Award Justification Statement RFA 202502028- Maine AmeriCorps Standard Formula Grant

I. Summary

Volunteer Maine, the state service commission, awards *grants* of federal AmeriCorps program resources to community-based agencies (public and nonprofit). This RFA solicited proposals from organizations that requires at least 13,600 hours of service by AmeriCorps members in each of the 3 grant years. The grant period is three (3) years with 12-month annual budget periods serving as the basis for adding funds. Programs serving rural areas were a priority along with programs that addressed community issues related to public health, workforce development, housing, climate action, or community resilience.

II. Evaluation Process

The Commission uses selection criteria and a process that incorporates the mandatory AmeriCorps weighting and scoring of various criteria published in the Code of Federal Regulations as well as Commission policies on funding and performance, and the requirements of state contract selection rules.

All AmeriCorps Standard Formula Grant proposals are assessed by the Commission's Grant Selection and Performance Task Force using a two-phase process. The text that follows is quoted from pp 38 and 39 of the RFA.

Phase One. Peer Review of application narrative, budget, and performance measure components using federally required scoring system. Reviewers are community service practitioners, educators, administrators, and specialists in the areas of environment, public safety, education, and other human needs who evaluate the quality of the proposals.

Volunteer Maine uses the mandated AmeriCorps weighting and selection criteria during this phase: 50% for Program Design, 25% for Organizational Capability, and 25% for Budget Adequacy and Cost Effectiveness for a possible total score of 100 Peer Reviewer points.

Peer Reviewers express their consensus recommendations to the Commissions' Grant Selection and Performance Task Force by assigning each proposal to one of the following categories:

• Strongly Recommend for Further Review (A comprehensive and thorough proposal of exceptional merit with numerous strengths; total score between 90 and 100)

• Recommend for Further Review (A proposal that demonstrates overall competence and is worthy of support; it has some weaknesses. Total score between 80 and 89)

• Recommend for Further Review with Hesitation (A proposal with approximately equal strengths and weaknesses. Total score between 60 and 79.)

• Do Not Recommend for Further Review (A proposal with serious shortcomings. There are numerous weaknesses and few strengths. Total score 59 or below)

Phase Two: Applications recommended for some level of review will undergo further assessment by the Grants Selection and Performance Task Force. The Task Force will include in its review documents submitted as part of this competition plus data from publicly available information systems including SAM (the federal System for Award Management).

It also will consider information gathered in a structured interview of representatives of the grant applicant. The representatives must include the proposed project director plus personnel responsible for finances and human resources. The interview will be conducted through remote technology and recorded. Task Force members will review the recording as part of their assessment tasks. The Task Force will use the following weighting and selection criteria during this phase: 25 points Funding Priority Alignment, 10 points Program Model, 15 points Commission Preferences (rural, partnerships, marginalized communities), 10 points Financial Plan, 15 points Fiscal Systems, 10 points Past Performance, and 15 points for Grant Readiness for a possible total of 100 points. Upon completion of the Task Force review, the scores from Phase One and Phase Two will be combined to produce a single review score. The Grant Selection and Performance Task Force then makes its final recommendations to the full Maine Commission. Proposals that address Commission priorities and preferences will be considered first for awards. If there are sufficient funds remaining, proposals in other categories will be considered.

III. Qualifications & Experience.

(excerpt pg 25 of RFA) Applicants must operate an AmeriCorps program only in Maine. Eligible types of organizations are public or private non-profits, State/county/local units of government, higher ed institutions, faith-based organizations, labor organizations, federally recognized Tribes, and regional organizations. All applicants must have an existing physical presence in the community where AmeriCorps members will serve. Organizations must have an official IRS employer identification number. Applicants will need to obtain a Unique Entity Identifier with the federal System for Award Management and have an active registration. Eligible organizations that are primarily female or minority managed or led, and agencies within or primarily recruiting from designated labor surplus areas are encouraged to apply.

Not Eligible: Organizations that have been convicted of a federal crime are disqualified from receiving assistance under an AmeriCorps grant. Pursuant to the Lobbying disclosure Act of 1995, an organization described in Sections 501(c)(4) of the Internal Revenue Code of 1986, 26 USC 501(c)(4), which engages in lobbying activities is not eligible to apply.

- IV. **Proposed Services.** Operate the AmeriCorps program approved in the application for up to three years.
- V. Cost Proposal. This grant program awards a flat amount per 1700 hours of service by AmeriCorps members. The amount for this competition was \$27,000 per 1700 hours.
- **VI. Conclusion.** The sole proposal submitted addressed the RFA priority for mental health and was deemed to have met the criteria for funding eligibility.



STATE OF MAINE DEPARTMENT OF EDUCATION

Pender Makin Commissioner

Janet T. Mills Governor

June 12, 2025

Steve Niles 34 Hutcherson Dr Gorham, Maine 04038

SUBJECT: Notice of Conditional Contract Award under RFP # 202502028, MAINE AMERICORPS STANDARD FORMULA GRANTS

Dear Steve,

This letter is in regard to the subject Request for Applications (RFA), issued by the State of Maine Department of Education for MAINE AMERICORPS STANDARD FORMULA GRANTS The Department has evaluated the proposals received using the evaluation criteria identified in the RFA, and the Department is hereby announcing its conditional contract award to the following bidder:

• Goodwill Industries of Northern New England

The bidder listed above received the evaluation team's highest ranking. The Department will be contacting the aforementioned bidder soon to negotiate a contract. As provided in the RFA, the Notice of Conditional Contract Award is subject to execution of a written contract and, as a result, this Notice does NOT constitute the formation of a contract between the Department and the apparent successful vendor. The vendor shall not acquire any legal or equitable rights relative to the contract services until a contract containing terms and conditions acceptable to the Department is executed. The Department further reserves the right to cancel this Notice of Conditional Contract Award at any time prior to the execution of a written contract.

As stated in the RFA, following announcement of this award decision, all submissions in response to the RFA are considered public records available for public inspection pursuant to the State of Maine Freedom of Access Act (FOAA). 1 M.R.S. §§ 401 et seq.; 5 M.R.S. § 1825-B (6).

