



DEPARTMENT ORDER

**Lewiston Auburn Water Pollution
Control Authority
Androscoggin County
Lewiston, Maine
A-1054-71-G-A**

**Departmental
Findings of Fact and Order
Air Emission License
Amendment # 1**

FINDINGS OF FACT

After review of the air emission license amendment application, staff investigation reports, and other documents in the applicant's file in the Bureau of Air Quality, pursuant to 38 Maine Revised Statutes (M.R.S.) § 344 and § 590, the Maine Department of Environmental Protection (Department) finds the following facts:

I. REGISTRATION

A. Introduction

Lewiston Auburn Water Pollution Control Authority (LAWPCA) was issued Air Emission License A-1054-71-F-R/A on October 13, 2017, for the operation of emission sources associated with their wastewater treatment facility.

The equipment addressed in this license amendment is located at 535 Lincoln St., Lewiston, Maine.

LAWPCA has requested an amendment to their license in order to add a new emergency generator. Additionally, the visible emission standards from the recently updated 06-096 C.M.R. ch. 101 will be incorporated into this amendment where applicable.

B. Emission Equipment

The following equipment is addressed in this air emission license amendment:

Stationary Engine

Equipment	Max. Input Capacity (MMBtu/hr)	Rated Output Capacity (kW)	Fuel Type	Firing Rate (gal/hr)	Date of Manuf.	Date of Install.
Emergency Generator #2	7.5	750	Distillate fuel	54.3	2025	2025

C. Definitions

Distillate Fuel means the following:

- Fuel oil that complies with the specifications for fuel oil numbers 1 or 2, as defined by the American Society for Testing and Materials (ASTM) in ASTM D396;
- Diesel fuel oil numbers 1 or 2, as defined in ASTM D975;
- Kerosene, as defined in ASTM D3699;
- Biodiesel, as defined in ASTM D6751; or
- Biodiesel blends, as defined in ASTM D7467.

Records or Logs mean either hardcopy or electronic records.

D. Application Classification

All rules, regulations, or statutes referenced in this air emission license refer to the amended version in effect as of the date this license was issued.

The modification of a minor source is considered a major or minor modification based on whether or not expected emission increases exceed the “Significant Emissions” levels as defined in the Department’s *Definitions Regulation*, 06-096 Code of Maine Rules (C.M.R.) ch. 100. The emission increases are determined by subtracting the current licensed annual emissions preceding the modification from the maximum future licensed annual emissions, as follows:

Pollutant	Current License (tpy)	Future License (tpy)	Net Change (tpy)	Significant Emissions Levels
PM	1.2	1.3	0.1	100
PM ₁₀	1.2	1.3	0.1	100
PM _{2.5}	1.2	1.3	0.1	100
SO ₂	1.1	1.1	0.0	100
NO _x	15.0	16.2	1.2	100
CO	25.9	26.2	0.3	100
VOC	2.9	3.0	0.1	100

This modification is determined to be a minor modification and has been processed as such.

E. Facility Classification

With the annual operating hours restriction on the emergency generators, the facility is licensed as follows:

- As a synthetic minor source of air emissions for criteria pollutants, because LAWPCA is subject to license restrictions that keep facility emissions below major source thresholds for NO_x; and

- As an area source of hazardous air pollutants (HAP), because the licensed emissions are below the major source thresholds for HAP.

II. BEST PRACTICAL TREATMENT (BPT)

A. Introduction

In order to receive a license, the applicant must control emissions from each unit to a level considered by the Department to represent Best Practical Treatment (BPT), as defined in *Definitions Regulation*, 06-096 C.M.R. ch. 100. Separate control requirement categories exist for new and existing equipment.

BPT for new sources and modifications requires a demonstration that emissions are receiving Best Available Control Technology (BACT), as defined in *Definitions Regulation*, 06-096 C.M.R. ch. 100. BACT is a top-down approach to selecting air emission controls considering economic, environmental, and energy impacts.

B. Emergency Generator #2

LAWPCA is adding one new emergency generator designated Emergency Generator #2. Emergency Generator #2 consists of an electrical generator and an engine rated at 7.5 MMBtu/hr which fires distillate fuel. Emergency Generator #2 was manufactured in 2025.

