



STATE OF MAINE  
DEPARTMENT OF AGRICULTURE, CONSERVATION & FORESTRY  
LAND USE PLANNING COMMISSION  
22 STATE HOUSE STATION  
AUGUSTA, MAINE 04333-0022

JANET T. MILLS  
GOVERNOR

AMANDA E. BEAL  
COMMISSIONER

# Memorandum

**To:** LUPC Commissioners  
**CC:** Benjamin Godsoe, Acting Executive Director  
**From:** Stacy Benjamin, Acting Planning Manager; Megan Lamb, Senior Planner; Emily Francis-Lamore, Senior Planner  
**Date:** March 5, 2026  
**Re:** Comprehensive Land Use Plan (CLUP) Update Guiding Principles

---

At the December 2024 regular business meeting, Commissioners approved the initiation of a process to update the [Comprehensive Land Use Plan](#) (Plan or CLUP). The proposed process includes a phased approach, with a pre-process to identify priority issues, assess data needs, collect available data, and garner input on the planning process design before the official update and adoption processes begin. A [website](#) for the pre-process has been launched. This agenda item is a discussion of potential guiding principles for the CLUP update process.

## Background

A key ingredient in large-scale planning processes is to identify a set of guiding principles. Guiding principles are clearly stated guidelines or value statements that provide a foundation for the Commission's and participants' efforts, no matter how the process unfolds. They provide guardrails so the public and participants understand the goals of the process and priorities for the outcomes, and can help the Commission, staff, and any appointed committees make decisions when faced with a choice or when conflicts arise. These principles may include anything that is important to the Commission to help guide the process. However, they also must be consistent with the LUPC's enabling statute: 12 M.R.S. §681 (attachment A). The purpose and scope section of the statute guides all of the Commission's regulations, zoning, and the CLUP. Ultimately, an update to the Plan must be consistent with statute and carry forward the ideals articulated in Section 681.

BENJAMIN GODSOE  
ACTING EXECUTIVE DIRECTOR  
HARLOW BUILDING, 4<sup>TH</sup> FLOOR



PHONE: (207) 287-2631  
FAX: (207) 287-7439  
WWW.MAINE.GOV/DACF/LUPC

In response to LD 1798, the 2012 reform legislation that significantly changed the Commission's statute, the LUPC created a new program called [Community-Guided Planning and Zoning \(CGPZ\)](#). The purpose of CGPZ was to conduct regional planning. However, before beginning any specific projects, the Commission adopted broad principles applicable to every process:

*The product of the CGPZ effort and the process through which it is developed must:*

- *Ensure a locally-driven, locally-desired process;*
- *Encourage broad participation;*
- *Respect property owner equity;*
- *Balance regional uniqueness and statewide consistency for stakeholders; and*
- *Be consistent with statutory purpose and guiding principles.*

The advantage of adopting such principles is that it communicates to participants: a) the process will seek to achieve certain goals, and b) how the Commission will measure outcomes. The staff believes adopting a similar set of broad principles would help guide the CLUP update process.

Below are some additional examples of potential guiding principles from past memos, and external examples.<sup>1</sup> **They are meant to be a starting place in the discussion only** and were originally provided as examples of things the Commission could include in guiding principles for the current CLUP update process.

#### *Statutory Consistency*

The CLUP and its development must be consistent with the LUPC statutory purpose, and the plan update process outlined in [12 M.R.S. §681](#) and [§685-C](#).

#### *Regional Representation and Economic Viability*

The LUPC (and an updated CLUP) must place increased emphasis on:<sup>2</sup>

1. Serving the regions in which the unorganized and deorganized areas are located;
2. Honoring the rights and participation of residents and property owners; and
3. Encouraging and facilitating regional economic viability.

#### *Public Engagement*

The CLUP update process must include a robust, collaborative, and broad-reaching public engagement process. The Commission must seek diverse perspectives and use varying strategies to ensure all voices are heard. The process must be transparent and allow for broad participation by all with an interest in the Commission's Service Area to ensure a balance of the Plan's vision, goals, and policies across unique regions.

#### *Balance Regional Differences*

Taken together, the goals and policies of the CLUP must strike a balance between regional uniqueness and jurisdiction-wide consistency in regulatory structure and predictability for property owners.

---

<sup>1</sup> Past Commission memos related to the current CLUP update can be accessed at the [CLUP Process Summary Website](#).

<sup>2</sup> See the CLUP Guidance Document at [LUPC Guidance Documents](#).

### *Consider Climate Change*

The CLUP update process must consider the potential implications of climate change to ensure both consistency with statewide and regional policies as well as regional needs within the Commission’s service area. The update process should consider and prioritize future rulemaking or policy development as needed, focusing on policies that are targeted, but also flexible enough to handle likely uncertainty and potentially unforeseen circumstances related to the effects of climate change.

### *SMART Goals and Policies*

The current 2010 CLUP includes many well-meaning and sometimes competing policies encompassing a broad array of activities and recommendations that, in some cases, exceed the scope of the Commission’s work. The updated CLUP should *focus on actions within the Commission’s range of influence and responsibility*. One way to capture this principle would be to require SMART policies and strategies, or those that are:

- **Specific** – Describe what will be accomplished and the actions to be taken to accomplish the policy.
- **Measurable** – Define what data or metrics will be used to measure the policy and identify a method for collection.
- **Achievable** – Ensure policies are realistically achievable within the Commission’s scope and capacity.
- **Relevant** – Identify the key outcomes of each policy and how those outcomes align with the Commission’s statutory purpose and the guiding principles.
- **Time-bound** – Set a prioritized timetable with realistic timelines.

### **The March 2026 Meeting and Guiding Principles Discussion**

At the March meeting, the Commission will discuss what to include as potential guiding principles. The staff will then draft some principles for consideration at a follow-up meeting. As a starting place, below are some questions to consider, organized by topic.

*Statutory Consistency (consideration of the purpose and scope section of the 12 M.R.S. §681):<sup>3</sup>*

1. What does it mean for the LUPC to “preserve public health, safety and general welfare”?
2. How does the Commission balance development and environmental protection based on the statutory purpose statements? What does it mean for the LUPC to “support and encourage Maine's natural resource-based economy and strong environmental protections”?
3. What does it mean for the LUPC to “encourage appropriate residential, recreational, commercial, and industrial land uses”?

---

<sup>3</sup> These questions are directly related to the purpose and scope section of the statute, the changing of which would require an act of the Legislature.