This award decision is conditioned upon final approval by the State Procurement Review Committee and the successful negotiation of a contract. A Statement of Appeal Rights has been provided with this letter; see below.

Thank you for your interest in doing business with the State of Maine.

Sincerely,

Jamis McFaul

Jamie McFaul Grants Officer 207-624-7790

STATEMENT OF APPEAL RIGHTS

Any person aggrieved by an award decision may request an appeal hearing. The request must be made to the Director of the Bureau of General Services, in writing, within 15 days of notification of the contract award as provided in 5 M.R.S. § 1825-E (2) and the Rules of the Department of Administrative and Financial Services, Bureau of General Services, Division of Purchases, Chapter 120, § (2) (2).

- Peer Reviewers Consensus Process Worksheet
 Stores The section of the applications is a thorough, competing, and convicing response to criteria; additional information is relevant
 and enhances or interprisher applications reports to provide a pagement shows this demonst shows high hereits of success or highly likely
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	This section of the	e application does	not respond to the	riteria			
APP ID: FUNDS REQUESTED:	25ES276400 546,200					INITIAL COMMENTS: Exec Summary Conforms?	
	Below are the initial determination of a fir	ratings submitted by I nal rating of the applic	teviewers after their inc ation narrative. After p	ependent reading and rer reviewers discuss es	assessment of the pro ch section's quality as	posals. These are the st id responsiveness to rei	arting points for yo quirements, record
	the group's consensu	s rating for each section	RATER, Initial Ratio	elect from drop-down i	neru.)		
Program Design (50 total possible)	Anne Louise Rice	Ben Levek	Dr Tiffany North			CONSENSUS	Rating point va
The Community and Need		Adequate	Substandard			Weak	Racing point va
Logic Model Evidence of Effectiveness	Substandard	Adequate	Substandard			Weak	
Funding Priority and Preferences	Weak Weak	Adequate Adequate	Weak Weak			Weak Adequate	2
Member Training		Adequate	Weak			Adequate	
Member Supervision Member Experience		Adequate Adequate	Adequate Adequate			Adequate Adequate	
Commitment to AmeriCorps Identification	Adequate	Weak	Strong			Adequate	
					Bro	gram Design Score	3
			RATER, Initial Ratir		110	grann Design Score	-
			KATER, INITIAL RATIO	gs		CONSENSUS	
Organizational Capability (25 total possible) Org Background & Staffing	Anne Louise Rice	Ben Levek Adequate	Dr Tiffany North Strong			RATING Adequate	Rating point va
Commitment to DEIA	Adequate	Weak	Adequate			Adequate	
					0	g. Capability Score	18
			RATER Initial Ratio		-		
Cost Effectiveness and Budget Adequacy	Anne Louise Rice	Ben Levek	Dr Tiffany North	-		CONSENSUS	
(25 total nosdble) Member Recruitment	Weak	Weak	Weak			RATING Weak	Point Value
Member Retention	Adequate	Weak	Adequate			Adequate	-
Data Collection Budget Alignment to Program Design	Adequate Weak	Weak	Adequate Adequate			Adequate Weak	
	1			•			
					Ci	st and Budget Score	
		FINAL SECT	ION TOTALS and RE	COMMENDATION		Program Design	31.5
						Program Design ganizational Capability si/ Budget Adequacy	18.75
					Final Consensus Score	Total Score:	62.25
				Recommendation:	60-79, Recommend I	or Further Review with	Hesitation
End Peer Reviewer Wo	vk - Tack Fores V	Vork Recorded D					
INITIAL RATINGS> Below are the initial ratings offered the starting points for your determination of a final rating	by GTF Members at of the application n	tter their independ arrative.	lent reading and as	essment of the pro	posals. These are	LINK TO COMMEN	
	Rater in	itial ratings					
Proposal Alignment (25%) Alignment with Funding Priorities	Curry Strong	Ed Barrett Strong	0	0		Consensus rating	Point Value
Algement with Pending Phones	strong	Strong	0	0		Section Score	25
	Datas is	itial ratings					
Program Model (10%)	Rater in Pamela Proute- Curry					Consensus rating	
Serve communities described in 2522.450(c)	Adequate	Ed Barrett Weak	0	0		Weak Weak	Point Valu 1.25
Proposal adds to goal of being programmatically, demographically, and geographically diverse	Adequate	Adequate				Adequate	1.875
Potential for innovation and/or replication	Adequate	Adequate				Adequate	1.875
Strength of evidence planning process will succeed	Strong	Strong				Strong Section Score	2.5
	Pamela Proute-	iitial ratings					
Preferences from RFP Announcement (15%)	Curry	Ed Barrett	0	0		Consensus rating	Point Value
the proposal is from a partnership or coalition whose members							
represent local organizations working together submitted by an organization led by or primarily supporting or	0	Weak				Weak	3.75
recruiting participants from historically marginalized communities and/or people	Strong					Ademiate	5.625
and/or people	strong	Adequate	1			Adequate Section Score	9.375
	Rater in Pamela Proutx-	intial ratings					
Past Performance (10%)	Curry	Ed Barrett	0	0		Consensus rating	Point Valu
Prior Grant management experience; volunteer management, readiness, financial management, etc	Strong	Adequate				Adequate	1.875
applicant effectively used the human resources allocated as AmeriCorps Member positions	0	0					#N/A
applicant effectively used the financial resources allocated	0	0					#N/A
applicant implemented the program effectively	0	0					#N/A #N/A
apprcant implemented the program effectively						Section Score	
applicant implemented the program effectively						Section Score	
approant intermented the program effectively	Rater in Pamela Prouts-	itial ratings					
	Curry	Ed Barrett	0	0		Consensus rating	Point Value
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	Curry Strong	Ed Barrett Adequate	0	0		Consensus rating	Point Value 7.5 7.5
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Continuations funded first Task force can choose to fund no applicants if the task force chooses to fund, then final scores guide funding (as below)

State procurement rules say highest score ranks #1, next highest score #2, and so forth. Funding distributed by providing full allowable request to applicants, in order of rank until funding runs out.

