



DEPARTMENT OF ADMINISTRATIVE AND FINANCIAL SERVICES
OFFICE OF STATE PROCUREMENT SERVICES
 STATE OF MAINE

PROCUREMENT JUSTIFICATION FORM (PJF)

This form must accompany all contract requests and sole source requisitions (RQS) over \$10,000 submitted to the Office of State Procurement Services.

INSTRUCTIONS: Please provide the requested information in the white spaces below. All responses (except signatures) must be typed; no hand-written forms will be accepted. See the guidance document posted with this form on the Procurement Services intranet site (Forms page) for additional instructions.

PART I: OVERVIEW			
Department Office/Division/Program:		Department of Transportation/Ferry Services	
Department Contract Administrator or Grant Coordinator:		MaineDOT CA: Edward J. Dupont MaineDOT CS: Robert Dwyer MaineIT Contact: Jonathan Ives	
(If applicable) Department Reference #:		48070	
Agency Department Code:		Advantage CT / RQS #:	2025031400000002102
Amount: (Contract/Amendment/Grant)		\$13,800.00	
CONTRACT	Proposed/Original Start Date:	12/25/2024	Proposed/Most Recent End Date: 12/24/2025
AMENDMENT	New Effective Date:	12/25/2025	New End Date (if Applicable): 12/24/2026
GRANT	Project Start Date:		Grant Start Date:
	Project End Date:		Grant End Date:
Vendor/Provider/Grantee Name, City, State:		Vessel Vanguard, LLC, Bonita Springs, FL	
Brief Description of Goods/Services/Grant:		Ferry Vessel Maintenance Management Software as a Service	

PART II: JUSTIFICATION FOR VENDOR SELECTION			
Check the box below for the justification(s) that applies to this request. (Check all that apply.)			
<input type="checkbox"/>	A. Competitive Process	<input type="checkbox"/>	G. Grant
<input checked="" type="checkbox"/>	B. Amendment	<input type="checkbox"/>	H. State Statute/Agency Directed
<input checked="" type="checkbox"/>	C. Single Source/Unique Vendor	<input type="checkbox"/>	I. Federal Agency Directed
<input type="checkbox"/>	D. Proprietary/Copyright/Patents	<input type="checkbox"/>	J. Willing and Qualified
<input type="checkbox"/>	E. Emergency	<input type="checkbox"/>	K. Client Choice
<input type="checkbox"/>	F. Higher Education Cooperative Project	<input type="checkbox"/>	L. Other Authorization

Please respond to ALL of the questions in the following sections.

PART III: SUPPLEMENTAL INFORMATION

1. Provide a more detailed description and explain the need for the goods, services or grant to supplement the response in Part I.

The Department utilizes Vessel Vanguard Software as a Service to manage the Ferry Systems' major assets that include ferry boats and their key components. The system facilitates maintenance management, supports preventative maintenance, and tracks usage. It is utilized by ferry engineers, captains, and the crew members responsible for maintenance work. The purpose of this extension is to ensure that the Vessel Vanguard SaaS service is not interrupted through 12/24/2026.

2. Provide a brief justification for the selected vendor to supplement the response in Part II. Reference the solicitation (RFP/RFA/RFQ) number if applicable.

The Department originally awarded the contract to Wheelhouse Technologies, Inc through RFP 201903040 in 2019. There have been multiple ownership and name changes since the contract was initially awarded. This sole source amendment will extend the existing contract with the current owner, Vessel Vanguard, LLC until December 2026 and ensure that Ferry Services continues to receive uninterrupted ferry vessel maintenance management service.

3. Explain how the negotiated costs or rates are fair and reasonable; or how the funding was allocated to grantee.

The rates for this extension are the same as previously. The Department considers the costs for the 1-year extension to be fair and reasonable.

4. Describe the plan for future competition for the goods or services.

The Department is preparing to release an RFP with an anticipated award to be made late 2026. The timing of RFP proposal review needs to be aligned with Maine Ferry Services off season. Maine Ferry Services staff have limited availability during the high season.

PART IV: AMERICAN RESCUE PLAN ACT (ARPA) / MAINE JOBS & RECOVERY PLAN (MJRP)

Does this request utilize ARPA/MJRP funds?