4. How does the Commission “honor the rights and participation of residents and property owners in the unorganized and deorganized areas while recognizing the unique value of these lands and waters to the State”?
5. What types of uses would be “detrimental to the long-term health, use, and value of these areas and to Maine's natural resource-based economy” in the LUPC Service Area?
6. What is the Commission’s role in conserving “ecological and natural values”?

*Issues:*

1. How should issues be identified and prioritized? (interviews, info sessions, survey, community workshops planned – other ideas?)
2. What are the issues in your region? Are they unique to your region or similar to issues in other regions?
3. Is there a “big issue” to tackle in this CLUP update?<sup>4</sup> How will the Commission know an issue is a “high priority” based on information coming out of the update process?
4. Lots of topics and issues come up during a planning process of this scope. How should the unique role of the Commission within the broader context of UT governance be considered? Should the CLUP be focused only on actions within the Commission’s range of influence and responsibility?

*Regional Representation and Economic Viability:*

1. How can the LUPC ensure regional representation by residents and property owners
2. How should regional differences factor into the process and plan?
3. What role does the LUPC play in facilitating regional economic viability?

*Public Engagement*

1. What is effective public participation in your opinion?
2. What level of public engagement will lead to a successful CLUP?
3. Many who participate in the CLUP update process will have divergent opinions. How should different interests be considered and represented? How do we respect different perspectives, opinions, and needs that may conflict with one another?
4. Are there “ground rules” or other statements that could be made up front that would help ensure respectful discussion and debate?

*Development of Goals, Policies, and Strategies for the CLUP*

1. How can the Commission ensure that policies and strategies are meaningful, clear, appropriately prioritized, and achievable within the capacity of the Commission and staff?

---

<sup>4</sup> For example, the [2010 CLUP](#) identifies “Guiding the Location of Development” as its central and “Highest Priority Issue”.

*Roles of Commissioners, Staff, Steering Committee (if appointed), Subcommittees*

1. What role do Commissioners want to have in the process?
2. How does the Commission want to make decisions on the draft, and what are the decision points?
3. Is there a process model that works best (for example, a steering committee that leads the process)?

The 2010 CLUP procedural summary provides examples of the roles and responsibilities needed to complete an update (Attachment B)

*Attachments:*

*Attachment A. 12 M.R.S. §681, LUPC Enabling Statute*

*Attachment B. Procedural Summary from the 2010 CLUP Update Process*

## **Attachment A.**

### **12 M.R.S. §681, LUPC Enabling Statute**

#### **12 § 681. Purpose and Scope**

The Legislature finds that it is desirable to extend principles of sound planning, zoning and development to the unorganized and deorganized townships of the State: To preserve public health, safety and general welfare; to support and encourage Maine's natural resource-based economy and strong environmental protections; to encourage appropriate residential, recreational, commercial and industrial land uses; to honor the rights and participation of residents and property owners in the unorganized and deorganized areas while recognizing the unique value of these lands and waters to the State; to prevent residential, recreational, commercial and industrial uses detrimental to the long-term health, use and value of these areas and to Maine's natural resource-based economy; to discourage the intermixing of incompatible industrial, commercial, residential and recreational activities; to prevent the development in these areas of substandard structures or structures located unduly proximate to waters or roads; to prevent the despoliation, pollution and detrimental uses of the water in these areas; and to conserve ecological and natural values.

The Legislature declares it to be in the public interest, for the public benefit, for the good order of the people of this State and for the benefit of the property owners and residents of the unorganized and deorganized townships of the State, to encourage the well-planned and well-managed multiple use, including conservation, of land and resources and to encourage and facilitate regional economic viability. The Legislature acknowledges the importance of these areas in the continued vitality of the State and to local economies. Finally, the Legislature desires to encourage the appropriate use of these lands by the residents of Maine and visitors in pursuit of outdoor recreation activities, including, but not limited to, hunting, fishing, boating, hiking and camping.

**Attachment B.**  
**Procedural Summary from 2010 CLUP Update**

# ~ COMPREHENSIVE LAND USE PLAN REVISION ~

## PROCEDURAL SUMMARY

The administrative record to date includes but is not necessarily limited to the following.

### I. RESEARCH AND DRAFTING PHASE

*In addition to the panel discussions and guest speakers, summarized below, staff conducted extensive research which included works reviewed, which are located in in-office files, and works which have been cited in the document, as reflected in Appendix F of the plan.*

#### A. Commission and Staff Brainstorming

	<u>Date</u>
1. Topic: Initiate Revision Process.....	06/09/04
2. Topic: Identify Preliminary Timeline and Areas of Concern.....	11/10/04
3. Topic: Review of 1997 Comprehensive Land Use Plan .....	12/08/04
4. Topic: Review of 1997 Comprehensive Land Use Plan Implementation Schedule.....	02/02/05

