

STATE OF MAINE DEPARTMENT OF ENVIRONMENTAL PROTECTION 17 STATE HOUSE STATION AUGUSTA, MAINE 04333-0017

DEPARTMENT ORDER

University of Maine - Center for Cooperative Aquaculture Research Hancock County Franklin, Maine A-924-71-E-R Departmental Findings of Fact and Order Air Emission License Renewal

FINDINGS OF FACT

After review of the air emission license renewal application, staff investigation reports, and other documents in the applicant's file in the Bureau of Air Quality, pursuant to 38 Maine Revised Statutes (M.R.S.) § 344 and § 590, the Maine Department of Environmental Protection (Department) finds the following facts:

I. REGISTRATION

A. Introduction

University of Maine - Center for Cooperative Aquaculture Research (CCAR) has applied to renew their Air Emission License for the operation of emission sources associated with their research and development aquaculture business incubator facility.

Visible emissions limits will be updated in this license to reflect the latest standards as found in 06-096 C.M.R. ch. 101 as well as revising the SO₂ hourly emission limit to reflect the lower sulfur content of distillate fuel as required by 38 M.R.S.¹ § 603-A(2)(A)(3).

The equipment addressed in this license is located at 33 Salmon Farm Rd, Franklin, Maine.

B. Emission Equipment

The following equipment is addressed in this air emission license:

Equipment	Max. Capacity (MMBtu/hr)	Maximum Firing Rate	Fuel Type, % sulfur	Date of Manuf.	Date of Install.	Stack #
Boiler #1	1.80	13.0	distillate fral	2004	2005	#1
Boiler #2	1.80	13.0	distillate fuel, 0.0015%	2004	2005	#1
Boiler #3	1.80	13.0	0.0013%	1999	1999	#1A
Propane Boiler #1	1.30	13.8	propane, neg.	2012	2012	#4
Propane Boiler #2	1.30	13.8	propane, neg.	2012	2012	#5

Boilers

¹ Maine Revised Statutes

Departmental Findings of Fact and Order Air Emission License Renewal

Stationary Engines

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Equipment	Max. Input Capacity (MMBtu/hr)	Rated Output Capacity (kW)	Fuel Type, % sulfur	Firing Rate (gal/hr)	Date of Manuf.	Date of Install.	Stack #
Emergency Generator #1	2.20	205	distillate fuel, 0.0015%	15.8	1989	1990	2A
Emergency Generator #2	2.20	205	distillate fuel, 0.0015%	15.8	1989	1990	2B
Emergency Generator #3	8.05	800	distillate fuel, 0.0015%	58.9	2005	2005	3

CCAR may operate small stationary engines smaller than 0.5 MMBtu/hr. These engines are considered insignificant activities and are not required to be included in this license. However, they are still subject to applicable State and Federal regulations. More information regarding requirements for small stationary engines is available on the Department's website at the link below.

http://www.maine.gov/dep/air/publications/docs/SmallRICEGuidance.pdf

Additionally, CCAR may operate <u>portable</u> engines used for maintenance or emergencyonly purposes. These engines are considered insignificant activities and are not required to be included in this license. However, they may still be subject to applicable State and Federal regulations.

C. <u>Definitions</u>

Distillate Fuel means the following:

- Fuel oil that complies with the specifications for fuel oil numbers 1 or 2, as defined by the American Society for Testing and Materials (ASTM) in ASTM D396;
- Diesel fuel oil numbers 1 or 2, as defined in ASTM D975;
- · Kerosene, as defined in ASTM D3699;
- Biodiesel, as defined in ASTM D6751; or
- Biodiesel blends, as defined in ASTM D7467.

<u>*Records*</u> or <u>*Logs*</u> mean either hardcopy or electronic records.

<u>Portable or Non-Road Engine</u> means an internal combustion engine which is portable or transportable, meaning designed to be and capable of being carried or moved from one location to another. Indicia of transportability include, but are not limited to, wheels, skids, carrying handles, dolly, trailer, or platform. This definition does NOT include engines which remain or will remain at a location (excluding storage locations) for more than 12 consecutive months or a shorter period of time for an engine located at a seasonal source. <u>A location is any single site</u> at a building, structure, facility, or installation. Any

engine that replaces an engine at a location and that is intended to perform the same or similar function as the engine replaced will be included in calculating the consecutive time period.

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An engine is <u>not</u> a non-road (portable) engine if it remains or will remain at a location for more than 12 consecutive months or for a shorter period of time if sited at a seasonal source. A seasonal source is a source that remains in a single location for two years or more and which operates for fewer than 12 months in a calendar year. If an engine operates at a seasonal source for one entire season, the engine does not meet the criteria of a non-road (portable) engine and is subject to applicable stationary engine requirements.

D. Application Classification

All rules, regulations, or statutes referenced in this air emission license refer to the amended version in effect as of the date this license was issued.

The application for CCAR does not include the licensing of increased emissions or the installation of new or modified equipment. Therefore, the license is considered to be a renewal of currently licensed emission units only and has been processed through *Major* and *Minor Source Air Emission License Regulations*, 06-096 Code of Maine Rules (C.M.R.) ch. 115.

E. Facility Classification

The facility is licensed as follows:

- As a natural minor source of air emissions, because no license restrictions are necessary to keep facility emissions below major source thresholds for criteria pollutants; and
- As an area source of hazardous air pollutants (HAP), because the licensed emissions are below the major source thresholds for HAP.

II. BEST PRACTICAL TREATMENT (BPT)

A. Introduction

In order to receive a license, the applicant must control emissions from each unit to a level considered by the Department to represent Best Practical Treatment (BPT), as defined in *Definitions Regulation*, 06-096 C.M.R. ch. 100. Separate control requirement categories exist for new and existing equipment.