Grant Proposal Report to Commission from Task Force

Recommendation:	Forward or fund with no correc	tions	
I Dogal Annlicant	Goodwill Industries of Northern New England	Project Name:	Good Health Works AmeriCorps
Category:	🔀 AC Formula Standard	Туре:	Planning
	🗌 AC Formula – Rural State		Operating
	AC Competitive		🔀 Fixed Amount
	Other Competition		Cost Reimbursement
Applicant type:	New (no prior AC experience)	Proposed Dates:	Ed Award Only 8 /25 /2025 to 8 /24 /2025 Submitted request is for Yr [1]
Federal Focus Area:		Commission priorities:	
Local Share Required in Budget:	🗌 Yes 🛛 No	Source of Funds detail required:	🛛 Yes 🗌 No
Requested Resources: Fu	unds and Slots (*indicates section	ons with calculation erro	ors)
	CNCS		Local Share
Operating			
Member Support			
Indirect (Admin)			
CNCS Award amount	\$546,200	Total Local Share (cash + in-kind)	N/A
% sharing proposed			
% share required			
Cost-per-member			
proposed	\$ 24,125		
max allowed	\$27,000		
	Тс	tal AmeriCorps Membe	r Service Years: 20.23
		Slot Ty	pes Requested

			Slot Ty	pes Req	uested		
	1700	1200	900	675	450	300	Total
Slots With living allowance	16					20	
Living allowance proposed	24,125						
Slots with only ed award							

Program Description (executive summary):

Goodwill Northern New England (Goodwill) proposes to have 36 AmeriCorps members in communities experiencing public health inequities in Maine. AmeriCorps members will expand the capacity of state, county, or local public entities and community-based organizations (CBOs) that are delivering a variety of public health services. At the end of the first program year, the AmeriCorps members will have gained hands-on experience and training in public health leading to post service employment while implementing evidence-based public health interventions to help 18 organizations increase their capacity. In addition, the AmeriCorps members will leverage an additional 100 community volunteers who will be engaged in implementing evidence-based public health interventions. The AmeriCorps investment of \$546,200 will leverage \$160,000 comprised of \$60,000 in public funding and \$100,000 in private funding to support the project.

Service locations: Goodwill Industries of Northern New England
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Other than the legal applicant, please list the agencies or organizations that appear to be the major collaborators or partners in this grant. Maine Department of Health and Human Services

Will the applicant place AmeriCorps members with other agencies? 🔀 Yes 🛛 🗌 No			
Applicant proposes to deliver servicesWithin a single municipalityCounty-wide in a single County	: Within a single County but not covering the entire County Multiple Counties but not Statewide Statewide		
	sed for Year 1; targets for years 2 and 3 set in continuations):		
SERVICE ACTIVITIES	, , , , , , , , , , , , , , , , , , ,		
OUTPUT: Number of organizations that	t received capacity building services		
Proposed target: 18			

OUTCOME: Number of organizations that increase their efficiency, effectiveness, and/or program reach Proposed target: 14

MEMBER DEVELOPMENT

(measures listed in the RFP not entered and targets were not proposed because CNCS does not allow them) To be entered in state award if selected nationally for funding.

CAPACITY BUILDING

OUTPUT: Number of hours contributed by volunteers recruited and/or managed by AmeriCorps member Proposed target: 2000

OUTCOME: Additional service activities Proposed target: 450

Scoring Detail:

Peer Reviewer Consensus Score. Assessment of narrative using point distribution from federal agency. Major categories (Program Design, Organizational Capability, Budget and Cost) are dictated by CFR rubric for scoring.

CATEGORY	Rating	Points
Rationale & Approach/Program Design Section (50%)		
The Community and Need	Weak	4
Logic Model	Weak	4
Evidence of Effectiveness	Weak	4
Funding Priority and Preferences	Adequate	2.25
Member Training	Adequate	4.5
Member Supervision	Adequate	4.5
Member Experience	Adequate	4.5
Commitment to AmeriCorps Identification	Adequate	3.75
Organizational Capability Overall Rating 25%		
Organizational Background and Staffing	Adequate	13.5
Commitment to Diversity, Equity, Inclusion, and Accessibility	Adequate	5.25
Cost Effectiveness and Budget Adequacy 25%		
Member Recruitment	Weak	3.5
Member Retention	Adequate	5.25
Data Collection	Adequate	3.75
Budget Alignment to Program Design	Weak	3
	Total	62.25

Task Force Consensus Score. The Task Force reviewers assess the additional technical criteria that states are directed to consider by the CFR.

	Quality Rating	Score
Program Alignment		
Alignment with funding priorities	Strong	25
Program Model		
Serve communities described in 2522.450(c)	Weak	1.25
 Proposal adds to goal of being programmatically, demographically, and geographically diverse 	Adequate	1.875
Potential for innovation and/or replication	Adequate	1.875
• Strength of evidence program can be sustained over time.	Strong	2.5
Preferences from RFP Announcement		
 From a partnership or coalition whose members represent local organizations working together 	Weak	3.75
 Proposal submitted by an organization led by or primarily supporting or recruiting participants from historically marginalized communities and/or people. 	Adequate	5.625
Past Performance		
• Can comply with requirements, info consistent with other grant administrator's info, consistent with externally verified past performance	Adequate	1.875
RECOMPETE ONLY: applicant used member positions		
RECOMPETE ONLY: used financial resources allocated		
RECOMPETE ONLY: implemented program effectively		
Financial Plan	Adequate	7.5
Fiscal Systems		
Capacity of Financial mgt system to comply with fed requirements	Strong	!
 Strength of orgz financial mgt practices as evidenced by audits, etc. 	Strong	!
• Strength of sponsor orgs financial status/stability per audit, 990, etc.	Adequate	3.7
Grant Readiness		
Total Ta	sk Force Score	78.075
Peer	Review Score	62.2
Final Score for Applicant	(200 possible)	140.32

Final Assessment of Application:

Forward or fund with no corrections/modifications

Forward or fund with corrections/modifications

Do Not Forward or fund

Referenced Conditions/Corrections

The following proposal issues need to be clarified or, in the case of missing required elements, added.