#### B. Staff and Commission Visioning Sessions ..... 10/26/05 & 10/27/05

#### C. Panel Discussions (before the Commission)

1. Changing Character of Nature-based Tourism.....	01/12/05
<i>(Panelists: Albro Cowperthwaite, North Maine Woods; Steve Spencer, ME Dept. of Conservation, Bureau of Parks &amp; Lands; and Matt Polstein, New England Outdoor Center)</i>	
2. Current and Future Challenges Facing Nature-based Recreation Industries.....	03/02/05
<i>(Panelists: Bryan Wentzell, Appalachian Mountain Club; Rick Givens, ME Sporting Camp Association; and Don Hudson, Chewonki Foundation)</i>	
3. Regional Planning for Coastal Islands .....	09/07/05
<i>(Panelists: Jim Connors, ME State Planning Office – Coastal Program; Jeff Romano, Maine Coast Heritage Trust; Doug Boynton, Monhegan Island Sustainable Communities; Alice Boynton, Monhegan Planning Board; and John Griffen, Matinicus Isle Plantation Assessor)</i>	
4. Wind Energy Resources, part 1 .....	12/07/05
<i>(Panelists: Beth Nagusky, ME's Office of Energy Independence and Security; Mitch Tannenbaum, ME Public Utilities Commission; Tom Gray, American Wind Energy Association; Pete Didisheim, Natural Resource Council of Maine; Dave Publicover, Appalachian Mountain Club; Jody Jones, Maine Audubon; Tom Hodgman, ME Dept. of Inland Fisheries &amp; Wildlife)</i>	
5. Consumptive Water Use .....	01/04/06
<i>(Panelists: Bob Marvinney, ME Geologic Survey; Andy Fisk, ME Dept. of Env. Prot.; Kirt Mayland, Trout Unlimited; Andy Tolman, Maine Drinking Water Program; and Brad Caswell, Cherryfield Foods)</i>	
6. Forest Resources and Land Ownership.....	01/23/06
<i>(Panelists: Alec Giffen, Dept. of Conservation, ME Forest Service; Eric Kingsley, Innovative Natural Resource Solutions; Bruce Bornstein, Isaacson Lumber; Habib Dagher, U. of Maine; Steve Schley, Pingree Associates; Peter Triandafillou, JM Huber Corp.; Pat Strauch, Maine Forest Products Council; Lloyd Irland, The Ireland Group; Erik Hellstedt, Planning Decisions; John Hagan, Manomet Center for Conservation Sciences; Richard Carbonetti, LandVest; Ann Ingerson, The Wilderness Society; and Ian Burns, Northern Forest Alliance)</i>	
7. Conservation Easements .....	02/13/06
<i>(Panelists: Steve Sader, Professor of Forest Resources at University of Maine at Orono; Alan Hutchinson, Forest Society of Maine; Bill Patterson and Tom Rumpf, Nature Conservancy; Tim Glidden, ME State Planning Office; Steve Schley, Pingree Associates; Paul Mattor, The Matter Company; Ralph Knoll, ME Dept. of Conservation, Bureau of Parks &amp; Lands; and Jeff Pidot, Assistant Attorney General)</i>	
8. Wind Energy Resources, part 2 .....	04/05/06
<i>(Panelists: Beth Nagusky, ME Office of Energy Independence and Security; Kurt Adams, Maine Public Utilities Commission; Bill Harwood, Verrill Dana; and Robert Grace, Sustainable Energy)</i>	
9. Facilities and Services Provided to the Unorganized Territory.....	06/06/06
<i>(Panelists: Dave Socolich, Aroostook County Public Works Dept.; Bob Dunphy, Somerset County Commissioner; Steve Stanley, Penobscot County Commissioner; Tom Lizotte, Piscataquis County Commissioner; and Gary McGray, Franklin County Commissioner)</i>	

10. Affordable Workforce Housing .....	08/02/06
<i>(Panelists: Bill Glover and Peter Merrill, Maine State Housing Authority; Michael Finnegan, Coastal Enterprises Inc.; Dennis Lajoie, Community Concepts; Robert Thompson, Androscoggin Valley Council of Governments; and Jim Hatch, Freeport Housing Authority)</i>	
11. Economic Development in Rural Areas .....	10/04/06
<i>(Panelists: Robert Clark, Northern ME Development Commission; Jim Batey, Somerset Economic Development Corp.; Charles Lawton, Planning Decisions, Inc.; and Dianne Tilton, Sunrise Economic Development Corp.)</i>	
12. Wind Power Forum .....	08/01/07
<i>(Panelists: Kurt Adams, ME Public Utilities Commission Chairman; David Littell, ME Dept. of Environmental Protection Commissioner; and John Kerry, ME Office of Energy Independence and Security)</i>	

**D. Guest Speakers** *(before the Commission)*

1. Topic: Land Use Vision for the Moosehead Lake Region .....	02/02/05
<i>(Speaker: John Simko, Greenville Town Manager)</i>	
2. Topic: Remote Ponds .....	03/02/05
<i>(Speaker: Paul Johnson, ME Dept. of Inland Fisheries and Wildlife)</i>	
3. Topic: Recreational Resources and Wildlife and Fisheries Resources .....	04/06/05
<i>(Speaker: Paul Jacques, ME Dept. of Inland Fisheries and Wildlife)</i>	
4. Topic: Rising Burden of County Services Provided to Development in the UT.....	04/06/05
<i>(Speakers: Paul Hatch, Somerset County Commissioner; and Bob Higgins, Somerset County Emergency Management Agency)</i>	
5. Topic: Rising Burden of County Services Provided in the UT, continued .....	05/04/05
<i>(Speaker: Tony Bartley, Piscataquis County Commissioner)</i>	
6. Topic: 1990 Lake Management Program.....	07/06/05
<i>(Speaker: Alec Giffen, ME Forest Service, and former LURC Director)</i>	
7. Topic: Monhegan Island Survey .....	09/07/05
<i>(Speaker: Bill Strauss, Future Metrics, LLC)</i>	
8. Topic: An Introduction to Conservation Easements .....	12/07/05
<i>(Speaker: Jeff Pidot, author for Lincoln Institute of Land Policy)</i>	
9. Topic: Historical and Cultural Resources in LURC’s Jurisdiction .....	01/04/06
<i>(Speaker: Arthur Spiess, ME Historic Preservation Commission)</i>	
10. Topic: Natural Areas in LURC’s Jurisdiction.....	01/04/06
<i>(Speaker: Mark Stadler, ME Dept. of Inland Fisheries and Wildlife)</i>	
11. Topic: Recreation Resources.....	03/01/06
<i>(Speakers: Dave Soucy, ME Dept. of Conservation BP &amp; L; and Danny Martin, ME Dept. of IF &amp; W)</i>	
12. Topic: Aquatic Invasive Species .....	04/05/06
<i>(Speaker: Roberta Hill, ME Volunteer Lake Monitoring Program)</i>	
13. Topic: Charting Maine’s Future [a.k.a. the Brookings Report].....	12/06/06
<i>(Speaker: Alan Caron, President, GrowSmart Maine)</i>	
14. Topic: Governor’s Wind Power Task Force .....	08/01/07
<i>(Speaker: Alec Giffen, Task Force Chair)</i>	

**E. Discussions of Topics and/or Preliminary Draft Sections** *(before the Commission)*

1. Topic: Concept Plans – Purpose and Process of Previous Plan Reviews and Lessons for the Future .....	06/01/05
2. Sections: Vision for the Jurisdiction, Cultural Archaeological and Historical Resources, Agricultural Resources, and Air Resources .....	03/13/06
3. Topic: Exempt Lots Report.....	04/05/06
4. Topic: Wind Power Developments – Draft Guidance on Wind Power Developments.....	04/05/06
5. Sections: Geologic Resources and Wetland Resources.....	04/05/06
6. Sections: Energy Resources .....	05/03/06
7. Sections: Recreational Resources, Forest Resources, and Plant & Animal Habitat Resources .....	06/06/06
8. Topic: Planned Development (D-PD) Subdistricts .....	07/12/06
9. Sections: Chapters 2 and 3, Scenic Resources, and Water Resources .....	07/12/06
10. Section: Coastal Resources .....	09/06/06
11. Topic: Development Trends and Patterns (Residential Trends).....	02/07/07
12. Topic: Development, Trends and Patterns, continued (Non-residential Trends) .....	03/07/07
13. Topic: Development, Trends and Patterns, continued (Facilities & Services).....	04/07/07
14. Topic: Roads Providing Access to Development.....	06/06/07
15. Section: Development Chapter .....	08/30/07
16. Sections: First Compiled Draft Plan.....	10/10/07