BPT for existing emissions equipment means that method which controls or reduces emissions to the lowest possible level considering:

- the existing state of technology;
- the effectiveness of available alternatives for reducing emissions from the source being considered; and
- the economic feasibility for the type of establishment involved.

B. <u>Boilers #1, #2, and #3</u>

CCAR operates Boilers #1, #2, and #3 for heat. Each boiler is rated at 1.8 MMBtu/hr and fires distillate fuel. The boilers were installed in 2005, 2005, and 1999 respectively. Boilers #1 and #2 exhaust through a common stack and Boiler #3 exhausts through a separate stack.

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1. BPT Findings

The BPT emission limits for the boiler were based on the following:

Distillate Fuel

$\frac{PM/PM_{10}}{SO_2}$		0.08 lb/MMBtu based on 06-096 C.M.R. ch. 115, BPT based on firing distillate fuel with a maximum sulfur content of
		0.0015% by weight
NO _x	_	20 lb/1000 gal based on AP-42, Table 1.3-1, dated 5/10
CO	_	5 lb/1000 gal based on AP-42, Table 1.3-1, dated 5/10
VOC	_	0.34 lb/1000 gal based on AP-42, Table 1.3-3, dated 5/10
Visible	_	06-096 C.M.R. ch. 101
Emissions		

The BPT emission limits for Boilers #1, #2, and #3 are the following:

	PM	PM ₁₀	SO ₂	NO _x	CO	VOC
Unit	(lb/hr)	(lb/hr)	(lb/hr)	(lb/hr)	(lb/hr)	(lb/hr)
Boiler #1	0.20	0.20	0.10	0.30	0.10	0.10
Boiler #2	0.20	0.20	0.10	0.30	0.10	0.10
Boiler #3	0.20	0.20	0.10	0.30	0.10	0.10

2. Visible Emissions

Visible emissions from the stack that vents Boilers #1 and #2 shall not exceed 30% opacity on a six-minute block average basis except for periods of startup, shutdown, or malfunction. Visible emissions from Boiler #3 shall not exceed 20% opacity on a six-minute block average basis except for periods of startup, shutdown, or malfunction. During periods of startup, shutdown, or malfunction CCAR may elect to comply with the following work practice standards:

- a. Maintain a log (written or electronic) of the date, time, and duration of all operating time, startups, shutdowns, and malfunctions for each boiler.
- b. Develop and implement a written startup and shutdown plan for each boiler.

c. Limit the duration of unit startups, shutdowns, or malfunctions to each not exceed one hour per occurrence.

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- d. Operate each boiler at all times in a manner consistent with safety and good air pollution control practices for minimizing emissions. Determination of whether such operation and maintenance procedures are being used will be based on information available to the Department that may include, but is not limited to, monitoring results, review of operation and maintenance procedures, review of operation and maintenance records, and inspection of the unit.
- 3. New Source Performance Standards (NSPS): 40 C.F.R. Part 60, Subpart Dc

Due to their size, Boilers #1, #2, and #3 are not subject to *Standards of Performance for Small Industrial-Commercial-Institutional Steam Generating Units* 40 C.F.R. Part 60, Subpart Dc for units greater than 10 MMBtu/hr manufactured after June 9, 1989. [40 C.F.R. § 60.40c]

4. National Emission Standards for Hazardous Air Pollutants (NESHAP): 40 C.F.R. Part 63, Subpart JJJJJJ

Boilers #1, #2, and #3 are subject to the *National Emission Standards for Hazardous Air Pollutants for Industrial, Commercial, and Institutional Boilers Area Sources*, 40 C.F.R. Part 63, Subpart JJJJJJ. The units are considered existing oil boilers. [40 C.F.R. §§ 63.11193 and 63.11195]

A summary of the currently applicable federal 40 C.F.R. Part 63, Subpart JJJJJJ requirements is listed below. Notification forms and additional rule information can be found on the following website: <u>https://www.epa.gov/stationary-sources-air-pollution/compliance-industrial-commercial-and-institutional-area-source</u>.

- a. Compliance Dates, Notifications, and Work Practice Requirements
 - (1) Initial Notification of Compliance

An Initial Notification submittal to EPA was due no later than January 20, 2014. [40 C.F.R. § 63.11225(a)(2)] CCAR submitted their Initial Notification to EPA on September 17, 2011.

- (2) Boiler Tune-Up Program
 - (i) A boiler tune-up program shall be implemented. [40 C.F.R. § 63.11223]
 - (ii) Each tune-up shall be conducted at a frequency specified by the rule and based on the size, age, and operations of the boiler. See chart below:

	Tune-Up
Boiler Category	Frequency
New and Existing Oil, Biomass, and Coal fired Boilers with Less Frequent Tun	e-up Requirements
Oil fired boilers with a heat input capacity of ≤ 5MMBtu/hr Boilers #1, #2, and #3	Every 5 years

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[40 C.F.R. § 63.11223(a) and Table 2]

