Prison Rape Elimination Act

Maine Department of Corrections

2022 Annual Report



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# Purpose

The Prison Rape Elimination Act (PREA) requires that each facility collect and review data "in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies and training" per Standard 115.88/115.388. The standard requires that each agency identify problem areas and take corrective action to address those concerns. This report is intended to be publicly available through the Maine Department of Corrections website.

This report will examine aggregate allegation data from the Maine Department of Correction's adult and juvenile facilities both individually and collectively. This report will also review reporting channels, partnerships with community agencies, goals for the next audit cycle, and outline ongoing efforts to eliminate sexual violence in Maine prisons.

# Background

The Prison Rape Elimination Act (PREA) was passed in 2003 with unanimous support from both parties in Congress. The purpose of the act was to "provide for the analysis of the incidence and effects of prison rape in Federal, State, and local institutions and to provide information, resources, recommendations, and funding to protect individuals from prison rape." (Prison Rape Elimination Act, 2003).

In addition to creating a mandate for significant research from the Bureau of Justice Statistics and through the National Institute of Justice, funding through the Bureau of Justice Assistance and the National Institute of Corrections supported major efforts in many states correctional, juvenile detention, community corrections, and jail systems. The act also created the National Prison Rape Elimination Commission and charged it with developing draft standards for the elimination of prison rape. Those standards were published in June 2009 and were turned over to the Department of Justice for review and passage as a final rule. That final rule became effective on August 20, 2012.

The PREA Standards and the Final Rule can be viewed on the PREA Resource Center's website [here](https://www.prearesourcecenter.org/training-technical-assistance/prea-essentials).

# Maine Department of Corrections Facilities and Audit Schedule

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| Facility | Date of Last Audit | Result of Last Audit | Date of Next Audit | Report |
| Maine State Prison | July 2022 | Pass – No Corrective Action Needed | July 2022 | [MSP Final Report](https://www.maine.gov/corrections/sites/maine.gov.corrections/files/inline-files/MSP%20Final%20PREA%20Auditor%20Report%202022_0.pdf) |
| Bolduc Correctional Facility | July 2022 | Pass – No Corrective Action Needed | July 2022 | [BCF Final Report](https://www.maine.gov/corrections/sites/maine.gov.corrections/files/inline-files/BCF%20Final%20PREA%20Auditor%20Report%202022.pdf) |
| Mountain View Correctional Facility | May 2021 | Pass – No Corrective Action Needed | 2024 | [MVCF Final Report](https://www.maine.gov/corrections/sites/maine.gov.corrections/files/inline-files/2021%20MVCF%20PREA%20%20Final%20report_0.pdf) |
| Maine Correctional Center | July 2020 | Pass – No Corrective Action Needed | July 2023 | [MCC Final Report](https://www.maine.gov/corrections/sites/maine.gov.corrections/files/inline-files/MCC_2020_Final_PREA_Report.pdf) |
| Long Creek Youth Development Center | July 2020 | Pass – No Corrective Action Needed | July 2023 | [LCYDC Final Report](https://www.maine.gov/corrections/sites/maine.gov.corrections/files/inline-files/LC_2020_Final_PREA_Report.pdf) |
| Downeast Correctional Facility | November 2022 | Pass – No Corrective Action | 2025 | [DCF Final Report](https://www.maine.gov/corrections/sites/maine.gov.corrections/files/inline-files/Final%20report%20Downeast.pdf) |
| Leading the Way Transitional Living Residence | November 2022 | Pass – No Corrective Action Needed | 2025 | [Leading the Way Final Report](https://www.maine.gov/corrections/sites/maine.gov.corrections/files/inline-files/Leading%20the%20Way%20Final%20Report.pdf) |

# Governor's Certification

The Prison Rape Elimination act requires every Governor to certify that all facilities in the State under the operational control of the State's executive branch, including facilities operated by private entities on behalf of the State's executive branch are in-compliance or working towards compliance with the PREA Standards.

Governor Janet T. Mills signed the certification for Audit Year 3 of Cycle 3 in September 2022.

