

# State of Maine Waiver of Competitive Bidding Request Form

**Form Instructions:** Please provide the requested information in the white boxes below. This form is to precede all contract requests that are not the direct result of a competitive bid process.

<b>Requesting Department's Contract Administrator:</b>	Donna E. Grant, Deputy Secretary of State for Information Services	<b>Office/Division/Program of Contract Administrator:</b>	Office of information Services, Maine Department of the Secretary of State
<b>Est. Contract Amount:</b>	\$ 6,270	<b>Contract or RQS Number:</b>	RQS29C2019042600000001136
<b>Proposed Start Date:</b>	May 15, 2019	<b>Proposed End Date:</b>	May 14, 2022
<b>Vendor/Provider Name, City, State</b>	Image Science Associated, LLC 6898 Townline Road Williamson, NY 14589		
<b>Short Description of Good or Service:</b>	GoldThread System with 3 years of Maintenance		

<b>Please note, for transparency purposes, Waivers of Competitive Bidding will be publicly posted. Public postings are placed on the Division of Procurement Services website for a period of seven consecutive calendar days.</b>	<b>To be completed by the Division of Procurement Services</b> Posting dates on Division of <i>Procurement Services</i> website: From: <u>05/10/19</u> To: <u>05/16/19</u>
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<b>Notice of Intent to Waive Competitive Bidding Number:</b>	NOI# 0520190606
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**1. Statutory Justification**  
State of Maine statute (5 M.R.S. §1825-B(2)) allows waivers of competitive bidding only for the specific reasons listed below. Please mark the appropriate box (X) next to the justification which applies to this specific request.

	A. The procurement of goods or services by the State for county commissioners pursuant to Title 30-A, section 124, involves the expenditure of \$2,500 or less, and the interests of the State would best be served;								
	B. The Director of the Bureau of General Services is authorized by the Governor, or the Governor's designee, to make purchases without competitive bidding because, in the opinion of the Governor or the Governor's designee, an emergency exists that requires the immediate procurement of goods or services;								
	<table style="width: 100%; border: none;"> <tr> <td style="width: 35%; border: none;"><i>If citing the above justification for this Waiver of Competitive Bidding request, please have the requesting Department's Commissioner or Chief Executive (as the Governor's "designee") sign and date on the right.</i></td> <td style="width: 65%; border: none;"><i>By signing below, I signify as the Governor's designee there is an emergency that necessitates this non-competitive procurement.</i></td> </tr> <tr> <td style="border: none;"></td> <td style="border: none;"><b>Signature:</b></td> </tr> <tr> <td style="border: none;"></td> <td style="border: none;"><b>Printed Name:</b></td> </tr> <tr> <td style="border: none;"></td> <td style="border: none;"><b>Date:</b></td> </tr> </table>	<i>If citing the above justification for this Waiver of Competitive Bidding request, please have the requesting Department's Commissioner or Chief Executive (as the Governor's "designee") sign and date on the right.</i>	<i>By signing below, I signify as the Governor's designee there is an emergency that necessitates this non-competitive procurement.</i>		<b>Signature:</b>		<b>Printed Name:</b>		<b>Date:</b>
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	<b>Signature:</b>								
	<b>Printed Name:</b>								
	<b>Date:</b>								
<b>X</b>	C. After reasonable investigation by the Director of the Bureau of General Services, it appears that any required unit or item of supply, or brand of that unit or item, is procurable by the State from only one source;								
	D. It appears to be in the best interest of the State to negotiate for the procurement of petroleum products;								
	E. The purchase is part of a cooperative project between the State and the University of Maine System, the Maine Community College System, the Maine Maritime Academy, or a private, nonprofit, regionally accredited institution of higher education with a main campus in this State involving: <ul style="list-style-type: none"> <li>(1) An activity assisting a state agency and enhancing the ability of the university system, community college system, Maine Maritime Academy, or a private, nonprofit, regionally accredited institution of higher education with a main campus in this State to fulfill its mission of teaching, research, and public service;</li> <li>(2) A sharing of project responsibilities and, when appropriate, costs;</li> </ul>								
	<i>If citing the above justification for this sole source request, please note that the specific approval of the Governor's Office is required, in accordance with Executive Order 26 FY 11/12, "An Order to Enhance Competitive Bidding". The approval must be documented on DAFS/BGS/Division of Procurement Services "GOVCOOP" form, found here: <a href="http://www.maine.gov/purchases/info/forms/govcoop.doc">http://www.maine.gov/purchases/info/forms/govcoop.doc</a>.</i>								
	F. The procurement of goods or services involves expenditures of \$10,000 or less, in which case the Director of the Bureau of General Services may accept oral proposals or bids;								
	G. The procurement of goods or services involves expenditures of \$10,000 or less, and procurement from a single source is the most economical, effective and appropriate means of fulfilling a demonstrated need.								
	If a different authorization specifically allows for this non-								