- (iii)The boiler tune-up program, conducted to demonstrate continuous compliance, shall be performed as specified below:
 - 1) <u>As applicable</u>, inspect the burner, and clean or replace any component of the burner as necessary. Delay of the burner inspection until the next scheduled shutdown is permitted for up to 72 months from the previous inspection for oil fired boilers less than or equal to 5 MMBtu/hour, boilers with oxygen trim systems, seasonal boilers, and limited use boilers. [40 C.F.R. § 63.11223(b)(1)]
 - 2) Inspect the flame pattern, <u>as applicable</u>, and adjust the burner as necessary to optimize the flame pattern, consistent with the manufacturer's specifications. [40 C.F.R. § 63.11223(b)(2)]
 - 3) Inspect the system controlling the air-to-fuel ratio, <u>as applicable</u>, and ensure it is correctly calibrated and functioning properly. Delay of the inspection until the next scheduled shutdown is permitted for up to 72 months from the previous inspection for oil fired boilers less than or equal to 5 MMBtu/hour, boilers with oxygen trim systems, seasonal boilers, and limited use boilers. [40 C.F.R. § 63.11223(b)(3)]
 - 4) Optimize total emissions of CO, consistent with manufacturer's specifications. [40 C.F.R. § 63.11223(b)(4)]
 - 5) Measure the concentration in the effluent stream of CO in parts per million by volume (ppmv), and oxygen in volume percent, before and after adjustments are made (measurements may be either on a dry or wet basis, as long as it is the same basis before and after the adjustments are made). Measurements may be taken using a portable CO analyzer. [40 C.F.R. § 63.11223(b)(5)]
 - 6) If a unit is not operating on the required date for a tune-up, the tune-up must be conducted within 30 days of start-up.
 [40 C.F.R. § 63.11223(b)(7)]
- (iv)<u>Tune-Up Report</u>: A tune-up report shall be maintained onsite and, submitted to the Department and/or EPA upon request. The report shall contain the following information:
 - The concentration of CO in the effluent stream (ppmv) and oxygen (volume percent) measured at high fire or typical operating load both before and after the boiler tune-up;

2) A description of any corrective actions taken as part of the tune-up of the boiler; and

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- 3) The types and amounts of fuels used over the 12 months prior to the tune-up of the boiler, but only if the unit was physically and legally capable of using more than one type of fuel during that period. Units sharing a fuel meter may estimate the fuel use by each unit. [40 C.F.R. § 63.11223(b)(6)]
- (v) After conducting the initial boiler tune-up, a Notification of Compliance Status shall be submitted to EPA no later than July 19, 2014.
 [40 C.F.R. § 63.11225(a)(4) and 40 C.F.R. § 63.11214(b)]

CCAR submitted their Notification of Compliance Status to EPA on August 5, 2022.

(3) Compliance Report

A compliance report shall be prepared by March 1^{st} every five years which covers the previous five calendar years. The report shall be maintained by the source and submitted to the Department and/or to the EPA upon request. The report must include the items contained in §§ 63.11225(b)(1) and (2), including the following: [40 C.F.R. § 63.11225(b)]

- (i) Company name and address;
- (ii) A statement of whether the source has complied with all the relevant requirements of this Subpart;
- (iii)A statement certifying truth, accuracy, and completeness of the notification and signed by a responsible official and containing the official's name, title, phone number, email address, and signature;
- (iv) The following certifications, as applicable:
 - 1) "This facility complies with the requirements in 40 C.F.R. § 63.11223 to conduct tune-ups of each boiler in accordance with the frequency specified in this Subpart."
 - 2) "No secondary materials that are solid waste were combusted in any affected unit."
 - 3) "This facility complies with the requirement in §§ 63.11214(d) and 63.11223(g) to minimize the boiler's time spent during startup and shutdown and to conduct startups and shutdowns according to the manufacturer's recommended procedures or procedures specified for a boiler of similar design if manufacturer's recommended procedures are not available."

b. Recordkeeping

Records shall be maintained consistent with the requirements of 40 C.F.R. Part 63, Subpart JJJJJJ including the following [40 C.F.R. § 63.11225(c)]:

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- (1) Copies of notifications and reports with supporting compliance documentation;
- (2) Identification of each boiler, the date of tune-up, procedures followed for tuneup, and the manufacturer's specifications to which the boiler was tuned;
- (3) Records of the occurrence and duration of each malfunction of each applicable boiler; and
- (4) Records of actions taken during periods of malfunction to minimize emissions, including corrective actions to restore the malfunctioning boiler.

Records shall be in a form suitable and readily available for expeditious review. EPA requires submission of Notification of Compliance Status reports for tune-ups and energy assessments through their electronic reporting system. [40 C.F.R. § 63.11225(a)(4)(vi)]

C. Propane Boilers #1 and #2

CCAR operates Propane Boilers #1 and #2 for heat. Each boiler is rated at 1.3 MMBtu/hr and fires propane. The boilers were installed in 2012, and each exhausts through its own stack.

1. BPT Findings

The BPT emission limits for Propane Boilers #1 and #2 were based on the following:

Propane

PM/PM_{10}	_	0.05 lb/MMBtu based on 06-096 C.M.R. ch. 115, BPT
SO_2	_	0.054 lb/1000gal based on AP-42, Table 1.5-1, dated 7/08
NO _x	_	13 lb/1000gal based on AP-42, Table 1.5-1, dated 7/08
CO	_	7.5 lb/1000gal based on AP-42, Table 1.5-1, dated 7/08
VOC	_	1 lb/1000gal based on AP-42, Table 1.5-1, dated 7/08
Visible	_	06-096 C.M.R. ch. 101
Emissions		

The BPT emission limits for Propane Boilers #1 and #2 are the following:

Unit	PM (lb/hr)	PM ₁₀ (lb/hr)	SO ₂ (lb/hr)	NO _x (lb/hr)	CO (lb/hr)	VOC (lb/hr)
Propane Boiler #1	0.07	0.07	0.01	0.18	0.11	0.01
Propane Boiler #2	0.07	0.07	0.01	0.18	0.11	0.01

2. Visible Emissions

Visible emissions from each boiler shall not exceed 10% opacity on a six-minute block average basis.