Yes, MJRP funds (023) – If Yes, please attach the approved Business Case(s).

Yes, ARPA funds (025) or (026) – If Yes, please be aware of the requirements from awarding federal agencies.

No – If No, proceed to Part V.

PART V: CONFLICTS OF INTEREST (COI); CONTRACT WITH THE STATE

Maine law contains Conflict of Interest statutes directed to State Departments, State Officers, and Employees Generally under MRS [Title 5, §18](#) and [§18-A](#), in harmony with MRS [Title 17, §3104](#).

The requesting department's signatory affirms, understands, and acknowledges Maine's Conflict of Interest statutes and, in accordance with those statutes and to the best of their knowledge, has determined that no conflict of interest exists at the time of this contract, renewal, or amendment.

PART VI: APPROVALS

Governor/Department Commissioner or Designee

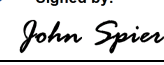
1. The signature below indicates approval of this procurement request.

Signature of requesting Department's Commissioner (or designee):	Signed by:  <small>51BA1171F8B9463...</small>		
Typed Name:	Kyle Hall, Director of Maintenance and Operations	Date:	2/17/2026

2. Additional signature required **ONLY if box E (Emergency) is selected in PART II**. The signature below indicates approval by the Department's Commissioner, or the designee specifically authorized to approve emergency procurement requests.

Signature of requesting Department's Commissioner (or designee):			
Typed Name:		Date:	

****OSPS Section Only****

Signature of DAFS Procurement Official:	Signed by:  <small>2A1D91BCA418470...</small>		
Typed Name:	John Spier	Date:	2/17/2026

Certificate Of Completion

Envelope Id: 80BC993E-B4E1-4954-A1A1-0C6017A43A57	Status: Completed
Subject: Complete with Docusign: ITP-255815 Vessel Vanguard LLC PJF 12.01.2025.docx	
Source Envelope:	
Document Pages: 3	Signatures: 2
Certificate Pages: 5	Initials: 0
AutoNav: Enabled	Envelope Originator:
Envelopeld Stamping: Enabled	John Spier
Time Zone: (UTC-05:00) Eastern Time (US & Canada)	John.F.Spier@maine.gov
	IP Address: 198.182.163.113

Record Tracking

Status: Original 2/12/2026 2:07:48 PM	Holder: John Spier John.F.Spier@maine.gov	Location: DocuSign
Security Appliance Status: Connected	Pool: StateLocal	
Storage Appliance Status: Connected	Pool: State of Maine - Office of Information Technology	Location: Docusign

Signer Events

Signer Events	Signature	Timestamp
Nancy Tan Nancy.Tan@maine.gov Deputy Director of IT Procurement DAFS Procurement Services Security Level: Email, Account Authentication (None)	Completed Using IP Address: 174.195.195.162 Signed using mobile	Sent: 2/12/2026 2:09:28 PM Viewed: 2/13/2026 1:56:42 PM Signed: 2/13/2026 2:04:26 PM

Electronic Record and Signature Disclosure:
Accepted: 12/17/2020 2:42:29 PM
ID: d76e019d-41f6-4433-a7cc-f299bfc60565

Kyle Hall Kyle.Hall@maine.gov Director M&O Security Level: Email, Account Authentication (None)	 Signed by: 51BA1171F8B9463...	Sent: 2/13/2026 2:04:30 PM Viewed: 2/17/2026 12:59:23 PM Signed: 2/17/2026 12:59:50 PM
	Signature Adoption: Uploaded Signature Image Using IP Address: 198.182.163.113	

Electronic Record and Signature Disclosure:
Accepted: 1/5/2023 8:53:06 AM
ID: 84f342c1-c71f-4b8e-aeab-8a8fc175a683

John Spier John.F.Spier@maine.gov Security Level: Email, Account Authentication (None)	 Signed by: 2A1D91BCA418470...	Sent: 2/17/2026 12:59:55 PM Viewed: 2/17/2026 2:23:58 PM Signed: 2/17/2026 2:24:10 PM
	Signature Adoption: Pre-selected Style Using IP Address: 64.135.136.193	

