Prison Rape Elimination Act Maine Department of Corrections

2024 Annual Report



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I. Purpose

The Prison Rape Elimination Act (PREA) requires that each facility collect and review data "in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies and training" per Standard 115.88/115.388. The standard requires that each agency identify problem areas and take corrective action to address those concerns. This report is intended to be publicly available through the Maine Department of Corrections website.

This report will examine aggregate allegation data from the Maine Department of Correction's adult and juvenile facilities both individually and collectively. This report will also review reporting channels, partnerships with community agencies, goals for the next audit cycle, and outline ongoing efforts to eliminate sexual violence in Maine prisons.

II. Background

The Prison Rape Elimination Act (PREA) was passed in 2003 with unanimous support from both parties in Congress. The purpose of the act was to "provide for the analysis of the incidence and effects of prison rape in Federal, State, and local institutions and to provide information, resources, recommendations, and funding to protect individuals from prison rape." (Prison Rape Elimination Act, 2003).

In addition to creating a mandate for significant research from the Bureau of Justice Statistics and through the National Institute of Justice, funding through the Bureau of Justice Assistance and the National Institute of Corrections supported major efforts in many states correctional, juvenile detention, community corrections, and jail systems. The act also created the National Prison Rape Elimination Commission and charged it with developing draft standards for the elimination of prison rape. Those standards were published in June 2009 and were turned over to the Department of Justice for review and passage as a final rule. That final rule became effective on August 20, 2012.

The PREA Standards and the Final Rule can be viewed on the PREA Resource Center's website here.

III. Maine Department of Corrections Facilities and Audit Schedule

Facility	Date of Last Audit	Result of Last Audit	Date of Next Audit	Report
Maine State Prison	July 2022	Pass – No Corrective Action Required	April 2025	MSP Final Report
Bolduc Correctional Facility	July 2022	Pass – No Corrective Action Required	April 2025	BCF Final Report
Mountain View Correctional Facility	April 2024	Pass – No Corrective Action Required	2027	MVCF Final Report
Maine Correctional Center	July 2023	Pass – No Corrective Action Required	July 2026	MCC Final Report
Long Creek Youth Development Center	July 2023	Pass – No Corrective Action Required	July 2026	LCYDC Final Report
Downeast Correctional Facility	November 2022	Pass – No Corrective Action Required	2025	DCF Final Report
Leading the Way Transitional Living Residence	April 2024	Pass – No Corrective Action Required	2027	LTW Final Report

IV. Governor's Certification

The Prison Rape Elimination act requires every Governor to certify that all facilities in the State under the operational control of the State's executive branch, including facilities operated by private entities on behalf of the State's executive branch are in-compliance or working towards compliance with the PREA Standards.

Governor Janet T. Mills signed the certification for Audit Year 2 of Cycle 4 in August 2024.

V. Facility Data

Definitions

The Bureau of Justice provides definitions for the types of PREA allegations made as well as the outcomes of the investigation. The definitions are provided below.

Outcomes of investigations

Substantiated allegation means the event was investigated and determined to have occurred, based on a preponderance of the evidence.

Unfounded allegation means the investigation determined that the event did not occur.

Unsubstantiated allegation means the investigation concluded that evidence was insufficient to determine whether, or not, the event occurred.

Sexual victimization as reported by adult correctional authorities

Resident-on-resident or youth-on-youth sexual victimization involves non-consensual sexual acts or abusive contact with a victim without his or her consent or with a victim who cannot consent or refuse.

Non-consensual sexual acts are the most serious victimizations and include—

- contact between the penis and the vulva or the penis and the anus, including penetration, however slight.
- contact between the mouth and the penis, vulva, or anus.
- penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument.

Abusive sexual contact is less serious and includes intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of any person. Incidents in which the contact was incidental to a physical altercation are excluded.

Sexual harassment by another resident involves repeated and/or serious patterns of behavior which includes—

- repeated and unwelcome sexual advances.
- requests for sexual favors.
- verbal comments, gestures, or actions of a derogatory or offensive sexual nature.

Staff-on-resident or staff-on-youth sexual victimization includes any acts perpetrated on a resident by staff. Staff includes an employee, volunteer, contractor, official visitor, or other agency representative. Family, friends, and other visitors are excluded.