1. BACT Findings

The BACT emission limits for Emergency Generator #2 are based on the following:

PM/PM ₁₀ /PM _{2.5}	–	0.12 lb/MMBtu from 06-096 C.M.R. ch. 103
SO ₂	–	Combustion of distillate fuel with a maximum sulfur content not to exceed 15 ppm (0.0015% sulfur by weight)
NO _x	–	3.2 lb/MMBtu from AP-42 Table 3.4-1 dated 10/96
CO	–	0.85 lb/MMBtu from AP-42 Table 3.4-1 dated 10/96
VOC	–	0.09 lb/MMBtu from AP-42 Table 3.4-1 dated 10/96
Visible Emissions	–	06-096 C.M.R. ch. 101

The BACT emission limits for Emergency Generator #2 are the following:

Unit	Pollutant	lb/MMBtu
Emergency Generator #2	PM	0.12

Unit	PM (lb/hr)	PM ₁₀ (lb/hr)	PM _{2.5} (lb/hr)	SO ₂ (lb/hr)	NO _x (lb/hr)	CO (lb/hr)	VOC (lb/hr)
Emergency Generator #2	0.90	0.90	0.90	0.01	24.00	6.38	0.68

Visible emissions from Emergency Generator #2 shall not exceed 20% opacity on a six-minute block average basis.

2. Chapter 169

Stationary Generators, 06-096 C.M.R. ch. 169 (Chapter 169), is applicable to Emergency Generator #2. It is an emergency generator powered by an engine with a rated output of greater than 1,000 brake horsepower (747 kW). Chapter 169 identifies emission standards for generator engines subject to this chapter and stack height requirements for certain generator engines subject to this chapter.

a. Chapter 169 Emission Standards Requirements

For Emergency Generator #2, LAWPCA has elected to comply with the emission standards for emergency generators by accepting a limit on total generator usage (emergency and non-emergency combined) of 500 hours/year (12-month rolling total basis). Compliance shall be demonstrated through recordkeeping of all generator operating times.

If there are periods of extended outage, such as a natural disaster or other similar event outside LAWPCA's control, LAWPCA may apply to the Department for a temporary variance to exempt specific time periods from this annual hour limit. The Department Commissioner may, without hearing, issue that variance for a period of time not to exceed 30 days if, in his/her judgement, the variance is necessary to avoid immediate threat to public health, safety, or general welfare or to protect critical infrastructure.

b. Chapter 169 Stack Height Requirements

Chapter 169 identifies stack height requirements for any stack used to exhaust a generator engine or combination of generator engines with a combined rated output equal to or greater than 1,000 brake horsepower (747 kW). Individual generator engines with a maximum power capacity of less than 300 kW are not included in the assessment of the combined generator power capacity exhausted through a common stack. [06-096 C.M.R. ch. 169, § 6]

LAWPCA submitted a qualitative ambient impact screening analysis (QAISA) for Emergency Generator #2. The QAISA considered many factors including engine size, emission rates, operational limits, stack height, height of surrounding

structures, terrain features, and proximity to sensitive receptors. Based on the analysis submitted, the Department finds that the proposed minimum stack height of 32.6 feet above ground level will not cause or contribute to violations of ambient air quality standards. [06-096 C.M.R. ch. 169, § 6(B)]

3. New Source Performance Standards

Standards of Performance for Stationary Compression Ignition Internal Combustion Engines, 40 C.F.R. Part 60, Subpart III is applicable to the emergency engine listed above since the unit was ordered after July 11, 2005, and manufactured after April 1, 2006. [40 C.F.R. § 60.4200] By meeting the requirements of 40 C.F.R. Part 60, Subpart III, the unit also meets the requirements found in the *National Emission Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines*, 40 C.F.R. Part 63, Subpart ZZZZ. [40 C.F.R. § 63.6590(c)]

A summary of the currently applicable federal 40 C.F.R. Part 60, Subpart III requirements is listed below.

a. Emergency Engine Designation and Operating Criteria

Under 40 C.F.R. Part 60, Subpart III, a stationary reciprocating internal combustion engine (ICE) is considered an **emergency** stationary ICE (emergency engine) as long as the engine is operated in accordance with the following criteria. Operation of an engine outside of the criteria specified below may cause the engine to no longer be considered an emergency engine under 40 C.F.R. Part 60, Subpart III, resulting in the engine being subject to requirements applicable to **non-emergency** engines.