Peer Reviewer Notes and Appraisal Summary:

Section: Program Design (50 %)

Need

While the application effectively cites the need for more health focused services in rural areas, there is absolutely no quantification of either historical or projected efficacy of the GTO intervention program on actual patients. Data collected since 2022 on patient outcomes in the other public health programs referenced should have been included. Further, the applicant merely claims that 18 site locations have agreed to accept the GTO program without any support letters, only an unattributed quote. The applicant would strengthen the application by addressing these two issues: 1) quantifying the efficiency of GTO on patient outcomes and 2) providing support letters from organizations (i.e. sites that have agreed to use the GTO framework).

Applicant describes the goal is to improve public health outcomes for vulnerable populations Public health services target substance abuse recovery, access to health care and mental health services, support for youth with Adverse Childhood Experiences (ACE) Need more information describing the evidence based public health interventions and how they improve volunteer management, increase capacity for community partners, develop job skills to make members better prepared for potential careers in public health Maine has health care workforce shortages, scarcity of public health in rural areas and urban communities attract marginalized, underserved populations including unhoused/homeless, persons in recovery, justice system involved, and immigrants. Support Maine Dept of Health/Human Services to support community-based organizations, partnerships and relationship building for innovation, collaboration, and strengthening health care delivery system. Recruit community volunteers for both basic operations and as appropriate provide mentoring and peer to peer coaching

The applicant is stating that it is working with vulnerable populations and has identified some of the key indicators of Maine such as age of the residents, unemployment and workforce shortages as well migration rates. The applicant, however, fails to give specifics of the vulnerable population that is it serving, to show need. Additionally, the applicant does not show the amount or type of services given by current agencies that are currently working with this population in the hub and the need for similar services in rural areas. This would show a baseline and the impact of this initiative. The applicant s also focusing on rural communities and have identified that they conduct listening sessions to identify the unique needs of this population. It is unclear who was involved with this listening session and how participants were informed of this session. Additionally, the applicant has mentioned that current service hubs are in urban areas where they are dealing with the underserved population such as those in recovery or immigrants. The applicant does not mention how it will specifically identify, redirect and impact those individuals who cannot be served in the current service hub. The applicant does identify how it will engage service providers and will identify host sites but neglects to make the connection to its existing data to ensure host sites are accessible to the population it is intended to serve. This is a new application with an existing model that will be used to have an impact on public health intentions. The applicant is very general of the roles and responsibilities of community volunteers, and it would help to ensure that his is clearly defined to ensure outcomes are met.

Theory of Change, Evidence of Effectiveness, Logic Model

While inputs including number of sites, volunteers and specific trainings are identified, the core activities, including duration of intervention, dosage of intervention and target population are messing, along with measurable and meaningful outputs for target population. Additionally, there are multiple references to 16 stipended AmeriCorps volunteers which aligns with only the 5% of the MSYs by objective. This is patently unclear and reinforces the point that there is questionable planning behind this application. Finally, there is a mention of 415 other activities to be conducted by volunteers without any explanation. Such an untethered comment again raises serious questions about the lack of planning effort behind this grant application. This applicant would garner more points by identifying

and quantifying core activities, including duration of intervention, dosage of intervention and target population are messing as are measurable and meaningful outputs for target population. Creating a list of tasks by MSY and objective would help explain where the 52 AmeriCorps volunteers will be resourced. Explaining the purpose and connection to delivering the GTO framework arrayed against 415 other activities may also help secure more points.

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It is unclear how members will be recruited and how they will reflect the community that they serve which is rural. There is no clear plan or strategy for recruitment even though the applicant has a history of doing such as they mentioned that "78.8% of AmeriCorps members in the prior PHA program were recruited from the geographic and demographic communities they served". It would be helpful to outline and build on what strategies were used to show that a strategic effort was made to ensure this occurred. Also as part of its logic model this can be an outcome that can be quantified and evaluated. The applicant has also provided additional opportunities for its members to connect with other members and alumni such as national serv ice days where all members connected and regular cohort calls for reflection. It would also be helpful to outline how this refection is used and learning occurs as result of this. There are also opportunities to ensure that diversity, equity and including are incorporated as Goodwill as a DEI Committee to assist with inclusion efforts and

consistently gathers feedback on its efforts of supporting staff an ensuring they feel safe. Also staff is trained on Recovery ready and disability inclusion. Commitment to AmeriCorps Identification

Organizational Capability. Organizational Background and Staffing

The applicant sufficiently describes its 16 years of experience with AmeriCorps programs, noting its strong experience with AmeriCorps leadership roles embedded in the Goodwill organization. The organizational chart is strong with key individuals and their years of experience identified. However, this application would have garnered more points if it added an additional resource to manage this proposed program with one coordinator responding to seemingly 170 individuals in the field (18 sites, assume one representative per site), 52 AmeriCorps volunteers and 100 community volunteers. Even at half that number, it is too many for a single coordinator who is not even identified as full-time – a requirement of this program. Finally, this application does not mention any internal documentation – policies or financial accounting systems dedicated to ensuring compliance with federal grant requirements.

Goodwill has managed AmeriCorps grants for 16 years in Maine and NH including "annual funding" from US Dept of Labor and AmeriCorps funding since 2022. Key organizational structure: AmeriCorps Director, Senior Program Manager, Program Coordinator, Life Navigator, GWA leader, member supervisors, program staff. Goodwill infrastructure supports IT, Finance, HR, and Leadership teams. Quality Assurance monitors compliance, program regulations, audits and systems. Goodwill has history of volunteer management.

The applicant has submitted an organization chart that includes both the positions and names of the individuals who will lead, provide oversight, manage finances, and monitor the program. The funded positions and time is also included in this description. The organization has had a history of implementing programs, with AmeriCorps at least 16 years and has focused on workforce development which ties into the mission and strategic goals. The applicant has defined their internal structure to show roles and responsibilities, as well as the infrastructural support at Goodwill. The applicant has also included a AmeriCorps needs assessment that shows they have met the readiness criteria in all areas except if employee performance appraisals were done annually. Additionally the program has included a start up plan and timeline with the specific activity out lined, responsible parties identified and completion date. Some of these activities occurred prior to this application as were necessary to have internal structures in place. The applicant has also outlined their programmatic and administrative structure to show their internal structure. The applicant did not include specific information regarding specifics of operating a federally funded program such as targets achieved, duration etc. The applicant has briefly demonstrated how they have engaged volunteers previously through their programs, as well as the amount of volunteers that they have worked with in their various programs.