Electronic Record and Signature Disclosure:
Accepted: 9/9/2021 7:08:18 AM
ID: 548efd56-cc5f-4584-a2fc-df5efeeb03b4

In Person Signer Events	Signature	Timestamp
Editor Delivery Events	Status	Timestamp
Agent Delivery Events	Status	Timestamp
Intermediary Delivery Events	Status	Timestamp

Certified Delivery Events	Status	Timestamp
---------------------------	--------	-----------

Carbon Copy Events	Status	Timestamp
--------------------	--------	-----------

IT Procurement ITProcurement@maine.gov Security Level: Email, Account Authentication (None)	COPIED	Sent: 2/17/2026 2:24:14 PM
---	---------------	----------------------------

Electronic Record and Signature Disclosure:
Accepted: 1/6/2026 7:58:49 AM
ID: 53784b1c-43af-481f-a60f-1cf96a494ca0

John Spier John.F.Spier@maine.gov Security Level: Email, Account Authentication (None)	COPIED	Sent: 2/17/2026 2:24:18 PM
--	---------------	----------------------------

Electronic Record and Signature Disclosure:
Accepted: 9/9/2021 7:08:18 AM
ID: 548efd56-cc5f-4584-a2fc-df5efeeb03b4

Jonathan Ives Jonathan.A.Ives@maine.gov Security Level: Email, Account Authentication (None)	COPIED	Sent: 2/17/2026 2:24:18 PM
--	---------------	----------------------------

Electronic Record and Signature Disclosure:
Accepted: 11/24/2025 3:56:25 PM
ID: ed8a5902-fed8-43ed-bf88-f1b7da1cf471

Robert Dwyer Robert.Dwyer@maine.gov Contract Grant Specialist MaineDOT Security Level: Email, Account Authentication (None)	COPIED	Sent: 2/17/2026 2:24:22 PM
---	---------------	----------------------------

Electronic Record and Signature Disclosure:
Accepted: 5/8/2024 10:43:39 AM
ID: ddb7903-258f-4286-a3aa-3d25a2cc241b

Tim Swenson tim.swenson@maine.gov Security Level: Email, Account Authentication (None)	COPIED	Sent: 2/17/2026 2:24:25 PM
--	---------------	----------------------------

Electronic Record and Signature Disclosure:
Not Offered via DocuSign

Witness Events	Signature	Timestamp
----------------	-----------	-----------

Notary Events	Signature	Timestamp
---------------	-----------	-----------

Envelope Summary Events	Status	Timestamps
-------------------------	--------	------------

Envelope Sent	Hashed/Encrypted	2/12/2026 2:09:28 PM
Certified Delivered	Security Checked	2/17/2026 2:23:58 PM
Signing Complete	Security Checked	2/17/2026 2:24:10 PM
Completed	Security Checked	2/17/2026 2:24:25 PM

Payment Events	Status	Timestamps
----------------	--------	------------

Electronic Record and Signature Disclosure
--

ELECTRONIC RECORD AND SIGNATURE DISCLOSURE

From time to time, Carahsoft OBO Maine Office of Information Technology (we, us or Company) may be required by law to provide to you certain written notices or disclosures. Described below are the terms and conditions for providing to you such notices and disclosures electronically through the DocuSign system. Please read the information below carefully and thoroughly, and if you can access this information electronically to your satisfaction and agree to this Electronic Record and Signature Disclosure (ERSD), please confirm your agreement by selecting the check-box next to 'I agree to use electronic records and signatures' before clicking 'CONTINUE' within the DocuSign system.

Getting paper copies

At any time, you may request from us a paper copy of any record provided or made available electronically to you by us. You will have the ability to download and print documents we send to you through the DocuSign system during and immediately after the signing session and, if you elect to create a DocuSign account, you may access the documents for a limited period of time (usually 30 days) after such documents are first sent to you. After such time, if you wish for us to send you paper copies of any such documents from our office to you, you will be charged a \$0.00 per-page fee. You may request delivery of such paper copies from us by following the procedure described below.

Withdrawing your consent

If you decide to receive notices and disclosures from us electronically, you may at any time change your mind and tell us that thereafter you want to receive required notices and disclosures only in paper format. How you must inform us of your decision to receive future notices and disclosure in paper format and withdraw your consent to receive notices and disclosures electronically is described below.

