



MEMORANDUM

To: Maine EMS Board
From: Maine EMS Staff
Subject: Community Paramedicine Personnel Conditional Licensure
Date: September 11, 2025

Situation

There is concern about the sustainability of the Community Paramedicine workforce and limited growth potential, while education remains unavailable for clinicians to become eligible for licensure who have or are interested in entering this arm of the EMS system after July 1, 2024, based on existing Board Rules.

Background

- **2012** – LD 1837 enabled 12 CP pilot projects.
- **2017** – LD 1427 enabled long-term CP programs.
- **2019** – Current CP Designation Application went live.
- **2022** – Development of the CP scope of practice, formulary, education standards, and rules began.
- **October 25, 2023** – LD 883 Statute enabling CP licensure became effective
- **August 28, 2024** – Chapter 19 Published for Public Comment
- **September 27, 2024** – Chapter 19 Public Comment Closed
- **November 6, 2024** – EMS Board adopted Chapter 19
- **January 20, 2025** – Chapter 19 was repealed and replaced, requiring licensure for CP clinicians to provide services

Assessment

The recent rule changes incorporated updated education standards for CP. These changes were stakeholder-driven, and training centers expressed interest in providing education aligned with these standards. However, following the implementation of the new rules, no training center has been able to offer a course; some intend to launch classes by next summer.



To ensure that CP remains a viable, sustainable, and growing component of Maine's EMS system, a temporary pathway is needed to allow existing CP clinicians to continue practicing. Without an interim solution:

- Workforce shortages will persist.
- CP programs may stall or close.
- Access to CP services across Maine communities will be reduced.

According to Chapter 13 subsection 2, when considering a waiver the board must consider the following factors:

- “1. Whether the person or organization seeking the waiver took reasonable steps to ascertain the rule and comply with it;
2. Whether the person or organization seeking the waiver was given inaccurate information by an agent or employee of the State EMS program;
3. Whether the person or organization seeking the waiver, or any other individual or group, would be significantly injured or harmed if the rule were not waived;
4. Whether waiver of the rule in the particular case would pose a health or safety risk to the public at large or a particular individual or community; and
5. Whether waiver of the rule in the particular case would establish a precedent that would unduly hinder the Board or office of EMS in its administration of Maine's EMS system.”

Maine EMS has not provided inaccurate information regarding the rule. Organizations have put significant time and money into standing up Community Paramedicine, the dearth of education leads some clinicians to be ineligible for a conditional license or a full license, leading to the potential of a programmatic halt. This waiver still provides for a licensure process and would not enable use of the expanded scope without a full license. With the waiver timeline the office is confident that training centers will be able to stand up adequate education and after this education is widely available there should not be a need for a continued waiver, as a licensure pathway will be established. This is new education and access has not yet been available.



Request

Maine EMS Staff, in support of Community Paramedicine stakeholders and this arm of our EMS system, request the EMS Board waive a specific section of the Board's rules in Chapter 19, Section 2.1.A. which states "and who actively practiced community paramedicine prior to July 1, 2024," and all of Sections 2.1.A(1) and (3), currently limiting conditional licensure to any person licensed in Maine to provide emergency medical treatment and who actively practiced community paramedicine prior to July 1, 2024. We request the Board's waiver expire on November 30, 2026, or on the date a rules change for Chapter 19 becomes effective if that occurs before August 30, 2026.