**F. Meetings, Agency/Group Requested** (with Staff, unless noted otherwise) (Meetings upon group request)

1. Agriculture, Conservation and Forestry Committee ( <i>Joint Standing Legislative Committee</i> ) .....	02/26/07
2. The Nature Conservancy .....	03/27/06
3. Forest Resources Association, Inc. ....	10/05/06
4. Maine Forest Products Council .....	10/11/06
5. Maine Forest Products Council .....	10/18/06
6. Maine Forest Products Council .....	10/31/06
7. Natural Resources Council of Maine .....	11/20/06
8. Cooperative Forestry Research Unit .....	05/22/07
9. Maine Tourism Commission .....	06/04/07
10. Governor’s Council on Maine’s Quality of Place .....	07/17/07
11. Maine Audubon Society .....	07/19/07
12. Western Mountains Alliance .....	08/15/07
13. Maine State Planning Office .....	08/27/07
14. Agriculture, Conservation and Forestry Committee ( <i>Joint Standing Legislative Committee</i> ) .....	10/10/07
15. Maine Woods Forever .....	10/26/07

**G. Commission Action: Advancement of Draft to Workshop Phase** ..... 10/10/07

**II. PUBLIC WORKSHOP PHASE** *Version Posted: November 16, 2007<sup>1</sup>*

**A. Draft plan made available** *Record: 3*

Statutory Parties ( <i>RPCs, SPO, and Governor’s Office</i> ) .....	11/21/07
Web .....	11/20/07
Distributed to selected parties .....	11/20/07
( <i>upon request, state agencies, ACF; also see distribution list</i> ) .....	11/21/07
Notice of draft to Interested Parties (see distribution list) .....	11/21/07

**B. Public Workshops Schedule**

<i>i. First Schedule</i>	<u>Date</u>	<u>Time</u>	<u>Location</u>	
Portland .....	02/04/08 .....	6 to 9 p.m. ....	Holiday Inn by the Bay	
Augusta .....	02/06/08 .....	6 to 9 p.m. ....	St. Paul Center	
Machias .....	02/07/08 .....	6 to 9 p.m. ....	University of ME at Machias	
Presque Isle .....	02/11/08 .....	6 to 9 p.m. ....	Presque Isle Inn & Conv. Center	
Millinocket .....	02/12/08 .....	6 to 9 p.m. ....	Stearns High School	
Greenville .....	02/13/08 .....	6 to 9 p.m. ....	Greenville High School	
Rangeley .....	02/14/08 .....	6 to 9 p.m. ....	Rangeley Inn	
~ See II. D, ii, below ~				
<i>ii. Reschedule</i>	<u>Date</u>	<u>Time</u>	<u>Location</u>	03/14/08
Presque Isle .....	04/28/08 .....	6 to 9 p.m. ....	Presque Isle Inn & Conv. Center	
Millinocket .....	04/29/08 .....	6 to 9 p.m. ....	Stearns High School	
Greenville .....	04/30/08 .....	6 to 9 p.m. ....	Greenville High School	
Rangeley .....	05/01/08 .....	6 to 9 p.m. ....	Rangeley Inn	
Portland .....	05/05/08 .....	6 to 9 p.m. ....	Holiday Inn by the Bay	
Augusta .....	05/07/08 .....	6 to 9 p.m. ....	Augusta Civic Center	
Machias .....	05/08/08 .....	6 to 9 p.m. ....	University of ME at Machias	
<i>iii. Addition</i> .....				03/26/08
Request by Representative Jackson to add a workshop in Fort Kent area. Staff responded with the addition of the following:				
Fort Kent .....	04/27/08 .....	6 to 9 p.m. ....	University of ME. at Fort Kent	

**C. Commission Confirmation of Workshop Schedule** *Record: 52*

Commission Action .....	03/05/08
-------------------------	----------

<sup>1</sup> Staff found the November 16, 2007 Redline Version inaccurately illustrated the revisions made to date; the necessary components were corrected and the redline version was reposted with a header date of November 26, 2007.

**D. Notice of Workshop Schedule**

03/14/08

(5 M.R.S.A. § 8053; 12 M.R.S.A. § 685-C, 1; and Chapter 4 of the Commission's Rules, Section 4.06)

**Deadline for Action:** 17-24 days prior to first workshop<sup>2</sup>

i. First Schedule	<u>Date</u>
Secretary of State (5 M.R.S.A. § 8053) (note SoS needs notice 10 days prior to posting) .....	01/04/08
<i>Likely papers: Bangor Daily News; Bethel Citizen; Kennebec Journal; Moosehead Messenger; Portland Press Herald; and Sun Journal</i>	
Interested Parties:	
Email and mail .....	01/09/08
Statutory Parties (RPCs, SPO, and Governor's Office) (12 § 685-C, 1) .....	01/09/08
Press Release.....	workshops cancelled before achieved
ii. Postponement of Workshop Schedule	<i>Record: 24</i>
<i>This workshop schedule was determined to be untimely and diminished by other processes; given the importance of public involvement, the previously noticed workshops have been postponed to dates not yet determined.</i>	
<u>Date</u>	
Statutory Parties (RPCs, SPO, and Governor's Office) .....	01/25/08
Web .....	01/25/08
Interested Parties, via email and mail (upon request, state agencies, ACF; also see distribution list).....	01/25/08
Notice of draft to Interested Parties .....	01/25/08
iii. Notice of Rescheduled Workshops	<i>Record: 65</i>
Interested Parties, via email and mail (upon request, state agencies, ACF; also see distribution list).....	03/14/08
Statutory Parties (RPCs, SPO, and Governor's Office) (12 § 685-C, 1) .....	03/14/08
Secretary of State (5 M.R.S.A. § 8053) (note SoS needs notice 10 days prior to posting) .....	03/26/08
<i>Note that in response to a request to add a workshop in Fort Kent, the S of S notice included the addition, and all other parties were notified on 04/16/08.</i>	
<i>Bangor Daily News; Sunday Telegram; Kennebec Journal; Portland Press Herald; and Sun Journal</i>	
Press Release	
Maine Public Radio .....	04/23/08
Bangor Daily News.....	04/23/08
Kennebec Journal.....	04/28/08