(1) Emergency Situation Operation (On-Site)

Examples of use of an emergency engine during emergency situations include the following:

- Use of an engine to produce power for critical networks or equipment (including power supplied to portions of a facility) because of failure or interruption of electric power from the local utility (or the normal power source, if the facility runs on its own power production);
- Use of an engine to mitigate an on-site disaster;
- Use of an engine to pump water in the case of fire, flood, natural disaster, or severe weather conditions; and
- Similar instances.

(2) Non-Emergency Situation Operation

An emergency engine may be operated up to a maximum of 100 hours per calendar year for maintenance checks, readiness testing, and other non-emergency situations as described below.

- (i) An emergency engine may be operated for a maximum of 100 hours per calendar year for maintenance checks and readiness testing, provided that the tests are recommended by federal, state, or local government; the manufacturer; the vendor; the regional transmission organization or equivalent balancing authority and transmission operator; or the insurance company associated with the engine. The owner or operator may petition the Administrator for approval of additional hours to be used for maintenance checks and readiness testing, but a petition is not required if the owner or operator maintains records indicating that federal, state, or local standards require maintenance and testing of emergency ICE more than 100 hours per calendar year.
- (ii) An emergency engine may be operated for up to 50 hours per calendar year for other non-emergency situations. **However, these operating hours are counted as part of the 100 hours per calendar year operating limit described in paragraph (2) and (2) (i) above.**

The 50 hours per calendar year operating limit for other non-emergency situations cannot be used for peak shaving, demand response, or to generate income for a facility by providing power to an electric grid or otherwise supply power as part of a financial arrangement with another entity.

[40 C.F.R. §§ 60.4211(f) and 60.4219]

b. 40 C.F.R. Part 60, Subpart III Requirements

(1) Manufacturer Certification Requirement

The engine shall be certified by the manufacturer as meeting the emission standards for new nonroad compression ignition engines found in 40 C.F.R. § 60.4202. [40 C.F.R. § 60.4205(b)]

(2) Ultra-Low Sulfur Fuel Requirement

The fuel fired in the engine shall not exceed 15 ppm sulfur (0.0015% sulfur). [40 C.F.R. § 60.4207(b)]

(3) Non-Resettable Hour Meter Requirement

A non-resettable hour meter shall be installed and operated on the engine. [40 C.F.R. § 60.4209(a)]

(4) Operation and Maintenance Requirements

The engine shall be operated and maintained according to the manufacturer's emission-related written instructions. LAWPCA may only change those emission-related settings that are permitted by the manufacturer. [40 C.F.R. § 60.4211(a)]

LAWPCA shall have available for review by the Department a copy of the manufacturer's emission-related written instructions for engine operation and maintenance. [06-096 C.M.R. ch. 115, BPT]

(5) Annual Time Limit for Maintenance and Testing

As an emergency engine, the unit shall be limited to 100 hours/year for maintenance checks and readiness testing. Up to 50 hours/year of the 100 hours/year may be used in non-emergency situations (this does not include peak shaving, demand response, or to generate income for a facility by providing power to an electric grid or otherwise supply power as part of a financial arrangement with another entity). [40 C.F.R. § 60.4211(f)]

(6) Initial Notification Requirement

No initial notification is required under 40 C.F.R. Part 60, Subpart IIII for emergency engines. [40 C.F.R. § 60.4214(b)]

(7) Recordkeeping

LAWPCA shall keep records that include the hours of operation of the engine recorded through the non-resettable hour meter. Documentation shall include the number of hours the unit operated for emergency purposes, the number of hours the unit operated for non-emergency purposes, and the reason the engine was in operation during each time. [40 C.F.R. § 60.4214(b)]

For simplicity, the recordkeeping described above is streamlined with the more stringent recordkeeping required to demonstrate compliance with 06-096 C.M.R. ch. 169. The standards themselves are not being streamlined, only the recordkeeping required for compliance demonstration. Therefore, LAWPCA shall maintain records of engine operating times on a 12-month rolling total basis. The 12-month rolling total encompassing January through December of each calendar year shall be used to demonstrate compliance with the annual time limit for maintenance and testing pursuant to 40 C.F.R. § 60.4211(f) as described above.

