



DEPARTMENT OF ADMINISTRATIVE AND FINANCIAL SERVICES  
**OFFICE OF STATE PROCUREMENT SERVICES**  
 STATE OF MAINE

**PROCUREMENT JUSTIFICATION FORM (PJF)**

This form must accompany all contract requests and sole source requisitions (RQS) over \$10,000 submitted to the Office of State Procurement Services.

*INSTRUCTIONS: Please provide the requested information in the white spaces below. All responses (except signatures) must be typed; no hand-written forms will be accepted. See the guidance document posted with this form on the Procurement Services intranet site (Forms page) for additional instructions.*

PART I: OVERVIEW				
Department Office/Division/Program:		IFW / Resource Management / Diversity Section / Bird Group		
Department Contract Administrator or Grant Coordinator:		Erynn Call and Diana Harper		
(If applicable) Department Reference #:				
Agency Department Code:	09A	Advantage CT / RQS #:	20231106*1327	
Amount: (Contract/Amendment/Grant)	\$53,744.45			
CONTRACT	Proposed/Original Start Date:		Proposed/Most Recent End Date:	
AMENDMENT	New Effective Date:	11/14/2025	New End Date (if Applicable):	09/30/2026
GRANT	Project Start Date:		Grant Start Date:	
	Project End Date:		Grant End Date:	
Vendor/Provider/Grantee Name, City, State:		Conservation Science Global, Cape May, NJ 08204		
Brief Description of Goods/Services/Grant:		Continuing the implementation of the Eastern Golden Eagle research in Maine to expand knowledge of the species presence, distribution, habitat use, and movement. This will support MDIFW as part of environmental review, and species planning (e.g., SWAP and species conservation plans), and expand community science involvement in conservation efforts.		

PART II: JUSTIFICATION FOR VENDOR SELECTION			
Check the box below for the justification(s) that applies to this request. (Check all that apply.)			
<input type="checkbox"/>	A. Competitive Process	<input type="checkbox"/>	G. Grant
<input checked="" type="checkbox"/>	B. Amendment	<input type="checkbox"/>	H. State Statute/Agency Directed
<input checked="" type="checkbox"/>	C. Single Source/Unique Vendor	<input type="checkbox"/>	I. Federal Agency Directed
<input type="checkbox"/>	D. Proprietary/Copyright/Patents	<input type="checkbox"/>	J. Willing and Qualified

<input type="checkbox"/>	E. Emergency	<input type="checkbox"/>	K. Client Choice
<input type="checkbox"/>	F. Higher Education Cooperative Project	<input type="checkbox"/>	L. Other Authorization

Please respond to ALL of the questions in the following sections.

**PART III: SUPPLEMENTAL INFORMATION**

1. Provide a more detailed description and explain the need for the goods, services or grant to supplement the response in Part I.

Golden Eagles are of conservation concern in North America, as populations are at best stable and may be declining or being held below carrying capacity (Millsap et al. 2022, Slabe et al. 2022). The eastern population is genetically distinct and is of concern throughout its range due to its small size, vulnerability to human threats, and considerable knowledge gaps (Katzner et al. 2012, 2020, Doyle et al. 2016). This population is listed as vulnerable or endangered in several states and provinces. In Maine, Golden Eagles are listed as endangered within the Maine Endangered Species Act and a Species of Greatest Conservation Need within the Maine Wildlife Action Plan (SGCN Priority 1). Breeding birds were last detected in the state in 1997, but Maine serves as a migratory corridor and hosts a wintering population. Further, eagles telemetered in other studies have been observed near eyries during summer, suggesting that existing eyries may host breeding eagles in the future. However, the extent of use during summer, as well as distribution and habitat use throughout the year, remains largely unknown. This study will expand public outreach efforts and gather trail camera and telemetry data to better understand Golden Eagle presence, distribution, habitat use, and movement patterns in Maine year-round. In doing so, we will directly benefit eastern Golden Eagle populations at state and range-wide scales, aiming to improve the conservation of Golden Eagles in Maine and support similar efforts focused on the eastern population. This project incorporates priorities identified by the Eastern Golden Eagle Working Group and highlights the research, outreach, and survey needs of a species listed as a Regional and Priority 1 Species of Greatest Conservation Need in the Maine State Wildlife Action Plan. The primary objectives are to 1) increase public awareness and participation in the conservation of golden eagles in Maine, and 2) address knowledge gaps and apply results to direct specific conservation and management actions.