3. New Source Performance Standards (NSPS): 40 C.F.R. Part 60, Subpart Dc

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Due to their size, Propane Boilers #1 and #2 are not subject to *Standards of Performance for Small Industrial-Commercial-Institutional Steam Generating Units,* 40 C.F.R. Part 60, Subpart Dc, for units greater than 10 MMBtu/hr manufactured after June 9, 1989. [40 C.F.R. § 60.40c]

4. National Emission Standards for Hazardous Air Pollutants (NESHAP): 40 C.F.R. Part 63, Subpart JJJJJJ

Propane Boilers #1 and #2 are not subject to the *National Emission Standards for Hazardous Air Pollutants for Industrial, Commercial, and Institutional Boilers Area Sources*, 40 C.F.R. Part 63, Subpart JJJJJJ, as gas-fired boilers are exempt. [40 C.F.R. § 63.11195]

D. Emergency Generators #1, #2, and #3

CCAR operates Emergency Generators #1, #2, and #3 as emergency generators with each gen set consisting of an engine and an electrical generator. The emergency generators have engines rated at 2.20 MMBtu/hr, 2.20MMBtu/hr, and 8.05 MMBtu/hr which fire distillate fuel. The emergency generators were manufactured in 1989, 1989, and 2005 respectively.

1. BPT Findings

The BPT emission limits for the generators are based on the following:

Emergency Generators #1 and #2

$\frac{PM/PM_{10}}{SO_2}$	 - 0.12 lb/MMBtu from 06-096 C.M.R. ch. 115, BPT - combustion of distillate fuel with a maximum sulfur content not to
	exceed 15 ppm (0.0015% sulfur by weight)
NO _x	- 2.94 lb/MMBtu from the manufacturer's specification
CO	- 1.67 lb/MMBtu from the manufacturer's specification
VOC	- 0.58 lb/MMBtu from the manufacturer's specification
Visible	- 06-096 C.M.R. ch. 101, BPT
Emissions	

Emergency Generator #3

PM/PM ₁₀	- 0.12 lb/MMBtu from 06-096 C.M.R. ch. 103
SO_2	- combustion of distillate fuel with a maximum sulfur content not to
	exceed 15 ppm (0.0015% sulfur by weight)
NO _x	- 2.32 lb/MMBtu from the manufacturer's specification
CO	- 0.53 lb/MMBtu from the manufacturer's specification
VOC	- 0.08 lb/MMBtu from the manufacturer's specification
Visible	- 06-096 C.M.R. ch. 101, BPT
Emissions	

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The BPT emission limits for the generators are the following:

Unit	Pollutant	lb/MMBtu
Emergency Generator #3	PM	0.12

	PM	PM ₁₀	SO ₂	NO _x	CO	VOC
Unit	(lb/hr)	(lb/hr)	(lb/hr)	(lb/hr)	(lb/hr)	(lb/hr)
Emergency Generator #1	0.26	0.26	0.01	6.47	3.67	1.27
Emergency Generator #2	0.26	0.26	0.01	6.47	3.67	1.27
Emergency Generator #3	0.97	0.97	0.01	18.68	4.30	0.68

Visible emissions from each of the emergency generators shall not exceed 20% opacity on a six-minute block average basis except for periods of startup during which time CCAR may comply with the following work practice standards in lieu of the numerical visible emissions standard.

- a. Maintain a log (written or electronic) of the date, time, and duration of all generator startups.
- b. Operate the generators in accordance with the manufacturer's emission-related operating instructions.
- c. Minimize the engine's time spent at idle during startup and minimize the engine's startup time to a period needed for appropriate and safe loading of the engine, not to exceed 30 minutes, after which time the non-startup emission limitations shall apply.
- d. Operate the generators, including any associated air pollution control equipment, at all times in a manner consistent with safety and good air pollution control practices for minimizing emissions. Determination of whether such operation and maintenance procedures are being used will be based on information available to the Department that may include, but is not limited to, monitoring results, review

of operation and maintenance procedures, review of operation and maintenance records, and inspection of the unit.

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Each of the emergency generators shall be limited to 100 hours of operation per calendar year, excluding operating hours during emergency situations. There is no limit on emergency operation. Each emergency generator shall be equipped with a non-resettable hour-meter to record operating time. To demonstrate compliance with the operating hours limit, CCAR shall keep records of the total hours of operation and the hours of emergency operation for each unit.

Emergency generators are only to be operated for maintenance purposes and for situations arising from sudden and reasonably unforeseeable events beyond the control of the source. Emergency generators are not to be used for prime power when reliable offsite power is available; nor to operate or to be contractually obligated to be available in a demand response program, during a period of deviation from standard voltage or frequency, or supplying power during a non-emergency situation as part of a financial arrangement with another entity.

2. New Source Performance Standards (NSPS)

Due to the dates of manufacture of the compression ignition emergency engines listed above, the engines are not subject to the New Source Performance Standards (NSPS) *Standards of Performance for Stationary Compression Ignition Internal Combustion Engines (CI ICE)*, 40 C.F.R. Part 60, Subpart IIII since the units were manufactured prior to April 1, 2006. [40 C.F.R. § 60.4200]

3. National Emission Standards for Hazardous Air Pollutants (NESHAP): 40 C.F.R. Part 63, Subpart ZZZZ

National Emission Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines, 40 C.F.R. Part 63, Subpart ZZZZ is not applicable to the emergency engines listed above. The units are considered existing, emergency stationary reciprocating internal combustion engines at an area HAP source. However, they are considered exempt from the requirements of 40 C.F.R. Part 63, Subpart ZZZZ since they are categorized as institutional emergency engines and they do not operate or are not contractually obligated to be available in a demand response program, during a period of deviation from standard voltage or frequency, or for supplying power during a non-emergency situation as part of a financial arrangement with another entity as specified in 40 C.F.R. § 63.6640(f)(4)(ii).