# Facility Data

## Definitions

The Bureau of Justice provides definitions for the types of PREA allegations made as well as the outcomes of the investigation. The definitions are provided below.

|  |  |
| --- | --- |
| **Outcomes of investigations** | ***Substantiated allegation*** means the event was investigated and determined to have occurred, based on a preponderance of the evidence.  ***Unfounded allegation***means the investigation determined that the event did not occur.  ***Unsubstantiated allegation*** means the investigation concluded that evidence was insufficient to determine whether, or not, the event occurred. |
|  | |
| **Sexual victimization as reported by adult correctional authorities** | ***Resident-on-resident or youth-on-youth sexual victimization*** involves non-consensual sexual acts or abusive contact with a victim without his or her consent or with a victim who cannot consent or refuse.  ***Non-consensual sexual acts*** are the most serious victimizations and include—   * contact between the penis and the vulva or the penis and the anus, including penetration, however slight * contact between the mouth and the penis, vulva, or anus * penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument.   ***Abusive sexual contact*** is less serious and includes intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of any person. Incidents in which the contact was incidental to a physical altercation are excluded.  ***Sexual harassment*** by another resident involves repeated and/or serious patterns of behavior which includes—   * repeated and unwelcome sexual advances * requests for sexual favors * verbal comments, gestures, or actions of a derogatory or offensive sexual nature.   ***Staff-on-resident or staff-on-youth sexual victimization***includes any acts perpetrated on a resident by staff. Staff includes an employee, volunteer, contractor, official visitor, or other agency representative. Family, friends, and other visitors are excluded.  ***Staff sexual misconduct*** includes any consensual or non-consensual behavior or act of a sexual nature directed toward a resident by staff, including romantic relationships. Such acts include—   * intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks that is unrelated to official duties or with the intent to abuse, arouse, or gratify sexual desire * completed, attempted, threatened, or requested sexual acts * occurrences of indecent exposure, invasion of privacy, or staff voyeurism for reasons unrelated to official duties or for sexual gratification.   ***Staff sexual harassment*** includes repeated verbal comments or gestures of a sexual nature to a resident by staff. Such statements include—   * demeaning references to a resident's sex or derogatory comments about his or her body or clothing * repeated profane or obscene language or gestures. |

**Staff:** Department employee or a person in a facility providing services to an adult resident by agreement with or under contract with the Department (e.g., facility health care staff), but not including a volunteer, student intern, delivery person, etc.

Allegations are categorized under the year in which the allegation was reported, not necessarily when the incident occurred.

## Maine State Prison

Warden: Matthew Magnusson

PREA Compliance Manager: John Howlett

PREA Monitor: Nicole Elliot

Population Capacity: 1118

Current Population: 667

Custody level of Prisoners: Close, Medium, and Special Management

### 2022 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 0 | 0 |
| Abusive Sexual Contact | 1 | 2 | 0 | 3 |
| Sexual Harassment | 1 | 1 | 0 | 2 |
| Staff Sexual Misconduct | 0 | 0 | 0 | 0 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 2 | 3 | 0 | 5 |

### 2021 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 1 | 1 |
| Abusive Sexual Contact | 1 | 2 | 0 | 3 |
| Sexual Harassment | 0 | 0 | 0 | 0 |
| Staff Sexual Misconduct | 0 | 2 | 0 | 2 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 1 | 4 | 1 | 6 |

### 2020 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 3 | 3 |
| Abusive Sexual Contact | 0 | 0 | 2 | 2 |
| Sexual Harassment | 1 | 0 | 0 | 1 |
| Staff Sexual Misconduct | 0 | 1 | 3 | 4 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 1 | 1 | 8 | 10 |

## **Bolduc Correctional Facility**

Director: Russel Worcester

PREA Compliance Manager: Shane Blake

PREA Monitor: Jennifer Jenkins

Population Capacity: 225

Current Population: 165

Custody level of Prisoners: Minimum/Community (Less than 3 years remaining on sentence)

### 2022 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 0 | 0 |
| Abusive Sexual Contact | 0 | 0 | 0 | 0 |
| Sexual Harassment | 0 | 0 | 0 | 0 |
| Staff Sexual Misconduct | 0 | 0 | 0 | 0 |
| Staff Sexual Harassment | 0 | 0 | 1 | 1 |
| Total | 0 | 0 | 0 | 1 |