C. Fugitive Emissions

On January 1, 2024, the applicable visible emissions standard for Fugitive Emissions contained in 06-096 C.M.R. ch. 101 changed to the following:

LAWPCA shall not cause emissions of any fugitive dust during any period of construction, reconstruction, or operation without taking reasonable precautions. Such reasonable precautions shall be included in the facility's continuing program of best management practices for suppression of fugitive particulate matter. See 06-096 C.M.R. ch. 101, § 4(C) for a list of potential reasonable precautions.

LAWPCA shall not cause or allow visible emissions within 20 feet of ground level, measured as any level of opacity and not including water vapor, beyond the legal boundary of the property on which such emissions occur. Compliance with this standard shall be determined pursuant to 40 C.F.R. Part 60, Appendix A, Method 22.

D. General Process Emissions

On January 1, 2024, the applicable visible emissions standard for General Process Sources contained in 06-096 C.M.R. ch. 101 changed to the following:

Visible emissions from any general process source shall not exceed 20% opacity on a six-minute block average basis.

E. Annual Emissions

The table below provides an estimate of facility-wide annual emissions for the purposes of calculating the facility's annual air license fee and establishing the facility's potential to emit (PTE). Only licensed equipment is included, i.e., emissions from insignificant activities are excluded. Similarly, unquantifiable fugitive particulate matter emissions are not included except when required by state or federal regulations. Maximum potential emissions were calculated based on the following assumptions:

- Operating Emergency Generators #1 and #2 for 100 hrs/yr of non-emergency operation each;
- Operating the boilers and cogeneration units for 8,760 hr/yr each.

This information does not represent a comprehensive list of license restrictions or permissions. That information is provided in the Order section of this license.

**Total Licensed Annual Emissions for the Facility
Tons/year**

(used to calculate the annual license fee)

	PM	PM ₁₀	PM _{2.5}	SO ₂	NO _x	CO	VOC
Cogeneration Units	0.98	0.98	0.98	-	11.91	23.83	2.76
Boilers	0.16	0.16	0.16	-	2.06	1.73	0.11
Emergency Generators	0.09	0.09	0.09	0.01	2.21	0.59	0.07
Flare	-	-	-	1.03	-	-	-
Total TPY	1.3	1.3	1.3	1.1	16.2	26.2	3.0

Pollutant	Tons/year
Single HAP	7.9
Total HAP	19.9

III. AMBIENT AIR QUALITY ANALYSIS

The level of ambient air quality impact modeling required for a minor source is determined by the Department on a case-by-case basis. In accordance with 06-096 C.M.R. ch. 115, an ambient air quality impact analysis is not required for a minor source if the total licensed annual emissions of any pollutant released do not exceed the following levels and there are no extenuating circumstances:

Pollutant	Tons/Year
PM ₁₀	25
PM _{2.5}	15
SO ₂	50
NO _x	50
CO	250

The total licensed annual emissions for the facility are below the emission levels contained in the table above and there are no extenuating circumstances; therefore, an ambient air quality impact analysis is not required as part of this license amendment.

This determination is based on information provided by the applicant regarding the expected construction and operation of the proposed emission units. If the Department determines that any parameter (e.g., stack size, configuration, flow rate, emission rates, nearby structures, etc.) deviates from what was included in the application, the Department may require LAWPCA to submit additional information and may require an ambient air quality impact analysis at that time.

ORDER

Based on the above Findings and subject to conditions listed below, the Department concludes that the emissions from this source:

- will receive Best Practical Treatment,
- will not violate applicable emission standards, and
- will not violate applicable ambient air quality standards in conjunction with emissions from other sources.

The Department hereby grants Air Emission License Amendment A-1054-71-G-A subject to the conditions found in Air Emission License A-1054-71-F-R/A the following conditions.