Data Collection

The application identifies sufficient and reliable data collection methods and uses.

Applicant references having a system in place for monthly reports, data collection training, and electronic timesheet process. The applicant indicates there is a consultant to train staff on data collection, interpretation. Applicant references using an evidence-based model to collect and analyze data but doesn't provide sufficient info on what the specific evidence based models are and whether the consultant or staff is responsible for evaluation. Applicant could have provided names types of software used and database management.

The applicant has budgeted for an external; evaluation to assist with their program. Additionally there are budget allocations that support the interventions and measurements needed to evaluate the program,, There is data training and support for the program as well as dedicated staff for the website to ensure data management and collection fidelity. There are ample opportunities for feedback as there are monthly check ins and activity tracking. The data collection is also implemented in the timeline.

Budget Alignment to Program Design

The requested funding amount for 52 AmeriCorps positions meets the requirement of the program, however, local funds are not described as secured. Finally, the Face Sheet does not include the \$160,000 in local funds.

Applicant references having a system in place for monthly reports, data collection training, and electronic timesheet process. Applicant indicates there is a consultant to train staff on data collection, interpretation. Applicant references using a evidence based model to collect and analyze data but doesn't provide sufficient info on what the specific evidence based models are and whether the consultant or staff is responsible for evaluation.

The applicant has a cost per MSY of \$26.999.51 and total MSY of 20.23. There is a required match of 24% from its other host sites with \$60,00 being public funding an \$100,000 being private. The grant is seeking \$546,200 which is 20.23 multiple day \$27,000 a little over the needed \$546,189.77 total budget required,

SUMMARY APPRAISAL 1. Having reviewed all elements of the proposal provided to you, do you think that this applicant would be effective in this category of grant? <u>Yes (X)</u> No ()

Task Force Review Notes and Appraisal Summary:

Proposal Alignment and Program Model

Meets significant need; multiple sites both rural & urban; many years of experience with AmeriCorps; unsure of degree of community engagement in program design

Program addresses two VM priorities: Public Health and Workforce Development •While program may serve some in disadvantaged communities, it is not totally focused on them. As a result, just gave the program partial credit. •Does add to program diversity due to its geographic extent, potentially serving many areas of the state. •Program likely could be replicated in other areas; I don't see it, however, as particularly innovative since its effectively a re-initiation of a program previously run by GWNEE. •Goodwill has significant experience in workforce development, although less so in public health, and has run AC programs frequently and successfully •Given that the program was operated previously under a separate grant, relationships are in place and it appears firm partner commitments have been arranged for the coming grant year. •The organization has substantial financial resources available; although it has operated at a deficit for the last few years, it has more than enough financial strength to operate and maintain this program. • GWNNE has a significant staff; although it appears that some of those directly involved in supervision and management of this program have not been long-term employees. Given the size of its staff, the agency should have no problem adjusting if staff changes take place •GWNNE indicates that most of its volunteer experience has come through its AmeriCorps programs. It has implemented many, but not all, volunteer best practices.

Past Performance

Goodwill has long history of working with individuals with special needs, understands populations with special needs; has many rural sites, but also some very urban ones

GWNNE has had significant experience with AmeriCorps programs and the federal and local requirements associated with such grants •Commitments seem to be in place for the local share •I don't believe information was submitted related to the success of prior grants, although there are references in the submission to having successfully run programs in the past with good outcomes for member retention •As noted, applicant does have experience working with volunteers although not all best practices have been implemented

While the program is designed to work with many partners, it is not from a partnership or coalition. Given the broad range of partners, I've given the proposal partial credit.

Financial Plan

The applicant has significant fiscal resources available, is familiar with federal requirements, and, although operating at a deficit for the last several years, has a strong available fund balance.

Well established organization.

Fiscal Systems

Source of match is well identified and should be easily attainable.

This is a fixed amount grant and the sources of local funds are identified and stated to be firm commitments.

Grant Readiness

Names intended partners (of which there are many) but doesn't describe their involvement in program design.

The start-up plan looks good and the organization has the finances and staff to implement.

MAINE AMERICORPS STANDARD GRANT REVIEW

Peer Reviewer Report

RFP Due Date:	April 8, 2025	Project Name:	GoodHealth Works AmeriCorps
Application Number:		Project Contact:	Steve Niles
Legal Applicant:	Goodwill Industries of Northen New England	MSYs and Slots requested:	30
Grant Type:	 New Recompete Cost Reimbursement Fixed Amount 	Budget Proposed CNCS funds Local Match	+
	Ben Level, Dr. Tiffany North, Anne Louise Rice	Cost per Member:	\$ 27,000

1. Summarize ratings here:

CATEGORY	Rating	Points
Rationale & Approach/Program Design Section (50%)		
The Community and Need	Weak	4
Logic Model	Weak	4
Evidence of Effectiveness	Weak	4
Funding Priority and Preferences	Adequate	2.25
Member Training	Adequate	4.5
Member Supervision	Adequate	4.5
Member Experience	Adequate	4.5
Commitment to AmeriCorps Identification	Adequate	3.75
Organizational Capability Overall Rating 25%		
Organizational Background and Staffing	Adequate	13.5
Commitment to Diversity, Equity, Inclusion, and Accessibility	Adequate	5.25
Cost Effectiveness and Budget Adequacy 25%		
Member Recruitment	Weak	3.5
Member Retention	Adequate	5.25
Data Collection	Adequate	3.75
Budget Alignment to Program Design	Weak	3
	Total	62.25

2. Other than the legal applicant, please list the agencies or organizations that appear to be the major collaborators or partners in this grant. Maine Department of Health and Human Services

3. Will the applicant place AmeriCorps members with other agencies? 🖂 Yes	No No	
4. Applicant proposes to deliver services:		

Within a single municipality

Within a single County but not covering the entire County

- County-wide in a single County
- Multiple Counties but not Statewide

Statewide

4.	Which federal focus area does this applicant identify as related to its proposal? Do the performance
	measures chosen match the focus area?