Staff sexual misconduct includes any consensual or non-consensual behavior or act of a sexual nature directed toward a resident by staff, including romantic relationships. Such acts include—

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- intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks that is unrelated to official duties or with the intent to abuse, arouse, or gratify sexual desire.
- completed, attempted, threatened, or requested sexual acts.
- occurrences of indecent exposure, invasion of privacy, or staff voyeurism for reasons unrelated to official duties or for sexual gratification.

Staff sexual harassment includes repeated verbal comments or gestures of a sexual nature to a resident by staff. Such statements include—

- demeaning references to a resident's sex or derogatory comments about his or her body or clothing.
- repeated profane or obscene language or gestures.

<u>Staff:</u> Department employee or a person in a facility providing services to an adult resident by agreement with or under contract with the Department (e.g., facility health care staff), but not including a volunteer, student intern, delivery person, etc.

Allegations are categorized under the year in which the allegation was reported, not necessarily when the incident occurred.

Maine State Prison

Warden: Nathan Thayer

PREA Compliance Manager: Ray Porter PREA Monitor: Wendell Atkinson

Population Capacity: 1118 Adult Male Beds

Current Population: 797

Custody level of Residents: Close, Medium, and Special Management

2024 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	5	5
Abusive Sexual Contact	2	2	1	5
Sexual Harassment	0	8	3	11
Staff Sexual Misconduct	2	2	15	19
Staff Sexual Harassment	0	1	6	7
Total	4	13	31	47

2023 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	1	0	0	1
Abusive Sexual Contact	0	3	4	7
Sexual Harassment	0	1	1	2
Staff Sexual Misconduct	1	0	2	3
Staff Sexual Harassment	0	1	0	1
Total	2	5	7	14

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	1	2	0	3
Sexual Harassment	1	1	0	2
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	0	0
Total	2	3	0	5

¹ The 2024 Annual Report was updated to correct the number of allegations included. The previous report reflects events that occurred in 2023.

Bolduc Correctional Facility

Director: Russel Worcester

PREA Compliance Manager: Shane Blakely

PREA Monitor: Shane Blakely

Population Capacity: 225 Male Adult Beds

Current Population: 221

Custody level of Residents: Minimum/Community (Less than 3 years remaining on sentence)

2024 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	0	0	0	0
Sexual Harassment	0	0	0	0
Staff Sexual Misconduct	0	0	1	1
Staff Sexual Harassment	0	0	0	0
Total	0	0	1	1

2023 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	0	0	0	0
Sexual Harassment	0	0	0	0
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	0	0
Total	0	0	0	0

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	0	0	0	0
Sexual Harassment	0	0	0	0
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	1	1
Total	0	0	0	1

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Mountain View Correctional Facility

Warden: Jeff Morin

PREA Compliance Manager: Thomas Kirlin

PREA Monitor: Scott Flannery

Population Capacity: 408 Male Adult Beds

Current Population: 322

Custody level of Residents: Medium/Minimum Security

2024 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	1	0	0	1
Sexual Harassment	1	1	0	2
Staff Sexual Misconduct	0	6	0	6
Staff Sexual Harassment	0	0	0	0
Total	2	7	0	9

2023 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	1	1
Abusive Sexual Contact	0	2	0	2
Sexual Harassment	0	4	2	6
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	4	4
Total	0	6	7	13

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	0	2	1	3
Sexual Harassment	0	1	1	2
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	0	0
Total	0	3	2	5

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Maine Correctional Center

Warden: Ben Beal

PREA Compliance Manager: Charles Dame

PREA Monitor: Vicki Burbank

Population Capacity: 650 incarcerated men and women, and a 96-bed Minimum and Community custody facility for

women.