**E. Meetings – (with Staff, unless noted otherwise)**

Date    Record

1. Sarah Medina, Seven Islands Land Co.....	10/31/07	1
2. Landowner Panel Discussion (before the Commission).....	11/07/07	55
<i>(Panelists: Peter Triandafillou, JM Huber Corp.; Sarah Medina, Seven Islands Co.; Steve Coleman, Land Vest Inc.; Don White, Prentiss &amp; Carlisle Co.; Gordon Gamble, Wagner Forest Management; Doug Denico, landowner; Steve Schley, Pingree Associates)</i>		
3. Agriculture, Conservation and Forestry Committee (Joint Standing Legislative Committee) .....	12/10/07	56
4. ME Dept. of Agriculture (State Soil Scientist) .....	12/27/07	7
5. ME Dept. of Environmental Protection (Air Resources).....	01/08/08	8
6. Governor's Wind Power Task Force (Alec Giffen) .....	01/15/08	12
7. ME Dept. of Conservation (Commissioner and Directors).....	01/17/08	13
8. ME Dept. of Agriculture (John Harker) .....	01/22/08	15
9. Independent Energy Producers .....	01/23/08	4
10. Wildlife Society of Maine.....	01/23/08	16
11. ME Dept. of Conservation (BP & L – Off-Road Vehicle Division) .....	01/25/08	18
12. Rural Caucus (legislative group) .....	01/29/08	21
13. ME Dept. of Environmental Protection (Commissioner) .....	01/30/08	25
14. Natural Resource Council of Maine.....	01/31/08	26
15. Governor's Office and Maine Forest Products Council .....	02/01/08	38
16. ME Public Utilities Commission .....	02/06/08	31
17. Governor's Office and Maine Forest Products Council .....	02/20/08	41
18. Governor's Council on Quality of Place (MFPC presentation).....	02/26/08	42
19. Western Mountain Alliance .....	02/29/08	44

<sup>2</sup> Day of notice does not count and last day in count may not be a weekend or national holiday (Ch. 4.08,(1)).

20. Conservation Panel Discussion ( <i>before the Commission</i> ).....	03/05/08.....	52
<i>(Panelists: Cathy Johnson, Northern Forest Alliance’s Maine Caucus; Dave Publicover, Appalachian Mountain Club; Bill Townsend, Lawyer/former LURC Commissioner/former NRCM Board Member; Greg Shute, Chewonki Foundation; and Bob Kimber, author)</i>		
21. Native Forest Network.....	03/10/08.....	62
22. ME Tourism Commission ( <i>Resource and Product Development Committee</i> ).....	03/18/08.....	43
23. Sarah Medina, Seven Islands Land Co. and Steve Coleman, Land Vest Inc. ....	03/18/08.....	66
24. Governor’s Council on Quality of Place ( <i>LURC presentation</i> ).....	03/25/08.....	71
25. The Nature Conservancy.....	03/31/08.....	79
26. Recreation Panel Discussion ( <i>before the Commission</i> ).....	04/02/08.....	80
<i>(Panelists: Bob Meyers, Maine Snowmobile Association; George Smith, Sportsman Alliance of ME; John Rust, ME Professional Guides Association; and Anne Mitchell, ME Woods Coalition)</i>		
27. Forest Society of Maine.....	04/16/08.....	90
28. Maine Forest Products Council.....	04/18/08.....	94
29. Maine Forest Products Council.....	05/14/08.....	220
30. Joan Wisher, land owner.....	05/15/08.....	226
31. Sierra Club.....	05/19/08.....	223
32. Howard Weymouth, Katahdin Forest Management.....	05/20/08.....	231
33. Maine Forest Products Council.....	05/21/08.....	240
34. Native Forest Network ( <i>Hillary Lister</i> ).....	05/28/08.....	257
35. Maine Forest Products Council.....	05/28/08.....	258
36. First Wind ( <i>Dave Wilby</i> ).....	05/29/08.....	262
37. University of Maine – <i>Participant: roundtable discussion on recreation and private land in the Northern Forest</i> .....	05/30/08.....	269
38. Native Forest Network ( <i>Jesse Watson</i> ).....	06/02/08.....	271
39. ME Dept. of Inland Fisheries and Wildlife ( <i>Steve Walker</i> ).....	06/02/08.....	272
40. Native Forest Network ( <i>Emily Posner</i> ).....	06/04/08.....	278
41. Rob Lillieholm, U. Maine at Orono.....	06/05/08.....	323

**F. Public Workshops**

Over 725 people attended one or more of the eight workshops around the state, 177 of those people spoke. An additional 250 written comments were received during the public comment period.

	<u>Date</u>	<u>Record #</u>	<u>~ # of Attendees</u>
<i>Fort Kent</i> .....	04/27/08.....	122.....	55
<i>Presque Isle</i> .....	04/28/08.....	123.....	70
<i>Millinocket</i> .....	04/29/08.....	124.....	150
<i>Greenville</i> .....	04/30/08.....	125.....	75
<i>Rangeley</i> .....	05/01/08.....	126.....	110
<i>Portland</i> .....	05/05/08.....	127.....	83
<i>Augusta</i> .....	05/07/08.....	128.....	120
<i>Machias</i> .....	05/08/08.....	129.....	65
<i>TOTAL</i> .....			~725
			(~177 spoke)

**G. Public Comment Period, Close of** (5 M.R.S.A. § 8053.3.C)

**Deadline for Action: must be stated in legal notice; no period stipulated**

*Close of public comment period*.....06/06/08  
 All comments are reflected in either the audio record for each workshop, or by written comments in the Public Record.