Operation of any emergency engine in a demand response program, during a period of deviation from standard voltage or frequency, or for supplying power during a non-emergency situation as part of a financial arrangement with another entity as specified in 40 C.F.R. § 63.6640(f)(4)(ii), would cause the engine to be subject to 40 C.F.R. Part 63, Subpart ZZZZ and require compliance with all applicable requirements.

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E. Fugitive Emissions

Visible emissions from a fugitive emission source (including stockpiles and roadways) shall not exceed 20% opacity on a five-minute block average basis.

F. General Process Emissions

Visible emissions from any general process source shall not exceed 20% opacity on a six-minute block average basis.

G. Annual Emissions

The table below provides an estimate of facility-wide annual emissions for the purposes of calculating the facility's annual air license fee and establishing the facility's potential to emit (PTE). Only licensed equipment is included, i.e., emissions from insignificant activities are excluded. Similarly, unquantifiable fugitive particulate matter emissions are not included except when required by state or federal regulations. Maximum potential emissions were calculated based on the following assumptions:

- Operating all generators for 100 hrs/yr each;
- Operating all boilers for 8,760 hr/yr each.

This information does not represent a comprehensive list of license restrictions or permissions. That information is provided in the Order section of this license.

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	PM	PM ₁₀	SO ₂	NO _x	CO	VOC
Boilers #1-#3	2.63	2.63	1.32	3.95	1.32	1.32
Propane Boilers #1 and #2	0.57	0.57	0.01	1.62	0.94	0.13
Emergency Generator #1	0.01	0.01	neg.	0.32	0.18	0.06
Emergency Generator #2	0.01	0.01	neg.	0.32	0.18	0.06
Emergency Generator #3	0.05	0.05	neg.	0.93	0.22	0.03
Total TPY	3.3	3.3	1.4	7.2	2.9	1.7

Total Licensed Annual Emissions for the Facility

Tons/year (used to calculate the annual license fee)

Pollutant	Tons/year
Single HAP	9.9
Total HAP	24.9

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III. AMBIENT AIR QUALITY ANALYSIS

The level of ambient air quality impact modeling required for a minor source is determined by the Department on a case-by case basis. In accordance with 06-096 C.M.R. ch. 115, an ambient air quality impact analysis is not required for a minor source if the total licensed annual emissions of any pollutant released do not exceed the following levels and there are no extenuating circumstances:

Pollutant	Tons/Year
PM10	25
SO_2	50
NO _x	50
СО	250

The total licensed annual emissions for the facility are below the emission levels contained in the table above and there are no extenuating circumstances; therefore, an ambient air quality impact analysis is not required as part of this license.

This determination is based on information provided by the applicant regarding the expected construction and operation of the proposed emission units. If the Department determines that any parameter (e.g., stack size, configuration, flow rate, emission rates, nearby structures, etc.) deviates from what was included in the application, the Department may require CCAR to submit additional information and may require an ambient air quality impact analysis at that time.

ORDER

Based on the above Findings and subject to conditions listed below, the Department concludes that the emissions from this source:

- will receive Best Practical Treatment,
- will not violate applicable emission standards, and
- will not violate applicable ambient air quality standards in conjunction with emissions from other sources.

The Department hereby grants Air Emission License A-924-71-E-R subject to the following conditions.

<u>Severability</u>. The invalidity or unenforceability of any provision of this License or part thereof shall not affect the remainder of the provision or any other provisions. This License shall be construed and enforced in all respects as if such invalid or unenforceable provision or part thereof had been omitted.

STANDARD CONDITIONS

(1) Employees and authorized representatives of the Department shall be allowed access to the licensee's premises during business hours, or any time during which any emissions units are in operation, and at such other times as the Department deems necessary for the purpose of performing tests, collecting samples, conducting inspections, or examining and copying records relating to emissions (38 M.R.S. § 347-C).

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- (2) The licensee shall acquire a new or amended air emission license prior to commencing construction of a modification, unless specifically provided for in Chapter 115. [06-096 C.M.R. ch. 115]
- (3) Approval to construct shall become invalid if the source has not commenced construction within eighteen (18) months after receipt of such approval or if construction is discontinued for a period of eighteen (18) months or more. The Department may extend this time period upon a satisfactory showing that an extension is justified, but may condition such extension upon a review of either the control technology analysis or the ambient air quality standards analysis, or both. [06-096 C.M.R. ch. 115]
- (4) The licensee shall establish and maintain a continuing program of best management practices for suppression of fugitive particulate matter during any period of construction, reconstruction, or operation which may result in fugitive dust, and shall submit a description of the program to the Department upon request. [06-096 C.M.R. ch. 115]
- (5) The licensee shall pay the annual air emission license fee to the Department, calculated pursuant to Title 38 M.R.S. § 353-A. [06-096 C.M.R. ch. 115]
- (6) The license does not convey any property rights of any sort, or any exclusive privilege. [06-096 C.M.R. ch. 115]
- (7) The licensee shall maintain and operate all emission units and air pollution systems required by the air emission license in a manner consistent with good air pollution control practice for minimizing emissions. [06-096 C.M.R. ch. 115]
- (8) The licensee shall maintain sufficient records to accurately document compliance with emission standards and license conditions and shall maintain such records for a minimum of six (6) years. The records shall be submitted to the Department upon written request. [06-096 C.M.R. ch. 115]
- (9) The licensee shall comply with all terms and conditions of the air emission license. The filing of an appeal by the licensee, the notification of planned changes or anticipated noncompliance by the licensee, or the filing of an application by the licensee for a renewal of a license or amendment shall not stay any condition of the license. [06-096 C.M.R. ch. 115]