Disaster Services	Economic Opportunity
Education	Veterans and Military Families
Environmental Stewardship	Capacity Building
🔀 Healthy Futures	Other:

5. Based on your read of the Application Instructions and Proposal, please answer the following questions:

A. Does the proposal fall in a Commission funding priority? 🛛 Yes	No No	🗌 NA
If yes, which one?		

\times	Public Health – including domestic violence, abuse or neglect, substance use, emergency
	preparedness/response, adverse childhood experiences, and mental health

- Workforce development combining service with skill development or certifications that lead to postservice employment
- Housing affordable and safe housing; home energy conservation, weatherization, or repair including programs that perform the modifications, teach homeowners DIY skills, or help residents connect with programs that offer financial assistance to accomplish the projects
- Climate action compatible with *Maine Won't Wait* (the state climate action plan) and Maine Climate Corps
- Environmental/community resilience, adaptation, and sustainability including emergency preparedness.

B. Does the applicant claim a preference because the proposal is on behalf of a coalition or partnership whose members represent local organizations working together to implement a common evidence-based approach to a community problem? Xes No

C. Does the applicant claim a preference because the proposal is f	from a	in orgar	nization le	ed by or p	rimarily
supporting historically marginalized communities and/or people.	□ `	Yes	🛛 No		

D. Do the Service Activity performance measures	chosen match the focus area? 🔀 Yes	No No
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E. Do t	he Capacity	Building performance	measures match one of the sets	s listed in the RFA? 🔀	Yes 🗌 No
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F. Do the Member Development performance measures exactly match the set in the RFA? 🗌 Yes 🛛 🔀 No

6. Based on your read of the Application Instructions and Proposal, please answer the following questions:

A. Does the Executive Summary format exactly match the template in the RFA (page 39)?

🖂 Yes 🗌 No 🗌 N	IA
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By my signature, I affirm the final summary of scoring is the consensus agreement of peer reviewers and I participated in the review.

Peer Reviewer Signature: Date	:
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REVIEWER COMMENTS

Section: Program Design (50 %) Need

While the application effectively cites the need for more health focused services in rural areas, there is absolutely no quantification of either historical or projected efficacy of the GTO intervention program on actual patients. Data collected since 2022 on patient outcomes in the other public health programs referenced should have been included. Further, the applicant merely claims that 18 site locations have agreed to accept the GTO program without any support letters, only an unattributed quote. The applicant would strengthen the application by addressing these two issues: 1) quantifying the efficiency of GTO on patient outcomes and 2) providing support letters from organizations (i.e. sites that have agreed to use the GTO framework).

Applicant describes the goal is to improve public health outcomes for vulnerable populations Public health services target substance abuse recovery, access to health care and mental health services, support for youth with Adverse Childhood Experiences (ACE) Need more information describing the evidence based public health interventions and how they improve volunteer management, increase capacity for community partners, develop job skills to make members better prepared for potential careers in public health Maine has health care workforce shortages, scarcity of public health in rural areas and urban communities attract marginalized, underserved populations including unhoused/homeless, persons in recovery, justice system involved, and immigrants. Support Maine Dept of Health/Human Services to support community-based organizations, partnerships and relationship building for innovation, collaboration, and strengthening health care delivery system. Recruit community volunteers for both basic operations and as appropriate provide mentoring and peer to peer coaching

The applicant is stating that it is working with vulnerable populations and has identified some of the key indicators of Maine such as age of the residents, unemployment and workforce shortages as well migration rates. The applicant, however, fails to give specifics of the vulnerable population that is it serving, to show need. Additionally, the applicant does not show the amount or type of services given by current agencies that are currently working with this population in the hub and the need for similar services in rural areas. This would show a baseline and the impact of this initiative. The applicant s also focusing on rural communities and have identified that they conduct listening sessions to identify the unique needs of this population. It is unclear who was involved with this listening session and how participants were informed of this session. Additionally, the applicant has mentioned that current service hubs are in urban areas where they are dealing with the underserved population such as those in recovery or immigrants. The applicant does not mention how it will specifically identify, redirect and impact those individuals who cannot be served in the current service hub. The applicant does identify how it will engage service providers and will identify host sites but neglects to make the connection to its existing data to ensure host sites are accessible to the population it is intended to serve. This is a new application with an existing model that will be used to have an impact on public health intentions. The applicant is very general of the roles and responsibilities of community volunteers, and it would help to ensure that his is clearly defined to ensure outcomes are met.

Logic Model

While inputs including number of sites, volunteers and specific trainings are identified, the core activities, including duration of intervention, dosage of intervention and target population are messing,

along with measurable and meaningful outputs for target population. Additionally, there are multiple references to 16 stipended AmeriCorps volunteers which aligns with only the 5% of the MSYs by objective. This is patently unclear and reinforces the point that there is questionable planning behind this application. Finally, there is a mention of 415 other activities to be conducted by volunteers without any explanation. Such an untethered comment again raises serious questions about the lack of planning effort behind this grant application. This applicant would garner more points by identifying and quantifying core activities, including duration of intervention, dosage of intervention and target population are messing as are measurable and meaningful outputs for target population. Creating a list of tasks by MSY and objective would help explain where the 52 AmeriCorps volunteers will be resourced. Explaining the purpose and connection to delivering the GTO framework arrayed against 415 other activities may also help secure more points.

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Commitment to AmeriCorps Identification

The applicant describes signage, clothing and speech as requiring AmeriCorps branding which suggests an adequate understanding of this requirement.

Applicant describes members get orientations about AC history, program info, and branding requirements. Receive "elevator pitch" and how to describe the project in the community. Goodwill creates member identity giving pins, uniforms, buttons, signage for host sites. This reviewer believes the applicant has overlooked many other opportunities to instill member identification and being members of a team.

The applicant has addressed that members will have branding as well as there will be formal introductions to ensure that members will be recognized. Members are also given training on elevator speeches so they can properly identify themselves and their roles. There are also branding requirements that are mentioned. There is also appropriate cobranding in the application. It would also be helpful to outline orientation meetings and expectations with host sites in this application to also ensure they undereaten the co-branding.