**H. Staff Summary of Public Comment**

	<u>Date</u>	<u>Record</u>
Staff summary of public comments posted and distributed.....	08/29/08	
Staff presentation and discussion of summary with Commission.....	09/10/08.....	376
<i>Commission Directive: Begin revision based on summary &amp; 09/10/08 discussion. Revise Vision &amp; Principal Values, and present to Commission before revising other sections.</i>		
Staff presentation and discussion of summary with Commission ( <i>continued</i> ).....	10/01/08.....	385
<i>Commission Directive: Confirmation of 09/10/08 directive; no additional directives.</i>		

**I. Meetings, Post Comment Period** – (with Staff, unless noted otherwise)

(Some meetings were staff initiated in order to clarify comments and collect current data, while other comment based meetings are discouraged at this phase in order to allow proper consideration and implementation of comments submitted during workshop process. However, staff continues to honor such requests as time allows.)

1. Environmental Funders Network .....	06/17/08	378
2. Dept. of Conservation, Forest Service .....	06/19/08	379
3. Piscataquis County Economic Development Council.....	09/08/08	380
4. Landowners and Sportsmen Relations Advisory Board.....	09/09/08	381
5. Maine Wilderness Guides Organization .....	09/15/08	382
6. Northern Forest Alliance, Maine Caucus .....	09/17/08	383
7. Governor’s Office .....	09/17/08	384
8. Dept. of Inland Fisheries & Wildlife.....	10/09/08	390
9. Maine Woods Forever – roundtable.....	11/07/08	395

**J. Working Group**

At its December 3, 2008 meeting the Commission voted to create a facilitated Working Group to discuss specific issues in the Comprehensive Land Use Plan (CLUP) before any further redrafts or proceeding to formal public hearings. The Commission believes that while the extensive public workshops and formal presentations by various interested parties have provided an excellent foundation, a facilitated discussion permitted the parties to engage in dialogue directly with one another about issues of development and ways to address those issues. Since then, the Department of Conservation Commissioner, in consultation with the Office of the Governor, has appointed members to the Working Group including representatives of landowners, developers, sporting camp owners, recreation interests, conservation groups, wildlife habitat specialists, legislators and forest product representatives. LURC Commissioners also participated directly in the group’s discussions while the Commission staff attended these meetings to serve as a resource for information but were not active participants.

Based on the Commission’s charge, and on conversations with many of these interests, the Mission of the Working Group can be stated as follows: “To review and analyze data and available information about development in the Unorganized Territories; to discuss tools and methodologies to monitor development on an ongoing basis; to develop criteria by which any future development may be assessed, and to explore regulatory and non-regulatory options to address issues of development in the UT.”

The Commission looked to this group to provide guidance on these matters in order to shape the redrafting of the Plan in preparation for formal public hearings. To the extent the group develops agreements in these areas which are appropriate for inclusion in the CLUP, staff incorporated such agreements in the redraft prior to submission to the Commission or public hearings. The redraft also took into account the information resulting from the spring 2008 public workshops as well as the direction that the Commission provided to staff in response to public workshop comments. Once all sections of the plan were revised, the Commission proceeded to the formal public hearing phase.

(Facilitator: Jonathan Reitman. Working Group Members (by general category of representation): LURC Commissioners; Conservation: Karen Woodsum, Cathy Johnson, Jody Jones; Easement Holder: Alan Hutchinson; Economic Development: Matt Polstein; Forest Products Industry: Pat Strauch; Landowners: Peter Triandafillou, Tom Rumpf, Mike Lane, Sarah Medina, Don White, Benny Lumbr, Marcia McKeague; Legislature: Peter Mills, Bob Duchesne, John Martin; Recreation: Greg Shute, Bryan Wentzell, Dan Mitchell, Rick LeVasseur, John Rust; Sporting Camps: Rick Givens; and Wildlife/Habitat: Paul Jacques Andy Whitman.)

1. Description of purpose, members, and initial discussion data .....	01/09/09	412
2. Working Group Meeting (overview, membership, outline, and tasks) .....	01/26/09	421
3. Working Group Meeting (landowner rights, interior/rim, regulatory strategies, guiding dev.) .....	02/10/09	428
4. Working Group Meeting (regulatory strategies and guiding development) .....	02/20/09	440
5. Working Group Meeting (guiding dev.; roads; and continuing dialogue) .....	03/05/09	442
6. Final Working Group Report released .....	04/01/09	448

**K. Discussion of Topics and/or Draft Sections** (before the Commission)

1. Section: Chapter 1 - Vision .....	11/05/08	391
2. Topic: Process moving forward .....	11/05/08	391
3. Topic: Process moving forward (continued) [also see I. Working Group, above] .....	12/03/08	401
4. Topic: Prospective Zoning Plan for the Rangeley Region .....	04/01/09	449
5. Section: Chapter 1 - Vision .....	04/01/09	449
6. Topic: Working Group Report.....	04/01/09	449

7. Topic: Preliminary Schedule .....	04/01/09 ....	449
8. Sections: Chapters 1 - Vision, 2 - the Commission, 3 - the Jurisdiction, 4 - Development, 5.4 - Cultural, Archaeological and Historical Resources, and 5.10 - Scenic Resources .....	05/06/09 ....	455
9. Sections: Chapter 4 ( <i>continued</i> ), and Chapters 5.1 - Agricultural Resources, 5.2 - Air and Climate Resources, 5.3 - Coastal Resources, 5.5 - Energy Resources, and 5.7 - Geologic Resources .....	06/03/09 ....	474
10. Sections: Chapters 5.6 - Forest Resources, 5.8 - Plant and Animal Habitat Resources, 5.9 - Recreation Resources, 5.11 - Water Resources, 5.12 - Wetland Resources, and 6 - Education and Enforcement.....	07/01/09 ....	486
11. Sections: Chapter 1 - Vision ( <i>continued</i> ), 4 - Development ( <i>continued</i> ), and 7 - Implementation.....	08/05/09 ....	492
12. Sections: Compiled draft plan.....	09/02/09 ....	499

**L. Meetings, Concurrent with Post Workshop Redrafting** – (*with Staff, unless noted otherwise*)

1. Agriculture, Conservation and Forestry Committee ( <i>Joint Standing Legislative Committee</i> ) ( <i>“LURC Bills” work session (LDs 413, 474, 558, 1047, and 1370) and CLUP process presentation</i> ).....	05/13/09 ....	456
2. Agriculture, Conservation and Forestry Committee ( <i>Joint Standing Legislative Committee</i> ) ( <i>“LURC Bills” work session (LDs 474 and 1047)</i> ) .....	05/14/09 ....	457