(10) The licensee may not use as a defense in an enforcement action that the disruption, cessation, or reduction of licensed operations would have been necessary in order to maintain compliance with the conditions of the air emission license. [06-096 C.M.R. ch. 115]

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- (11) In accordance with the Department's air emission compliance test protocol and 40 C.F.R. Part 60 or other method approved or required by the Department, the licensee shall:
 - A. Perform stack testing to demonstrate compliance with the applicable emission standards under circumstances representative of the facility's normal process and operating conditions:
 - 1. Within sixty (60) calendar days of receipt of a notification to test from the Department or EPA, if visible emissions, equipment operating parameters, staff inspection, air monitoring or other cause indicate to the Department that equipment may be operating out of compliance with emission standards or license conditions; or
 - 2. Pursuant to any other requirement of this license to perform stack testing.
 - B. Install or make provisions to install test ports that meet the criteria of 40 C.F.R. Part 60, Appendix A, and test platforms, if necessary, and other accommodations necessary to allow emission testing; and
 - C. Submit a written report to the Department within thirty (30) days from date of test completion.

[06-096 C.M.R. ch. 115]

- (12) If the results of a stack test performed under circumstances representative of the facility's normal process and operating conditions indicate emissions in excess of the applicable standards, then:
 - A. Within thirty (30) days following receipt of the written test report by the Department, or another alternative timeframe approved by the Department, the licensee shall re-test the non-complying emission source under circumstances representative of the facility's normal process and operating conditions and in accordance with the Department's air emission compliance test protocol and 40 C.F.R. Part 60 or other method approved or required by the Department; and
 - B. The days of violation shall be presumed to include the date of stack test and each and every day of operation thereafter until compliance is demonstrated under normal and representative process and operating conditions, except to the extent that the facility can prove to the satisfaction of the Department that there were intervening days during which no violation occurred or that the violation was not continuing in nature; and

- C. The licensee may, upon the approval of the Department following the successful demonstration of compliance at alternative load conditions, operate under such alternative load conditions on an interim basis prior to a demonstration of compliance under normal and representative process and operating conditions.
 [06-096 C.M.R. ch. 115]
- (13) Notwithstanding any other provisions in the State Implementation Plan approved by the EPA or Section 114(a) of the CAA, any credible evidence may be used for the purpose of establishing whether a person has violated or is in violation of any statute, regulation, or license requirement. [06-096 C.M.R. ch. 115]

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- (14) The licensee shall maintain records of malfunctions, failures, downtime, and any other similar change in operation of air pollution control systems or the emissions unit itself that would affect emissions and that is not consistent with the terms and conditions of the air emission license. The licensee shall notify the Department within two (2) days or the next state working day, whichever is later, of such occasions where such changes result in an increase of emissions. The licensee shall report all excess emissions in the units of the applicable emission limitation. [06-096 C.M.R. ch. 115]
- (15) Upon written request from the Department, the licensee shall establish and maintain such records, make such reports, install, use and maintain such monitoring equipment, sample such emissions (in accordance with such methods, at such locations, at such intervals, and in such a manner as the Department shall prescribe), and provide other information as the Department may reasonably require to determine the licensee's compliance status. [06-096 C.M.R. ch. 115]
- (16) The licensee shall notify the Department within 48 hours and submit a report to the Department on a quarterly basis if a malfunction or breakdown in any component causes a violation of any emission standard (38 M.R.S. § 605). [06-096 C.M.R. ch. 115]

SPECIFIC CONDITIONS

(17) Boilers #1, #2, and #3 and Propane Boilers #1 and #2

- A. Fuel
 - 1. Boilers #1, #2, and #3 are licensed to fire distillate fuel. [06-096 C.M.R. ch. 115, BPT]
 - 2. Propane Boilers #1 and #2 are licensed to fire propane only. [06-096 C.M.R. ch. 115, BPT]

3. CCAR shall not purchase or otherwise obtain distillate fuel with a maximum sulfur content that exceeds 0.0015% by weight (15 ppm). [06-096 C.M.R. ch. 115, BPT]

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4. Fuel sulfur content compliance shall be demonstrated by fuel delivery receipts from the supplier, certificate of analysis, or testing of the tank containing the fuel to be fired. [06-096 C.M.R. ch. 115, BPT]

	PM	PM 10	SO ₂	NO _x	CO	VOC
Emission Unit	(lb/hr)	(lb/hr)	(lb/hr)	(lb/hr)	(lb/hr)	(lb/hr)
Boiler #1	0.20	0.20	0.10	0.30	0.10	0.10
Boiler #2	0.20	0.20	0.10	0.30	0.10	0.10
Boiler #3	0.20	0.20	0.10	0.30	0.10	0.10
Propane Boiler #1	0.07	0.07	0.01	0.18	0.11	0.01
Propane Boiler #2	0.07	0.07	0.01	0.18	0.11	0.01

B. Emissions shall not exceed the following [06-096 C.M.R. ch. 115, BPT]:

- C. Visible emissions from the stack that vents Boilers #1 and #2 shall not exceed 30% opacity on a six-minute block average basis except for periods of startup, shutdown, or malfunction. Visible emissions from Boiler #3 shall not exceed 20% opacity on a six-minute block average basis except for periods of startup, shutdown, or malfunction. During periods of startup, shutdown, or malfunction CCAR may elect to comply with the following work practice standards:
 - 1. Maintain a log (written or electronic) of the date, time, and duration of all operating time, startups, shutdowns, and malfunctions for each boiler.
 - 2. Develop and implement a written startup and shutdown plan for each boiler.
 - 3. Limit the duration of unit startups, shutdowns, or malfunctions to each not exceed one hour per occurrence.
 - 4. Operate each boiler at all times in a manner consistent with safety and good air pollution control practices for minimizing emissions. Determination of whether such operation and maintenance procedures are being used will be based on information available to the Department that may include, but is not limited to, monitoring results, review of operation and maintenance procedures, review of operation and maintenance records, and inspection of the unit.