Organizational Capability Overall Rating 25%

Organizational Background and Staffing

The applicant sufficiently describes its 16 years of experience with AmeriCorps programs, noting its strong experience with AmeriCorps leadership roles embedded in the Goodwill organization. The organizational chart is strong with key individuals and their years of experience identified. However, this application would have garnered more points if it added an additional resource to manage this proposed program with one coordinator responding to seemingly 170 individuals in the field (18 sites, assume one representative per site), 52 AmeriCorps volunteers and 100 community volunteers. Even at half that number, it is too many for a single coordinator who is not even identified as full-time – a requirement of this program. Finally, this application does not mention any internal documentation – policies or financial accounting systems dedicated to ensuring compliance with federal grant requirements.

Goodwill has managed AmeriCorps grants for 16 years in Maine and NH including "annual funding" from US Dept of Labor and AmeriCorps funding since 2022. Key organizational structure: AmeriCorps Director, Senior Program Manager, Program Coordinator, Life Navigator, GWA leader, member supervisors, program staff. Goodwill infrastructure supports IT, Finance, HR, and Leadership teams. Quality Assurance monitors compliance, program regulations, audits and systems. Goodwill has history of volunteer management.

The applicant has submitted an organization chart that includes both the positions and names of the individuals who will lead, provide oversight, manage finances, and monitor the program. The funded positions and time is also included in this description. The organization has had a history of implementing programs, with AmeriCorps at least 16 years and has focused on workforce development which ties into the mission and strategic goals. The applicant has defined their internal structure to show roles and responsibilities, as well as the infrastructural support at Goodwill. The applicant has also included a AmeriCorps needs assessment that shows they have met the readiness criteria in all areas except if employee performance appraisals were done annually. Additionally the program has included a start up plan and timeline with the specific activity out lined, responsible parties identified and completion date. Some of these activities occurred prior to this application as were necessary to have internal structures in place. The applicant has also outlined their programmatic and administrative structure to show their internal structure. The applicant did not include specific information regarding specifics of operating a federally funded program such as targets achieved, duration etc. The applicant has briefly demonstrated how they have engaged volunteers previously through their programs, as well as the amount of volunteers that they have worked with in their various programs.

Commitment to Diversity, Equity, Inclusion, and Accessibility

The applicant identifies sufficiently current policies but does not linked them explicitly to the proposed program

Applicant describes hiring leadership and staff with lived experience similar to communities served. No strategy or information is given on how this will be achieved. Applicant states there are tools to achieve DEIA including "Trust Index Survey" (more information on this would be helpful) and that Goodwill DEI Committee coordinates with consultant. More information on the consultant role and responsibility (consult with staff, trains host sites, etc) is needed.

The applicant has shown that they have a record of having members that represents the communities they serve. However they have not given specifics how they will ensure that this will occur with this program. The applicant however has a strategic framework that incorporates DEI efforts and stages to ensure equitable practices are throughout the organization. It is unclear how the board was recruited and if they are diversified. The applicant however incorporates a survey to its members and staff to ascertain how safe staff feel and to make adjustments based on this.

Cost Effectiveness and Budget Adequacy 25%

Member Recruitment

There is no discussion of a budget for member recruitment, merely a mention that some of the funds will be used to support marketing efforts and a mention of past successful local recruitments. This application would have garnered more points if some mention of the assignment of proposed funds was discussed in the narrative or included in the logic model.

Includes career fairs, targeted social media, and local networks. Applicant mentions providing a "referral incentive" but doesn't give any detail such as who is making the referral (host sites) or how what the incentive is: Cash, or in-kind donation or AmeriCorps merch. Video production - "compelling materials" to show potential recruits. It would be more convincing if there was more info on the "compelling materials". Applicant describes that recruitment coordinator collaborates with host sites to recruit underrepresented populations such as persons geographically isolated youth, immigrants, disabilities, transitions from criminal justice and substance abuse. More info on this, such as past experiences, would be helpful to know how successful this member recruitment strategy has been.

The applicant has stated that they budget for recruiting to include social media and branding items and social events. There is no specific budget identified or specified for this area and no specific budget for targeted recruitment and what that entails for the rural community to help mitigate the barriers mentioned.

Member Retention

The applicant sufficiently discusses various elements including housing support, certifications, networking and leadership opportunities under this proposed program.

To achieve retention, Goodwill offers professional development and community bldg (no specifics or generalities). Life Navigator helps with barrier reduction (mental health and substance abuse) Certification in 3 public health areas: leadership development, and Vol Maine required events. More information on members who may be struggling/challenged is provided.

The applicant does offer an above the average minim wage and also provides provision as well as the learning certification and pathways. There is also mention of connections and interactions with other members and allotments for training and learning opportunities which will allows for more growth in the rural areas There should also be more opportunities for leadership growth in the organization outside of the certification pathways to allow for the members to find or foster leadership opportunities in these communities.

Data Collection

The application identifies sufficient and reliable data collection methods and uses.

Applicant references having a system in place for monthly reports, data collection training, and electronic timesheet process. The applicant indicates there is a consultant to train staff on data collection, interpretation. Applicant references using an evidence-based model to collect and analyze data but doesn't provide sufficient info on what the specific evidence based models are and whether the consultant or staff is responsible for evaluation. Applicant could have provided names types of software used and database management.

The applicant has budgeted for an external; evaluation to assist with their program. Additionally there are budget allocations that support the interventions and measurements needed to evaluate the program,, There is data training and support for the program as well as dedicated staff for the website to ensure data management and collection fidelity. There are ample opportunities for feedback as there are monthly check ins and activity tracking. The data collection is also implemented in the timeline.

Budget Alignment to Program Design

The requested funding amount for 52 AmeriCorps positions meets the requirement of the program, however, local funds are not described as secured. Finally, the Face Sheet does not include the \$160,000 in local funds.

