

# STATE OF MAINE DEPARTMENT OF AGRICULTURE, CONSERVATION & FORESTRY LAND USE PLANNING COMMISSION 22 STATE HOUSE STATION AUGUSTA, MAINE 04333-0022

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# Maine Land Use Planning Commission Guidance Document on Site Law Certification, Land Use Standards

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The tables below list the LUPC's land use standards contained in statute and rule and identify which of these standards the LUPC will apply in its certification review of Site Law projects and which standards effectively will be considered by the DEP in its Site Law permit review. Procedures for review of requests for certification are governed by the Commission's Chapter 4, Rules of Practice.

This document is intended solely for guidance to Commission staff and the public when interpreting the statutory criteria for certification of Site Law projects. The document may not be relied upon to create rights, substantive or procedural. The Commission reserves the right to act in accordance with its statute and regulations, including in a manner that may vary from this document. Nothing in this document shall be construed to supersede or replace the statute, rules or Comprehensive Land Use Plan administered by the Commission.

#### Statutory Criteria for Approval – Also in LUPC rule at Section 10.24

Section of Law	LUPC	DEP	Notes
Section of Law	Standard	Standard	110165
12 M.R.S. § 685-B(4) [also in 10.24,A,1]			
Section A			
Technical and financial capacity		DEP	
Solid waste and sewage disposal		DEP	
Odor		DEP	
Water supply		DEP	
Section B			
Traffic and transportation arteries	LUPC		



#### <u>Statutory Criteria for Approval – Also in LUPC rule at Section 10.24</u>

Section of Law	LUPC	DEP	Notes
	Standard	Standard	Notes
Section C			
No undue adverse effect on existing uses, scenic		DEP	
character, and natural and historic resources			
Section D			
Soil suitability, sewage disposal		DEP	
Section E			
Conformance with statute, regulations, standards	LUPC		This is accomplished through the application of the
and plans			statute and rules, and using the CLUP to inform that
			application, as described in the CLUP guidance
			document.
Section F			
Subdivision approval	LUPC	DEP	Both agencies have a role – detailed below (see Section 10.25,Q).
Closing Paragraph			
Public health, safety and general welfare	LUPC		This is broad authority for the Commission to protect the
			public, but in the certification context would primarily
			apply to the adequacy of fire, police and ambulance
			services. In the case of wind energy development, the
			DEP implements the evaluation of fire, police and
			ambulance service adequacy because of the alignment
			with environmental concerns about fire protection issues.

Section of Rule	LUPC Standard	DEP Standard	Notes
10.11 Nonconforming Uses and Structures	LUPC		
10.24,B	LUPC		The LUPC will address these criteria as part of its allowed use determination.
10.25,A Structures Adjacent to Lakes			
Natural and cultural resource values as specified in the Wildlands Lake Assessment		DEP	The natural and cultural resources specified in the Wildlands Lake Assessment also are included in the DEP review criteria.
Water quality		DEP	
Traditional uses		DEP	This may be addressed within the broader Site Law review criteria of harmonious fit and impacts on existing uses.
Regional diversity		DEP	This may be addressed within the broader Site Law review criteria of harmonious fit and impacts on existing uses.
Natural character		DEP	
Lake management goals		DEP	Lake management goals, which are furthered by the classification system, are reflected in the Chapter 10 provisions specific to each subdistrict that address which uses are allowed, including at what density, around lakes within the various management classes. The LUPC's zoning (i.e., subdistrict designations) also reflect lake management classifications. Through its zoning (including review of rezoning petitions) and application of its subdistrict-specific land use standards the Commission, as part of its important planning role, will promote the management goals of a lake's classification as part of its certification review, but will not separately apply Section 10.25,A,6, which is tied to the Commission's statutory authority to evaluate whether a proposed development fits harmoniously into the existing natural environment. The DEP, under its similar statutory authority, will evaluate

Section of Rule	LUPC Standard	DEP Standard	Notes
			whether a proposed development fits harmoniously into the existing natural environment and will not adversely affect existing uses, scenic character, or other natural resources. The Commission's lake information will be available to the DEP should the DEP find it informative in conducting its review.
Landowner equity	LUPC	DEP	LUPC – limits on density of development. DEP – phosphorus.
Lake Management Classification Standards	LUPC		Section 10.25,A,3
Water Quality Limiting Lake Standards		DEP	Section 10.25,A,4
10.25,B Prospectively Zoned Areas			
Dimensional standards	LUPC		See Section 10.26.
Vegetative buffering		DEP	This is related to visual buffering of development – the DEP will apply a more general standard.
Building layout	LUPC		
10.25,C Technical and Financial Capacity		DEP	See Chapter 4 rulemaking (included as part of January 2013 LUPC agenda materials; available on the LUPC website)
10.25,D Vehicular Circulation, Access and Parking	LUPC	DEP	<b>DEP</b> – Section 10.25,D,3,b. <b>LUPC</b> – all other parts
10.25,E Natural Character and Cultural Resources	LUPC	DEP	LUPC – Section 10.25,E,2 (hillsides) DEP – all other parts
10.25,F Noise and Lighting			
Noise		DEP	
Lighting	LUPC		
10.25,G Soil Suitability		DEP	
10.25,H Solid Waste Disposal		DEP	
10.25,I Wastewater Disposal		DEP	