**M. Commission Action: Advancement of Draft to Hearing Phase** .....09/02/09 ....499

*Commission vote: 7 in favor, 0 against, 0 abstaining, and 0 absent*

**III. PUBLIC HEARING PHASE**

Version Posted: September 02, 2009<sup>3</sup>

(5 M.R.S.A. §§ 8052 and 8053; 12 M.R.S.A. § 685-C, 1; and Chapter 4 of the Commission’s Rules, Sections 4.06 and 4.08)

“The Commission shall hold public hearings to collect information to be used in establishing the land use guidance plan. The hearings must be conducted according to commission rules adopted in accordance with procedures for the establishment of rules pursuant to Title 5, chapter 375, subchapter 2.”<sup>4</sup>

- A. Draft plan made available and distributed** (12 M.R.S.A. § 685-C, 1) **Exhibit: H**  
 Interested Parties, via email and mail (upon request, state agencies, and also see distribution list) .....09/03/09  
 Statutory Parties (RPCs, SPO, Governor’s Office, and ACF;) (also see III. B, below).....09/10/09

- B. Statutory Submittal of Draft Plan** **Exhibit: # H**  
 (12 M.R.S.A. § 685-C, 1; and Public Law, Chapter 264, 123rd Legislature, First Regular Session)

“The Commission may not adopt a plan or portion of a plan, unless:

- A. The tentative plan has been submitted to each regional planning commission and other appropriate agencies, which shall forward their comments and recommendations, if any, to the commission within 30 days,
- B. The tentative plan has been submitted to the State Planning Office, pursuant to Title 5, section 3305, subsection 1, paragraph G, which shall forward its comments and recommendations, if any, to the commission within 30 days; and
- C. The commission has considered all comments submitted under paragraphs A and B; and
- D. The commission has submitted the tentative plan to the joint standing committee of the Legislature having jurisdiction over conservation matters and the committee has reviewed the plan at a public meeting. The Commission shall brief the committee on any anticipated changes to land use districts and subdistricts based on revisions in the comprehensive land use plan and a projected timetable for rulemaking to adopt these changes. The tentative plan must be submitted to the committee a minimum of 30 days prior to the Commission’s final vote.” (12 M.R.S.A. § 685-C, 1)

“At least 30 days prior to a scheduled vote by the commission on final adoption, [LURC] shall submit to the [ACF] the most recent draft of the tentative comprehensive land use plan developed pursuant to the 12 [MRS] § 685-C,1. In addition to the draft plan, the commission shall provide an accompanying report that includes...” (P.L., Ch. 264, 123rd Legislature)

	Date	Exhibit
i. Distribution to Statutory Parties (RPCs <sup>5</sup> , SPO, and ACF) (12 § 685-C, 1) .....	09/10/09	H

**C. Public Hearing Schedule**

	<u>Date</u>	<u>Time</u>	<u>Location</u>
Augusta.....	09/28/09	1-4:30 pm and 6 to 10 pm	Senator Inn
Bangor.....	09/29/09	1-4:30 pm and 6 to 10 pm	Ramada Inn
Presque Isle.....	09/30/09	1-4:30 pm and 6 to 10 pm	Presque Isle Inn and Convention Center

- D. Notice and Distribution of Hearing Schedule** **Exhibit: H**  
 (5 M.R.S.A. §§ 8052 and 8053; 12 M.R.S.A. § 685-C, 1; Chapter 4 of the Commission’s Rules, Sections 4.06 and 4.08; and Public Law, Chapter 264, 123rd Legislature, First Regular Session)

**Deadline for Action:** 17-24 days prior to first hearing<sup>6</sup>

Interested Parties, via email and mail (upon request, state agencies, ACF; also see distribution list).....	09/03/09
Statutory Parties (RPCs, SPO, and Governor’s Office) (12 § 685-C, 1).....	09/10/09
Statutory Parties (persons spec. or req. notice, and means effective in reaching affected persons) (5 § 8053,1).....	09/10/09
Press Release.....	09/09/09
Secretary of State (5 M.R.S.A. § 8053) (must be to SOS 10 days prior to posting).....	08/27/09
Bangor Daily News; Sunday Telegram; Kennebec Journal; Portland Press Herald; and Sun Journal	
Notice published .....	09/09/09
Review Agencies (BPL; DEP; DHHS; FS; GS; HPC; IFW; MCHT; MDA; NAP; PUC; SPO; USACE; and USFW) .....	09/17/09

<sup>3</sup> Clean draft is primary distribution version while a merge and compare (redline) of changes from 1997 CLUP available on the web and on CD.

<sup>4</sup> Language includes revisions made by LD 472, Chapter 264 – effective September 20, 2007.

<sup>5</sup> Androscoggin Valley Council of Government (COG); Greater Portland COG; Hancock County Planning Commission; Kennebec Valley COG; Mid Coast RPC; Northern Maine Development Commission; Penobscot Valley COG; Southern Maine RPC; and Washington County COG

<sup>6</sup> Day of notice does not count and last day in count may not be a weekend or national holiday (Ch. 4.08,(1)).

**E. Public Hearings**

Over 132 people attended one or more of the 6 hearing sessions, 48 of whom provided verbal testimony. An additional 452 written comments were received during the public comment period.

	<u>Attendees</u>	<u>Verbal Testimony</u>	<u>Date</u>	<u>Exhibit</u>
Augusta .....	56	23	09/28/09	J11
Bangor .....	53	16	09/29/09	J23
Presque Isle .....	23	9	09/30/09	J28

**F. Public Comment Period** (5 M.R.S.A. § 8052 and 8053,3,C and Chapter 5.18)

**Deadline for Action:** *at least 10 days after close of public hearing; must be stated in legal notice.*

Open of public comment period.....	09/09/09
Close of public comment period (10 days after close of hearing) .....	10/21/09
Close of rebuttal period (rebuttal to comments pursuant to 5.18,2,a only) (7 days).....	10/28/09

**G. Staff Summary of Public Testimony and Presentation to Commission**

(5 M.R.S.A. § 8052,(5); PL Chapter 264, 123<sup>rd</sup> Legislature First Regular Session; and Chapter 5.19)

	Date	Exhibit
Distribution of verbal and written testimony and verbal testimony notes.....	10/27/09	I-13
Distribution of written testimony submitted between 10/23/09 and 10/28/09 .....	10/30/09	I-14
Commission discussion and direction regarding preparation of materials .....	11/04/09	I-17
Staff summary of public comments posted .....	11/25/09	K
Staff presentation and discussion of summary with Commission.....	12/02/09	K

**H. Revision Post Hearing**

*“...If an agency determines that a rule that the agency intends to adopt is substantially different from the proposed rule, the agency shall request comments from the public concerning the changes from the proposed rule. ...”* (5 M.R.S.A. § 8052,5,B)

*If an additional comment period is triggered, refer to Chapter 4 and 5 M.R.S.A. § 8052,(5) and 8053 for procedural requirements.*

Distribution of Post Hearing Draft (version 12/22/09) .....	12/22/09	M
Staff presentation and discussion of requested changes with Commission.....	01/06/09	M

**I. Commission Action**

***Exhibit: M***

“Approve this draft, with edits, for subsequent statutorily required processes in the approval process.”