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The applicant has a cost per MSY of \$26.999.51 and total MSY of 20.23. There is a required match of 24% from its other host sites with \$60,00 being public funding an \$100,000 being private. The grant is seeking \$546,200 which is 20.23 multiple day \$27,000 a little over the needed \$546,189.77 total budget required,

SUMMARY APPRAISAL 1. Having reviewed all elements of the proposal provided to you, do you think that this applicant would be effective in this category of grant? $\underline{Yes}(X)$ No ()



19 Elkins Lane, 105 State House Station, Augusta, ME 04333 voice: (207) 624-7792 service.commission@maine.gov www.MaineServiceCommission.gov



ACKNOWLEDGEMENT OF CONFLICT OF INTEREST POLICY

Before you begin to review applications:

- 1. Check each statement to indicate you agree.
- Sign the form and send to Commission staff. Digital signatures are accepted. Scans may be emailed to the address above. Hard copies should be sent to 105 SHS.
- I have read the Commission policy on Conflict of Interest as outlined in the Reviewer Handbook and understand that I must contact the appropriate Commission staff if a conflict arises during my service as a reviewer.
- I also will not divulge any confidential information I may become aware of during the grant review process.
- Upon completion of this work, I will return to the Commission or destroy any application hard copies or digital files and not share them with anyone or hold them.
- I fully understand that I must sign and return this Conflict of Interest Acknowledgement to the Commission Office before I begin review of grant applications.

Name (plea	ise print): <u>Anne Louise Rice</u>	
Signature:	Anne Inise Vece	
Date:	4.10.25	,

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to the Commission Office before I begin review of grant applications.

Name (please print): Tlffany North

Signature:

iffany North

Date: ___4.10.25_____

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Name (please print):BEN_LEVEK
Signature: Den Denel
Date: 14 april 2025
[For Commission use only Date received:]

Peer Reviewer Handbook: AmeriCorps Operating and Planning Grants (rev 2023) Page 35



The Maine Commission for Community Service A Stronger Maine Through Volunteerism



POLICY ON CONFIDENTIALITY AND CONFLICT OF INTEREST

(Note: Each Reviewer must submit a signed copy of the Conflict of Interest Acknowledgement form to Volunteer Maine before starting to review grants. This step provides assurance to everyone involved that you acknowledge the policy regarding conflict of interest and the privileged nature of the applications. **The form is the last page of this document.**)

Confidentiality of Applications. Your designation as a panel member gives you access to information not generally available to the public. Consequently, you have special professional and ethical responsibilities. Panelists are given access to information about applicants for use only during the evaluation process and for discussion only with fellow panelists and Commission personnel. Therefore, you must not use that information for your personal benefit or make it available for the benefit of any other individual or organization. All grant applications must be deleted from your electronic files and any printed be destroyed or returned to Commission staff at the conclusion of the review process.

<u>Attempts to Influence Reviewers</u>. The process is intended to create situations that promote independent, informed assessments. The reviewers will not be anonymous to the applicants, due to the participation of reviewers in the interview process. We urge you to have no contact with applicants beyond the interview. Under no circumstances should you contact applicants in person, by phone, or in writing. In the unlikely event a representative of an applicant attempts to contact you or discuss the proposal with you, immediately decline to pursue the conversation and notify the Commission staff.

<u>Conflict of Interest</u>. Prior to reviewing any proposals, you must inform the Commission of any potential conflicts of interest or appearances thereof. As you review an application, if you realize you may have a potential conflict of interest, please immediately notify the Commission staff. The Commission will consider the impact of any conflict of interest and work with the individual reviewer to solve the issue.

<u>What Constitutes Conflict of Interest</u>. A conflict of interest arises when your association with a grant applicant may cause you to apply more lenient or favorable or biased standards to an application. Thus, it is critical to fairness and equity that reviewers have no "advantage" or bias with regard to applicants.

A conflict of interest or the appearance of a conflict may occur if you are directly or indirectly affiliated with an organization that has submitted a grant proposal for this review. Examples of affiliations that may constitute conflicts include any of the following:

1. Your personal submission of an AmeriCorps application to the Commission within the last 12 months. If you have submitted an application, or have been personally involved in the preparation of an application, for an AmeriCorps State of Maine program, during the past 12 months you may not serve on a review panel.

2. Affiliation with an applicant institution. A conflict may be present if you have/hold

(a): Current employment or are being considered for employment, at the institution or a consulting, advisory, or other similar position.

(b): Any formal or informal employment arrangement with the institution.

(c): Current membership on a visiting committee, board, or similar body at the institution.

(d): Ownership of the institution's securities or other evidences of debt. (Minor or indirect holdings are not considered conflicts.)

(e): Any office, governing board membership, or relevant committee chairing in the institution. (Ordinary membership in a professional society or association is not considered an office.)

(f): Current enrollment as a student. (This is only a conflict for proposals or applications that originate from a department or school in which one is a student.)

(g): Received and retained an honorarium or award from the institution within the last 12 months.

3. Relationship with someone who has personal interest in the proposal or another application. Examples of such relationships include:

- (a): Related by marriage or through family membership.
- (b): Business or professional partnership.
- (c): Employment at the same institution, organization, or business within the last 12 months.
- (d): Past or present association as thesis advisor or thesis student.

(e): Collaboration on a project, book, article, report, or paper within the last 48 months.

4. Other affiliations or relationships. Interests of the following persons are to be treated as if they were yours:

(a): Any affiliation or relationship of your spouse, your minor child, a relative living in your immediate household, or anyone who is legally your partner that you are aware of that would be covered by Section 1, 2, or 3 of this Statement (except for receipt by your spouse or relative of any honorarium or award).

(b): Any other relationship, such as close personal friendship, that you think might tend to affect your judgment or be seen as doing so by a reasonable person familiar with the relationship.



The Maine Commission for Community Service A Stronger Maine Through Volunteerism



ACKNOWLEDGEMENT OF CONFLICT OF INTEREST POLICY

Please sign this form and return it to Commission staff, as instructed, at the address below *before* you begin to review applications.

I have read the Commission policy on Conflict of Interest as outlined in the Reviewer Information Package and understand that I must contact the appropriate Commission staff if a conflict arises during my service as a reviewer. I also will not divulge any confidential information I may become aware of during the grant review process. Upon completion of this work, I will destroy all digital and/or hard copies of applications and not share them with anyone or hold them.

I fully understand that I must sign and return this Conflict of Interest Acknowledgement to the Commission Office before I begin review of grant applications.

Name (please print): Edward A. Barrett

Signature:

Date:

[For Commission use only - - Date received:_____]