### 2021 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 0 | 0 |
| Abusive Sexual Contact | 0 | 0 | 0 | 0 |
| Sexual Harassment | 0 | 0 | 0 | 0 |
| Staff Sexual Misconduct | 0 | 0 | 0 | 0 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 0 | 0 | 0 | 0 |

### 2020 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 0 | 0 |
| Abusive Sexual Contact | 0 | 0 | 0 | 0 |
| Sexual Harassment | 0 | 0 | 0 | 0 |
| Staff Sexual Misconduct | 0 | 0 | 0 | 0 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 0 | 0 | 0 | 0 |

## **Mountain View Correctional Facility**

Warden: Jeff Morin

PREA Compliance Manager: Chad Cooper

PREA Monitor: Scott Flannery

Population Capacity: 448 Male Adult Beds

Current Population: 298

Custody level of Prisoners: Medium/Minimum Security

### 2022 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 0 | 0 |
| Abusive Sexual Contact | 0 | 2 | 1 | 3 |
| Sexual Harassment | 0 | 1 | 1 | 2 |
| Staff Sexual Misconduct | 0 | 0 | 0 | 0 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 0 | 3 | 2 | 5 |

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### 2021 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 0 | 0 |
| Abusive Sexual Contact | 0 | 0 | 0 | 0 |
| Sexual Harassment | 0 | 0 | 1 | 1 |
| Staff Sexual Misconduct | 1 | 0 | 0 | 1 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 1 | 0 | 1 | 2 |

### 2020 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 1 | 1 |
| Abusive Sexual Contact | 0 | 1 | 0 | 1 |
| Sexual Harassment | 0 | 0 | 0 | 0 |
| Staff Sexual Misconduct | 0 | 0 | 0 | 0 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 0 | 1 | 1 | 2 |

## **Maine Correctional Center**

Wardens: Amanda Woolford (Women's Center & SMRC) / Ben Beal (Maine Correctional Center)

PREA Compliance Manager: Interim Charles Dame

PREA Monitor: Vicki Burbank

Population Capacity: 650 incarcerated men and women, and a 96-bed Minimum and Community custody facility for women.

Current Population: 245 Men, 68 Women in Women's Center, 62 in Southern Maine Women's Reentry Center

Custody level of Residents: Medium/Minimum Security facility and houses both male and female residents

### 2022 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 2 | 2 |
| Abusive Sexual Contact | 1 | 2 | 1 | 4 |
| Sexual Harassment | 1 | 0 | 1 | 2 |
| Staff Sexual Misconduct | 0 | 0 | 2 | 2 |
| Staff Sexual Harassment | 0 | 0 | 2 | 2 |
| Total | 2 | 2 | 8 | 12 |

### 2021 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 0 | 0 |
| Abusive Sexual Contact | 1 | 1 | 3 | 5 |
| Sexual Harassment | 0 | 2 | 1 | 3 |
| Staff Sexual Misconduct | 0 | 0 | 3 | 3 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 1 | 3 | 7 | 11 |

### 2020 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 2 | 2 |
| Abusive Sexual Contact | 0 | 3 | 1 | 4 |
| Sexual Harassment | 0 | 4 | 0 | 4 |
| Staff Sexual Misconduct | 0 | 2 | 2 | 4 |
| Staff Sexual Harassment | 0 | 0 | 1 | 1 |
| Total | 0 | 9 | 6 | 15 |

## **Long Creek Youth Development Center**

Superintendent: Lynne Allen

PREA Compliance Manager: Sean O’Keefe

PREA Monitor: Noah Boucher

Population Capacity: 163 Male and Female Resident Beds

Current Population: 24 Boys, 4 Girls

Custody level of Prisoners: Community, Minimum, Medium, Close

### 2022 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 13 | 13 |
| Abusive Sexual Contact | 3 | 0 | 3 | 6 |
| Sexual Harassment | 2 | 0 | 2 | 4 |
| Staff Sexual Misconduct | 0 | 0 | 0 | 0 |
| Staff Sexual Harassment | 0 | 0 | 2 | 2 |
| Total | 5 | 0 | 20 | 25 |