Severability. The invalidity or unenforceability of any provision of this License Amendment or part thereof shall not affect the remainder of the provision or any other provisions. This License Amendment shall be construed and enforced in all respects as if such invalid or unenforceable provision or part thereof had been omitted.

SPECIFIC CONDITIONS

The following shall replace Conditions (20) and (21) of Air Emission License A-1054-71-F-R/A:

(20) Fugitive Emissions

- A. LAWPCA shall not cause emissions of any fugitive dust during any period of construction, reconstruction, or operation without taking reasonable precautions. Such reasonable precautions shall be included in the facility's continuing program of best management practices for suppression of fugitive particulate matter. See 06-096 C.M.R. ch. 101, § 4(C) for a list of potential reasonable precautions.
- B. LAWPCA shall not cause or allow visible emissions within 20 feet of ground level, measured as any level of opacity and not including water vapor, beyond the legal boundary of the property on which such emissions occur. Compliance with this standard shall be determined pursuant to 40 C.F.R. Part 60, Appendix A, Method 22.

[06-096 C.M.R. ch. 101, § 4(C)]

(21) General Process Sources

Visible emissions from any general process source shall not exceed 20% opacity on a six-minute block average basis. [06-096 C.M.R. ch. 101, § 4(B)(4)]

The following are new conditions:

(23) **Emergency Generator #2**

- A. Although 40 C.F.R. Part 60, Subpart IIII limits non-emergency engine use to 100 hours per year with unlimited use during emergency situations, Emergency Generator #2 shall be limited to 500 hours per year of operation on a 12-month rolling total basis, including operating hours during emergency situations.

If there are periods of extended outage such as a natural disaster or other similar event outside LAWPCA's control, LAWPCA may apply to the Department for a temporary variance to exempt specific time periods from this annual hour limit. The Department Commissioner may, without hearing, issue that variance for a period of time not to exceed 30 days if, in his/her judgement, the variance is necessary to avoid immediate threat to public health, safety, or general welfare or to protect critical infrastructure.
[06-096 C.M.R. ch. 169, § 4(B)(2)(c)]

- B. LAWPCA shall keep records of all maintenance conducted on the engine associated with Emergency Generator #2. [06-096 C.M.R. ch. 115, BACT]

- C. Emissions shall not exceed the following:

Unit	Pollutant	lb/MMBtu	Origin and Authority
Emergency Generator #2	PM	0.12	06-096 C.M.R. ch. 103, § (2)(B)(1)(a)

- D. Emissions shall not exceed the following [06-096 C.M.R. ch. 115, BACT]:

Unit	PM (lb/hr)	PM ₁₀ (lb/hr)	PM _{2.5} (lb/hr)	SO ₂ (lb/hr)	NO _x (lb/hr)	CO (lb/hr)	VOC (lb/hr)
Emergency Generator #2	0.90	0.90	0.90	0.01	24.00	6.38	0.68

- E. Emergency Generator #2 shall exhaust through a stack with a minimum height of 32.6 feet above ground level. [06-096 C.M.R. ch. 169, § 6(B)]

- F. Visible Emissions

Visible emissions from Emergency Generator #2 shall not exceed 20% opacity on a six-minute block average basis. [06-096 C.M.R. ch. 101, § 4(A)(4)]

- G. Emergency Generator #2 shall meet the applicable requirements of 40 C.F.R. Part 60, Subpart IIII, including the following:
[incorporated under 06-096 C.M.R. ch. 115, BACT and 06-096 C.M.R. ch. 169]

1. **Manufacturer Certification**

The engine shall be certified by the manufacturer as meeting the emission standards for new nonroad compression ignition engines found in § 60.4202.
[40 C.F.R. § 60.4205(b)]

2. **Ultra-Low Sulfur Fuel**

The fuel fired in the engine shall not exceed 15 ppm sulfur (0.0015% sulfur). Compliance with the fuel sulfur content limit shall be demonstrated by fuel delivery receipts from the supplier, fuel supplier certification, certificate of analysis, or testing of the fuel in the tank on-site.
[40 C.F.R. § 60.4207(b) and 06-096 C.M.R. ch. 115, BPT]