Consequences of changing your mind

If you elect to receive required notices and disclosures only in paper format, it will slow the speed at which we can complete certain steps in transactions with you and delivering services to you because we will need first to send the required notices or disclosures to you in paper format, and then wait until we receive back from you your acknowledgment of your receipt of such paper notices or disclosures. Further, you will no longer be able to use the DocuSign system to receive required notices and consents electronically from us or to sign electronically documents from us.

All notices and disclosures will be sent to you electronically

Unless you tell us otherwise in accordance with the procedures described herein, we will provide electronically to you through the DocuSign system all required notices, disclosures, authorizations, acknowledgements, and other documents that are required to be provided or made available to you during the course of our relationship with you. To reduce the chance of you inadvertently not receiving any notice or disclosure, we prefer to provide all of the required notices and disclosures to you by the same method and to the same address that you have given us. Thus, you can receive all the disclosures and notices electronically or in paper format through the paper mail delivery system. If you do not agree with this process, please let us know as described below. Please also see the paragraph immediately above that describes the consequences of your electing not to receive delivery of the notices and disclosures electronically from us.

How to contact Carahsoft OBO Maine Office of Information Technology:

You may contact us to let us know of your changes as to how we may contact you electronically, to request paper copies of certain information from us, and to withdraw your prior consent to receive notices and disclosures electronically as follows:

To contact us by email send messages to: kendra.l.coates@maine.gov

To advise Carahsoft OBO Maine Office of Information Technology of your new email address

To let us know of a change in your email address where we should send notices and disclosures electronically to you, you must send an email message to us at kendra.l.coates@maine.gov and in the body of such request you must state: your previous email address, your new email address. We do not require any other information from you to change your email address.

If you created a DocuSign account, you may update it with your new email address through your account preferences.

To request paper copies from Carahsoft OBO Maine Office of Information Technology

To request delivery from us of paper copies of the notices and disclosures previously provided by us to you electronically, you must send us an email to kendra.l.coates@maine.gov and in the body of such request you must state your email address, full name, mailing address, and telephone number. We will bill you for any fees at that time, if any.

To withdraw your consent with Carahsoft OBO Maine Office of Information Technology

To inform us that you no longer wish to receive future notices and disclosures in electronic format you may:

- i. decline to sign a document from within your signing session, and on the subsequent page, select the check-box indicating you wish to withdraw your consent, or you may;
- ii. send us an email to kendra.l.coates@maine.gov and in the body of such request you must state your email, full name, mailing address, and telephone number. We do not need any other information from you to withdraw consent.. The consequences of your withdrawing consent for online documents will be that transactions may take a longer time to process..

Required hardware and software

The minimum system requirements for using the DocuSign system may change over time. The current system requirements are found here: <https://support.docusign.com/guides/signer-guide-signing-system-requirements>.

Acknowledging your access and consent to receive and sign documents electronically

To confirm to us that you can access this information electronically, which will be similar to other electronic notices and disclosures that we will provide to you, please confirm that you have read this ERSD, and (i) that you are able to print on paper or electronically save this ERSD for your future reference and access; or (ii) that you are able to email this ERSD to an email address where you will be able to print on paper or save it for your future reference and access. Further, if you consent to receiving notices and disclosures exclusively in electronic format as described herein, then select the check-box next to ‘I agree to use electronic records and signatures’ before clicking ‘CONTINUE’ within the DocuSign system.

By selecting the check-box next to ‘I agree to use electronic records and signatures’, you confirm that:

- You can access and read this Electronic Record and Signature Disclosure; and
- You can print on paper this Electronic Record and Signature Disclosure, or save or send this Electronic Record and Disclosure to a location where you can print it, for future reference and access; and
- Until or unless you notify Carahsoft OBO Maine Office of Information Technology as described above, you consent to receive exclusively through electronic means all notices, disclosures, authorizations, acknowledgements, and other documents that are required to be provided or made available to you by Carahsoft OBO Maine Office of Information Technology during the course of your relationship with Carahsoft OBO Maine Office of Information Technology.