[06-096 C.M.R. ch. 101, §§ (3)(A)(2) and (3)(D)(1)]

D. Visible emissions from Propane Boilers #1, and #2 shall each not exceed 10% opacity on a six-minute block average basis. [06-096 C.M.R. ch. 101, § 3(A)(3)]

E. CCAR shall comply with all requirements of 40 C.F.R. Part 63, Subpart JJJJJJ applicable to Boilers #1, #2, and #3 including, but not limited to, the following: [incorporated under 06-096 C.M.R. ch. 115, BPT]

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- 1. The facility shall implement a boiler tune-up program. [40 C.F.R. § 63.11223]
 - a. Each tune-up shall be conducted at a frequency specified by the rule and based on the size, age, and operations of the boiler. See chart below:

tegory Tune-Up Frequency		Boiler Category
Existing Oil, Biomass, and Coal fired Boilers with Less Frequent Tune-up Requirements		
boilers with a heat input capacity of ≤5MMBtu/hr #2, and #3 Every 5 years	y of ≤5MMBtu/hr	Oil fired boilers with a heat input Boilers #1, #2, and #3
#2, and #3	(2,11222()) 1 = 11, 2	, , , ,

[40 C.F.R.	§ 63.11223(a)	and Table 2]
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- b. The boiler tune-up program, conducted to demonstrate continuous compliance, shall be performed as specified below:
 - (1) <u>As applicable</u>, inspect the burner, and clean or replace any component of the burner as necessary. Delay of the burner inspection until the next scheduled shutdown is permitted for up to 72 months from the previous inspection for oil fired boilers less than or equal to 5 MMBtu/hour, boilers with oxygen trim systems, seasonal boilers, and limited use boilers. [40 C.F.R. § 63.11223(b)(1)]
 - (2) Inspect the flame pattern, <u>as applicable</u>, and adjust the burner as necessary to optimize the flame pattern, consistent with the manufacturer's specifications. [40 C.F..R § 63.11223(b)(2)]
 - (3) Inspect the system controlling the air-to-fuel ratio, <u>as applicable</u>, and ensure it is correctly calibrated and functioning properly. Delay of the inspection until the next scheduled shutdown is permitted for up to 72 months from the previous inspection for oil fired boilers less than or equal to 5 MMBtu/hour, boilers with oxygen trim systems, seasonal boilers, and limited use boilers. [40 C.F.R. § 63.11223(b)(3)]
 - (4) Optimize total emissions of CO, consistent with manufacturer's specifications. [40 C.F.R. § 63.11223(b)(4)]
 - (5) Measure the concentration in the effluent stream of CO in parts per million by volume (ppmv), and oxygen in volume percent, before and after adjustments are made (measurements may be either on a dry or wet basis, as long as it is the same basis before and after the adjustments are made). Measurements may be taken using a portable CO analyzer. [40 C.F.R. § 63.11223(b)(5)]
 - (6) If a unit is not operating on the required date for a tune-up, the tune-up must be conducted within 30 days of start-up.[40 C.F.R. § 63.11223(b)(7)]

c. <u>Tune-Up Report</u>: A tune-up report shall be maintained onsite and submitted to the Department and EPA upon request. The report shall contain the following information:

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- (1) The concentration of CO in the effluent stream (ppmv) and oxygen (volume percent) measured at high fire or typical operating load both **before** and **after** the boiler tune-up;
- (2) A description of any corrective actions taken as part of the tune-up of the boiler; and
- (3) The types and amounts of fuels used over the 12 months prior to the tuneup of the boiler, but only if the unit was physically and legally capable of using more than one type of fuel during that period. Units sharing a fuel meter may estimate the fuel use by each unit. [40 C.F.R. § 63.11223(b)(6)]
- 2. Compliance Report

A compliance report shall be prepared by March 1^{st} every five years which covers the previous five calendar years. The report shall be maintained by the source and submitted to the Department and/or to the EPA upon request. The report must include the items contained in §§ 63.11225(b)(1) and (2), including the following: [40 C.F.R. § 63.11225(b)]

- a. Company name and address;
- b. A statement of whether the source has complied with all the relevant requirements of this Subpart;
- c. A statement certifying truth, accuracy, and completeness of the notification and signed by a responsible official and containing the official's name, title, phone number, email address, and signature;
- d. The following certifications, as applicable:
 - (1) "This facility complies with the requirements in 40 C.F.R. § 63.11223 to conduct tune-ups of each boiler in accordance with the frequency specified in this Subpart."
 - (2) "No secondary materials that are solid waste were combusted in any affected unit."
 - (3) "This facility complies with the requirement in §§ 63.11214(d) and 63.11223(g) to minimize the boiler's time spent during startup and shutdown and to conduct startups and shutdowns according to the manufacturer's recommended procedures or procedures specified for a boiler of similar design if manufacturer's recommended procedures are not available."
- 3. Records shall be maintained consistent with the requirements of 40 C.F.R. Part 63, Subpart JJJJJJ including the following [40 C.F.R. § 63.11225(c)]:

a. Copies of notifications and reports with supporting compliance documentation;

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- b. Identification of each boiler, the date of tune-up, procedures followed for tuneup, and the manufacturer's specifications to which the boiler was tuned;
- c. Records of the occurrence and duration of each malfunction of each applicable boiler; and
- d. Records of actions taken during periods of malfunction to minimize emissions, including corrective actions to restore the malfunctioning boiler.