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competitive procurement, please provide that reference here:

**Please note that the following four points below (#2 through 5) all require a response.**

## 2. Description of Specific Need

Please identify, and fully describe, the specific problem, requirement, or need the resulting non-competitive contract would address and which makes the goods or services necessary. Explain how the requesting Department determined that the goods or services are critical and/or essential to agency responsibilities or operations.

The GoldenThread System designed by Image Science Associates is a tool that communicates image quality standards within the digital archiving industry. It is designed to eliminate waste and sub quality products. GoldenThread explicitly communicates the image quality specifications to reduce the need to rework the image which in turn ensures that the job is done correctly the first time. The GoldenThread System includes a comprehensive set of Image Quality Metrics which includes grayscale and color response; resolution, sampling frequency and spatial frequency response; white balance; color channel registration; noise; color encoding accuracy; and lighting uniformity.

## 3. Availability of other Public Resources

Please explain how the requesting Department concluded that sufficient staffing, resources, or expertise is not available within the State of Maine's government, or other governmental entities (local, other state, or federal agencies) external to the requesting Department, which would be able to address the identified need more efficiently and effectively than the identified vendor.

GoldenThread System designed by Images Science Associates is the Gold Standard of image quality specification and verification. This software system is fully compliant with existing Federal Agencies Digitization Guidelines Initiative. The GoldenThread system was designed to facilitate total image quality management in digital imaging workflows and is ideally suited to work in museums and archives. GoldenThread is very particular software, designed for a very specific need within the digital archive industry.

## 4. Cost

Since a waiver of competitive bidding is being requested for this procurement, please explain how the requesting Department concluded the negotiated costs, fees, or rates are **fair and reasonable**.

Image quality specification and verification software systems are very unique and specialized applications. One other provider of a similar application was found. However, their software system cost was \$650 more than GoldenThread system.

## 5. Future Competition

Please describe potential opportunities which may be available to foster competition for these goods or services in the future.

The Office of Information Services will continue to search for vendors that can provide the same functionality and quality of software as Images Science Associates' GoldenThread System but at a lower cost.

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**Please note that only one of the two points below (“Uniqueness” or “Timeframe”) requires a response. Requesting Departments are not required to respond to both points.**

**6. Uniqueness**

Please explain if the goods or services required are unique to a specific vendor. Describe the unique qualifications, abilities, and/or expertise of the vendor and how those particular unique factors address the specific need identified above. If the vendor has unique equipment, facilities, or proprietary data, also explain the necessity of these particular unique assets.

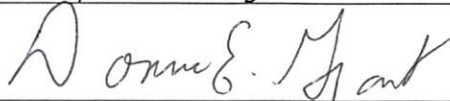
The GoldenThread System by Image Science Associates ensures conformance to digital archiving industry standards and best practices. Image Science Associates is on the forefront of establishing the protocols, tools and best practices used to evaluate digital image quality. Image Science Associates has expertise and experience in image quality targets and algorithms as well as test systems designed for production environments. Image Science Associates is in a unique position to provide this digital verification software because they are fully engaged in setting the standards for the industry as well as teaching this standard to others in the industry.

**7. Timeframe (Complete only if B. is the Statutory Justification marked on Page 1)**

Please explain if time is of the essence and an emergency exists which requires the immediate procurement of goods or services. Describe the nature of this emergency, provide the date by which the goods or services must be delivered, and explain how that date was determined and its significance (i.e. impact if delayed beyond this date). Also, provide information as to how it was determined this vendor is the best option to address this time-sensitive procurement.

**Signature of requesting Department’s Commissioner or Chief Executive (or designee within the Commissioner’s Office):**

*By signing below, I signify that my Department requests, and I approve of, this Waiver of Competitive Bidding.*



**Printed Name:**

Donna E. Grant, Deputy Secretary of State for Information Services

**Date:**

April 30, 2019