Section of Rule	LUPC Standard	DEP Standard	Notes
10.25,J Water Supply		DEP	
10.25,K Surface Water Quality		DEP	
10.25,L Phosphorus Control		DEP	
10.25,M Erosion and Sedimentation Control		DEP	
10.25,N Groundwater Quality		DEP	
10.25,O Air Quality		DEP	
10.25,P Protected Natural Resources		DEP	
10.25,Q Subdivision and Lot Creation			
Counting parcels	LUPC	DEP	The LUPC standards are related to the legal definition of subdivision in the UT; the DEP's standards relate to triggering Site Law. These are different and both are necessary.
Spaghetti lots	LUPC		Section 10.25,Q,2
Layout and design	LUPC		Sections 10.25,Q,3 and 4
Procedural requirements			
Sketch plan review	LUPC		
Filing plats		DEP	The LUPC will draft condition(s) for DEP review, the DEP will impose condition(s).
Conveyance of Lots or Dwelling Units	LUPC		The LUPC will issue Certificates of Compliance for only the Commission-related standards. Commission staff will report possible DEP standard problems to DEP.
Recording of large lot land divisions	LUPC		
10.25,R (Reserved)	NA	NA	
10.25,S Common Open Space	LUPC		
10.25,T Activities in Flood Prone Areas	LUPC		The LUPC will work with the DEP early because flood standards also impact issues such as fill and foundations.

Section of Rule	LUPC Standard	DEP Standard	Notes
10.25,U Affordable Housing	LUPC		The LUPC, but the DEP will make wastewater determination.
10.26,A through G Dimensional Requirements	LUPC		Consists of lot size, frontage, setbacks, lot coverage, height, exceptions.
10.27,A Agricultural Activities	LUPC	DEP	<b>DEP</b> – only if in conjunction with a development activity. <b>LUPC</b> – all others.
10.27,B Vegetation Clearing	LUPC	DEP	<b>DEP</b> – clearing standards in NRPA resource areas; <b>LUPC</b> – clearing standards in other areas, and the two agencies will coordinate review.
10.27,C Mineral Exploration and Extraction	LUPC		These activities generally do not trigger Site Law. Metallic mineral mining is excluded from the definition of Mineral Extraction and is handled in Chapter 13 (see below).
10.27,D Roads and Water Crossings		DEP	Except that the MFS may also regulate land management roads in some areas.
10.27,E Timber Harvesting	LUPC		LUPC – in Development zones; MFS – in Management and Protection zones.
10.27,F Filling and Grading		DEP	These address natural resource impacts and visual impacts  – the DEP will evaluate these in a site-specific way for Site Law projects.
10.27,G Motorized Recreational Gold Prospecting	LUPC		
10.27,H Driveways Associated with Residential Structures and Uses			
Applicability	LUPC		As part of allowed use determination.
Setbacks, frontage	LUPC	DEP	<b>LUPC</b> – For individually permitted residences. <b>DEP</b> – For other than individually permitted dwellings ( <i>e.g.</i> , condo complex).
Roadway entry	LUPC	DEP	LUPC – For individually permitted residences.

Section of Rule	LUPC Standard	DEP Standard	Notes
			<b>DEP</b> – For other than individually permitted dwellings ( <i>e.g.</i> , condo complex).
Water crossings, wetlands, slope, erosion, fill		DEP	
10.27,I Pesticide Application	LUPC		This is a non-issue because the Commission's only requirement is that the application be in conformance with applicable State and Federal statutes and regulations.
10.27,J Signs	LUPC		
10.27,K Water Impoundments		DEP	
10.27,L Trailered Ramps, Hand-Carry Launches, and Water-access Ways			
Alternative available	LUPC		As part of allowed use determination.
One dock and one access way per subdivision	LUPC		
Maintenance		DEP	
Dimensional requirements (frontage)	LUPC		
Design and construction standards	LUPC	DEP	<b>LUPC</b> – only reviews dimensional requirements ( <i>e.g.</i> , width). <b>DEP</b> – all others.
10.27,M Service Drops	LUPC		This is a non-issue because if the project receives a permit or is exempt from a permit, the service drop is allowed.
10.27,N Home-based Businesses	LUPC		Unlikely to be part of a Site Law project.
10.27,O Permanent Docking Structures			
Reconstruction	LUPC	DEP	LUPC – legally existing, size limits, 2 years from damage, relocation to meet setbacks.  DEP – natural resources, navigation, recreational uses.
Special exception criteria	LUPC		As part of allowed use determination.

## $\underline{LUPC\ Rules,\ Chapters\ 10\ and\ 13\ Land\ Use\ Standards}$

Section of Rule	LUPC Standard	DEP Standard	Notes
Maximum dimensions	LUPC		
Normal maintenance and repair	LUPC		
Construction standards	LUPC	DEP	LUPC – only the limitation on non-water dependent uses DEP – all others
10.27,P Accessory Structures	LUPC	DEP	DEP – Site Law permit covers all structures in the development.  LUPC – For individual dwellings in a subdivision, regular LUPC permitting, including Section 10.27,P apply.
10.27,Q Recreational Lodging Facilities	LUPC		
10.27,R Rural Businesses	LUPC		
10.27,S Commercial Businesses	LUPC	DEP	<b>DEP</b> – Noise, erosion control, hazardous materials, and solid waste <b>LUPC</b> – all others
Chapter 13	LUPC		Chapter 13 identifies specific LUPC standards to be addressed in the certification process.