



DEPARTMENT OF ADMINISTRATIVE AND FINANCIAL SERVICES
OFFICE OF STATE PROCUREMENT SERVICES
STATE OF MAINE

PROCUREMENT JUSTIFICATION FORM (PJF)

This form must accompany all contract requests and sole source requisitions (RQS) over \$10,000 submitted to the Office of State Procurement Services.

INSTRUCTIONS: Please provide the requested information in the white spaces below. All responses (except signatures) must be typed; no hand-written forms will be accepted. See the guidance document posted with this form on the Procurement Services intranet site (Forms page) for additional instructions.

PART I: OVERVIEW				
Department Office/Division/Program:		DACF/Maine Forest Service/Forest Protection Division		
Department Contract Administrator or Grant Coordinator:		Jennifer Wright		
(If applicable) Department Reference #:				
Agency Department Code:			Advantage RQS #: 01A	20260707*29
Amount: (Contract/Amendment/Grant)		\$29,900.00		
CONTRACT	Proposed/Original Start Date:	7/1/2026	Proposed/Most Recent End Date:	10/31/2026
AMENDMENT	New Effective Date:		New End Date (if Applicable):	
GRANT	Project Start Date:		Grant Start Date:	
	Project End Date:		Grant End Date:	
Vendor/Provider/Grantee Name, City, State:		Dawn Wolf Technologies DBA 135 Air Carrier Management 13507 W Burton St. Wichita, KS 67235		
Brief Description of Goods/Services/Grant:		Purchase of an FAA-approved Safety Management System (SMS) with an integrated crew tracking, maintenance, and inventory tracking module.		

PART II: JUSTIFICATION FOR VENDOR SELECTION			
Check the box below for the justification(s) that applies to this request. (Check all that apply.)			
☐	A. Competitive Process	☐	G. Grant
☐	B. Amendment	☐	H. State Statute/Agency Directed
☒	C. Single Source/Unique Vendor	☐	I. Federal Agency Directed

☐	D. Proprietary/Copyright/Patents	☐	J. Willing and Qualified
☐	E. Emergency	☐	K. Client Choice
☐	F. Higher Education Cooperative Project	☐	L. Other Authorization

Please respond to ALL of the questions in the following sections.

PART III: SUPPLEMENTAL INFORMATION

1. Provide a more detailed description and explain the need for the goods, services or grant to supplement the response in Part I.

The Forest Protection Division has been authorized and funded to purchase a Safety Management System (SMS) and Maintenance Tracking program for the Forest Protection Division Aviation Branch. A system such as this has been recommended by both the National Transportation Safety Board (NTSB) and the Federal Aviation Administration (FAA), which is expected to make such a program mandatory for an aviation program like ours, which provides emergency services to federal agencies, as the Forest Protection Division does. It is also expected that the U.S. Forest Service will make this a mandatory program for its state cooperators very soon. That said, the Aviation Branch realizes that aircraft maintenance is an integral part of aviation safety and needs a maintenance and inventory tracking program that is also integrated into the SMS. It is unusual for this type of system to be designed together. We have mostly found that either safety programs have worked with different maintenance companies to try to fit the systems together, or that one company purchases another company that wrote their program differently and thus has integration issues.

2. Provide a brief justification for the selected vendor to supplement the response in Part II. Reference the solicitation (RFP/RFA/RFQ) number if applicable.

The 135ACM program was recommended to the Forest Protection Division by the leadership at Life Flight of Maine, which has been using this program for over three years. They switched from another program because 135ACM was easier to use and is a modular system, so they only had to purchase the parts of the program that they needed, saving money. This is the only program that we found that was designed as a comprehensive maintenance and flight operations program from the beginning, with no application programming interfaces (APIs) that can limit each partnering system's data sharing options and require extensive ongoing management. APIs can be very unstable and create anomalies that interfere with the data transmissions, which can cause significant challenges.

3. Explain how the negotiated costs or rates are fair and reasonable; or how the funding was allocated to grantee.

The Forest Protection Division has been searching for an affordable maintenance tracking program for several years, and the least expensive option costs more than \$30,000.00 per year. The 135ACM program has a full maintenance tracking and inventory module that is included with an FAA-approved Safety Management System, for the same price.

4. Describe the plan for future competition for the goods or services.

There was a previous one-time purchase and installation of the program and an annual charge thereafter. The division will continue to monitor the industry for more competitive pricing.

PART IV: AMERICAN RESCUE PLAN ACT (ARPA) / MAINE JOBS & RECOVERY PLAN (MJRP)

Does this request utilize ARPA/MJRP funds?

☐ Yes, MJRP funds (023) – If Yes, please attach the approved Business Case(s).☐ Yes, ARPA funds (025) or (026) – If Yes, please be aware of the requirements from awarding federal agencies.☒ No – If No, proceed to Part V.**PART V: CONFLICTS OF INTEREST (COI); CONTRACT WITH THE STATE***Maine law contains Conflict of Interest statutes directed to State Departments, State Officers, and Employees Generally under MRS [Title 5, §18](#) and [§18-A](#), in harmony with MRS [Title 17, §3104](#).*☒ The requesting department's signatory affirms, understands, and acknowledges Maine's Conflict of Interest statutes and, in accordance with those statutes and to the best of their knowledge, has determined that no conflict of interest exists at the time of this contract, renewal, or amendment.**PART VI: APPROVALS**

Governor/Department Commissioner or Designee

1. The signature below indicates approval of this procurement request.

Signature of requesting
Department's Commissioner
(or designee):

Amanda E. Beal

DocuSigned by:

Amanda E. Beal

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Typed Name:

Amanda E. Beal, Commissioner

Date:

7/9/2026

2. Additional signature required **ONLY if box E (Emergency) is selected in PART II**. The signature below indicates approval by the Department's Commissioner, or the designee specifically authorized to approve emergency procurement requests.Signature of requesting
Department's Commissioner
(or designee):

Typed Name:

Date:

****OSPS Section Only****Signature of DAFS
Procurement Official:

DocuSigned by:

Thomas Paquette

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Typed Name:

Thomas Paquette

Date:

7/21/2026