Current Population: Total = 506 - MCC316 male, 101 female SMWRC 89 female

Custody level of Residents: Medium/Minimum Security facility and houses both male and female residents

2024 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	1	5	6
Abusive Sexual Contact	0	6	0	6
Sexual Harassment	1	5	6	12
Staff Sexual Misconduct	0	0	8	8
Staff Sexual Harassment	0	0	8	8
Total	1	12	27	40

2023 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	0	0	3	3
Sexual Harassment	2	6	5	13
Staff Sexual Misconduct	0	0	3	3
Staff Sexual Harassment	0	1	0	1
Total	2	7	11	20

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	2	2
Abusive Sexual Contact	1	2	1	4
Sexual Harassment	1	0	1	2
Staff Sexual Misconduct	0	0	2	2
Staff Sexual Harassment	0	0	2	2
Total	2	2	8	12

Long Creek Youth Development Center

Superintendent: Ryan Anderson

PREA Compliance Manager: Heather Sprague

PREA Monitor: Edwin Wilson

Population Capacity: 163 Male and Female Resident Beds

Current Population: 33 Boys, 6 Girls

Custody level of Residents: Community, Minimum, Medium, Close

2024 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	2	2
Abusive Sexual Contact	0	3	2	5
Sexual Harassment	0	5	2	7
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	0	0
Total	0	8	6	14

2023 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	1	1	2
Abusive Sexual Contact	6	3	3	12
Sexual Harassment	2	2	8	12
Staff Sexual Misconduct	0	0	3	3
Staff Sexual Harassment	0	1	1	2
Total	8	7	16	31

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	13	13
Abusive Sexual Contact	3	0	3	6
Sexual Harassment	2	0	2	4
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	2	2
Total	5	0	20	25

Downeast Correctional Facility

Warden: Jeff Morin

PREA Compliance Manager: Patirica Stevens

PREA Monitor: Scott Flannery

Population Capacity: 48 Male Adult Beds

Current Population: 43

Custody level of Residents: Minimum Security

2024 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	0	0	0	0
Sexual Harassment	0	0	0	0
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	0	0
Total	0	0	0	0

2023 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	0	0	0	0
Sexual Harassment	0	0	0	0
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	0	0
Total	0	0	0	0

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	0	0	0	0
Sexual Harassment	0	0	0	0
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	0	0
Total	0	0	0	0

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Leading the Way Transitional Living Facility

Director: Jodie Johnson

PREA Monitor: Tammy Lewis

Population Capacity: 14 Male Adult Beds

Current Population: 12

Custody level of Residents: Community

2024 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	0	0	0	0
Sexual Harassment	0	0	0	0
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	0	0
Total	0	0	0	0

2023 Allegation Data

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	0	0	0	0
Sexual Harassment	0	0	0	0
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	0	0
Total	0	0	0	0

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	0	0	0
Abusive Sexual Contact	0	0	0	0
Sexual Harassment	0	0	0	0
Staff Sexual Misconduct	0	0	0	0
Staff Sexual Harassment	0	0	0	0
Total	0	0	0	0

Agency Data

Commissioner: Randall Liberty

Deputy Commissioner: Anthony Cantillo

PREA Coordinator: Joshua Dugal

2024 Allegation Data (All Facilities)

	Substantiated	Unsubstantiated	Unfounded	Total
Non-Consensual Sex Act	0	1	12	13
Abusive Sexual Contact	3	11	1	15
Sexual Harassment	2	19	11	32
Staff Sexual Misconduct	2	8	24	34
Staff Sexual Harassment	0	1	14	15
Total	7	40	63	109

Contracts with Outside Agencies for the Confinement of Residents Maine Coastal Regional Re-Entry Center

The Maine Department of Corrections contracts with the Maine Coastal Regional Re-Entry Center to house community custody residents. Per the Department's agreement with the Center, the facility must comply with the PREA Standards and complete their triennial PREA Audit by a Bureau of Justice Certified auditor. The Center last participated in an audit in 2022 and met all applicable standards. Their next PREA Audit is currently scheduled for 2025. The biennial inspection of the reentry center took place in 2024 under PREA and the Maine Jail Standards. The facility passed all standards and continues to make efforts to maintain its federal PREA certification. A copy of the inspection report is available on the MDOC website.

Signature of Commissioner or Designee

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¹ The 2024 Annual Report was updated to correct the number of allegations included. The previous report reflects events that occurred in 2023.



The mission of the Department of Corrections is making our communities safer by reducing harm through supportive intervention, empowering change, and restoring lives.