



JANET T. MILLS
GOVERNOR

STATE OF MAINE
OFFICE OF CANNABIS POLICY
162 STATE HOUSE STATION
19 UNION STREET
FIRST FLOOR
AUGUSTA, MAINE 04333-0162

ADMINISTRATIVE & FINANCIAL SERVICES

ELAINE CLARK
ACTING COMMISSIONER

OFFICE OF CANNABIS POLICY

JOHN HUDAK
DIRECTOR

March 27, 2026

Rhonda Willette (RIC20137)



Re: Notice of Administrative Action including Monetary Penalty
OCP Incident # 2025-MCP-1809

Dean Ms. Willette,

This Notice of Administrative Action is issued pursuant to the *Maine Administrative Procedures Act* (Maine APA), Title 5, Ch. 375, subch. 4, to **Rhonda Willette**, Medical Use Cannabis Program (MUCP) **RIC20137** for violations of the *Maine Medical Use of Cannabis Act* (MMUCA), Title 22 M.R.S., Chapter 558-C, and the *Maine Medical Use of marijuana Program Rule*, 18-691, Ch. 2, as described below. In response to these violations, the Department of Administrative and Financial Services, acting through its Office of Cannabis Policy (OCP), (collectively, "The Department") is taking the administrative actions detailed in this notice.

The licensee named herein is subject to the administrative actions pursuant to MMUCA as described in Part II and III below that may be timely appealed in accordance with the Maine APA in accordance with Part IV of this Notice. Failure to timely appeal will result in the imposition of the administrative actions described herein.

I. Summary of the investigation of Rhonda Willette RIC20137:

1. Dontae Jones (CGR30324) is a registered caregiver with retail authority to operate Krilly's, a caregiver retail store located at 260 China Rd. in Winslow, ME. Rhonda Willette (RIC20137) is an employee of Dontae Jones.
2. On December 10, 2025, a contracted compliance inspector (CI) for the Office of Cannabis Policy, Ella Bowman, was conducting random spot checks of local medical cannabis businesses to ensure sales were only being made to medical cannabis patients. CI Bowman is not a medical cannabis patient and does not have a medical cannabis certificate to purchase medical cannabis in the State of Maine.
3. At around 10:45 am, CI Bowman reported that she entered Krilly's. There was a green cross and an open sign in the window, and the door was unlocked.
4. CI Bowman was greeted by a female employee in the store, later identified as you, Rhonda Willette. Inspector Bowman asked if this was the place that she didn't

need a medical card to buy cannabis. You gave her directions to another store and then asked her what she was looking for. CI Bowman indicated to you that she was just looking for a pre-roll. After discussion, you sold a single pre-roll for \$5. CI Bowman was not asked for, nor did she produce a medical cannabis certificate.

5. Compliance Inspector Bowman left the store and went out to her car where she secured the pre-roll as evidence and wrote a Notice of Violation for Sale to a non-patient. When CI Bowman re-entered, the business, she identified herself as a contracted compliance inspector with the Office of Cannabis Policy. You were issued a Notice of Violation for the sale to a non-patient, and you were advised a compliance inspector from OCP would be contacting you.
6. On January 2, 2026, Compliance Inspectors Chris Carr and Matt Clark met with you and caregiver Dontae Jones. Mr. Jones confirmed that you are an employee of his business. During this meeting, you admitted to selling the pre-roll to CI Bowman who did not produce a patient certification. You stated that the lady (CI Bowman) came in and was hassling you about purchasing the pre-roll so you just sold it so she would leave. CI Carr informed you that the incident was audio and video recorded and this was not true. You also stated that you did not document the sale on the patient transaction log. The tube used for the sale was not tamper evident and did not contain a warning of “contains harvested cannabis.”
7. Caregiver Dantae Jones was issued a Notice of Violation for the following violations:
 - a. Sale to a person who is not a qualified patient 22 MRS 2423-A (2)A-1
 - b. Records / Failure to maintain records of plant/harvested marijuana transfer 22 MRS §2430-J(1)
 - c. Label / Lacks warning “Contains Harvested Marijuana” 22 MRS §2429-A(1).
 - d. Packaging / Not tamper evident, child resistant, opaque 22 MRS §2429-A(1).

II. Summary findings of fact and violations:

The Department finds, based upon its investigation, interviews, and inspection the following:

1. You, Rhonda Willette, an employee at Krilly’s caregiver retail store, which is registered to caregiver Dontae Jones, transferred cannabis product to a person who is not a registered cannabis patient. This is a violation of:

Title 22 M.R.S. § 2423-A (2) (A-1) Authorized conduct for the medical use of cannabis. Sales to a person who is not a qualified patient.

And

Title 22 M.R.S. § 2430-I (4)(A) Administrative penalty for sale or transfer to nonpatient states:

First time a registrant or agent sells, furnishes or gives cannabis for medical use to a person who is not authorized to possess cannabis for medical use under this chapter, the registrant or registrant agent that sold, furnished or gave cannabis

for medical use to a person not authorized to possess cannabis for medical use may be subject to an administrative penalty for a minor registration violation.

2. Rhonda Willette also failed to document and retain business records of harvested cannabis transfers. This is a violation of Title 22 M.R.S., Chapter 558-C section 2430-J (1) (A).

III. Summary of administrative actions taken by the Department:

1. In response to employee Rhonda Willette RIC20137, transferring harvested cannabis to a person who is not a qualified cannabis patient in violation of the Maine Medical Use of Cannabis Act:
 - a. OCP imposes the following fine against Rhonda Willette RIC20137: **\$100** for a minor violation in accordance with section 2430-I (3) (A)(1) of the Maine Use of Cannabis Act, to be remitted to the Department no later than 120 days from the date of this notice.

A. For a registered caregiver who does not operate a retail store and a registrant agent:

(1) Not more than \$200 for each minor registration violation;

2. In response to RIC Rhonda Willette failing to document and retain business records of harvested cannabis transfers. This is a violation of Title 22 M.R.S., Chapter 558-C section 2430-J (1) (A).
 - a. The department has provided technical assistance.

IV. Summary of administrative appeal rights:

The Department issues this Notice of Administrative Action in accordance with its authority pursuant to 22 M.R.S., Chapter 558-C, §2430-I and the Maine APA, 5 MRS, Ch. 375. If you disagree with the Department's findings of fact or administrative actions, you may timely request a formal hearing within 30 days from the date of this Notice. Failure to timely request a formal hearing of the Department will result in this Notice of Administrative Action including Monetary Penalty becoming the FINAL ORDER of the Department. You will not be able to petition for a review in Superior Court and it could impact your continued participation in the programs administered by the Office of Cannabis Policy.

A request for a formal hearing may be sent via e-mail to Deputy Director Vernon Malloch: Vernon.Malloch@maine.gov or via USPS mail to: Office of Cannabis Policy, 162 State House Station, Augusta, Maine 04333.

Sincerely,



Dean Goodale
Director of Compliance
Office of Cannabis Policy

Cc: Deputy Director Vernon Malloch, Office of Cannabis Policy