2. Provide a brief justification for the selected vendor to supplement the response in Part II. Reference the solicitation (RFP/RFA/RFQ) number if applicable.

The Maine Department of Inland Fisheries and Wildlife (MDIFW) does not currently have the capacity or expertise to manage, assimilate, and summarize large Golden Eagle observation and trail camera datasets, or to capture and affix transmitters to Golden Eagles as required for this project. Conservation Science Global (CSG) provides the wildlife biology and data science expertise necessary to assimilate and integrate historical and current observations and telemetry data, deploy and affix satellite transmitters, and manage telemetry and trail camera databases.

Tricia A. Miller, Ph.D., Senior Research Wildlife Biologist and Executive Director of CSG, will lead all work conducted by CSG. Dr. Miller has studied the eastern population of Golden Eagles since 2005 and completed her dissertation on the ecology of this population. Her experience includes trapping and tagging more than 70 Golden Eagles across the eastern United States. She has authored over 50 published manuscripts, co-authored the Golden Eagle account for Birds of the World, and is a founding member of the Eastern Golden Eagle Working Group. Miller will lead all aspects of the work conducted by CSG, including assimilating and summarizing Golden Eagle historical and current observations, all available telemetry data for Golden Eagles traveling from or through Maine, trail camera datasets, ordering telemetry units, and supervision of CSG staff as well as training IFW staff on trail camera data management and the capture and affixing transmitters on Golden Eagles.

**PART III: SUPPLEMENTAL INFORMATION**

3. Explain how the negotiated costs or rates are fair and reasonable; or how the funding was allocated to grantee.

As stated previously, we believe that Conservation Science Global has the specialized expertise necessary for partnering on this project to increase our knowledge and conservation of Golden Eagles in Maine. CSG and Trish Miller have provided a reasonable budget for the personnel compensation for their time

4. Describe the plan for future competition for the goods or services.

This project aims to enhance our comprehension of the presence, distribution, and movements of Golden Eagles. The gathered insights will play a crucial role in guiding the conservation of this species in Maine and across its entire range. Moreover, this endeavor will continue as research efforts move forward. This may lead to demand for similar services in the future.

**PART IV: AMERICAN RESCUE PLAN ACT (ARPA) / MAINE JOBS & RECOVERY PLAN (MJRP)**

Does this request utilize ARPA/MJRP funds?

Yes, MJRP funds (023) – If Yes, please attach the approved Business Case(s).

Yes, ARPA funds (025) or (026) – If Yes, please be aware of the requirements from awarding federal agencies.

No – If No, proceed to Part V.

**PART V: CONFLICTS OF INTEREST (COI); CONTRACT WITH THE STATE**

Maine law contains Conflict of Interest statutes directed to State Departments, State Officers, and Employees Generally under MRS [Title 5, §18](#) and [§18-A](#), in harmony with MRS [Title 17, §3104](#).


The requesting department’s signatory affirms, understands, and acknowledges Maine’s Conflict of Interest statutes and, in accordance with those statutes and to the best of their knowledge, has determined that no conflict of interest exists at the time of this contract, renewal, or amendment.

**PART VI: APPROVALS**

Governor/Department Commissioner or Designee

1. The signature below indicates approval of this procurement request.

Signature of requesting Department’s Commissioner (or designee):

Signed by:  
  
 03275703AA74438...

Typed Name: Timothy Peabody

Date: 1/28/2026

2. Additional signature required **ONLY if box E (Emergency) is selected in PART II**. The signature below indicates approval by the Department’s Commissioner, or the designee specifically authorized to approve emergency procurement requests.

**Procurement Justification Form (PJF)**

Signature of requesting Department's Commissioner (or designee):			
Typed Name:		Date:	

**\*\*OSPS Section Only\*\***

Signature of DAFS Procurement Official:	Signed by: <b>Sterling Doiron</b>		
Typed Name:	4C537C52B586437... Sterling Doiron	Date:	2/10/2026

## Certificate Of Completion

Envelope Id: EC1C864F-0474-4B77-89A0-44AAB66BCB6C

Status: Completed

Subject: PJF to sign: Conservation Science Global 20231106\_1327 Amendment PJF

Source Envelope:

Document Pages: 4

Signatures: 1

Envelope Originator:

Certificate Pages: 4

Initials: 0

Diana Harper

AutoNav: Enabled

353 Water Street

Envelopeld Stamping: Enabled

41 SHS

Time Zone: (UTC-08:00) Pacific Time (US & Canada)

Augusta, ME 04333-0041

diana.harper@maine.gov

IP Address: 198.182.163.121

## Record Tracking

Status: Original

Holder: Diana Harper

Location: DocuSign

1/27/2026 12:09:28 PM

diana.harper@maine.gov

Security Appliance Status: Connected

Pool: StateLocal

Storage Appliance Status: Connected

Pool: Inland Fisheries and Wildlife

Location: Docusign

## Signer Events

Timothy Peabody

timothy.e.peabody@maine.gov

Deputy Commissioner

Security Level: Email, Account Authentication (None)

## Signature

Signed by:  
  
03275703AA74438...

Signature Adoption: Pre-selected Style

Using IP Address: 198.182.163.113

## Timestamp

Sent: 1/27/2026 12:11:17 PM

Viewed: 1/27/2026 1:33:16 PM

Signed: 1/28/2026 4:12:03 AM

## Electronic Record and Signature Disclosure:

Accepted: 1/27/2026 1:33:16 PM

ID: b9cb0a40-c710-44d2-a571-10212bdf4214

## In Person Signer Events

## Signature

## Timestamp

## Editor Delivery Events

## Status

## Timestamp

## Agent Delivery Events

## Status

## Timestamp

## Intermediary Delivery Events

## Status

## Timestamp

## Certified Delivery Events

## Status

## Timestamp

## Carbon Copy Events

## Status

## Timestamp

## Witness Events

## Signature

## Timestamp

## Notary Events

## Signature

## Timestamp

## Envelope Summary Events

## Status

## Timestamps

Envelope Sent

Hashed/Encrypted

1/27/2026 12:11:17 PM

Certified Delivered

Security Checked

1/27/2026 1:33:16 PM

Signing Complete

Security Checked

1/28/2026 4:12:03 AM

Completed

Security Checked

1/28/2026 4:12:03 AM

## Payment Events

## Status

## Timestamps

## Electronic Record and Signature Disclosure

## Certificate Of Completion

Envelope Id: 6253AA97-8B6A-48A4-A57A-56CCADF094AD	Status: Completed
Subject: Complete with Docusign: Conservation Science Global 20231106_1327 Amendment PJF Signed.pdf	
Source Envelope:	
Document Pages: 5	Signatures: 1
Certificate Pages: 1	Initials: 0
AutoNav: Disabled	Envelope Originator:
Envelopeld Stamping: Disabled	Sterling Doiron
Time Zone: (UTC-05:00) Eastern Time (US & Canada)	77 State House Station
	111 Sewall Street
	Augusta, ME 04333
	Sterling.Doiron@maine.gov
	IP Address: 198.182.163.113


## Record Tracking

Status: Original	Holder: Sterling Doiron	Location: DocuSign
2/10/2026 9:37:35 AM	Sterling.Doiron@maine.gov	

## Signer Events

Sterling Doiron  
 Sterling.Doiron@maine.gov  
 Sterling Doiron  
 Security Level: Email, Account Authentication (None)

## Signature

Signed by:  
  
 Sterling Doiron  
4C537C52B586437...  
 Signature Adoption: Pre-selected Style  
 Using IP Address: 198.182.163.113

## Timestamp

Sent: 2/10/2026 9:37:40 AM  
 Viewed: 2/10/2026 9:37:45 AM  
 Signed: 2/10/2026 9:50:13 AM  
 Freeform Signing

**Electronic Record and Signature Disclosure:**  
 Not Offered via Docusign

## In Person Signer Events

## Signature

## Timestamp

## Editor Delivery Events

## Status

## Timestamp

## Agent Delivery Events

## Status

## Timestamp

## Intermediary Delivery Events

## Status

## Timestamp

## Certified Delivery Events

## Status

## Timestamp

## Carbon Copy Events

## Status

## Timestamp

## Witness Events

## Signature

## Timestamp

## Notary Events

## Signature

## Timestamp

## Envelope Summary Events

## Status

## Timestamps

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Certified Delivered	Security Checked	2/10/2026 9:37:45 AM
Signing Complete	Security Checked	2/10/2026 9:50:13 AM
Completed	Security Checked	2/10/2026 9:50:13 AM

## Payment Events

## Status

## Timestamps