Records shall be in a form suitable and readily available for expeditious review. [40 C.F.R. § 63.11225(a)(4)(vi)]

(18) Emergency Generators #1, #2, and #3

- A. Each of the emergency generators shall be limited to 100 hours of operation per calendar year, excluding operating hours during emergency situations. [06-096 C.M.R. ch. 115, BPT]
- B. CCAR shall keep records that include maintenance conducted on the engines and the hours of operation of each engine recorded through the non-resettable hour meter. Documentation shall include the number of hours each unit operated for emergency purposes, the number of hours each unit operated for non-emergency purposes, and the reason the engine was in operation during each time. [06-096 C.M.R. ch. 115, BPT]
- C. The fuel sulfur content for Emergency Generators #1, #2, and #3 shall be limited to 0.0015% sulfur by weight. Compliance shall be demonstrated by fuel delivery receipts from the supplier, fuel supplier certification, certificate of analysis, or testing of the tank containing the fuel to be fired. [06-096 C.M.R. ch. 115, BPT]
- D. Emissions shall not exceed the following:

Unit	Pollutant	lb/MMBtu	Origin and Authority
Emergency Generator #3	РМ	0.12	06-096 C.M.R. ch. 103, § (2)(B)(1)(a)

E. Emissions shall not exceed the following [06-096 C.M.R. ch. 115, BPT]:

Unit	PM (lb/hr)	PM ₁₀ (lb/hr)	SO ₂ (lb/hr)	NO _x (lb/hr)	CO (lb/hr)	VOC (lb/hr)
Emergency Generator #1	0.26	0.26	0.01	6.47	3.67	1.27
Emergency Generator #2	0.26	0.26	0.01	6.47	3.67	1.27
Emergency Generator #3	0.97	0.97	0.01	18.68	4.30	0.68

F. Visible Emissions

Visible emissions from each of the emergency generators shall not exceed 20% opacity on a six-minute block average basis except for periods of startup during which time CCAR may comply with the following work practice standards in lieu of the numerical visible emissions standard. [06-096 C.M.R. ch. 101, § 3(A)(4)]

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- 1. Maintain a log (written or electronic) of the date, time, and duration of all generator startups.
- 2. Operate the generators in accordance with the manufacturer's emission-related operating instructions.
- 3. Minimize the engine's time spent at idle during startup and minimize the engine's startup time to a period needed for appropriate and safe loading of the engine, not to exceed 30 minutes, after which time the non-startup emission limitations shall apply.
- 4. Operate the generators, including any associated air pollution control equipment, at all times in a manner consistent with safety and good air pollution control practices for minimizing emissions. Determination of whether such operation and maintenance procedures are being used will be based on information available to the Department that may include, but is not limited to, monitoring results, review of operation and maintenance procedures, review of operation and maintenance procedures, review of operation of the unit.
- G. Emergency generators are only to be operated for maintenance purposes and for situations arising from sudden and reasonably unforeseeable events beyond the control of the source. Emergency generators and/or fire pumps are not to be used for prime power when reliable offsite power is available; nor to operate or to be contractually obligated to be available in a demand response program, during a period of deviation from standard voltage or frequency, or supplying power during a non-emergency situation as part of a financial arrangement with another entity.

(19) **Fugitive Emissions**

Visible emissions from a fugitive emission source (including stockpiles and roadways) shall not exceed 20% opacity on a five-minute block average basis. [06-096 C.M.R. ch. 115, BPT]

(20) General Process Sources

Visible emissions from any general process source shall not exceed 20% opacity on a six-minute block average basis. [06-096 C.M.R. ch. 115, BPT]

(21) If the Department determines that any parameter value pertaining to construction and operation of the proposed emissions units, including but not limited to stack size, configuration, flow rate, emission rates, nearby structures, etc., deviates from what was submitted in the application or ambient air quality impact analysis for this air emission license, CCAR may be required to submit additional information. Upon written request from the Department, CCAR shall provide information necessary to demonstrate AAQS will not be exceeded, potentially including submission of an ambient air quality impact analysis or an application to amend this air emission license to resolve any deficiencies and ensure compliance with AAQS. Submission of this information is due within 60 days of the Department's written request unless otherwise stated in the Department's letter. [06-096 C.M.R. ch. 115, § 2(O)]

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DONE AND DATED IN AUGUSTA, MAINE THIS 16th day of SEPTEMBER, 2022.

DEPARTMENT OF ENVIRONMENTAL PROTECTION BY: for MELANIE LOYZIM, COMMISSIONER

The term of this license shall be ten (10) years from the signature date above.

[Note: If a renewal application, determined as complete by the Department, is submitted prior to expiration of this license, then pursuant to Title 5 M.R.S. § 10002, all terms and conditions of the license shall remain in effect until the Department takes final action on the license renewal application.]

PLEASE NOTE ATTACHED SHEET FOR GUIDANCE ON APPEAL PROCEDURES

Date of initial receipt of application: <u>6/6/22</u> Date of application acceptance: <u>6/7/22</u>

Date filed with the Board of Environmental Protection:

This Order prepared by Chris Ham, Bureau of Air Quality.

FILED

SEP 16, 2022

State of Maine Board of Environmental Protection