3. **Non-Resetable Hour Meter**

A non-resettable hour meter shall be installed and operated on the engine.
[40 C.F.R. § 60.4209(a)]

4. **Annual Time Limit for Maintenance and Testing**

a. As an emergency engine, the unit shall be limited to 100 hours/year for maintenance checks and readiness testing. Up to 50 hours/year of the 100 hours/year may be used in non-emergency situations (this does not include peak shaving, demand response, or to generate income for a facility by providing power to an electric grid or otherwise supply power as part of a financial arrangement with another entity). These limits are based on a calendar year. Compliance shall be demonstrated by records (electronic or written log) of all engine operating hours. [40 C.F.R. § 60.4211(f) and 06-096 C.M.R. ch. 115, BPT]

b. LAWPCA shall keep records that include the hours of operation of the engine recorded through the non-resettable hour meter. Documentation shall include the number of hours the unit operated for emergency purposes, the number of hours the unit operated for non-emergency purposes, and the reason the engine was in operation during each time. LAWPCA shall maintain records of engine operating times on a 12-month rolling total basis. The 12-month rolling total encompassing January through December of each calendar year shall be used to demonstrate compliance with the annual time limit for maintenance and testing pursuant to 40 C.F.R. § 60.4211(f) as described above. [40 C.F.R. § 60.4214(b), 06-096 C.M.R. ch. 169, § 4(B)(2)(c), and 06-096 C.M.R. ch. 115]

5. **Operation and Maintenance**

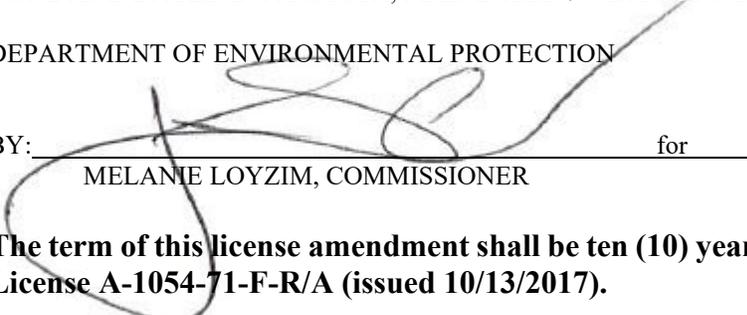
The engine shall be operated and maintained according to the manufacturer's emission-related written instructions. LAWPCA may only change those emission-related settings that are permitted by the manufacturer.
[40 C.F.R. § 60.4211(a)]

LAWPCA shall have available for review by the Department a copy of the manufacturer's emission-related written instructions for engine operation and maintenance. [06-096 C.M.R. ch. 115, BPT]

- (24) If the Department determines that any parameter value pertaining to construction and operation of the emissions units, including but not limited to stack size, configuration, flow rate, emission rates, nearby structures, etc., deviates from what was submitted in the application or ambient air quality impact analysis for this air emission license, LAWPCA may be required to submit additional information. Upon written request from the Department, LAWPCA shall provide information necessary to demonstrate AAQS will not be exceeded, potentially including submission of an ambient air quality impact analysis or an application to amend this air emission license to resolve any deficiencies and ensure compliance with AAQS. Submission of this information is due within 60 days of the Department's written request unless otherwise stated in the Department's letter. [06-096 C.M.R. ch. 115, § 2(O)]

DONE AND DATED IN AUGUSTA, MAINE THIS 7th DAY OF JULY, 2025.

DEPARTMENT OF ENVIRONMENTAL PROTECTION

BY:  for
MELANIE LOYZIM, COMMISSIONER

The term of this license amendment shall be ten (10) years from the issuance of Air Emission License A-1054-71-F-R/A (issued 10/13/2017).

[Note: If a renewal application, determined as complete by the Department, is submitted prior to expiration of this license, then pursuant to Title 5 M.R.S. § 10002, all terms and conditions of the license shall remain in effect until the Department takes final action on the license renewal application.]

PLEASE NOTE ATTACHED SHEET FOR GUIDANCE ON APPEAL PROCEDURES

Date of initial receipt of application: 3/6/25

Date of application acceptance: 3/7/25

This Order prepared by Chris Ham, Bureau of Air Quality.