### 2021 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 0 | 0 |
| Abusive Sexual Contact | 1 | 0 | 0 | 1 |
| Sexual Harassment | 3 | 0 | 0 | 3 |
| Staff Sexual Misconduct | 0 | 0 | 0 | 0 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 4 | 0 | 0 | 4 |

### 2020 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 1 | 1 |
| Abusive Sexual Contact | 0 | 0 | 4 | 4 |
| Sexual Harassment | 1 | 1 | 0 | 2 |
| Staff Sexual Misconduct | 0 | 0 | 2 | 2 |
| Staff Sexual Harassment | 0 | 0 | 1 | 1 |
| Total | 1 | 1 | 8 | 10 |

## **Downeast Correctional Facility**

Warden: Jeff Morin

PREA Compliance Manager: David Garrison

PREA Monitor: Scott Flannery

Population Capacity: 448 Male Adult Beds

Current Population: 36

Custody level of Prisoners: Minimum Security

### 2022 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 0 | 0 |
| Abusive Sexual Contact | 0 | 0 | 0 | 0 |
| Sexual Harassment | 0 | 0 | 0 | 0 |
| Staff Sexual Misconduct | 0 | 0 | 0 | 0 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 0 | 0 | 0 | 0 |

## **Leading the Way Transitional Living Facility**

Director: Jodie Johnson

PREA Monitor: Tammy Lewis

Population Capacity: 12 Male Adult Beds

Current Population: 8

Custody level of Prisoners: Community

### 2022 Allegation Data

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
|  | Substantiated | Unsubstantiated | Unfounded | Total |
| Non-Consensual Sex Act | 0 | 0 | 0 | 0 |
| Abusive Sexual Contact | 0 | 0 | 0 | 0 |
| Sexual Harassment | 0 | 0 | 0 | 0 |
| Staff Sexual Misconduct | 0 | 0 | 0 | 0 |
| Staff Sexual Harassment | 0 | 0 | 0 | 0 |
| Total | 0 | 0 | 0 | 0 |

## **Agency Data**

Commissioner: Randall Liberty

Deputy Commissioner: Anthony Cantillo

PREA Coordinator: Donna Seppy

### Agency Highlights

* + Scott Flannery has been promoted to the Correctional Compliance Specialist position at Mountain View Correctional Facility, taking over the PREA Monitor position for Cheryl Preble. Scott has served as a correctional officer for MDOC for over six years, working with the Youthful Offender Program and facilitating risk-reduction programming,
  + Donna Seppy has been promoted to the position of PREA Coordinator, replacing Conner McFarland. Donna is new to the Department of Corrections, but has over ten years with the University of Maine System helping to lead the University’s Title IX program, a federal regulation that seeks to protect students from sexual abuse and harassment.

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## Contracts with Outside Agencies for the Confinement of Residents

### Maine Coastal Regional Re-Entry Center

The Maine Department of Corrections contracts with the [Maine Coastal Regional Re-Entry Center](https://www.voanne.org/maine-coastal-regional-reentry-center) to house community custody residents. Per the Department's agreement with the Center, the facility must comply with the PREA Standards and complete their triennial PREA Audit by a Bureau of Justice Certified auditor. The Center last participated in an audit in December 2021 and met all applicable standards. Their next PREA Audit is currently scheduled for 2024. The biennial inspection of the reentry center took place in 2022 under PREA and the Maine Jail Standards. The facility passed all standards and continues to make efforts to maintain its federal PREA certification. A copy of the inspection report is available on the MDOC website.

### Unity Place

The Department of Corrections contracted with Day One to provide community placement of juveniles for up to ten juvenile boys in a facility in Auburn, Maine. The contract with Day One stipulates that the agency will seek accreditation by a DOJ-certified PREA Auditor no longer than three years after operations begin. The PREA Coordinator met with Unity Place program leadership throughout the operational planning process to provide guidance and feedback on sexual safety operations and policies. The first contract monitoring onsite review will take place in 2023.



The mission of the Department of Corrections is making our communities safer by reducing harm through supportive intervention, empowering change, and restoring lives.