chapter.

2. False statements. A person, candidate, treasurer or political action committee may not make a false statement in a report required by this chapter.

3. Contributions in another's name. A person may not knowingly:

- A. Make a contribution in the name of another person;
- B. Permit the person's name to be used to accomplish a contribution in violation of paragraph A; or
- C. Accept a contribution made by one person in the name of another person.

4. Registration; political action committees. A political action committee or ballot question committee required to be registered under section 1052-A or 1056-B may not operate in this State unless it is so registered.

21-A M.R.S. § 1004-A. Penalties

The commission may assess the following penalties in addition to the other monetary sanctions authorized in this chapter.

1. Late campaign finance report. A person that files a late campaign finance report containing no contributions or expenditures may be assessed a penalty of no more than \$100.

2. Contribution in excess of limitations. A person that accepts or makes a contribution that exceeds the limitations set out in section 1015, subsections 1 and 2 may be assessed a penalty of no more than the amount by which the contribution exceeded the limitation.

3. Contribution in name of another person. A person that makes a contribution in the name of another person, or that knowingly accepts a contribution made by one person in the name of another person, may be assessed a penalty not to exceed \$5,000.

4. Substantial misreporting. A person that files a campaign finance report that substantially misreports contributions, expenditures or other campaign activity may be assessed a penalty not to exceed \$5,000.

5. Material false statements. A person that makes a material false statement or that makes a statement that includes a material misrepresentation in a document that is required to be submitted to the commission, or that is submitted in response to a request by the commission, may be assessed a penalty not to exceed \$5,000.

When the commission has reason to believe that a violation has occurred, the commission shall provide written notice to the candidate, party committee, political action committee, committee treasurer or other respondent and shall afford them an opportunity to appear before the commission before assessing any penalty. In determining any penalty under subsections 3, 4 and 5, the commission shall consider, among other things, the level of intent to mislead, the penalty necessary to deter similar misconduct in the future and the harm suffered by the public from the incorrect disclosure. A final determination by the commission may be appealed to the Superior Court in accordance with Title 5, chapter 375, subchapter 7 and the Maine Rules of Civil Procedure Rule 80C. Penalties assessed pursuant to this section that have not been paid in full within 30 days after issuance of a notice of the final determination may be enforced in accordance with section 1004-B.