Commission vote: 6 in favor, 0 against, 0 abstaining, and 1 absent

**IV. APPROVAL AND ADOPTION**

*Version Posted: Tentative Plan 01/27/10<sup>7</sup>*

*(LD 472, Chapter 264; 12 M.R.S.A. § 685-C, 1; 5 M.R.S.A. §§ 8053, 8060, and 8064, Chapter 4 of the Commission's Rules, Section 4.06, and Public Law, Chapter 264, 123<sup>rd</sup> Legislature, First Regular Session)*

*"The Commission may not adopt a plan or portion of a plan, unless:*

- A. The tentative plan has been submitted to each regional planning commission and other appropriate agencies, which shall forward their comments and recommendations, if any, to the commission within 30 days,*
- B. The tentative plan has been submitted to the State Planning Office, pursuant to Title 5, section 3305, subsection 1, paragraph G, which shall forward its comments and recommendations, if any, to the commission within 30 days;*
- C. The commission has considered all comments submitted under paragraphs A and B; and*
- D. The commission has submitted the tentative plan to the joint standing committee of the Legislature having jurisdiction over conservation matters and the committee has reviewed the plan at a public meeting. The Commission shall brief the committee on any anticipated changes to land use districts and subdistricts based on revisions in the comprehensive land use plan and a projected timetable for rulemaking to adopt these changes. The tentative plan must be submitted to the committee a minimum of 30 days prior to the Commission's final vote." (12 M.R.S.A. § 685-C, 1)*

*"...In addition to the draft plan, the Commission shall provide an accompanying report..." (P.L., Ch. 264, 123<sup>rd</sup> Legislature)*

**A. Submittal of Draft Plan to Statutory Parties**

**Exhibit**

**Deadline for Action:** *At least 30 days prior to IV. C, below*

i. Distribution of Tentative Plan to Statutory Parties (RPCs <sup>8</sup> , SPO, and ACF) (12 § 685-C, 1)	01/28/10	N
ii. ACF Public Meeting (12 § 685-C, 1.D)	02/03/10	P
iii. Statutory Party Comment		Q
<i>Mid-Coast Regional Planning Commission</i>	02/08/10	Q-1
<i>Maine State Planning Office</i>	02/23/10	Q-2

**B. Commission Adoption of Tentative Plan**

**Exhibit: R**

**Deadline for Action:** *no less than 30 days later than item IV. B, above.*

<i>Commission Meeting</i>	03/03/10
<i>Commission Action: Consideration of comments submitted by statutory parties and adoption of the plan as amended (one errata item on page 30).</i>	

Commission vote: 6 in favor, 0 against, 0 abstaining, and 1 absent

**C. Governor Action** (12 M.R.S.A. § 685-C, 1)

**Exhibit: S**

*"Upon adoption of the official land use plan by the commission, it shall submit the plan to the Governor for approval. The Governor shall approve or disapprove the plan, plans or any portion of a plan within 30 days of receipt. If the Governor fails to act, the plan shall be deemed approved."*

<i>Plan submitted to Governor</i> ..... (hand delivery)	03/08/10
<i>Governor Action: Plan Approval</i>	03/16/10

**D. 2010 Comprehensive Land Use Plan Completion**

**Exhibit: O-7**

<i>Commission Meeting</i>	04/07/10
<i>Commission Action: Commission affirmation of the completion of the 2010 Comprehensive Land Use Plan.</i>	

<sup>7</sup> Clean draft is primary distribution version while a merge and compare (redline) of changes from 1997 CLUP available.

<sup>8</sup> Androscoggin Valley Council of Government (COG); Greater Portland COG; Hancock County Planning Commission; Kennebec Valley COG; Mid Coast RPC; Northern Maine Development Commission; Penobscot Valley COG; Southern Maine RPC; and Washington County COG

**KEY TO ACRONYMS:**

- ACF – Joint Standing Legislative Committee on Agriculture, Conservation and Forestry [Legislative oversight committee with jurisdiction over the Maine Land Use Regulation Commission]
- BPL – Maine Department of Conservation, Bureau of Parks and Lands
- COG – Council of Government
- DEP – Maine Department of Environmental Protection
- DHHS – Maine Department of Health and Human Services
- FS – Maine Department of Conservation, Maine Forest Service
- GS – Maine Department of Conservation, Maine Geologic Survey
- HPC – Maine Historic Preservation Commission
- IFW – Maine Department of Inland Fisheries and Wildlife
- LD – Legislative Document
- LURC – Maine Land Use Regulation Commission
- MCHT – Maine Coast Heritage Trust
- MDA – Maine Department of Agriculture
- MFPC – Maine Forest Products Council
- MNAP – Maine Natural Areas Program
- MRSA – Maine Revised Statutes Annotated (i.e. Maine Laws) [The general term for acts of the Legislature. Statutes are distinguished from other bodies of law, such as department rules, constitutional provisions and common law developed by the courts. Statute may also refer to the bound volumes of the law, or the MRSA.<sup>9</sup>]
- PL – Public Law [Laws of general scope and application, codified in the Maine Revised Statutes Annotated (MRSA). Most laws are public laws. Some portions of public laws are not, however, codified in the MRSA. Appropriations clauses, transition clauses and some other provisions are unallocated [“unallocated language”], i.e., they are not assigned places in the MRSA.<sup>6</sup>]
- PUC – Maine Public Utilities Commission
- RPC – Regional Planning Commission
- SOS – Maine Secretary of State
- SPO – Maine State Planning Office
- USACE – United States Army Corp of Engineers
- USFS – United States Forest Service

File Location: J:\PLANNING\CLUP\2007CLUP\CLUP\_ProceduralSummary.doc

---

<sup>9</sup> <http://www.maine.gov/legis/opla/glossary.htm>